

Marine (Scotland) Bill

[AS INTRODUCED]

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ACCOMPANYING DOCUMENTS

Explanatory Notes, together with other accompanying documents, are printed separately as SP Bill 25-EN. A Policy Memorandum is printed separately as SP Bill 25-PM.

Marine (Scotland) Bill

[AS INTRODUCED]

An Act of the Scottish Parliament to make provision in relation to functions and activities in the Scottish marine area, including provision about marine plans, licensing of marine activities and the protection of the area and its wildlife including seals; and for connected purposes.

PART 1

THE SCOTTISH MARINE AREA

5

1 The “Scottish marine area”

(1) For the purposes of this Act, the “Scottish marine area” means the area of sea within the seaward limits of the territorial sea of the United Kingdom adjacent to Scotland and includes the bed and subsoil of the sea within that area.

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(2) The boundaries between the parts of the territorial sea of the United Kingdom adjacent to Scotland and the parts not so adjacent are to be determined by reference to an Order in Council made under section 126(2) of the Scotland Act 1998 (c.46) to the extent that the Order in Council is expressed to apply for the purposes of that Act.

2 “Sea”

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In this Act, unless the context otherwise requires, “sea” includes—

- (a) any area submerged at mean high water spring tide,
- (b) the waters of every estuary, river or channel, so far as the tide flows at mean high water spring tide.

(See section 57 for the meaning of “sea” for the purposes of Part 4.)

PART 2

MARINE PLANNING

Marine plans

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3 National marine plan and regional marine plans

(1) The Scottish Ministers may—

- (a) prepare and adopt in accordance with schedule 1 a national marine plan for the Scottish marine area,
- (b) prepare and adopt in accordance with that schedule a regional marine plan for any Scottish marine region (see subsection (4)).

- 5 (2) A national marine plan or (as the case may be) a regional marine plan is a document which—
- (a) states the Scottish Ministers’ policies (however expressed) for and in connection with the sustainable development of the area to which the plan applies,
 - (b) states that it is a national marine plan or (as the case may be) a regional marine plan prepared and adopted for the purposes of this section.
- 10 (3) A national marine plan may in particular include economic, social and marine ecosystem objectives.
- (4) The Scottish Ministers may by order designate any part of the Scottish marine area as a Scottish marine region; and any such order must identify the boundaries of the Scottish marine region.
- 15 (5) A regional marine plan must be in conformity with any national marine plan currently in effect, unless relevant considerations indicate otherwise.
- (6) A national marine plan or (as the case may be) a regional marine plan may also include statements or information relating to policies contained in the plan.
- 20 (7) If to any extent a policy stated in a national marine plan or a regional marine plan conflicts with any other statement or information in the plan, that conflict must be resolved in favour of the policy.

4 Coming into effect of marine plans

25 A national marine plan or (as the case may be) a regional marine plan comes into effect when the plan is published by the Scottish Ministers in accordance with schedule 1.

5 Amendment of marine plans

- (1) A national marine plan or (as the case may be) a regional marine plan may be amended from time to time by the Scottish Ministers.
- 30 (2) Any amendment of any such plan must be prepared and adopted in accordance with schedule 1.

6 Withdrawal of marine plans

- (1) The Scottish Ministers may withdraw a national marine plan or (as the case may be) a regional marine plan where they consider it appropriate to do so.
- 35 (2) If they do so, they must publish notice of withdrawal in the *Edinburgh Gazette*; and the marine plan concerned ceases to have effect on the date of such publication.
- (3) The Scottish Ministers must also take such further steps as they consider appropriate to secure that the withdrawal of the marine plan concerned is brought to the attention of interested persons.
- (4) In this section, “interested persons” means—

- (a) any persons appearing to the Scottish Ministers to be likely to be interested in, or affected by, the withdrawal of the marine plan concerned,
 - (b) members of the general public.
- (5) Withdrawal of a national marine plan does not affect—
- (a) the continuing validity or effect of a regional marine plan,
 - (b) until such time as a new national marine plan may come into effect, the construction of any regional marine plan.

7 Duty to keep relevant matters under review

- (1) The Scottish Ministers must keep under review the matters which may be expected to affect the exercise of their functions relating to—
- (a) the designation of any area as a Scottish marine region,
 - (b) the preparation, adoption, amendment or withdrawal of a national marine plan or (as the case may be) a regional marine plan,
 - (c) keeping under review under section 12 in relation to any such plan the matters in subsection (2) of that section.
- (2) The matters include—
- (a) as regards a national marine plan—
 - (i) the physical, environmental, social, cultural and economic characteristics of the Scottish marine area and of the living resources which the area supports,
 - (ii) the purposes for which any part of the area is used,
 - (iii) the communications, energy and transport systems for the area,
 - (iv) any other considerations which may be expected to affect those matters,
 - (b) as regards a regional marine plan—
 - (i) the physical, environmental, social, cultural and economic characteristics of the Scottish marine region to which the plan applies,
 - (ii) the purposes for which any part of the region is used,
 - (iii) the communications, energy and transport systems of the region,
 - (iv) any other considerations which may be expected to affect those matters.
- (3) The matters also include—
- (a) any changes which could reasonably be expected to occur in relation to any matter referred to in subsection (2),
 - (b) as regards a national marine plan, the effect that any such changes may have in relation to the sustainable development of the Scottish marine area, its natural resources, or the living resources dependent on the area,
 - (c) as regards a regional marine plan, the effect that any such changes may have in relation to the sustainable development of the Scottish marine region to which the plan applies, its natural resources, or the living resources dependent on the region.

*Delegation of functions relating to regional marine plans***8 Delegation of functions relating to regional marine plans**

- (1) The Scottish Ministers may give directions under this section which—
- 5 (a) designate any of the delegable functions in relation to a regional marine plan which would (apart from directions under this section) be exercisable by the Scottish Ministers,
- (b) direct that the functions so designated (the “designated functions”), instead of being so exercisable, are to be exercisable by such delegate acting on behalf of the Scottish Ministers as is designated in the direction.
- 10 (2) The delegate so designated may be either—
- (a) a public authority, or
- (b) a group of persons comprising (either or both)—
- 15 (i) persons nominated by such public authorities with an interest in the Scottish marine region to which the regional marine plan applies as the Scottish Ministers consider appropriate,
- (ii) persons nominated by the Scottish Ministers.
- (3) The Scottish Ministers may give a direction under this section—
- (a) where the proposed delegate is a public authority, only with the consent of the authority,
- 20 (b) where the proposed delegate is a group of persons referred to in paragraph (b) of subsection (2), only with the consent of any public authority responsible for nominating under sub-paragraph (i) of that paragraph.
- (4) The delegate—
- (a) must comply with the direction,
- 25 (b) is to be taken to have all the powers necessary to do so.
- (5) In this section “delegable functions in relation to a regional marine plan” means the following functions in relation to any such plan—
- (a) those under sections 3, 5 or 7,
- (b) those under section 12 (monitoring etc. of implementation),
- 30 but excluding the excepted functions.
- (6) The excepted functions are the following functions in relation to any such plan—
- (a) deciding under paragraph 4 of schedule 1 whether to prepare and publish a statement of public participation,
- (b) deciding under paragraph 6 of that schedule whether to revise a statement of public participation,
- 35 (c) deciding under paragraph 9 of that schedule whether to publish a consultation draft,
- (d) deciding under paragraph 14 of that schedule whether to publish a regional marine plan or any amendment of such a plan,
- 40 (e) deciding under section 6 whether to withdraw a regional marine plan.

9 Directions under section 8: supplementary provision

- (1) Where the Scottish Ministers give a direction under section 8, they must publish it in such manner as they consider most likely to bring it to the attention of persons likely to be interested in or affected by it.
- 5 (2) For so long as any such direction remains in effect, the designated functions are exercisable by the delegate acting on behalf of the Scottish Ministers (and are not exercisable by the Scottish Ministers).
- (3) But subsection (2) is subject to any provision to the contrary which—
- (a) is made by the direction, or
- 10 (b) is included in a direction under section 10.
- (4) A direction under section 8 may include—
- (a) such terms or conditions,
- (b) such obligations or requirements,
- (c) such financial provisions,
- 15 as the Scottish Ministers may determine.
- (5) A direction under section 8 may make different provision for different cases, different areas or different delegates.
- (6) The Scottish Ministers may make grants to a delegate for the exercise of the designated functions.

10 Directions to delegates as regards performance of designated functions

- 20 (1) This section applies where any functions are exercisable by a delegate by virtue of a direction given under section 8.
- (2) The Scottish Ministers may from time to time give directions to the delegate with respect to the performance of the functions.
- 25 (3) Before giving any direction under this section, the Scottish Ministers must consult the delegate.
- (4) A delegate given a direction under this section must comply with the direction.
- (5) Where the Scottish Ministers give a direction under this section, they must publish it in such manner as they consider most likely to bring it to the attention of persons likely to be interested in or affected by it.
- 30

Decisions of public authorities affected by a marine plan

11 Decisions of public authorities affected by marine plans

- (1) A public authority must take any authorisation or enforcement decision in accordance with the appropriate marine plans, unless relevant considerations indicate otherwise.
- 35 (2) If a public authority makes an authorisation or enforcement decision otherwise than in accordance with the appropriate marine plans, it must state its reasons.
- (3) A public authority must have regard to the appropriate marine plans in making any decision—

- (a) which relates to the exercise by them of any function capable of affecting the whole or any part of the Scottish marine area, but
- (b) which is not an authorisation or enforcement decision.

(4) In this section—

(a) an “authorisation or enforcement decision” is any of the following—

- (i) the determination of any application (whenever made) for authorisation of the doing of any act which affects or might affect the whole or any part of the Scottish marine area,
- (ii) any decision relating to any conditions of any such authorisation,
- (iii) any decision about extension, replacement, variation, revocation or withdrawal of any such authorisation or any such conditions (whenever granted or imposed),
- (iv) any decision relating to the enforcement of any such authorisation or any such conditions,
- (v) any decision relating to the enforcement of any prohibition or restriction (whenever imposed) on the doing of any act, or of any act of any description, falling within sub-paragraph (i),

(b) “the appropriate marine plans” are—

- (i) a national marine plan which is in effect,
- (ii) to the extent that a decision falling within subsection (1) or (3) relates to a Scottish marine region, any regional marine plan which is in effect for the region.

(5) In this section—

“act” includes omission,

“authorisation” means any approval, confirmation, consent, licence, permission or other authorisation (however described), whether special or general.

Monitoring and reporting

12 Monitoring of and periodical reporting on implementation of marine plans

- (1) For so long as a national marine plan or (as the case may be) a regional marine plan is in effect, the Scottish Ministers must keep under review in relation to each such plan the matters in subsection (2).
- (2) The matters are—
 - (a) the effects of the policies in the plan,
 - (b) the effectiveness of the policies in securing that the objectives for which the plan was prepared and adopted are met,
 - (c) the progress being made towards securing the objectives,
 - (d) the progress being made towards securing that the objectives in the regional marine plan secure the objectives in the national marine plan.
- (3) The Scottish Ministers must from time to time prepare and publish a report on the matters kept under review in pursuance of subsection (1).

- (4) After publishing a report under subsection (3), the Scottish Ministers must decide whether or not to amend or replace the national marine plan or (as the case may be) the regional marine plan.
- 5 (5) The first report must be published before the expiry of 5 years beginning with the date on which the marine plan concerned was adopted.
- (6) After the publication of the first report, successive reports must be published at intervals of no more than 5 years following the date of publication of the previous report.
- (7) Any reference in this section to the replacement of a national marine plan or (as the case may be) a regional marine plan is a reference to—
- 10 (a) preparing and adopting, in accordance with the provisions of this Part, a fresh national marine plan or (as the case may be) a regional marine plan (and as respects a regional marine plan whether or not it is for the identical Scottish marine region),
- 15 (b) if the Scottish Ministers have not already done so, withdrawing the marine plan that is to be replaced.

Validity of marine plans

13 Validity of national marine plans and regional marine plans

- (1) A relevant document must not be questioned in any legal proceedings, except in so far as is provided by this section.
- 20 (2) A person aggrieved by a relevant document may make an application to the Court of Session on any of the following grounds—
- (a) that the document is not within the appropriate powers,
- (b) that a procedural requirement has not been complied with.
- (3) Any such application must be made not later than 6 weeks after the publication of the relevant document.
- 25 (4) In this section and section 14—
- (a) “the appropriate powers” means in the case of a national marine plan, a regional marine plan or an amendment of any such plan, the powers conferred on the Scottish Ministers by sections 3 to 8,
- 30 (b) “procedural requirement” means any requirement—
- (i) under the appropriate powers, or
- (ii) in directions under section 8 or 10,
- which relates to the preparation, adoption or publication of a relevant document,
- (c) “relevant document” means—
- 35 (i) a national marine plan,
- (ii) an amendment of a national marine plan,
- (iii) a regional marine plan,
- (iv) an amendment of a regional marine plan.

14 Powers of the Court of Session on an application under section 13

- (1) This section applies in any case where an application is made to the Court of Session (“the Court”) under section 13.
- (2) The Court may make an interim order suspending the operation of the relevant document—
- (a) wholly or in part,
- (b) generally or as it affects a particular area,
- and an interim order has effect until the proceedings are finally determined.
- (3) Subsection (4) applies if the Court is satisfied as to any of the following—
- (a) that a relevant document is to any extent outside the appropriate powers,
- (b) that the interests of the applicant have been substantially prejudiced by failure to comply with a procedural requirement.
- (4) The Court may—
- (a) quash the relevant document,
- (b) remit the relevant document to the Scottish Ministers.
- (5) If the Court remits the relevant document under subsection (4)(b), it may give directions as to the action to be taken in relation to the relevant document.
- (6) Directions under subsection (5) may in particular—
- (a) require the relevant document to be treated (generally or for specified purposes) as not having been adopted or published,
- (b) require specified steps in the process that has resulted in the adoption of the relevant document to be treated (generally or for specified purposes) as having been taken or not having been taken,
- (c) require action to be taken by the Scottish Ministers.
- (7) The powers of the Court under subsections (4) and (5) are exercisable in relation to the whole or any part of the relevant document.

