Planning (Scotland) Bill

7th Groupings of Amendments for Stage 2

This document provides procedural information which will assist in preparing for and following proceedings on the above Bill. The information provided is as follows:

- the list of groupings (that is, the order in which amendments will be debated). Any procedural points relevant to each group are noted;
- a list of any amendments already debated;
- the text of amendments to be debated on the seventh day of Stage 2 consideration, set out in the order in which they will be debated. **THIS LIST DOES NOT REPLACE THE MARSHALLED LIST, WHICH SETS OUT THE AMENDMENTS IN THE ORDER IN WHICH THEY WILL BE DISPOSED OF.**

Groupings of amendments

**Enforcement charters: approach to monitoring of compliance**
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**Regulations**
269, 275, 157, 291, 292

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Amendments already debated

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Amendment 155 is pre-empted by amendment 48 in group “Strategic development plans” (already debated)

Strategic development plans
With 42 – 46, 47, 48, 49, 50

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Amendment 48 pre-empts amendment 155 in group “National Planning Framework” (already debated)

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With 55 – 61, 148, 149, 150, 62, 63, 151

Notes on amendments in this group
Amendment 150 pre-empts amendments 62 and 63

Simplified development zones: renaming

Simplified development zones: control of advertisements
With 236 - 284

Simplified development zones: land value capture
With 12 - 20

Notes on amendments in this group
Amendment 20 is pre-empted by amendment 156 in group “Simplified development zones: land which may or may not be included” (already debated)
Simplified development zones: land which may or may not be included
With 241 - 156

Notes on amendments in this group
Amendment 156 pre-empts amendment 20 in group “Simplified development zones: land value capture” (already debated)

Applications for planning permission and consideration of impact
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With 318 - 335

Compensation
With 314 - 315

Training and performance of planning authorities
With 326 - 310, 311, 312, 23, 313, 24, 268, 17, 18, 276
Amendments in debating order

Enforcement charters: approach to monitoring of compliance

John Finnie

334 After section 22, insert—

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.
(2) In section 158A(1) (content of enforcement charters)—
   (a) the word “and” at the end of paragraph (b) is repealed,
   (b) after paragraph (c) insert “, and
   (d) an account of how the authority will report on their compliance monitoring in relation to major developments in their district, such reporting to be at least four times each calendar year and to include—
      (i) a summary of the current status of such developments,
      (ii) details of meetings of any technical working groups, community liaison groups or other structures established to oversee compliance with conditions imposed on the granting of planning permission for, or obligations entered into in relation to, such developments,
      (iii) details of the status and duration of any financial guarantee in relation to such developments,
      (iv) such other matters as the authority consider relevant to the compliance monitoring of such developments.”,
   (c) after subsection (4) insert—
      “(5) A planning authority are to make reports prepared under subsection (1)(d) available to the public, including by electronic means (as for example by means of the internet).
   (6) In this section, “compliance monitoring” means activities undertaken by a planning authority to ensure that conditions imposed on the granting of planning permission for, or obligations entered into in relation to, a development are complied with.”.

Charging orders

Kevin Stewart

267 In section 23, page 38, line 19, at end insert—

A discharge of a registered charging order may not be registered unless it is in the form prescribed by the Scottish Ministers in regulations.
Regulations

Kevin Stewart

269 After section 26, insert—

<Regulations

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In section 275 (regulations and orders), in subsection (2A) after “purposes” insert “and areas”.

Kevin Stewart

275 After section 31, insert—

<Power to replace descriptions with actual dates

(1) The Scottish Ministers may by regulations amend—

(a) section 158B of the Town and Country Planning (Scotland) Act 1997, and

(b) section 23(5) of this Act,

so that, instead of referring to the day on which section 23 comes into force, they specify the date on which section 23 actually came into force.

(2) The Scottish Ministers may by regulations amend section 275B(2)(b) of the Town and Country Planning (Scotland) Act 1997 so that, instead of referring to the day on which section (Publication of directions) of this Act comes into force, it specifies the date on which that section actually came into force.

(3) The Scottish Ministers may by regulations amend section (Lapsing of power to provide for levy)(1) so that, instead of referring to the day that the Bill for this Act receives Royal Assent, it specifies the date on which the Bill actually received Royal Assent.

Kevin Stewart

157 In schedule 2, page 55, line 34, at end insert—

<Part 4

Regulations

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In section 275, after subsection (7B) insert—

(7C) Regulations under sections 3AB(2) and 251B(3)(a) and paragraph 3 of schedule 5A are subject to the affirmative procedure (as defined by section 29 of the Interpretation and Legislative Reform (Scotland) Act 2010).

