

Standards, Procedures and Public Appointments Committee
Thursday 26 June 2025
12th Meeting, 2025 (Session 6)

Note by the Clerk on The Scottish Parliament (Disqualification) Order 2025 [draft]

Overview

1. At this meeting, the Committee will take evidence from the Minister for Parliamentary Business and officials on the Scottish Parliament (Disqualification) Order 2025 before debating a motion in the name of the Minister inviting the Committee to recommend approval of the instrument.
2. This is a draft Scottish Statutory Instrument (SSI), which requires approval by resolution of the Parliament before it can become law. More information about the instrument is summarised below:

Title of instrument: Scottish Parliament (Disqualification) Order 2025 [draft]

Laid under: The Scotland Act 1998

Laid on: 6 June 2025

Procedure: Affirmative

Lead committee to report by: 18 September 2025

Commencement: If approved, the instrument comes into force on the day after the day on which it is made

Procedure

3. Under the affirmative procedure, an instrument must be laid in draft and cannot be made (or come into force) unless it is approved by resolution of the Parliament.
4. Once laid, the instrument is referred to:
 - the Delegated Powers and Law Reform (DPLR) Committee, for scrutiny on various technical grounds, and
 - a lead committee, whose remit includes the subject-matter of the instrument, for scrutiny on policy grounds.
5. The lead committee, taking account of any recommendations made by the DPLR Committee (or any other committee), must report within 40 days of the instrument being laid.
6. The normal practice is to have two agenda items when an affirmative instrument is considered by the lead committee:

- an evidence session with the Minister and officials, followed by
 - a formal debate on a motion, lodged by the Minister, inviting the lead committee to recommend approval of the instrument.
7. Only MSPs may participate in the debate, which may not last for more than 90 minutes. If there is a division on the motion, only committee members may vote. If the motion is agreed to, it is for the Chamber to decide, at a later date, whether to approve the instrument

Delegated Powers and Law Reform Committee consideration

8. A draft SSI was laid before the Parliament on 22 May 2025. Questions were put to the Scottish Government by the DPLR Committee. Those questions related to the names of a number of the bodies identified in the instrument and to the order in which bodies are set out. In [response to those questions](#), the Scottish Government indicated that it would withdraw and re-lay the SSI. The instrument was withdrawn on 3 June 2025 and re-laid on 6 June 2025.
9. The DPLR Committee considered the re-laid instrument on 17 June 2025 and reported on it in its [48th Report, 2025](#). The DPLR Committee made no recommendations in relation to the instrument but noted that it had been withdrawn and re-laid and welcomed the undertaking from the Scottish Government to consider the order in which entries appear to make it as clear as possible in the future.

Purpose of the instrument

10. The purpose of the Order in Council is to update the list of office-holders who are disqualified from being a member of the Scottish Parliament. The objective is to provide a sufficient degree of separation between the Parliament and the holders of various public offices so as to help guarantee their independence from one another.
11. The Policy Note accompanying the instrument is included in the annexe. It includes an explanation of how the Scottish Government has approached to identify necessary updates. The Policy Note states that the Order “represents the output of an administrative exercise carried out to ensure good governance within Scotland” and that, as such “no public consultation has been undertaken.”
12. The Policy Note also sets out that no impact assessments have been prepared “as the Order has no impact upon business, equality, environmental interests, nor does it have any financial implications.”

Report

13. Following today’s meeting, a draft report will be prepared by the clerks. As the reporting deadline falls before the Committee’s next meeting, the Committee should either:

- agree to consider the draft report by correspondence, and delegate to the Convener responsibility for resolving any differences of view (if members wish the report to make points of substance or recommendations); or
- delegate to the Convener responsibility for approving the draft for publication (if members are content with a short, factual report only).

Clerks to the Committee
June 2025

Annexe: Scottish Government Policy Note

POLICY NOTE

THE SCOTTISH PARLIAMENT (DISQUALIFICATION) ORDER 2025

SSI 2025 DRAFT

The above instrument was made in exercise of the powers conferred by section 15(1)(d) and (2) of the Scotland Act 1998 (“the 1998 Act”).

The instrument is subject to affirmative “Type D” procedure in the Scottish Parliament under paragraphs 1 and 2 of schedule 7 of the 1998 Act.

The purpose of the Order in Council is to update the list of office-holders who are disqualified from being a member of the Scottish Parliament. The objective is to provide a sufficient degree of separation between the Parliament and the holders of various public offices so as to help guarantee their independence from one another.

Policy Objectives

Section 15(1)(d) of the Act provides that His Majesty may specify by Order in Council those office-holders who are to be disqualified from being a member of the Scottish Parliament. In addition, section 15(2) of the Act provides that where an office-holder falls within a description specified by Order in the Council, the holder is disqualified from being a member of the Parliament for any constituency or region of a description specified in the Order in relation to that office-holder. The Scottish Parliament (Disqualification) Order 2020 (S.S.I. 2020/321) is the existing Order made under section 15 of the Act.

It is appropriate, in advance of the next election of members to the Scottish Parliament, to replace the existing 2020 Order with an updated Order to reflect relevant appointments which meet the criteria below, including those which have been abolished, renamed or created since the making of the 2020 Order. This will ensure that all relevant stakeholders (most particularly the Electoral Commission, Returning Officers and potential candidates) have an effective and current statutory point of reference of all office-holders that are separately disqualified by Order under section 15(1)(d) and (2) (in addition to those disqualified by virtue of section 15(1)(a) to (c)). This in turn ensures that Members of the Scottish Parliament are able to carry out their duties and responsibilities free from potential conflicts of interest, or accusations of partiality or personal gain, arising as a result of obligations incurred by reason of simultaneously holding public office outwith the Parliament.

The policy criteria for including office-holders in the Order are as follows:

- a) Offices for profit in the gift of the Crown or Ministers. This includes salaried, pensionable and certain fee-paid posts, but excludes posts attracting expenses alone. To prevent trivial disqualification, offices where the remuneration is less than £10,000 per year are not normally disqualified.

- b) Certain positions of control in companies in receipt of Government grants and funds, to which Ministers usually, though not necessarily, make appointments (for example, chairman or director).
- c) Offices imposing duties which with regard to time and place would prevent their holders from fulfilling Parliamentary duties satisfactorily, i.e. they would take up too much time or otherwise prevent an MSP from attending Parliament.
- d) Offices whose holders are required to be, or to be seen to be, politically impartial.

EU Alignment Consideration

This instrument is not relevant to the Scottish Government's policy to maintain alignment with the EU.

Consultation

The Order makes routine provision that forms part of the wider statutory framework underpinning the Scottish parliamentary electoral system. It represents the output of a necessary administrative exercise carried out to ensure good governance within Scotland. As such, no public consultation has been undertaken.

Officials co-ordinated a trawl across the Scottish Government requesting sponsor divisions to identify necessary updates to entries pertaining to devolved interests. The Government has also liaised closely with officials in the Scotland Office who have in turn trawled across UK Government departments and the other devolved administrations to update, insofar as possible, entries in the draft Order that relate to non-devolved office-holders. Input from both those exercises has informed the content of the Order which, if passed and once made, would be disseminated widely as part of the preparations for the 2026 election.

Impact Assessments

The policy criteria for disqualification remains unchanged. No impact assessments have been prepared as the Order has no impact upon business, equality or environmental interests, nor does it carry any financial implications.

Financial Effects

The Minister for Parliamentary Business confirms that no BRIA is necessary as the instrument has no financial effects on the Scottish Government, local government or on business.

Scottish Government
Directorate for Communications and Ministerial Support
6 June 2025