Interpretation of Part 2

15 Interpretation of Part 2

In this Part—

“adopted”, in the case of a national marine plan or a regional marine plan, is to be construed in accordance with section 3(1) and paragraph 14 of schedule 1; and related expressions are to be construed accordingly,

“national marine plan” has the meaning given in section 3 (and any reference to a national marine plan includes a reference to it as amended),

“regional marine plan” has the meaning given in section 3 (and any reference to a regional marine plan includes a reference to it as amended).

PART 3

MARINE LICENSING

Requirement for licence

16 Requirement for licence

- 5 (1) No person may—
- (a) carry on a licensable marine activity, or
 - (b) cause or permit any other person to carry on such an activity,
- except in accordance with a marine licence granted by the Scottish Ministers.
- 10 (2) Subsection (1) is subject to any exemptions and special cases provided for by virtue of sections 24 to 28.

Licensable marine activities

17 Licensable marine activities

- (1) For the purposes of this Part, it is a licensable marine activity to do any of the following—
- 15 1 To deposit any substance or object within the Scottish marine area, either in the sea or on or under the seabed, from any of the following—
- (a) a vehicle, vessel, aircraft or marine structure,
 - (b) a container floating in the sea, or
 - (c) a structure on land constructed or adapted wholly or mainly for the purpose of depositing solids in the sea.
- 20 2 To deposit any substance or object anywhere in the sea or on or under the seabed from a vehicle, vessel, aircraft, marine structure or floating container which was loaded with the substance or object either—
- (a) in Scotland, or
 - (b) in the Scottish marine area.
- 25 3 To scuttle any vessel or floating container in the Scottish marine area.
- 4 To scuttle any vessel or floating container anywhere at sea, if the vessel or container has been towed or propelled for the purpose of that scuttling either—
- (a) from Scotland, or
 - (b) from the Scottish marine area (except where the towing or propelling began outside that area).
- 30 5 To construct, alter or improve any works within the Scottish marine area either—
- (a) in or over the sea, or
 - (b) on or under the seabed.
- 35 6 To use a vehicle, vessel, aircraft, marine structure or floating container to remove any substance or object from the seabed within the Scottish marine area.
- 7 To carry out any form of dredging within the Scottish marine area (whether or not involving the removal of any material from the sea or seabed).

8 To deposit or use any explosive substance or article within the Scottish marine area either in the sea or on or under the seabed.

9 To incinerate any substance or object on any vehicle, vessel, marine structure or floating container in the Scottish marine area.

5 10 To load a vehicle, vessel, marine structure or floating container in Scotland or in the Scottish marine area with any substance or object for incineration anywhere at sea.

(2) In subsection (1)—

10 (a) in item 7, “dredging” includes using any device to move any material (whether or not suspended in water) from one part of the sea or seabed to another part,

(b) in item 10, “incineration” means the combustion of a substance or object for the purpose of its thermal destruction (and in item 9 “incinerate” is to be read accordingly).

15 (3) The Scottish Ministers may by order amend subsection (1) so as to add or remove any activity from the list of licensable marine activities.

Licences

18 Application for licence

(1) The Scottish Ministers may require an application for a marine licence to be—

(a) made in such form as they may determine,

20 (b) accompanied by such fee as may be determined by, or in accordance with, regulations made by them.

(2) The Scottish Ministers may determine different forms, and provide for different fees, for different descriptions of applications.

(3) The Scottish Ministers may require an applicant to—

25 (a) supply such information,

(b) produce such articles,

(c) permit such investigations, examinations and tests,

as in their opinion may be necessary or expedient to enable them to determine the application.

30 (4) If the Scottish Ministers carry out any investigation, examination or test (whether or not by virtue of subsection (3)(c)) which in their opinion is necessary or expedient to enable them to determine an application, they may require the applicant to pay a fee towards the reasonable expenses of the investigation, examination or test.

35 (5) If an applicant fails to comply with a requirement made by the Scottish Ministers under this section, the Ministers may—

(a) refuse to proceed with the application,

(b) refuse to proceed with it until the failure is remedied.

19 Notice of applications

- (1) Having received an application for a marine licence, the Scottish Ministers must either—
- (a) publish notice of the application, or
 - (b) require the applicant to publish notice of it.
- (2) Publication under subsection (1) must be in such manner as the Scottish Ministers consider is most likely to bring the application to the attention of any persons likely to be interested in it.
- (3) The Scottish Ministers must not proceed with an application unless notice has been published under subsection (1).
- (4) If the Scottish Ministers in pursuance of subsection (1)(a) publish notice of an application, they may require the applicant to pay a fee towards the reasonable expenses of the publication.
- (5) If an applicant fails to pay a fee required by the Scottish Ministers under subsection (4), the Ministers may—
- (a) refuse to proceed with the application,
 - (b) refuse to proceed with it until the failure is remedied.
- (6) This section does not apply in relation to an application where the Scottish Ministers consider that notice of the application should not be published.

20 Determination of applications

- (1) In determining an application for a marine licence (including the terms on which it is to be granted and what conditions, if any, are to be attached to it), the Scottish Ministers must have regard to—
- (a) the need to—
 - (i) protect the environment,
 - (ii) protect human health,
 - (iii) prevent interference with legitimate uses of the sea,
 - (b) such other matters as the Scottish Ministers consider relevant.
- (2) In considering an application for a licence to authorise an activity mentioned in item 1 or 2 in section 17(1) (deposit of substance or object), the Scottish Ministers must have regard (among other things) to the practical availability of any alternative method of dealing with the substance or object.
- (3) In considering an application for a licence to authorise an activity mentioned in item 5 in section 17(1) (constructing, altering or improving works), the Scottish Ministers must have regard (among other things) to the effects of any use intended to be made of the works when constructed, altered or improved.
- (4) The Scottish Ministers—
- (a) must, in relation to each application, consult such persons or bodies as may be specified by them by order,

(b) may, in relation to any particular application, consult any other person or body they consider has particular expertise in any matter arising in relation to the application.

5 (5) The Scottish Ministers must give the applicant the opportunity to make representations to them about any observations made to them by a person or body consulted by them under subsection (4).

(6) The Scottish Ministers must have regard to any representations which they receive from any person having an interest in the outcome of the application.

10 (7) The Scottish Ministers may by regulations make further provision as to the procedure to be followed in connection with—

(a) applications to them for marine licences,

(b) the grant by them of such licences.

(8) Regulations under subsection (7) may include, in particular, provision as to—

15 (a) the period within which any function is to be exercised (including when that period is to begin and how it is to be calculated),

(b) notifying the applicant of any licensing determination.

21 Inquiries

(1) The Scottish Ministers may cause an inquiry to be held in connection with their determination of an application for a marine licence.

20 (2) Subsections (2) to (8) of section 210 of the Local Government (Scotland) Act 1973 (c.65) apply to any inquiry the Scottish Ministers may cause to be held under subsection (1) as they apply to inquiries under that section.

(3) Where—

25 (a) an inquiry is caused by the Scottish Ministers to be held under subsection (1), and

(b) in the case of some other matter required or authorised to be the subject of an inquiry (“the other inquiry”), it appears to the relevant authority or authorities that the matters are so far cognate that they should be considered together,

the relevant authority or authorities may direct that the two inquiries be held concurrently or combined as one inquiry.

30 (4) In subsection (3), “the relevant authority or authorities” means the Scottish Ministers or, where causing the other inquiry to be held is the function of some other person or body, the Scottish Ministers and that other person or body acting jointly.

22 Grant or refusal of licence

(1) The Scottish Ministers, having considered an application for a marine licence, must—

35 (a) grant the licence unconditionally,

(b) grant the licence subject to such conditions as they consider appropriate, or

(c) refuse the application.

(2) The conditions that may be attached to a licence under subsection (1)(b) may relate to any of the following—

40 (a) the activities authorised by the licence,

(b) precautions to be taken or works to be carried out (whether before, during or after the carrying out of the authorised activities) in connection with or in consequence of those activities,

(c) monitoring of the activities authorised by the licence.

5 (3) The conditions include in particular conditions—

(a) that no activity authorised by the licence be carried out until the Scottish Ministers have (or some other specified person has) given such further approval of the activity as may be specified,

10 (b) as to the provision, maintenance, testing or operation of equipment for measuring or recording specified matters relating to any activity authorised by the licence,

(c) as to the keeping of records or the making of returns or giving of other information to the authority,

(d) for the removal at the end of a specified period of any object or works to which the licence relates,

15 (e) for the carrying out at the end of a specified period of such works as may be specified for the remediation of the site or of any object or works to which the licence relates,

(f) that any activity authorised by the licence must take place at a specified site, whether or not in the Scottish marine area.

20 (4) A licence may provide that—

(a) it is to expire unless the activity it authorises is begun or completed within a specified period,

(b) it is to remain in force indefinitely or for a specified period of time (which may be determined by reference to a specified event).

25 (5) A licence authorising any activity mentioned in item 5 in section 17(1) (constructing, altering or improving works) may provide that the conditions attached to it are to bind any other person who for the time being owns, occupies or enjoys any use of the works in question (whether or not the licence is transferred to that other person).

30 (6) The Scottish Ministers must not grant a licence to carry on any activity which is contrary to international law.

(7) In subsection (4), “specified” means specified in the licence concerned.

23 Variation, suspension, revocation and transfer

(1) The Scottish Ministers may by notice vary, suspend or revoke a licence granted by them if it appears to them that there has been a breach of any of its provisions.

35 (2) The Scottish Ministers may by notice vary, suspend or revoke a licence granted by them if it appears to them that—

(a) in the course of the application for the licence any person either—

(i) supplied information to them that was false or misleading, or

(ii) failed to supply information, and

40 (b) if the correct information had been supplied—

(i) they would have, or

(ii) it is likely that they would have,
refused the application or granted the licence in different terms.

- 5 (3) The Scottish Ministers may by notice vary, suspend or revoke a licence granted by them if it appears to them that the licence ought to be varied, suspended or revoked for any of the following reasons—
- (a) because of a change in circumstances relating to the environment or human health,
 - (b) because of increased scientific knowledge relating to either of those matters,
 - (c) in the interests of safety of navigation,
 - (d) for any other reason that appears to the Ministers to be relevant.
- 10 (4) Any suspension under subsection (1), (2) or (3) is for such period as the Scottish Ministers may specify in the notice of suspension.
- (5) The Scottish Ministers may by further notice extend the period of the suspension.
- (6) But a licence may not by virtue of this section be suspended in total for a period exceeding 18 months.
- 15 (7) On an application made by a licensee, the Scottish Ministers—
- (a) may transfer the licence from the licensee to another person, and
 - (b) if they do so, must vary the licence accordingly.
- (8) A licence may not be transferred except in accordance with subsection (7).

Exemptions from licensing requirements

20 **24 Exemptions specified by order**

- (1) The Scottish Ministers may by order specify activities which—
- (a) are not to need a marine licence,
 - (b) are not to need a marine licence if conditions specified in the order are satisfied.
- 25 (2) The conditions that may be specified in an order under subsection (1) include conditions enabling the Scottish Ministers to require a person to obtain their approval before the person does anything for which a licence would be needed but for the order.
- (3) Approval under subsection (2) may be either—
- (a) without conditions, or
 - (b) subject to such conditions as the Scottish Ministers consider appropriate.
- 30 (4) The Scottish Ministers must consult such persons as they consider appropriate as to any order the Ministers propose to make under subsection (1).

25 Activities below specified threshold of environmental impact

- (1) The Scottish Ministers may by regulations provide that licensable marine activities which fall below a specified threshold of environmental impact—
- 35 (a) are not to need a marine licence, but
 - (b) are instead to be registered.
- (2) Regulations under subsection (1) may—

- (a) define or elaborate the meaning of—
 - (i) “fall below”,
 - (ii) “registered”,
 - (iii) “specified threshold of environmental impact”,
- 5 (b) make further provision in relation to registration of the activities, including in particular the procedure in relation to registration.

(3) The regulations may also—

- (a) create offences,
- (b) provide that any offence created is triable summarily or on indictment,
- 10 (c) provide for any offence created to be punishable—
 - (i) on summary conviction, by a fine not exceeding £50,000,
 - (ii) on conviction on indictment, by a fine, imprisonment for a period not exceeding 2 years, or both.

15 (4) The Scottish Ministers must consult such persons as they consider appropriate as to any regulations the Ministers propose to make under subsection (1).

26 Oil and gas, defence or pollution

Nothing in this Part applies to—

- 20 (a) any activity relating to a matter which is a reserved matter by virtue of Section D2 (oil and gas) in Part II of Schedule 5 to the Scotland Act 1998 (c.46) and which is an activity outside controlled waters (within the meaning of section 30A(1) of the Control of Pollution Act 1974 (c.40)),
- (b) any activity relating to a matter which is a reserved matter by virtue of paragraph 9 (defence) in Part I of that Schedule,
- 25 (c) any activity falling within the subject matter of Part 6 (pollution) of the Merchant Shipping Act 1995 (c.21).

Special provision for certain cases

27 Special procedure for applications relating to certain electricity works

(1) The Scottish Ministers may by order provide that where a person requires a marine licence to carry on any activity and subsection (2) applies—

- 30 (a) such procedural provisions of this Part as may be specified in the order are not to apply to the person’s application for the licence,
- (b) such procedural provisions of the Electricity Act as may be so specified are to apply to the application instead.