Kevin Stewart

291 In section 34, page 45, line 19, after <31,> insert <(Power to replace descriptions with actual dates),>
Kevin Stewart
292 In section 34, page 45, line 25, leave out subsection (4)

Designations of land

Graham Simpson
19 After section 26, insert—

"National Scenic Areas

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.
(2) In section 263A(2) (national scenic areas), the words “the desirability of” are repealed."

Rhoda Grant
330 After section 26, insert—

"National Scenic Areas: annual report

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.
(2) After section 3A(4) insert—

“(4A) The Scottish Ministers must have regard to any National Scenic Areas annual report published by them and include in the framework a statement setting out the ways the report has been taken into account in preparing the framework.”.

(3) In section 263A (National Scenic Areas), after subsection (6)(a), insert—

“(aa) persons resident within, or adjacent to, the area of a proposed designation,
(ab) a community body (as defined by section 4(9) of the Community Empowerment (Scotland) Act 2015) with an interest in the area of a proposed designation,”.

(4) After section 263A, insert—

“263AB National Scenic Areas: annual report

(1) The Scottish Ministers are to prepare and publish an annual report setting out information about any consultation process under section 263A(6) undertaken during the reporting year.
(2) A report under subsection (1) must include—

(a) the ways in which views expressed by any person consulted under subsection 263A(6)(aa) and (ab) were taken into account by the Scottish Ministers before issuing a direction under section 263A(1) or (5), and
(b) how the Scottish Ministers intend to improve their consultation process before issuing any future such directions.
(3) In this section, “reporting year” means—"
(a) in the case of the first report, the period of time from the date on which section (National Scenic Areas: annual report) of the Planning (Scotland) Act 2019 comes into force until 31 March of the following year,

(b) in the case of each subsequent report, the period of time beginning with 1 April and ending with 31 March in the following year.”.

Alex Cole-Hamilton

322 After section 26, insert—

<Wild land areas

Wild land areas

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) After section 263A (National Scenic Areas), insert—

“263AB Wild land areas

(1) Where it appears to the Scottish Ministers that an area is a semi-natural landscape that shows minimal signs of human influence and—

(a) is sensitive to any form of intrusive human activity, or

(b) would have little or no capacity to accept new development,

and that the special protection measures specified in subsection (2) are appropriate for it, they may by direction designate the area as a wild land area.

(2) Where any area is for the time being designated as a wild land area, special attention is to be paid to safeguarding or enhancing its character or appearance in the exercise, with respect to any land in that area, of any powers under this Act.

(3) The Scottish Ministers may issue guidance to a planning authority for the purposes of this section and that authority must have regard to any guidance so issued.

(4) In deciding whether to designate an area as a wild land area, the Scottish Ministers are to take account of any wild land maps prepared and published by Scottish Natural Heritage.

(5) Any designation under subsection (1) may be varied or cancelled by a subsequent direction.

(6) Before issuing a direction under subsection (1) or (5), the Scottish Ministers are to consult with—

(a) Scottish Natural Heritage, and

(b) such other persons as are prescribed.

(7) The Scottish Ministers are to compile and make available for inspection free of charge a list containing particulars of any area which has been designated as a wild land area.

(8) For the purposes of subsection (7), a list may be made available by electronic means.

(9) The Scottish Ministers may by regulations make provisions as to—

(a) the form of any direction under subsection (1) or (5),
(b) the manner in which a wild land area is to be described in such a direction,
(c) the publicity to be given to any such direction, and
(d) other procedural matters in connection with the making of such a direction.

(10) Regulations under this section may make different provision for different purposes.”.

Locally significant buildings

Graham Simpson

81 After section 26, insert—

<Exemption list of locally significant buildings

Exemption list of locally significant buildings

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.
(2) After section 24 insert—

“24A List of locally significant buildings

(1) A planning authority must compile a list of locally significant buildings within their district.
(2) A planning authority must consult residents of their district before compiling the list.
(3) A building may be considered by the authority for inclusion in the list—
   (a) at their own initiative,
   (b) following nomination by a resident of their district.
(4) Where a building is included in the planning authority’s list of locally significant buildings, that building may not be demolished.
(5) The planning authority are to publish and make the list available for public inspection.
(6) Within 5 years after publishing the list (including each revision of it) under subsection (5), the planning authority must revise the list.
(7) The Scottish Ministers may by regulations make further provision for the purposes of this section on—
   (a) the meaning of “locally significant buildings”,
   (b) how planning authorities are to discharge their functions under this section,
   (c) the form in which the list is to be kept,
   (d) how consultation under subsection (1) is to be undertaken,
   (e) the manner in which and by whom an appeal against the inclusion of a building on the list may be made, and the process by which such an appeal is to be determined.
(8) Provision made in regulations under subsection (7) may include provision
disapplying, or applying with such modifications as the Scottish Minsters
consider appropriate, any provisions of or provision made under the Planning
(Listed Building and Conservation Areas) (Scotland) Act 1997.”