(2) This subsection applies where—

- 35 (a) the person also requires consent under section 36 of the Electricity Act (consent for construction etc. of generating stations) in relation to—
 - (i) the activity, or
 - (ii) other works to be undertaken in connection with the activity,

(b) the Scottish Ministers—

- (i) decide that the 2 applications are to be considered together,
- (ii) give the person notice of their decision.

(3) Where an order is made under subsection (1) and one of the applications has been made but not the other, the application that has been made is not to be considered until the other has also been made.

(4) An order under subsection (1) may modify the procedural provisions of the Electricity Act in their application by virtue of paragraph (b) of that subsection.

(5) In this section—

“the Electricity Act” means the Electricity Act 1989 (c.29),

“procedural provisions” means any provisions for or in connection with the procedure for determining an application.

28 Electronic communications apparatus

(1) The Scottish Ministers must not issue a licence to carry out any activity which amounts to or involves the exercise of a right conferred by paragraph 11 of the electronic communications code set out in Schedule 2 to the Telecommunications Act 1984 (c.12) (works in connection with electronic communications apparatus) unless they are satisfied that adequate compensation arrangements have been made.

(2) For the purposes of subsection (1), adequate compensation arrangements are adequate arrangements for compensating any persons who appear to the Scottish Ministers to be owners of interests in the tidal water or lands on, under or over which the right is to be exercised, for any loss or damage sustained by those persons in consequence of the activity being carried out.

Appeals against licensing decisions

29 Appeals against licensing decisions

(1) The Scottish Ministers must by regulations make provision for any person who applies for a marine licence to appeal against a decision under section 22.

(2) The regulations required by subsection (1) must come into force on the day on which this Part comes into force.

(3) The regulations may include provision—

- (a) as to the procedure to be followed as respects an appeal,
- (b) for or in connection with suspending or varying any conditions subject to which the licence was granted, pending determination of the appeal,
- (c) as to the powers of any court, tribunal or (as the case may be) person appointed under the regulations to which, or whom, the appeal is made,
- (d) as to how any sum payable in pursuance of a decision of the court, tribunal or person is to be recoverable.

Offences

30 Breach of requirement for, or conditions of, licence

- (1) A person who—
- (a) contravenes section 16(1), or
 - (b) fails to comply with any condition of a marine licence,
- commits an offence.
- (2) A person who is bound by a condition of a licence by virtue of section 22(5) is not to be taken as having failed to comply with the condition unless the requirements of subsection (3) are satisfied.
- (3) The requirements are that—
- (a) the Scottish Ministers have served the person with a notice under this subsection which specifies the condition together with a period (which must be a reasonable period, in all the circumstances of the case) within which the person must comply with the condition,
 - (b) the person has failed to comply with the condition within that period.
- (4) A person guilty of an offence under subsection (1) is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
 - (b) on conviction on indictment, to a fine or to imprisonment for a period not exceeding 2 years, or to both.

31 Defences: action taken in an emergency

- (1) It is a defence for a person charged with an offence under section 30(1) in relation to any activity to prove that—
- (a) the activity was carried out for the purpose of saving life, or for the purpose of securing the safety of a vessel, aircraft or marine structure, and
 - (b) the person took steps within a reasonable time to inform the Scottish Ministers of the matters set out in subsection (2).
- (2) The matters are—
- (a) the fact that the activity was carried out,
 - (b) the locality and circumstances in which it was carried out, and
 - (c) any substances or objects concerned.
- (3) The defence provided by subsection (1) is not available to a person where—
- (a) the court is not satisfied that the activity either—
 - (i) was necessary for any of the purposes mentioned in subsection (1)(a), or
 - (ii) was a reasonable step to take in the circumstances, or
 - (b) the necessity for the activity was due to the fault of the accused or a person acting under the accused's direction or control.

32 Defences: electronic communications: emergency works

- (1) It is a defence for a person charged with an offence under section 30(1) in relation to any activity to prove that—
- (a) for the purposes of paragraph 23 of the electronic communications code (undertaker’s works), the person is the operator or a relevant undertaker,
 - (b) the activity was carried out for the purpose of executing emergency works, within the meaning of that code, and
 - (c) the activity was carried out in accordance with any requirements imposed by or under that code.
- (2) In this section “the electronic communications code” means the code set out in Schedule 2 to the Telecommunications Act 1984 (c.12).

33 Offences relating to information

- (1) A person who, for any of the purposes set out in subsection (2)—
- (a) makes a statement which is false or misleading in a material way, knowing the statement to be false or misleading,
 - (b) makes a statement which is false or misleading in a material way, being reckless as to whether the statement is false or misleading, or
 - (c) intentionally fails to disclose any material information,
- commits an offence.
- (2) The purposes are—
- (a) the purpose of procuring the issue, variation or transfer of a marine licence,
 - (b) the purpose of complying with, or purporting to comply with, any obligation imposed by the provisions of this Part or the provisions of a marine licence.
- (3) A person guilty of an offence under subsection (1) is liable—
- (a) on summary conviction, to a fine not exceeding the statutory maximum,
 - (b) on conviction on indictment, to a fine.

*Enforcement notices***34 Compliance notice**

- (1) If it appears to the Scottish Ministers that subsection (3) is satisfied in relation to a person carrying on an activity, they may issue a compliance notice to that person.
- (2) A compliance notice is a notice requiring a person to take such steps (falling within subsection (4)(b)) as are specified in it.
- (3) This subsection is satisfied if—
- (a) a person holding a marine licence—
 - (i) has carried on, or is carrying on, a licensable marine activity under the licence,
 - (ii) in carrying on that activity has failed, or is failing, to comply with a condition of the licence, and

(b) the carrying on of the activity has not caused, and is not likely to cause, any of the following—

- (i) serious harm to the environment,
- (ii) serious harm to human health,
- (iii) serious interference with legitimate uses of the sea.

(4) A compliance notice must—

- (a) state the Scottish Ministers' grounds for believing that subsection (3) is satisfied,
- (b) require the person to take such steps as the Scottish Ministers consider appropriate to ensure that the condition in question is complied with,
- (c) state the period before the end of which those steps must be taken.

35 Remediation notice

(1) If it appears to the Scottish Ministers that subsection (3) is satisfied in relation to a person carrying on an activity, they may issue a remediation notice to the person.

(2) A remediation notice is a notice requiring a person to do either or both of the following—

- (a) to take such steps (falling within subsection (5)(b)) as are specified in it,
- (b) to pay to the Scottish Ministers any sum (falling within subsection (5)(c)) as is specified in it.

(3) This subsection is satisfied if—

- (a) a person has carried on, or is carrying on, a licensable marine activity,
- (b) the carrying on of the activity has involved, or involves, the commission of an offence under section 30(1), and
- (c) the carrying on of the activity has caused, or is causing or is likely to cause, any of the following—

- (i) harm to the environment,
- (ii) harm to human health,
- (iii) interference with legitimate uses of the sea.

(4) Before issuing a remediation notice, the Scottish Ministers must consult the person to whom it is proposed to be issued as to the steps or (as the case may be) the sum to be specified in the notice.

(5) A remediation notice—

- (a) must state the Scottish Ministers' grounds for believing that subsection (3) is satisfied,
- (b) may require the person to take such remedial steps as the Scottish Ministers consider appropriate,
- (c) may require the person to pay a sum representing the reasonable expenses of any remedial steps taken, or to be taken, by the Scottish Ministers whether under section 50 (power to take remedial action) or otherwise,
- (d) must state the period before the end of which the steps must be taken or (as the case may be) that sum must be paid.

- (6) In subsection (5)(b) and (c) “remedial steps” means steps taken (or to be taken)—
- (a) in consequence of the carrying on of the activity in respect of which the notice is issued,
 - (b) for any of the following purposes—
 - (i) protecting the environment,
 - (ii) protecting human health,
 - (iii) preventing interference with legitimate uses of the sea.

36 Further provision as to compliance and remediation notices

- (1) A compliance notice or remediation notice—
- (a) must be served on any person carrying on or in control of the activity to which the notice relates,
 - (b) if a marine licence has been granted in relation to that activity, may also be served on the licensee.
- (2) The Scottish Ministers may by a further notice—
- (a) revoke a compliance notice or remediation notice,
 - (b) vary a compliance notice or remediation notice so as to extend the period specified in accordance with section 34(4)(c) or (as the case may be) section 35(5)(d).
- (3) A person who fails to comply with—
- (a) a compliance notice, or
 - (b) a remediation notice,
- commits an offence.
- (4) A person guilty of an offence under subsection (3) is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
 - (b) on conviction on indictment, to a fine or to imprisonment for a period not exceeding 2 years, or to both.

Civil sanctions

37 Fixed monetary penalties

- (1) The Scottish Ministers may by order make provision about the imposition of fixed monetary penalties on persons in relation to offences under this Part.
- (2) Provision under subsection (1) must provide that—
- (a) fixed monetary penalties may only be imposed where the Scottish Ministers are satisfied beyond reasonable doubt that a person has committed an offence under this Part,
 - (b) fixed monetary penalties are to be imposed by notice,
 - (c) the amount of the penalty which can be imposed in relation to an offence may not exceed the maximum amount of the fine that may be imposed on summary conviction for that offence.

- (3) For the purpose of this Part, a “fixed monetary penalty” is a requirement to pay to the Scottish Ministers a penalty of a specified amount.
- (4) For the purposes of this section “specified” means specified in an order made under this section.

5 **38 Fixed monetary penalties: procedure**

- (1) Provision under section 37(1) must secure the results in subsection (2).
- (2) The results are that—
 - 10 (a) where the Scottish Ministers propose to impose a fixed monetary penalty on a person, they must serve on the person a notice of what is proposed (a “notice of intent”) which complies with subsection (3),
 - (b) the notice of intent also offers the person the opportunity to discharge the person’s liability for the fixed monetary penalty by payment of a specified sum (which must be less than or equal to the amount of the penalty),
 - (c) if the person does not so discharge liability—
 - 15 (i) the person may make written representations and objections to the Scottish Ministers in relation to the proposed imposition of the fixed monetary penalty, and
 - (ii) the Scottish Ministers must at the end of the period for making representations and objections decide whether to impose the fixed monetary penalty,
 - 20 (d) where the Scottish Ministers decide to impose the fixed monetary penalty, the notice imposing it (“the final notice”) complies with subsection (5), and
 - (e) the person on whom a fixed monetary penalty is imposed may appeal against the decision to impose it.
- 25 (3) To comply with this subsection the notice of intent must include information as to—
 - (a) the grounds for the proposal to impose the fixed monetary penalty,
 - (b) how payment to discharge the liability for a fixed monetary payment may be made,
 - (c) the effect of payment of the sum referred to in subsection (2)(b),
 - 30 (d) the right to make representations and objections,
 - (e) the circumstances in which the Scottish Ministers may not impose the fixed monetary penalty,
 - (f) the period within which liability to the fixed monetary penalty may be discharged, which must not exceed the period of 28 days beginning with the day on which the notice of intent was received, and
 - 35 (g) the period within which representations and objections may be made, which must not exceed the period of 28 days beginning with the day on which the notice of intent was received.
- (4) Provision to secure the result in subsection (2)(c)(ii)—

(a) must secure that the Scottish Ministers may not decide to impose a fixed monetary penalty on a person where they are satisfied that the person would not, by reason of any defence, be liable to be convicted of the offence in relation to which it was imposed, and

5 (b) may include provision for other circumstances in which the Scottish Ministers may not decide to impose a fixed monetary penalty.

(5) To comply with this subsection the final notice must include information as to—

(a) the grounds for imposing the penalty,

(b) how payment may be made,

10 (c) the period within which payment must be made,

(d) the early payment discounts or late payment penalties,

(e) rights of appeal, and

(f) the consequences of non-payment.

15 (6) Provision to secure the result in subsection (2)(e) must secure that the grounds on which a person may appeal against a decision of the Scottish Ministers include that—

(a) the decision was based on an error of fact,

(b) the decision was wrong in law,

(c) the decision was unreasonable.

(7) In this section “specified” means specified in an order made under section 37.

20 **39 Variable monetary penalties**

(1) The Scottish Ministers may by order make provision about the imposition of variable monetary penalties on persons in relation to offences under this Part.

(2) Provision under subsection (1) must provide that—

25 (a) variable monetary penalties may only be imposed where the Scottish Ministers are satisfied beyond reasonable doubt that a person has committed an offence under this Part,

(b) variable monetary penalties are to be imposed by notice.

(3) For the purposes of this Part a “variable monetary penalty” is a penalty of such amount as the Scottish Ministers may in each case determine.

30 **40 Variable monetary penalties: procedure**

(1) Provision under section 39 must secure the results in subsection (2).

(2) The results are that—

35 (a) where the Scottish Ministers propose to impose a variable monetary penalty on a person, they must serve on the person a notice (a “notice of intent”) which complies with subsection (3),

(b) the person may make written representations and objections to the Scottish Ministers in relation to the proposed imposition of the penalty,

- (c) the person may offer an undertaking as to the action to be taken by that person (including the payment of a sum of money) to benefit any person affected by the offence,
- 5 (d) after the end of the period for making such representations and objections (or, if later, the end of the period agreed for complying with any undertaking offered and accepted) the Scottish Ministers must decide whether to impose a penalty and, if so, the amount of the penalty,
- (e) where the Scottish Ministers decide to impose a penalty, the notice imposing it (the “final notice”) complies with subsection (6), and
- 10 (f) the person on whom a penalty is imposed may appeal against the decision as to the imposition or amount of the penalty.
- (3) To comply with this subsection the notice of intent must include information as to—
- (a) the grounds for the proposal to impose the penalty,
- (b) the right to make representations and objections,
- 15 (c) the circumstances in which the Scottish Ministers may not impose the penalty, and
- (d) the period within which representations and objections may be made, which may not be less than the period of 28 days beginning with the day on which the notice of intent is received.
- (4) Provision to secure the result in subsection (2)(c) or (d)—
- 20 (a) must secure that the Scottish Ministers may not decide to impose a penalty on, or accept an undertaking offered by, a person where they are satisfied that the person would not, by reason of any defence raised by that person, be liable to be convicted of the offence in question, and
- (b) may include provision for other circumstances in which the Scottish Ministers may not decide to impose a penalty or accept an undertaking.
- 25 (5) In relation to undertakings offered by virtue of subsection (2)(c), provision pursuant to subsection (2) must also include provision for enabling the Scottish Ministers—
- (a) to accept or reject any undertaking offered,
- (b) to assess compliance with any undertaking accepted,
- 30 (c) in making their decision pursuant to subsection (2)(d) as to the imposition or amount of any penalty, to take into account any undertaking accepted, the extent to which the person complied with it and the expenses of assessing compliance.
- (6) To comply with this subsection the final notice must include information as to—
- (a) the grounds for imposing the penalty,
- 35 (b) how payment may be made,
- (c) the period within which the payment must be made,
- (d) any early payment discounts or late payment penalties,
- (e) rights of appeal, and
- (f) the consequences of non-payment.
- 40 (7) Provision to secure the result in subsection (2)(f) must secure that the grounds on which a person may appeal against a decision of the Scottish Ministers include that—

- (a) the decision was based on an error of fact,
- (b) the decision was wrong in law,
- (c) the amount of the penalty is unreasonable,
- (d) the decision was unreasonable for any other reason.

5 **41 Further provision about civil sanctions**

Schedule 2 makes further provision about civil sanctions under this Part.

Delegation

42 Delegation of functions relating to marine licensing

- (1) The Scottish Ministers may make an order which—
- 10 (a) designates any of the delegable marine licensing functions which would (apart from any order under this section) be exercisable by the Scottish Ministers, and
- (b) provides that the functions so designated (the “designated functions”), instead of being so exercisable, are to be exercisable by such delegate, acting on behalf of the Scottish Ministers as is designated in the order.
- 15 (2) The delegate so designated may be either—
- (a) a public authority, or
- (b) a group of persons comprising (either or both)—
- (i) persons nominated by such public authorities with an interest in the Scottish marine area as the Scottish Ministers consider appropriate,
- 20 (ii) persons nominated by the Scottish Ministers.
- (3) The Scottish Ministers may make an order under this section—
- (a) where the proposed delegate is a public authority, only with the consent of the authority,
- (b) where the proposed delegate is a group of persons referred to in paragraph (b) of subsection (2), only with the consent of any public authority responsible for nominating under sub-paragraph (i) of that paragraph.
- 25 (4) The delegate—
- (a) must comply with the order, and
- (b) is to be taken to have all the powers necessary to do so.
- 30 (5) In this section “delegable marine licensing functions” means functions of the Scottish Ministers under this Part other than excepted functions.
- (6) The excepted functions are functions under—
- (a) section 17(3) (altering the list of licensable marine activities),
- (b) section 18(1)(b) (making regulations regarding the fee for an application),
- 35 (c) section 20(4)(a) (making order specifying consultees for licence applications),
- (d) section 20(7) (making regulations as to the procedure for applications),

- (e) section 24(1) and (4) (making orders specifying activities which do not require a marine licence and consulting in relation to such orders),
- (f) section 25(1) (making regulations regarding activities falling below specified levels of environmental impact),
- 5 (g) section 27(1) (making orders providing for special procedures for certain applications),
- (h) section 29(1) (making regulations regarding appeals against licensing decisions),
- (i) sections 37(1) and 39(1) (making orders conferring powers to impose civil sanctions),
- 10 (j) this section and section 44,
- (k) section 45(3) (making regulations regarding a register of licensing information),
- (l) section 52 (making regulations regarding appeals against notices issued under sections 23, 34, 35, 46 or 48).

43 Orders under section 42: supplementary provisions

- 15 (1) For so long as an order made under section 42 remains in force, the designated functions are exercisable by the delegate acting on behalf of the Scottish Ministers (and are not exercisable by the Scottish Ministers).
- (2) Subsection (1) is subject to any provision to the contrary which is included in the order.
- (3) An order under section 42 may include—
 - 20 (a) such terms or conditions,
 - (b) such obligations or requirements,
 - (c) such financial provisions,as the Scottish Ministers may determine.
- (4) The provision that may be made under subsection (3) includes, in particular, provision
25 (where appropriate) as to—
 - (a) the manner in which the delegate is to exercise any of the functions,
 - (b) the form and manner in which licence applications must be made to the delegate,
 - (c) the persons to whom notice of an application should be published under section 19, and the circumstances in which such notice should not be published,
 - 30 (d) matters (in addition to those set out in section 20) to which the delegate must have regard in determining applications for licences,
 - (e) the circumstances in which the delegate must exercise the power to consult under section 20(4), and the persons who must or may be consulted,
 - (f) the form and content of any licence granted,
 - 35 (g) appeals from any decision of the delegate (whether to the Scottish Ministers, a court, tribunal or (as the case may be) person to which, or whom, the appeal is made),
 - (h) any other provision that may be made by virtue of section 20(7).
- (5) An order under section 42 may make different provision for different cases or different
40 delegates.

- (6) Where an order has been made under section 42 that a delegate is to grant licences—
- (a) the delegate may (in accordance with subsections (1) to (3) and (7) of section 23) vary, suspend, revoke or transfer a licence granted before making the order, and
 - (b) any reference in those subsections to a licence granted by the Scottish Ministers includes a reference to a licence granted by the delegate.
- (7) The Scottish Ministers may make grants to a delegate for the exercise of the designated functions.

44 Directions to delegates as regards the performance of the marine licensing designated functions

- (1) This section applies where any functions are exercisable by a delegate by virtue of an order made under section 42 by the Scottish Ministers.
- (2) The Scottish Ministers may from time to time give directions to the delegate with respect to the performance of the functions.
- (3) Before giving any direction under this section, the Scottish Ministers must consult the delegate.
- (4) A delegate to whom directions are given under this section must comply with the directions.
- (5) The Scottish Ministers must publish any direction given under this section in such manner as they consider is most likely to bring the direction to the attention of persons likely to be affected by it.

Register of licensing information

45 Register of licensing information

- (1) The Scottish Ministers must maintain a register of licensing information.
- (2) The register must contain prescribed particulars of or relating to—
- (a) applications for licences,
 - (b) licences granted,
 - (c) variations of licences,
 - (d) revocations of licences,
 - (e) information supplied in connection with any licence in pursuance of any provision of this Part,
 - (f) convictions for any offence under this Part,
 - (g) any other action taken to enforce any provision of this Part,
 - (h) occasions on which any remedial action has been taken,
 - (i) such other matters relating to licences or the licensable activities as may be prescribed.
- (3) The register must be maintained in accordance with regulations made by the Scottish Ministers.
- (4) The Scottish Ministers must make arrangements—

- (a) for the register to be available for inspection at all reasonable times by members of the public free of charge,
 - (b) for copies of entries in the register to be supplied, on request, to members of the public on payment of a reasonable charge.
- 5 (5) Information must not appear in the register if the Scottish Ministers determine that its disclosure in the register would be unduly prejudicial to any person’s commercial interests.
- (6) The Scottish Ministers must review a determination to exclude information under subsection (5) every 4 years.
- 10 (7) On a review under subsection (6), the Scottish Ministers must include information in the register unless, on the application of any person to whom the information relates, the Scottish Ministers determine that it should continue to be excluded.
- (8) Where information of any description is excluded from a register by virtue of subsection (5), a statement must be entered in the register indicating the existence of information of that description.
- 15 (9) In this section “prescribed” means prescribed in regulations made under this section.

Stop notices and emergency safety notices

46 Notice to stop activity causing serious harm etc.

- 20 (1) If it appears to the Scottish Ministers that subsection (3) is satisfied in relation to a person carrying on an activity, they may issue a stop notice to the person.
- (2) A stop notice is a notice prohibiting a person from carrying on an activity specified in the notice.
- (3) This subsection is satisfied if—
- 25 (a) a person is carrying on, or is likely to carry on, a licensable marine activity (whether or not in accordance with a marine licence),
 - (b) the carrying on of the activity to be specified in the notice—
 - (i) is causing or is likely to cause any of the effects in subsection (4), or
 - (ii) is creating or is likely to create an imminent risk of any of those effects.
- (4) The effects are—
- 30 (a) serious harm to the environment,
- (b) serious harm to human health,
- (c) serious interference with legitimate uses of the sea.
- (5) A stop notice (in addition to specifying the activity to which it relates)—
- 35 (a) must state the Scottish Ministers’ grounds for believing that subsection (3) is satisfied,
- (b) must state the date and time from which the prohibition is to take effect (which may be a time on the date of the notice but must allow a period for compliance which is reasonable in all the circumstances of the case),
- 40 (c) may require the person to take such steps as the Scottish Ministers consider appropriate to ensure that the cessation of the activity takes place safely.

- (6) Except in a case falling within subsection (8), a stop notice—
- (a) ceases to have effect at the end of the period of 7 days (or such shorter period as may be specified in the notice) beginning with the date on which the prohibition takes effect, but
 - 5 (b) may be renewed for a period specified in a further notice.
- (7) A stop notice may be renewed more than once under subsection (6)(b), but not so that it has effect for a total period exceeding 35 days.
- (8) If a stop notice relating to a licensable marine activity is issued to a person who does not hold a marine licence authorising the activity, the notice may remain in force until such
- 10 time (if any) as such a licence is granted to the person.

47 Further provision as to stop notices

- (1) A stop notice issued by the Scottish Ministers—
- (a) must be served on any person carrying on or in control of the activity to which the notice relates,
 - 15 (b) if a marine licence has been granted in relation to that activity, may also be served on the licensee.
- (2) The Scottish Ministers may by a further notice—
- (a) revoke a stop notice,
 - 20 (b) vary a stop notice so as to substitute a later date for the date specified in accordance with section 46(5)(b).
- (3) A person who fails to comply with a stop notice commits an offence.
- (4) A person guilty of an offence under subsection (3) is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
 - 25 (b) on conviction on indictment, to a fine or to imprisonment for a period not exceeding 2 years, or both.

48 Emergency safety notices

- (1) This section applies if it appears to the Scottish Ministers that serious interference with legitimate uses of the sea is occurring, or is likely to occur, as a result of—
- (a) any works for the carrying out of which a marine licence is or was needed, or
 - 30 (b) any substantial and unforeseen change in the state or position of any such works.
- (2) The Scottish Ministers may issue a notice (an “emergency safety notice”) to any person who is in control of the works to which the notice relates.
- (3) By issuing an emergency safety notice to a person, the Scottish Ministers impose on that person such requirements as are specified in the notice with respect to any of the matters specified in subsection (4).
- 35 (4) The matters are—
- (a) the provision of lights, signals or other aids to navigation,
 - (b) the stationing of guard ships.

- (5) An emergency safety notice (in addition to specifying the requirements which it imposes)—
- (a) must state the Scottish Ministers' grounds for believing that serious interference with legitimate uses of the sea is occurring, or is likely to occur,
 - (b) must state the date and time from which the requirements are to take effect (which may be at a time on the date of the notice but must allow a period for compliance which is reasonable in all the circumstances of the case),
 - (c) may require the person to take such steps as the Scottish Ministers consider appropriate to ensure that compliance with the requirements takes place safely.

49 Further provision as to emergency safety notices

- (1) An emergency safety notice issued by the Scottish Ministers must be served on each of the following—
- (a) if a marine licence has been granted authorising the carrying out of the works, the licensee,
 - (b) if there is in effect a stop notice which relates to the works, any person on whom the stop notice was served.
- (2) The Scottish Ministers may by a further notice—
- (a) revoke an emergency safety notice,
 - (b) vary an emergency safety notice so as to substitute a later date for the date specified in accordance with section 48(5)(b).
- (3) A person who fails to comply with an emergency safety notice commits an offence.
- (4) A person guilty of an offence under subsection (3) is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
 - (b) on conviction on indictment, to a fine or to imprisonment for a period not exceeding 2 years, or to both.

Other powers

50 Power to take remedial action

If it appears to the Scottish Ministers that a licensable marine activity has been carried on otherwise than under a marine licence and in accordance with its conditions, they may carry out any works that appear to them to be necessary or expedient for the purpose of—

- (a) protecting the environment,
- (b) protecting human health,
- (c) preventing interference with legitimate uses of the sea.

51 Power to test and charge for testing certain substances

- (1) The Scottish Ministers may, at the request of any person, conduct tests for the purpose of ascertaining the probable effect on the marine environment of using any substance for treating fouling matter—

- (a) on or under the surface of the sea or of the seabed, or
 - (b) on any surface of a vessel, vehicle, aircraft or marine structure in, on or over the sea or on the seabed.
- (2) In this section “fouling matter” means—
- (a) oil or chemicals, or
 - (b) algae or other living or dead organisms.
- (3) The Scottish Ministers may recover any expenses reasonably incurred in conducting any tests under subsection (1) from any person at whose request the tests were conducted.