(3) In section 275, after subsection (7B) insert—

“(7C) Regulations under section 24A(4) are subject to the affirmative procedure (as
defined by section 29 of the Interpretation and Legislative Reform (Scotland)
Act 2010).”

Preservation of trees

Andy Wightman

90 After section 26, insert—

<Tree preservation orders

Tree preservation orders

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In section 160 (power to make tree preservation orders), after subsection (6) insert—

“(6A) But nothing in subsection (6) is to be taken as permitting a development order
under section 30 to authorise the uprooting, felling or lopping of trees.”

Andy Wightman

91 After section 26, insert—

<Preservation of trees in conservation areas

Preservation of trees in conservation areas

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In section 172 (preservation of trees in conservation areas)—

(a) after subsection (1A) insert—

“(1B) But nothing in subsection (1A) is to be taken as permitting a development order
under section 30 to authorise the uprooting, felling or lopping of trees.”

(b) for subsection (3) substitute—

“(3) Subsection (1) does not apply where—

(a) the person served notice of the person’s intention to do the act in question
(with sufficient particulars to identify the tree) on the planning authority
in whose area the tree is or was situated,

(b) the act in question is done after the expiry of the period of 6 weeks from
the date of the notice but before the expiry of the period of 2 years from
that date, and

(c) within that period of 6 weeks the planning authority within whose area the
tree is or was situated—

(i) consented to the act in question, or
(ii) did not refuse consent to the act in question.

(3A) For the purposes of subsection (3), section 173 does not apply.”>

**Listed building consent**

Gordon Lindhurst

152  After section 26, insert—

<Notice by planning authority of applications for listed building consent

Notice by planning authority of applications for listed building consent

(1) The Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 is amended as follows.

(2) In section 9 (making of applications for listed building consent), after subsection (3) insert—

“(3A) Without prejudice to the generality of subsection (3)(b), the regulations must require that a planning authority are to give notice of an application for listed building consent to neighbouring properties.

(3B) For the purposes of this section, giving notice to neighbouring properties means—

(a) where there are premises situated on land neighbouring the building for which consent is sought to which the notice can be sent to the owner, lessee or occupier of such premises, by sending a notice addressed to “the Owner, Lessee or Occupier” to such premises, and

(b) where there are no such premises, by publication of a notice in a newspaper circulating in the locality in which the neighbouring land is situated.

(3C) Notice in accordance with subsection (3A) is to be given—

(a) in such manner,

(b) for such period, and

(c) on such number of occasions,

as is prescribed in the regulations.

(3D) For the purposes of subsection (3A), an applicant is to provide such information with respect to the application as may be prescribed in the regulations.

(3E) No application for listed building consent is to be determined by the planning authority until the expiry of the period prescribed in accordance with subsection (3C)(b).

(3F) The regulations are to ensure that—

(a) notice under this section is to be given to the same categories of person, and in the same manner and time,

(b) persons given notice under this section have the same rights to make representations,
as is for the time being provided in regulations or a development order under section 34 of the Town and Country Planning (Scotland) Act 1997.”.>

Andy Wightman

182 After section 26, insert—


Decision on application for listed building consent: presumption

(1) The Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 is amended as follows.

(2) In section 14 (decision on application), in subsection (2)—

(a) the words from “shall” to the end become paragraph (a),

(b) after paragraph (a) so formed insert—

“(b) must proceed on the presumption that they will refuse an application for works which—

(i) would not preserve the building or its setting, or

(ii) would otherwise affect a building’s character as a building of special architectural or historic interest.”.>
Power to impose aftercare conditions

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In schedule 3 (conditions relating to mineral working)—

(a) in paragraph 2(2)—

(i) in sub-sub-paragraph (b), the word “or” is repealed,

(ii) after sub-sub-paragraph (c), insert “, or

(d) use for nature conservation.”,

(b) after paragraph 3(3), insert—

“(3A) Where the use specified in an aftercare condition is a use for nature conservation, the land is brought to the required standard when it meets a standard determined by Scottish Natural Heritage.”.