Appeals against notices under this Part

52 Appeals against notices

- (1) The Scottish Ministers must by regulations make provision for any person to whom a notice listed in subsection (2) is issued, to appeal against that notice.
- (2) The notices are those issued under—
- (a) section 23 (notice varying, suspending or revoking marine licence for breach of conditions),
 - (b) section 34 (compliance notice),
 - (c) section 35 (remediation notice),
 - (d) section 46 (stop notice), or
 - (e) section 48 (emergency safety notice).
- (3) The regulations must come into force on the day on which this Part comes into force.
- (4) The regulations may include provision—
- (a) as to the procedure to be followed with respect to an appeal,
 - (b) suspending the notice pending determination of the appeal,
 - (c) as to the powers of any court, tribunal or (as the case may be) person to which, or whom, the appeal is made,
 - (d) as to how any sum payable in pursuance of a decision of the court, tribunal or person is to be recoverable.

Offences: supplementary provision

53 General defence of due diligence

- (1) In any proceedings for an offence under this Part, it is a defence for the person charged (“the accused”) to prove that the accused took all reasonable precautions and exercised all due diligence to avoid the commission of the offence.
- (2) The defence provided by subsection (1) is to be taken to be established—
- (a) if the accused—
 - (i) acted under an employer’s instructions,
 - (ii) did not know and had no reason to suppose that the acts done constituted a contravention of the provision in question, and

(iii) took all such steps as reasonably could be taken to ensure that no offence would be committed, or

(b) if the accused—

(i) acted in reliance on information supplied by another person,

(ii) did not know and had no reason to suppose that the information was false or misleading, and

(iii) took all such steps as reasonably could be taken to ensure that no offence would be committed.

(3) Subsection (2) does not affect the generality of subsection (1).

(4) If in any proceedings the defence provided by subsection (1) involves the allegation that the commission of the offence was due to—

(a) an act or default of another person (other than the giving of instructions to the accused by an employer), or

(b) reliance on information supplied by another person,

the accused is not, without leave of the court, entitled to rely on the defence unless the requirement in subsection (5) is satisfied.

(5) The requirement is that—

(a) at least 7 clear days before the hearing, and

(b) if the accused has previously appeared before a court in connection with the alleged offence, within one month of the first such appearance,

the accused has served on the prosecutor a notice giving such information identifying or assisting in the identification of the other person as was then in the accused's possession.

Power by order to provide marine fish farming is not “development”

54 Power by order to provide marine fish farming is not “development”

(1) The Town and Country Planning (Scotland) Act 1997 (c.8) is amended as follows.

(2) In section 26(1) (meaning of “development”), after “section” where it first occurs insert “and to section 26AB”.

(3) After section 26AA, insert—

“26AB Power by order to provide marine fish farming is not “development”

(1) The Scottish Ministers may by order provide that—

(a) section 26(6) does not apply as respects the placing or assembly of equipment for the purpose of fish farming in waters identified in the order (the “relevant waters”),

(b) section 26(6AA) does not apply as respects any material change in the use of equipment so placed or assembled for that purpose, and

(c) the operation of a marine fish farm in the relevant waters in the circumstances specified in section 26AA is not “development” for the purposes of this Act.

Part 4—Marine protection and enhancement: the Scottish marine protection area

(2) An order under subsection (1) may be made only with the agreement of the planning authority (or planning authorities) for the relevant waters; and in this subsection the “planning authority” means the planning authority specified in an order under section 26(6D).”.

- 5 (4) In section 275 (regulations and orders)—
- (a) in subsection (4), after “26(2)(f), (6A) and (6C),” insert “26AB(1),”,
- (b) in subsection (5A), after “26(6A) or (6C)” insert “or 26AB(1)”.

*Interpretation of Part 3***55 Interpretation of Part 3**

- 10 (1) In this Part—
- “marine licence” means a licence granted under this Part,
- “vessel” includes—
- (a) hovercraft,
- (b) any other craft capable of travelling on, in or under water, whether or not
- 15 self propelled.
- (2) In this Part any reference to the environment includes a reference to any site (including any site comprising, or comprising the remains of, any vessel, aircraft or marine structure) which is of historical or archaeological interest.

PART 420 **MARINE PROTECTION AND ENHANCEMENT: THE SCOTTISH MARINE PROTECTION AREA***The Scottish marine protection area***56 The Scottish marine protection area**

- (1) For the purposes of this Act, the “Scottish marine protection area” means the Scottish marine area, excluding any waters upstream of the fresh-water limit of estuarial waters.
- 25 (2) In this Part, “estuarial waters” means any waters within the limits of transitional waters, within the meaning of Directive 2000/60/EC of the European Parliament and of the Council establishing a framework for Community action in the field of water policy (as amended from time to time).

57 “Sea” for the purposes of this Part

- 30 For the purposes of this Part, “sea” has the meaning given in section 2, except that it does not include any waters upstream of the fresh-water limit of estuarial waters.

*Designation of marine protected areas***58 Marine protected areas**

- 35 (1) The Scottish Ministers may by order (a “designation order”) designate any area of the Scottish marine protection area as—
- (a) a nature conservation marine protected area (a “Nature Conservation MPA”),

(b) a demonstration and research marine protected area (a “Demonstration and Research MPA”),

(c) a historic marine protected area (a “Historic MPA”).

- (2) The reference in subsection (1) to any area of the Scottish marine protection area includes a reference to any island in that area of sea, whether or not any part of the island lies above mean high water spring tide.

(See sections 59 to 63 for additional requirements relating to designating, and additional areas that may be included in, these marine protected areas).

Nature Conservation MPAs

59 Nature Conservation MPAs: additional requirements relating to designation

- (1) An area may be designated by a designation order as a Nature Conservation MPA if the Scottish Ministers consider it desirable to do so for any of the following purposes—

(a) conserving marine flora or fauna,

(b) conserving—

(i) marine habitats or types of such habitat,

(ii) features of geological or geomorphological interest.

- (2) The order must state—

(a) the protected feature or features in,

(b) the conservation objectives for,

the Nature Conservation MPA.

- (3) For the purposes of subsection (1)(a), conserving marine flora or fauna includes (in particular) conserving any species that is rare or threatened because of—

(a) the limited number of individuals of that species,

(b) the limited number of locations in which that species is present.

- (4) For the purposes of subsection (1)(a) and (b)(i), conserving marine flora or fauna, or (as the case may be) marine habitat or types of such habitat includes conserving the diversity of such flora or fauna or (as the case may be) such habitats or types of such habitats, whether or not any or all of them are rare or threatened.

- (5) Where the Scottish Ministers consider the desirability of designating 2 or more areas may be equal, in reaching their decision as to which area (or areas) it is desirable to designate they may have regard to any social or economic consequences of designation.

- (6) In considering whether to designate an area, the Scottish Ministers may have regard in particular to the views of any relevant delegate as to the desirability of conserving—

(a) marine flora or fauna,

(b) marine habitats or types of such habitat,

(c) features of geological or geomorphological interest,

in the area.

(7) In considering whether to designate a Nature Conservation MPA for a purpose referred to in subsection (1)(b), the matters to which the Scottish Ministers may have regard include the degree to which a marine habitat or type of such habitat or (as the case may be) a feature of geological or geomorphological interest is representative of its type.

5 (8) For the purposes of—

(a) this section, conserving a thing includes—

(i) assisting in its conservation,

(ii) enabling or facilitating its recovery or increase,

(b) subsection (6), a “relevant delegate” means any delegate designated in a direction under section 8(1)(b) to exercise functions in relation to a regional marine plan for the Scottish marine region in which any part of the proposed Nature Conservation MPA lies.

60 Nature Conservation MPAs: further provision

(1) A designation order designating an area as a Nature Conservation MPA—

15 (a) must identify the area’s boundaries,

(b) may provide for a boundary to be determined by, or by reference to, mean high water spring tide.

(2) A Nature Conservation MPA may include (in addition to an area of sea referred to in section 58(1)) an area of seashore lying above mean high water spring tide if—

20 (a) the area of seashore adjoins the area of sea, and

(b) any of the conditions in subsection (3) is satisfied.

(3) The conditions are that—

(a) the protected feature or features leading to the designation of the area of sea is or are also present in the area of seashore,

25 (b) the area of sea is designated for the purpose of conserving marine flora or fauna which are dependent (wholly or in part) on anything which takes place in, or is present in, the area of seashore,

30 (c) without the inclusion of the area of seashore, the identification of the boundary of the Nature Conservation MPA (either in the order designating the MPA or on the ground for the purposes of exercising functions in relation to it) would be impossible or impracticable.

Demonstration and Research MPAs

61 Demonstration and Research MPAs: additional requirements relating to designation

35 (1) An area may be designated by a designation order as a Demonstration and Research MPA if the Scottish Ministers consider it desirable to do so for any of the following purposes—

(a) demonstration of sustainable methods of marine management or exploitation,

(b) research into such matters.

40 (2) The order must state—

- (a) whether it is for the purpose of demonstration or research, or both,
 - (b) the method or methods of marine management or exploitation to be demonstrated or researched.
- (3) In considering whether to designate an area, the Scottish Ministers may—
- (a) have regard in particular to the views of any relevant delegate as to the desirability of demonstrating or researching sustainable methods of marine management or exploitation in the area,
 - (b) have regard to any social or economic consequences of designation.
- (4) For the purposes of subsection (3)(a), a “relevant delegate” means any delegate designated in a direction under section 8(1)(b) to exercise functions in relation to a regional marine plan for the Scottish marine region in which any part of the proposed Demonstration and Research MPA lies.

62 Demonstration and Research MPAs: further provision

- (1) A designation order designating an area as a Demonstration and Research MPA—
- (a) must identify the area’s boundaries,
 - (b) may provide for a boundary to be determined by, or by reference to, mean high water spring tide.
- (2) A Demonstration and Research MPA may include (in addition to an area of sea referred to in section 58(1)) an area of seashore lying above mean high water spring tide if—
- (a) the area of seashore adjoins the area of sea, and
 - (b) the inclusion of the area of seashore is necessary to further or support the purpose for which the area of sea is designated.

Historic MPAs

63 Historic MPAs: additional requirements etc.

- (1) An area may be designated by a designation order as a Historic MPA if the Scottish Ministers consider it desirable to do so for the purpose of preserving a marine historic asset of national importance located, or believed to be located, in the area.
- (2) The order must—
- (a) specify any marine historic asset located, or believed to be located, within the area,
 - (b) state the preservation objectives for the asset and the area,
 - (c) identify the area’s boundaries.
- (3) For the purpose of subsection (2)(c), an order may provide for the boundary to be determined by, or by reference to, mean high water spring tide.
- (4) A Historic MPA may include (in addition to an area of sea referred to in section 58(1)) an area of seashore lying above mean high water spring tide if the area of seashore adjoins the area of sea.
- (5) For the purposes of this Part, a marine historic asset is any of the following—
- (a) a vessel, vehicle or aircraft (or a part of a vessel, vehicle or aircraft),

- (b) the remains of a vessel, vehicle or aircraft (or a part of such remains),
- (c) an object contained in, or formerly contained in, a vessel, vehicle or aircraft,
- (d) a building or other structure (or a part of a building or structure),
- (e) a cave or excavation,
- 5 (f) a deposit or artefact (whether or not formerly part of a cargo of a ship) or any other thing which evidences, or groups of things which evidence, previous human activity.

*Amendment or revocation of designation orders***64 Amendment or revocation of designation orders**

10 A designation order may be amended or revoked by a further such order.

*Consultation, urgent designation, representations etc.***65 Publicity and consultation etc. before designation**

- (1) Before making a designation order (or an order amending or revoking any such order), the Scottish Ministers must (except where section 67 provides otherwise)—
 - 15 (a) publish notice of their proposal to make the order,
 - (b) consult such persons as they consider are likely to be interested in or affected by the making of the order.
- (2) Notice under subsection (1)(a) must—
 - 20 (a) be published in such manner as the Scottish Ministers consider is most likely to bring the proposal to the attention of any persons likely to be affected by the making of the order,
 - (b) contain a statement of the terms of the proposed order.

66 Publicity in relation to designation orders

- 25 (1) The Scottish Ministers must send a copy of every designation order (and every order amending or revoking a designation order) to any persons they consider are likely to be interested in or affected by the order.
- (2) The Scottish Ministers must—
 - 30 (a) make a copy of every designation order available for inspection at one of their offices at all reasonable hours,
 - (b) provide a copy of a designation order to any person who requests one.
- (3) The Scottish Ministers may charge a fee, not exceeding their expenses, for providing a copy under subsection (2)(b).

67 Urgent designation

35 In any case where the Scottish Ministers consider there is an urgent need to protect the area proposed to be designated or (as the case may be) to protect a marine historic asset within the area (and so an urgent need to make a designation order)—

- (a) they need not publish notice of their proposals under section 65(1)(a) or consult under section 65(1)(b),
- (b) the order remains in force for such period, not exceeding 2 years, as is specified in it.

5 **68 Representations and hearing in relation to proposed designation order**

- (1) The Scottish Ministers may, before deciding whether to make a designation order (or an order amending or revoking any such order), give any person the opportunity of making oral or written representations to them or to any person appointed by them for that purpose at a hearing.
- 10 (2) The Scottish Ministers may make regulations providing for the procedure to be followed (including decisions as to expenses) at any hearing held under subsection (1).