Automatic suspension of permissions for mineral sites

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In schedule 8 (old mineral workings and permissions), after paragraph 12, insert—

“PART 1A
AUTOMATIC SUSPENSION OF PERMISIONS FOR MINERAL SITES

1 Where development of land consisting of the winning and working of minerals or involving the depositing of mineral waste has occurred but the winning and working or depositing has permanently ceased or temporarily suspended for a continuous period exceeding two years, permission is automatically suspended.

2 Where the person who is an owner or occupier of any of the land to which the permission mentioned in paragraph 1 relates intends to resume the winning and working or the depositing, the person must give notice of the intention to the planning authority.

3 Where a planning authority receives notice of intention of resumption of the winning and working or the depositing that has automatically been suspended, the planning authority may by order—

(a) grant permission for continuance if it appears to the planning authority that it is expedient in the interest of the proper planning of their district (including the interests of amenity),

(b) prohibit the resumption of the winning and working or the depositing, or
(c) impose, in relation to the site, any of the requirements specified in paragraph 4.

4 The requirements mentioned in paragraph 3(c) are—

(a) a requirement to alter or remove plant or machinery which was used for the purpose of the winning and working or the depositing or for any purpose ancillary to that purpose,

(b) a requirement to take such steps as may be specified in the order, within such period as may be so specified, for the purpose of removing or alleviating any injury to amenity which has been caused by the winning and working or depositing, other than injury due to subsidence caused by underground mining operations,

(c) a requirement that any condition subject to which planning permission for the development was granted or which has been imposed by virtue of any provision of this Act shall be complied with,

(d) a restoration condition.

5 Where—

(a) an order under paragraph 3 includes a restoration condition, or

(b) a restoration condition has previously been imposed in relation to the site by virtue of any provision of this Act,

the order may include any such aftercare condition as the planning authority think fit.”.

Claudia Beamish

338 After section 26, insert—

<Permissions ceasing to have effect for old mineral planning permissions>

Permissions ceasing to have effect for old mineral planning permissions

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In schedule 9 (review of old mineral planning permissions), after paragraph 12(3) insert—

“(3A) A relevant planning permission which relates to an active or dormant Phase I or II site shall cease to have effect, except in so far as it imposes any restoration or aftercare condition, the day after the expiry of the period of 2 years beginning with the day on which the Bill for the Planning (Scotland) Act 2019 received Royal Assent.”.

Claudia Beamish

339 After section 26, insert—

<Special basis for compensation in respect of certain orders affecting mineral working>

Special basis for compensation in respect of certain orders affecting mineral working

(1) The Town and Country Planning (Scotland) Act 1997 is amended as follows.

(2) In schedule 13 (regulations as to compensation in respect of orders relating to mineral working), after paragraph 1(2), insert—
“(2A) Without prejudice to the generality of sub-paragraph (2), the amount to be paid must be assessed on the basis that there will be no market for horticultural peat—
(a) in the retail sector after 1 January 2020,
(b) in the commercial sector after 1 January 2030.”.

**Power to establish infrastructure levy: controls on exercise or removal**

Adam Tomkins

308 In section 27, page 43, line 32, leave out <may> and insert <must>

Adam Tomkins

309 In section 27, page 43, line 33, at end insert—

< ( ) The Scottish Ministers must lay a draft of the first regulations under subsection (1) establishing and making provision about an infrastructure levy before the Scottish Parliament before the end of the period of 1 year beginning with the day of Royal Assent.>

( ) Regulations under subsection (1) must in particular set out how an infrastructure levy will operate in conjunction with the provisions of section 75 of the Town and Country Planning (Scotland) Act 1997.>

Andy Wightman

99 Leave out section 27

Andy Wightman

183 Leave out schedule 1

Andy Wightman

100 Leave out section 28

Andy Wightman

101 Leave out section 29

Alexander Stewart

64 In section 30, page 44, line 34, leave out <the schedule> and insert <schedule 1>

Andy Wightman

102 Leave out section 30

Kevin Stewart

274 After section 30, insert—

<Lapsing of power to provide for levy>

(1) The regulation-making power conferred by section 27 ceases to be exercisable if no regulations have been made under it within the period of 10 years beginning with the day that the Bill for this Act receives Royal Assent.
(2) If, by virtue of subsection (1), the regulation-making power conferred by section 27 ceases to be exercisable, the Scottish Ministers may by regulations repeal—

(a) this Part, and

(b) schedule 1.>

Alexander Stewart

65 After section 30, insert—

<Review of operation of Part>

(1) The Scottish Ministers must, not later than the end of the period of 3 years beginning with the day of Royal Assent, review the operation of this Part.

(2) Not later than 1 year after the day on which the review under subsection (1) has been completed, the Scottish Ministers must lay a report on the conclusions of the review before the Scottish Parliament.

(3) A report under subsection (2) must include a statement from the Scottish Ministers setting out—

(a) whether, if they have not already done so, they intend to make regulations under section 27,

(b) where they do not intend to do so, their reasons for this, and

(c) whether they intend to bring forward proposals to modify any provision of this Part.

(4) The Scottish Ministers must, as soon as reasonably practicable, publish the report in such a manner as they consider appropriate.>

Kevin Stewart

277 In section 32, page 45, line 15, at end insert—

<( ) Before making regulations under section 27, the Scottish Ministers must consult—

(a) any local authority that may be affected by the regulations, and

(b) any other persons the Ministers consider appropriate.>

Andy Wightman

340 After section 32, insert—

<Procedure for first regulations under section 27>

(1) The Scottish Ministers may not lay a draft of the first regulations under section 27 before the Scottish Parliament for approval unless—

(a) they have proceeded in accordance with subsections (2) to (5), and

(b) following that procedure, they have laid before the Scottish Parliament an explanatory document in accordance with subsection (6).

(2) The Scottish Ministers must consult—

(a) planning authorities (as defined by section 1 of the Town and Country Planning (Scotland) Act 1997),

(b) key agencies (as defined by section 23D of that Act),

(c) such other persons as they consider appropriate.
For the purposes of the consultation required by subsection (2), the Scottish Ministers must—

(a) lay before the Scottish Parliament a copy of the proposed draft regulations,
(b) send a copy of the proposed draft regulations to any person to be consulted under subsection (2),
(c) publish the proposed draft regulations and make them available to the public at large in such manner as they consider appropriate, and
(d) have regard to any representations about the proposed draft regulations that are made to them within 60 days of the date on which the copy of the proposed draft regulations is laid before the Parliament under paragraph (a).

In calculating any period of 60 days for the purposes of subsection (3)(d), no account is to be taken of any time during which the Parliament is dissolved or is in recess for more than 4 days.

If, as a result of the consultation required by subsection (2), it appears to the Scottish Ministers that it is appropriate to change the whole or any part of their proposals, they must undertake such further consultation with respect to the changes as they consider appropriate.

The explanatory document referred to in subsection (1)(b) must set out—

(a) the consultation undertaken in accordance with subsections (2) and (5),
(b) a summary of any representations received as a result of the consultation, and
(c) the changes (if any) made to the proposed draft regulations as a result of those representations.

Andy Wightman

After section 32, insert—

<Duration and renewal of regulations under section 27>

Regulations under—

(a) section 27 cease to have effect at the end of the first 10-year period,
(b) subsection (2) cease to have effect at the end of each subsequent 10-year period.

Before the end of the first 10-year period and each subsequent 10-year period, the Scottish Ministers may lay before the Scottish Parliament draft regulations making provision for an infrastructure levy to continue.

Part 5 and section 32 apply to regulations under subsection (2) as they apply to regulations under section 27.

Section (Procedure for first regulations under section 27) applies to the first regulations under subsection (2) making provision for an infrastructure levy to continue for each subsequent 10-year period as they apply to the first regulations under section 27.

In this section—

“first 10-year period” means the period of 10 years beginning with the day the first regulations under section 27 come into force,

“subsequent 10-year period” means the period of 10 years beginning with the day on which the first regulations under subsection (2) making provision for an infrastructure levy to continue for each subsequent 10-year period come into force.
Kevin Stewart

290 In section 34, page 45, line 19, after <sections> insert <(Lapsing of power to provide for levy),>

**Nature of the infrastructure levy**

Graham Simpson

25 In section 27, page 43, line 34, at end insert—

<(  ) to be set by a local authority,>

Claudia Beamish

342 In section 27, page 43, line 35, leave out <local> and insert <planning>

Claudia Beamish

343 In section 27, page 43, line 37, leave out <local> and insert <planning>

Graham Simpson

26 In section 27, page 43, line 38, after <funding,> insert <local>

Claudia Beamish

344 In section 27, page 43, line 38, at end insert—

<(  ) For the purposes of this section a National Park authority is to be treated as a planning authority.>

Kevin Stewart

270 In schedule 1, page 46, line 6, leave out <14(2),>

Kevin Stewart

271 In schedule 1, page 48, leave out line 26

Graham Simpson

27 In schedule 1, page 48, line 27, leave out paragraph 14

Kevin Stewart

272 In schedule 1, page 49, leave out line 8

Kevin Stewart

273 In section 28, page 44, leave out lines 19 and 20

Claudia Beamish

345 In section 29, page 44, line 29, at end insert—

<(  ) nature conservation management measures,>