Advice etc. as regards protection of certain marine areas

69 Advice etc. by Scottish Natural Heritage as regards Nature Conservation MPAs and Demonstration and Research MPAs

- 15 (1) Scottish Natural Heritage may give advice and guidance as to—
 - (a) the matters which are capable of damaging or otherwise affecting any protected feature (or the protected features) of a Nature Conservation MPA or (as the case may be) a stated purpose for a Demonstration and Research MPA,
 - 20 (b) the matters which are capable of affecting any ecological or geomorphological process on which the conservation of any such protected feature or features or (as the case may be) any such stated purpose is (wholly or in part) dependent,
 - (c) how any stated conservation objectives for a Nature Conservation MPA or any stated purpose for a Demonstration and Research MPA may be furthered, or how the achievement of any such objectives or purpose may be hindered,
 - 25 (d) how the effect of any activity or activities on any Nature Conservation MPA, Demonstration and Research MPA or such marine protected areas generally may be mitigated,
 - (e) which activities are, or are not, of equivalent environmental benefit (for the purposes of section 72(4)(b)(iii) (public authorities authorising certain acts)) to any particular damage to the environment (within the meaning of that provision).
- 30 (2) Advice or guidance as to any of the matters in paragraphs (a) to (e) of subsection (1) may be given—
 - (a) in relation to—
 - 35 (i) a particular Nature Conservation MPA or Demonstration and Research MPA,
 - (ii) each such category of marine protected area, or all such marine protected areas, generally,
 - (b) in relation to a particular public authority or public authorities generally.
- 40 (3) Scottish Natural Heritage must give such advice to a public authority if the authority requests it.

70 Advice and guidance by the Scottish Ministers as regards MPAs

- (1) The Scottish Ministers may give advice and guidance as to—
- (a) the matters in section 69(1)(a) to (e),
 - (b) the matters which are capable of damaging or otherwise affecting any marine historic asset in a Historic MPA,
 - (c) how any stated preservation objectives for a Historic MPA may be furthered, or how the achievement of any such objectives may be hindered,
 - (d) the assessment by a public authority of the matters in section 72(4)(b)(i) and (ii) including what factors the authority should take into account.
- (2) Advice or guidance as to any of the matters in paragraph (a) or (d) of subsection (1) may be given—
- (a) in relation to—
 - (i) a particular Nature Conservation MPA, Demonstration and Research MPA or Historic MPA,
 - (ii) each such category of marine protected area, or all such marine protected areas, generally,
 - (b) in relation to a particular public authority or public authorities generally.

*General duties of public authorities***71 Duties of public authorities in relation to marine protected areas etc.**

- (1) Where a public authority has any function the exercise of which is capable of affecting (other than insignificantly)—
- (a) any protected feature of a Nature Conservation MPA,
 - (b) a stated purpose for a Demonstration and Research MPA,
 - (c) a marine historic asset in a Historic MPA,
 - (d) any ecological or geomorphological process on which the conservation of any protected feature in a Nature Conservation MPA, or on which a stated purpose for a Demonstration and Research MPA, is (wholly or in part) dependent,
- the authority must comply with the requirements imposed by this section.
- (2) The authority must (so far as is consistent with the proper exercise of its functions)—
- (a) exercise its functions in the manner which it considers best furthers (as the case may be)—
 - (i) the stated conservation objectives for the Nature Conservation MPA,
 - (ii) the stated purpose for the Demonstration and Research MPA,
 - (iii) the stated preservation objectives for the Historic MPA,
 - (b) where it is not possible to exercise its functions in a manner which furthers the objectives or (as the case may be) the purpose, exercise them in the manner which the authority considers least hinders the achievement of the objectives or (as the case may be) the purpose.

(3) If the authority considers that the exercise of any of its functions would or might significantly hinder the achievement of the relevant objectives or (as the case may be) purpose, it must inform the Scottish Ministers and (if appropriate) Scottish Natural Heritage of that fact.

5 (4) If the authority considers that there has been any act or omission falling within subsection (5), it must inform the Scottish Ministers and (if appropriate) Scottish Natural Heritage of that fact.

(5) The act or omission is one—

(a) in relation to which the public authority exercises functions,

10 (b) which the authority believes to be an offence, and

(c) which the authority considers will or may significantly hinder the achievement of (as the case may be)—

(i) the stated conservation objectives for a Nature Conservation MPA,

(ii) a stated purpose for a Demonstration and Research MPA,

15 (iii) the stated preservation objectives for a Historic MPA.

(6) In carrying out its duties under this section, a public authority must have regard to any advice or guidance given by Scottish Natural Heritage under section 69 or by the Scottish Ministers under section 70.

20 (7) For the purposes of subsections (3) and (4) it is appropriate to inform Scottish National Heritage where the exercise of the public authority's functions or the act or omission in question relates to a Nature Conservation MPA or a Demonstration and Research MPA.

72 Duties of public authorities in relation to certain decisions

(1) This section applies where—

25 (a) a public authority has the function of determining an application (whenever made) for authorisation of the doing of any act, and

(b) the act is capable of affecting (other than insignificantly)—

(i) a protected feature in a Nature Conservation MPA,

(ii) a stated purpose for a Demonstration and Research MPA,

(iii) a marine historic asset in a Historic MPA,

30 (iv) any ecological or geomorphological process on which the conservation of any protected feature in a Nature Conservation MPA, or on which the stated purpose for a Demonstration and Research MPA, is (wholly or in part) dependent.

35 (2) The public authority must notify the Scottish Ministers and (if appropriate) Scottish Natural Heritage if it believes that there is or may be a significant risk of the act hindering the achievement of (as the case may be)—

(a) the stated conservation objectives for the Nature Conservation MPA,

(b) the stated purpose for the Demonstration and Research MPA,

(c) the stated preservation objectives for the Historic MPA.

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- (3) Where the authority has given notification under subsection (2), it must wait until the expiry of the period of 28 days beginning with the date of the notification before deciding whether to grant authorisation for the doing of the act, unless either—
- 5 (a) the Scottish Ministers notify the authority that it need not wait until the end of that period, or
- (b) the authority thinks there is an urgent need to grant authorisation for the doing of the act.
- (4) The authority must not grant authorisation for the doing of the act unless either—
- 10 (a) the person applying for the authorisation satisfies the authority that there is no significant risk of the act hindering the achievement of (as the case may be)—
- (i) the stated conservation objectives for the Nature Conservation MPA,
- (ii) the stated purpose for the Demonstration and Research MPA,
- (iii) the stated preservation objectives for the Historic MPA,
- (b) that person is not able to satisfy the authority as mentioned in paragraph (a) but—
- 15 (i) satisfies it that there is no other means of proceeding with the act which would create a substantially lower risk of hindering the achievement of those objectives or (as the case may be) that purpose,
- (ii) satisfies it that the benefit to the public of proceeding with the act clearly outweighs the risk of damage to the environment (or the marine historic
- 20 asset) that will be created by proceeding with it, and
- (iii) in relation to a Nature Conservation MPA or a Demonstration and Research MPA, satisfies it and the Scottish Ministers that the person will undertake, or make arrangements for the undertaking of, measures of equivalent environmental benefit to the damage which the act will or is likely to have
- 25 in or on the marine protected area concerned.
- (5) The reference in subsection (4)(b)(i) to other means of proceeding with an act includes a reference to proceeding with it—
- (a) in another manner, or
- (b) at another location.
- 30 (6) In a case which relates to a Nature Conservation MPA or a Demonstration and Research MPA and which falls within paragraph (b) of subsection (4) the authority must—
- (a) if it has power to grant the authorisation subject to conditions, exercise that power so as to make it a condition of the authorisation that the measures mentioned in sub-paragraph (iii) of that paragraph are undertaken,
- 35 (b) notify the Scottish Ministers that it proposes to grant the authorisation and of the conditions subject to which it proposes to grant it,
- (c) wait until the expiry of the period of 28 days beginning with the date of the notification before so granting the authorisation, unless the Scottish Ministers notify the authority that it need not wait until the end of that period.
- 40 (7) In a case which relates to a Historic MPA and which falls within paragraph (b) of subsection (4) the authority must—

- (a) if it has power to grant the authorisation subject to conditions, exercise that power so as to make it a condition of the authorisation that before the act in question is commenced, a detailed archaeological investigation of the area is carried out,
- (b) notify the Scottish Ministers that it proposes to grant the authorisation and of the conditions subject to which it proposes to grant it,
- (c) wait until the expiry of the period of 28 days beginning with the date of the notification before so granting the authorisation, unless the Scottish Ministers notify the authority that it need not wait until the end of that period.

(8) In carrying out its duties under this section, a public authority must have regard to any advice or guidance given by Scottish Natural Heritage under section 69 or by the Scottish Ministers under section 70.

(9) For the purpose of subsection (2), it is appropriate to inform Scottish National Heritage where the act in question relates to a Nature Conservation MPA or a Demonstration and Research MPA.

(10) In this section—

“act” includes omission,

“authorisation” means any approval, confirmation, consent, licence, permission or other authorisation (however described), whether special or general,

“damage” includes the prevention of an improvement.

73 Failure to comply with duties

(1) In relation to a Nature Conservation MPA or a Demonstration and Research MPA if, in the opinion of Scottish Natural Heritage, a public authority has failed—

(a) to act in accordance with advice or guidance given by Scottish Natural Heritage under section 69,

(b) to comply with any of its duties under section 71(2) or 72(3) or (4),

Scottish Natural Heritage may request from the authority an explanation in writing for the failure.

(2) Scottish Natural Heritage must send a copy of a request by it under subsection (1) to the Scottish Ministers.

(3) On receiving a request under this subsection (1), the public authority must—

(a) provide Scottish Natural Heritage with the requested explanation for the failure,

(b) send a copy of the explanation to the Scottish Ministers.

(4) If, in the opinion of the Scottish Ministers, a public authority has failed to act in accordance with advice or guidance given by them under section 70, they may request from the authority an explanation in writing of the failure, and the authority must provide them with it.

(5) In relation to a Historic MPA if, in the opinion of the Scottish Ministers, a public authority has failed to comply with any of its duties under section 71(2) or 72(3) or (4), the Ministers may request from the authority an explanation in writing for the failure, and the authority must provide them with it.

*Marine conservation orders***74 Marine conservation orders**

- (1) The Scottish Ministers may make one or more orders (“marine conservation orders”) for any or all of the following purposes—
- 5 (a) that of furthering the stated conservation objectives for a Nature Conservation MPA,
- (b) that of furthering a stated purpose for a Demonstration and Research MPA,
- (c) that of furthering the stated preservation objectives for a Historic MPA,
- (d) where any such marine protected area—
- 10 (i) includes all or part of (or is included in whole or part in) a European marine site, or
- (ii) adjoins a European marine site,
- that of protecting the European marine site.
- (2) An order under this section may be made so as to apply to any area in Scotland.
- 15 (3) Section 75 provides some examples of the provision that may be made by a marine conservation order.
- (4) An order under this section—
- (a) may provide that paragraph (b) of section 85(1) does not apply in relation to—
- 20 (i) an offence under section 82 of contravening the order,
- (ii) an offence under section 83 (where the order is made for the purpose of furthering the stated conservation objectives for a Nature Conservation MPA),
- (iii) an offence under section 84 (where the order is made for the purpose of furthering the stated preservation objectives for a Historic MPA),
- 25 (b) may be made subject to specified exceptions,
- (c) may make different provision for different cases, including (in particular)—
- (i) different parts of the protected area,
- (ii) different times of the year,
- (iii) different means or methods of carrying out any activity.
- 30 (5) In this section and section 75—
- (a) the conservation objectives for a European marine site mean the protection of the natural feature by reason of which the site is considered to be of significance in relation to the Habitats Directive or the Wild Birds Directive,
- (b) “natural feature” in relation to a European marine site, means—
- 35 (i) any of its flora or fauna,
- (ii) any natural habitat existing in it,
- (c) “specified” means specified in the order.

75 Example provisions for marine conservation orders

- (1) The provision that may be made by a marine conservation order includes provision prohibiting, restricting or regulating—
- 5 (a) entry into or movement, activity or works in the area protected by the order (“the protected area”) by a—
- (i) person,
- (ii) animal,
- (iii) vessel (or a specified type of vessel), or
- (iv) vehicle or thing (or a specified type of vehicle or thing),
- 10 (b) the anchoring of any vessel (or types of vessel) within the protected area (including the fixing of moorings or anchors to the seabed),
- (c) the killing, taking, destruction, molestation or disturbance of animals or plants of any description in the protected area,
- (d) the removal of all or part of any thing (or category of things) from the protected area, including in particular all or part of a marine historic asset,
- 15 (e) the depositing (by any means) of anything in a protected area,
- (f) the doing of anything in the protected area which, in the opinion of the Scottish Ministers, may—
- (i) interfere with or damage the seabed,
- 20 (ii) damage or disturb any object in the protected area (including a marine historic asset),
- (iii) otherwise cause harm to the protected area.
- (2) The provision that may be made may also—
- 25 (a) restrict the speed at which any vessel or vehicle may move in the protected area or in any specified area outside the protected area where that movement might hinder—
- (i) where the protected area is a Nature Conservation MPA, the stated conservation objectives for it,
- (ii) where the protected area is a Demonstration and Research MPA, a stated purpose for it,
- 30 (iii) where the protected area is a Historic MPA, the stated preservation objectives for it,
- (iv) where the protected area is a European marine site, the conservation objectives for it,
- 35 (b) include provision prohibiting or restricting entry into, or any movement or other activity on, any part of the seashore that adjoins the protected area by persons, animals or vehicles.
- (3) For the purposes of subsection (1)(a), the reference to works or activities includes reference to—
- 40 (a) the use of equipment (or types of equipment),
- (b) surveying or exploring a site (whether or not by intrusive methods),

- (c) fixing or attaching anything to the seabed or (if appropriate) the seashore.

76 Procedure for marine conservation orders

- (1) Before making a marine conservation order (or an order amending or revoking any such order), the Scottish Ministers must comply with subsections (2) to (6) (except where section 77 provides otherwise).
- (2) The Scottish Ministers must send a copy of a draft of the order to any persons the Ministers consider are likely to be interested in or affected by the making of the order.
- (3) The Scottish Ministers must place a copy of the draft of a marine conservation order or (as the case may be) the draft of an order amending or revoking any such order in such place or places as they consider is or are likely to be most convenient for the purpose of enabling it to be inspected by persons likely to be affected by the making of the order.
- (4) The Scottish Ministers—
- (a) must provide a copy of a draft of an order to any person who requests one,
 - (b) may charge a fee, not exceeding their expenses in doing so, for providing a copy under this subsection.
- (5) The Scottish Ministers must publish notice of their proposal to make an order.
- (6) The notice must—
- (a) be published in such manner as the Scottish Ministers consider is most likely to bring the proposal to the attention of any persons who are likely to be affected by the making of it,
 - (b) state where the copy or copies of the draft order have been placed by the Scottish Ministers in accordance with subsection (3),
 - (c) state the time within which representations about the draft order must be made to the Scottish Ministers.

77 Urgent orders

- (1) In any case where the Scottish Ministers consider there is an urgent need to protect an area as respects which a marine conservation order may be made (and so an urgent need to make a marine conservation order), section 76 does not apply in relation to the making of the order.
- (2) In such a case, the order (an “urgent marine conservation order”)—
- (a) comes into force on such date as is specified in it,
 - (b) remains in force (unless revoked) for such period, not exceeding 12 months, as is specified in it.
- (3) The Scottish Ministers must publish notice of the making of an urgent marine conservation order.
- (4) The notice must—
- (a) be published in such manner as the Scottish Ministers consider is most likely to bring the urgent marine conservation order to the attention of any persons who are likely to be affected by the making of it,

(b) state that a copy of the order may be inspected at such office of the Scottish Ministers as is specified in the notice,

(c) state that the Scottish Ministers have power to revoke the order and that any person affected by the making of the order may make representations to them.

5 (5) The Scottish Ministers must keep under review the need for an urgent marine conservation order to remain in force.

(6) The Scottish Ministers may, by an order under this subsection (an “urgent continuation order”), provide that an urgent marine conservation order is to remain in force for such period, not exceeding 12 months, beyond that specified under subsection (2)(b) as is
10 specified in the urgent continuation order.

(7) The Scottish Ministers may not make an urgent continuation order unless—

(a) they intend to make a marine conservation order (a “permanent order”) in respect of the marine protected area concerned (in accordance with the requirements of section 76), and

15 (b) they have published notice of their proposal to make the permanent order.

78 Publicity in relation to marine conservation orders and urgent continuation orders

(1) The Scottish Ministers must send a copy of any order mentioned in subsection (2) to any persons they consider are likely to be interested in or affected by the order.

(2) The orders are—

20 (a) a marine conservation order (whether made in accordance with section 76 or an urgent marine conservation order made in accordance with section 77),

(b) an order amending or revoking a marine conservation order,

(c) an urgent continuation order.

(3) The Scottish Ministers must—

25 (a) make a copy of any order referred to in subsection (2) available for inspection at one of their offices at all reasonable hours,

(b) provide a copy of any such order to any person who requests one.

(4) The Scottish Ministers may charge a fee, not exceeding their expenses, for providing a copy under subsection (3)(b).

79 Representations and hearings in relation to proposed marine conservation orders etc.

(1) The Scottish Ministers may, before deciding to do any of the following—

(a) make a marine conservation order (whether in accordance with section 76 or an urgent marine conservation order in accordance with section 77),

35 (b) amend a marine conservation order,

(c) revoke a marine conservation order,

give any person the opportunity of making oral or written representations to them or to any person appointed by them for that purpose at a hearing.

40 (2) The Scottish Ministers may make regulations providing for the procedure to be followed (including decisions as to expenses) at any hearing held under subsection (1).

*Authorisation of things prohibited, regulated etc. by marine conservation orders***80 Authorisation of things prohibited, regulated etc. by a marine conservation order**

- (1) A marine conservation order may provide for the Scottish Ministers to issue permits authorising anything which would, apart from any such permit, be unlawful under the order.
- (2) The Scottish Ministers may attach to any such permit any condition which they consider appropriate.
- (3) A marine conservation order may, in so far as it applies to a Historic MPA, also provide for the Scottish Ministers—
- (a) by direction issued to any persons (or categories of persons) specified in the order to authorise the doing by the persons of anything (or any category of thing) specified in the direction which would, apart from the direction, be unlawful under the order,
- (b) by direction issued generally to authorise the doing by any person of any thing or category of thing specified in the order which would, apart from the direction, be unlawful under the order.
- (4) A direction under subsection (3) may attach to any authorisation given by it any condition which the Scottish Ministers consider appropriate.
- (5) Any provision in a marine conservation order of the kind referred to in this section may include provision for the procedure to apply in relation to the making of applications, and the determination of applications, for such permits or authorisations.

81 Delegation of issuing permits or authorisations

- (1) A marine conservation order may provide for the Scottish Ministers by direction to delegate to any person (or group of persons) specified in the direction the issuing of permits of the kind described in section 80(1), or such permits in relation to such things (or such things in such circumstances) as are specified in the order.
- (2) A marine conservation order may, in so far as it applies to a Historic MPA, provide for the Scottish Ministers by direction to delegate to any person (or group of persons) specified in the direction the issuing of authorisations of the kind described in section 80(3), or such authorisations in relation to such things (or things in such circumstances) as are specified in the order.

*Offences***82 Offences: contravening a marine conservation order**

- (1) A person who contravenes a marine conservation order commits an offence.
- (2) A person who is guilty of an offence under this section is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
- (b) on conviction on indictment, to a fine.
- (3) In determining the amount of any fine to be imposed on a person convicted of an offence under this section, the court must in particular have regard to any financial benefit which has accrued or appears likely to accrue to the person in consequence of the offence.

- (4) In this section “contravene” includes fail to comply.

83 Offences relating to protected features of a Nature Conservation MPA

- (1) A person commits an offence under this section if the person—
- 5 (a) intentionally or recklessly does a prohibited act in a Nature Conservation MPA (the “protected area”), and
- (b) the act has significantly hindered, or may significantly hinder, the achievement of the stated conservation objectives for the protected area.
- (2) For the purposes of subsection (1), a person does a prohibited act if the person—
- 10 (a) kills or injures any animal in the protected area which is a protected feature of the area,
- (b) picks, collects, cuts, uproots or destroys any plant in the protected area which is a protected feature of the area,
- (c) takes anything from the protected area which is, or forms part of, a protected feature of that area,
- 15 (d) damages or destroys any habitat or feature which is a protected feature of the protected area.
- (3) A person who does anything which would, but for this subsection, amount to an offence under this section does not commit the offence if it is shown that—
- 20 (a) the act was the incidental result of a lawful operation,
- (b) the person who carried out the lawful operation—
- (i) took reasonable precautions for the purpose of carrying out the act, or
- (ii) did not foresee, and could not reasonably have foreseen, that the act would be an incidental result of the carrying out of the lawful operation, and
- 25 (c) the person took such steps as were reasonably practicable in all the circumstances to minimise the hindrance (or potential hindrance) to the conservation objectives.
- (4) A person who is guilty of an offence under this section is liable—
- (a) on summary conviction, to a fine not exceeding £50,000,
- (b) on conviction on indictment, to a fine.
- (5) In determining the amount of any fine to be imposed on a person convicted of an offence under this section, the court must in particular have regard to any financial benefit which has accrued or appears likely to accrue to the person in consequence of the offence.
- 30

84 Offences relating to marine historic assets

- (1) A person commits an offence under this section if the person—
- 35 (a) intentionally or recklessly does a prohibited act in a Historic MPA (the “protected area”), and
- (b) the act has significantly hindered, or may significantly hinder, the achievement of the stated preservation objectives for the protected area.
- (2) For the purposes of subsection (1), a person does a prohibited act if the person—

- (a) carries out works or activities in the area which (or which are likely to)—
- (i) damage or interfere with a marine historic asset,
 - (ii) have a significant impact on the protected area,
- (b) removes, alters or disturbs a marine historic asset.
- 5 (3) A person who does anything which would, but for this subsection, amount to an offence under this section does not commit the offence if it is shown that—
- (a) the act was the incidental result of a lawful operation,
 - (b) the person who carried out the lawful operation—
 - 10 (i) took reasonable precautions for the purpose of carrying out the act, or
 - (ii) did not foresee, and could not reasonably have foreseen, that the act would be an incidental result of the carrying out of the lawful operation, and
 - (c) the person took such steps as were reasonably practicable in all the circumstances to minimise the hindrance (or potential hindrance) to the preservation objectives.
- (4) A person who is guilty of an offence under this section is liable—
- 15 (a) on summary conviction, to a fine not exceeding £50,000,
 - (b) on conviction on indictment, to a fine.
- (5) In determining the amount of any fine to be imposed on a person convicted of an offence under this section, the court must in particular have regard to any financial benefit which has accrued or appears likely to accrue to the person in consequence of the offence.
- 20

85 Exceptions to offences under section 82, 83 or 84

- (1) A person is not guilty of an offence under section 82, 83, or 84 if the act which is alleged to constitute the offence—
- 25 (a) was an exercise of functions carried out in accordance with section 71(2) by a public authority,
 - (b) was expressly authorised by an authorisation granted by a public authority or was necessarily incidental to an act so authorised (and this paragraph is not disappplied in relation to the offence by virtue of section 74(4)(a)),
 - (c) was done in accordance with—
 - 30 (i) a permit of the kind described in section 80(1), or
 - (ii) an authorisation of the kind described in section 80(3),
 - (d) was necessary—
 - (i) in the interests of national security
 - (ii) in the interests of the prevention or detection of crime,
 - 35 (iii) for securing public health.
- (2) It is a defence for a person who is charged with an offence under section 83 or 84 to show that—
- (a) the act which is alleged to constitute the offence was—
 - (i) an act done for the purpose of, and in the course of, sea fishing, or

- (ii) an act done in connection with such an act, and
 - (b) the effect of the act on the protected feature or (as the case may be) the marine historic asset in question could not have reasonably been avoided.
- (3) For the purposes of this section, “act” includes omission.

5 **86 Prohibited act taken in an emergency**

- (1) It is a defence for a person charged with an offence under section 82, 83 or 84 to prove that—
- (a) the act alleged to constitute the offence was carried out for the purpose of any of the following—
 - 10 (i) saving life,
 - (ii) securing the safety of a vessel, aircraft or marine structure,
 - (iii) preventing damage to any vessel or its cargo, and
 - (b) the person took steps within a reasonable time to inform the Scottish Ministers of the matters set out in subsection (2).
- 15 (2) The matters are—
- (a) the fact that the act was carried out,
 - (b) the locality and circumstances in which it was carried out, and
 - (c) any substances or objects concerned.
- (3) The defence provided by subsection (1) is not available to a person where—
- 20 (a) the court is not satisfied that the act either—
 - (i) was necessary for any of the purposes mentioned in subsection (1)(a), or
 - (ii) was a reasonable step to take in the circumstances, or
 - (b) the necessity for the act was due to the fault of the accused or a person acting under the accused’s direction or control.

25 *Marine management schemes*

87 Marine management schemes

- (1) A relevant authority (or 2 or more relevant authorities acting together) may establish one or more marine management schemes for any or all of the following areas—
- (a) any Nature Conservation MPA,
 - 30 (b) any Demonstration and Research MPA,
 - (c) any European marine site situated within the Scottish marine protection area and which—
 - (i) is included in whole or in part in,
 - (ii) includes all or part of, or
 - 35 (iii) adjoins,
- a Nature Conservation MPA or a Demonstration and Research MPA.

- (2) A marine management scheme is a scheme under which the relevant authority's (or authorities') functions must be exercised for the purpose of furthering any or all of the following—
- (a) the stated conservation objectives for any Nature Conservation MPA to which the scheme applies,
 - (b) the stated purposes for any Demonstration and Research MPA to which the scheme applies,
 - (c) the protection of any European marine site to which the scheme applies.
- (3) A marine management scheme may also impose the same requirement in relation to the exercise of any functions of the relevant authority (or authorities) which are not exercisable within the area (or areas) to which the scheme applies but the exercise of which may have an impact on the protection of that area (or those areas).
- (4) A marine management scheme may be made for a period of time specified in it.
- (5) The relevant authority (or authorities) making a marine management scheme may amend it from time to time.
- (6) In this section and sections 88 to 90, a “relevant authority” means—
- (a) any public authority exercising functions in the Scottish marine protection area, or
 - (b) the Scottish Ministers.

88 Review of schemes

- (1) A marine management scheme which is in effect at the end of a period mentioned in subsection (2) must be reviewed and updated by the relevant authority or authorities concerned by the end of that period.
- (2) The periods are—
- (a) the period of 5 years beginning with the date on which it was made,
 - (b) each subsequent period of 5 years.

89 Marine management schemes: consultation etc.

- (1) Before making or amending a marine management scheme, the relevant authority (or authorities acting together) must consult Scottish Natural Heritage.
- (2) Where a relevant authority (or authorities) has (or have) made or amended a marine management scheme, they must forthwith send a copy of the scheme as made or amended to the Scottish Ministers and Scottish Natural Heritage.

90 Directions as to making, amending or revocation of schemes

- (1) The Scottish Ministers may give directions to a relevant authority (or any 2 or more such authorities) as to the making of marine management schemes.
- (2) A direction under subsection (1) may in particular—
- (a) require one or more schemes to be made,
 - (b) require conservation or other measures specified in the direction to be included in a scheme,

- (c) where a scheme is to be made by more than one relevant authority acting together, appoint one such authority to co-ordinate the making of it,
- (d) set time limits within which any steps in relation to the making of a scheme are to be taken,
- 5 (e) require the approval of the Scottish Ministers before a scheme is made,
- (f) require any relevant authority to give to the Scottish Ministers such information relating to the making of a scheme as may be specified in the direction.
- (3) The Scottish Ministers may give directions (whether general or specific) to a relevant authority or (any 2 or more such authorities) as to the amendment of a marine management scheme.
- 10 (4) The Scottish Ministers may revoke a marine management scheme by a direction given by them to the relevant authority (or authorities) which made the scheme.
- (5) A direction under this section must be in writing.
- (6) A relevant authority given a direction under subsection (1) or (3) must comply with it.

15 *Reports to Parliament*

91 Reports to Parliament

- (1) Before the end of each relevant period, the Scottish Ministers must lay before the Parliament a report setting out the information mentioned in subsection (3).
- 20 (2) A report under subsection (1) may be in the form of a report combined with a report under section 120 of the Marine and Coastal Access Act 2009 (c.00).
- (3) The information referred to in subsection (1) is—
- (a) the number of—
- (i) Nature Conservation MPAs,
- (ii) Demonstration and Research MPAs,
- 25 (iii) Historic MPAs,
- in designation orders made during the relevant period,
- (b) in relation to each Nature Conservation MPA—
- (i) its size,
- (ii) the stated conservation objectives,
- 30 (c) in relation to each Demonstration and Research MPA—
- (i) its size,
- (ii) the stated purpose,
- (d) in relation to each Nature Conservation MPA (whether in a designation order made before or during the relevant period)—
- 35 (i) the extent to which in the opinion of the Scottish Ministers the stated conservation objectives have been achieved,
- (ii) any further steps which in their opinion are required to be taken in order to contribute to the achievement of those objectives,

(e) in relation to each Demonstration and Research MPA (whether in a designation order made before or during the relevant period)—

(i) the extent to which in the opinion of the Scottish Ministers the stated purpose has been achieved,

(ii) any further steps which in their opinion are required to be taken in order to contribute to the achievement of that purpose,

(f) information about any amendments made during the relevant period to any designation order by order under section 64,

(g) in relation to each Historic MPA (whether in a designation order made before or during the relevant period), a summary of the things for which authorisation by—

(i) permits of the kind described in section 80(1),

(ii) authorisations of the kind described in section 80(3),

has been sought during the relevant period,

(h) information about any marine conservation order or urgent continuation order made during the relevant period,

(i) information about any marine management scheme made during the relevant period,

(j) the extent to which in the opinion of the Scottish Ministers the exercise by them of the power in section 58(1)(a) to designate Nature Conservation MPAs contributes to an objective that the areas designated, taken together with marine conservation zones designated under section 113 of the Marine and Coastal Access Act 2009 and any European marine sites and any European offshore marine sites established in the UK marine area, form a network of sites which satisfies the condition in subsection (4).

(4) The condition is that the network contributes to the conservation or improvement of the marine environment in the UK marine area or any part of that area.

(5) In this section—

“European offshore marine site” means a European offshore marine site within the meaning of the Offshore Marine Conservation (Natural Habitats, &c.) Regulations 2007 (S.I. 2007/1842),

“the relevant period” means—

(a) the period beginning on the date on which this section comes into force and ending on 31 December 2012,

(b) each subsequent period of 6 years,

“UK marine area” has the meaning given in section 40 of the Marine and Coastal Access Act 2009.

Licences granted under Wildlife and Countryside Act 1981

92 Grant of certain licences under Wildlife and Countryside Act 1981

(1) Section 16 of the Wildlife and Countryside Act 1981 (c.69) (power to grant licences) is amended as follows.

- (2) After subsection (8A) (inserted by section 10(2) of the Marine and Coastal Access Act 2009 (c.00)) insert—

“(8B) In this section, in the case of a licence under any of subsections (1) to (4), so far as relating to the Scottish marine area, “the appropriate authority” means the Scottish Ministers.”.

- (3) In subsection (9) (meaning of appropriate authority), at the beginning insert “Except as provided by subsection (8B)”—

- (4) After subsection (9) insert—

“(9ZA)The Scottish Ministers may by direction delegate their power to grant licences in relation to the Scottish marine area under any of subsections (1) to (4) to Scottish Natural Heritage.

(9ZB)Delegation under subsection (9ZA) may be—

- (a) in relation to a specific case,
- (b) in relation to specific species of animal,
- (c) in relation to a particular type of licence,
- (d) in relation to a particular area.

(9ZC)A direction under subsection (9ZA) must be in writing.”.

- (5) After subsection (12) (inserted by section 10(4) of the Marine and Coastal Access Act 2009), add—

“(13) In this section, the “Scottish marine area” has the meaning given by section 1(1) of the Marine (Scotland) Act 2009 (asp 00).”.

Penalties in regulations implementing Habitats Directive

93 Penalties in regulations implementing the Habitats Directive for the Scottish marine area

Regulations under section 2(2) of the European Communities Act 1972 (c.68) for the purpose of implementing the Habitats Directive in relation to the Scottish marine area may, despite paragraph 1(1)(d) of Schedule 2 to that Act (which limits the penalties which may be imposed for criminal offences), create offences punishable—

- (a) on summary conviction, with a fine not exceeding £50,000,
- (b) on conviction on indictment, with an unlimited fine.

Interpretation of Part 4

94 Interpretation of Part 4

In this Part—

“protected feature”, in relation to a Nature Conservation MPA or proposed Nature Conservation MPA, means any flora, fauna, habitat or feature which is sought to be conserved by the making of the order designating the area,

“seashore” means—

- (a) the foreshore, that is to say, land which is covered and uncovered by the ordinary movement of the tide, and

(b) any land, whether or not covered intermittently by water, which is in apparent continuity (determined by reference to the physical characteristics of the land) with the foreshore, as far landward as any natural or artificial break in that continuity,

5 “stated conservation objectives” for a Nature Conservation MPA means the conservation objectives stated (in the designation order designating the area) as the conservation objectives for the area,

10 “stated preservation objectives” for a Historic MPA means the preservation objectives stated (in the designation order designating the area) as the preservation objectives for the area,

“stated purpose” for a Demonstration and Research MPA means a purpose stated (in the designation order designating the area) as a purpose for which the order is made,

15 “urgent marine conservation order” is to be construed in accordance with section 77 (being a marine conservation order made in accordance with that section, instead of section 76),

“vehicle” includes—

- (a) a bicycle and other non-motorised form of transport,
- (b) hovercraft,

20 “vessel” includes—

- (a) hovercraft,
- (b) aircraft capable of landing on water,
- (c) any other craft capable of travelling on, in or under water, whether or not capable of carrying any person.

25 **PART 5**

CONSERVATION OF SEALS

Offence: killing, injuring or taking seals

95 Offence: killing, injuring or taking seals

Killing, injuring or taking a live seal (intentionally or recklessly) is an offence.

30 **96 Exceptions: alleviating suffering**

(1) It is not an offence under section 95 for a person to end a seal’s life humanely (or to injure a seal when attempting to do so) if—

- (a) it has been seriously disabled (otherwise than by the person’s unlawful conduct),
- (b) it has no reasonable chance of recovering, and

35 (c) ending its life—

- (i) is the only satisfactory way to end its suffering, and

- (ii) is not detrimental to the maintenance of the population of any species of seal at a favourable conservation status in their natural range (within the meaning of Article 1(e) of the Habitats Directive).
- 5 (2) It is not an offence under section 95 for a person to take a seal (or to kill or injure a seal when attempting to take it) if—
- (a) it has been disabled (otherwise than by the person’s unlawful conduct),
- (b) it is (or is to be) taken only in order to—
- 10 (i) tend it with a view to releasing it after it has recovered, or
- (ii) release it after it has been tended,
- (c) it is (or is to be) taken in a manner and in circumstances unlikely to cause the seal to suffer unnecessarily, and
- (d) taking it—
- 15 (i) is the only satisfactory way to help it to recover, and
- (ii) is not detrimental to the maintenance of the population of any species of seal at a favourable conservation status in their natural range (within the meaning of Article 1(e) of the Habitats Directive).
- (3) It is the duty of a person who kills, injures or takes a seal in a manner which is lawful by virtue of this section to report the matter to the Scottish Ministers as soon as reasonably practical after doing so.
- 20 (4) Failure to comply with the reporting duty is an offence.

97 Exceptions: licensed activity etc.

It is not an offence under section 95—

- 25 (a) to kill or take a seal in accordance with a seal licence or an authorisation granted under section 107,
- (b) to take a seal in order to, or to injure a seal when attempting to, kill it in accordance with a seal licence or an authorisation granted under section 107,
- (c) to kill or injure a seal when attempting to take it in accordance with a seal licence or an authorisation granted under section 107, or
- 30 (d) to do anything in accordance with a licence granted under regulation 44 of the Conservation (Natural Habitats, &c.) Regulations.

Seal licences

98 Seal licences

The Scottish Ministers may grant a licence (a “seal licence”) authorising the killing or taking of seals—

- 35 (a) for scientific, research or educational purposes,
- (b) to conserve natural habitats,
- (c) to conserve seals or other wild animals (including wild birds) or wild plants,
- (d) in connection with the introduction of seals, other wild animals (including wild birds) or wild plants to particular areas,

- (e) to protect a zoological or botanical collection,
- (f) to prevent serious damage to fisheries or fish farms,
- (g) to prevent the spread of disease among seals or other animals (including birds) or plants,
- 5 (h) to preserve public health or public safety, or
- (i) for other imperative reasons of overriding public interest, including those of a social or economic nature and beneficial consequences of primary importance for the environment.

99 Methods of killing or taking seals under seal licence

- 10 (1) A seal licence must specify the method which the licensee must use to kill or take seals.
- (2) A seal licence must not authorise a person to do anything which would contravene regulation 41 of the Conservation (Natural Habitats, &c.) Regulations.

This subsection does not restrict the things for which a licence may be granted under regulation 44 of those Regulations.

100 Seal licence conditions

- 15 (1) A seal licence must impose conditions—
 - (a) specifying the maximum number of seals which may be killed or taken, and
 - (b) requiring the licensee to report to the Scottish Ministers as soon as reasonably practical after—
 - 20 (i) killing or taking a seal in accordance with the seal licence,
 - (ii) injuring a seal when attempting to kill it in accordance with the seal licence,
 - (iii) killing or injuring a seal when attempting to take it in accordance with the seal licence.
- 25 (2) A seal licence may impose other conditions.
- (3) Conditions may, for example, specify—
 - (a) the area in which seals may be killed or taken,
 - (b) the species of seal which may be killed or taken,
 - (c) the circumstances in which seals may be killed or taken.
- 30 (4) Failure to comply with a condition imposed is an offence.
- (5) In any proceedings for such an offence, it is a defence for the person charged to prove that the person took all reasonable precautions and exercised all due diligence to avoid the commission of the offence.

101 Variation or revocation of seal licence

35 A seal licence may be varied or revoked at any time.

102 Seal licence fees

- (1) The Scottish Ministers may require an application for a seal licence or a variation of a seal licence to be accompanied by such fee as may be determined by, or in accordance with, regulations made by them.
- 5 (2) Regulations may provide for different fees for different descriptions of applications.

103 Consultation and consent

- (1) The Scottish Ministers must consult the Natural Environment Research Council before granting or varying a seal licence.
- 10 (2) The Scottish Ministers must obtain the consent of Scottish Natural Heritage before granting or varying a seal licence authorising the killing or taking of seals in a protected area for a purpose mentioned in any of paragraphs (b) to (e) of section 98.

“protected area” means—

- (a) a Nature Conservation MPA,
- (b) a Demonstration and Research MPA,
- 15 (c) a Historic MPA,
- (d) a site of special scientific interest,
- (e) an area in respect of which a nature conservation order or land management order made under Part 2 of the Nature Conservation (Scotland) Act 2004 (asp 6) has effect,
- 20 (f) a nature reserve (within the meaning of Part 3 of the National Parks and Access to the Countryside Act 1949 (c.97)), or
- (g) a European site (within the meaning of regulation 10 of the Conservation (Natural Habitats, &c.) Regulations).

Seal conservation areas

104 Seal conservation areas

- 25 (1) The Scottish Ministers may designate an area as a “seal conservation area” where they consider it necessary to do so in order to ensure the proper conservation of seals.
- (2) The Scottish Ministers must consult the Natural Environment Research Council before designating a seal conservation area.
- 30 (3) The Scottish Ministers must—
- (a) publish a designation in a manner which they consider most likely to bring the proposal to the attention of persons likely to be affected by it,
- (b) make a copy of a designation available for inspection at one of their offices at all reasonable hours, and
- 35 (c) provide a copy of a designation to any person who requests one.
- (4) The Scottish Ministers may charge a fee, not exceeding their expenses, for providing a copy under subsection (3)(c).

105 Effect of seal conservation area status: licensing decisions

The Scottish Ministers must not grant a seal licence authorising the killing or taking of seals in a seal conservation area unless they are satisfied—

- (a) that there is no satisfactory alternative way of achieving the purpose for which the licence is granted, and
- (b) that the killing or taking authorised by the licence will not be detrimental to the maintenance of the population of any species of seal at a favourable conservation status in their natural range (within the meaning of Article 1(e) of the Habitats Directive).

*Authorisations to enter land***106 Power to enter land to obtain information about seals**

- (1) The Scottish Ministers may, after consulting the Natural Environment Research Council, authorise any person to enter any land to obtain information about seals in order to enable or assist the Scottish Ministers to perform their functions under this Part.
- (2) Before granting such an authorisation, the Scottish Ministers must give notice to the occupier of the land setting out their intention to do so.
- (3) An authorisation must specify—
 - (a) the land to be entered, and
 - (b) the period (of no more than 8 weeks) during which the land may be entered.
- (4) An authorisation may be conditional.

107 Power to enter land to protect fisheries or fish farms from seals

- (1) The Scottish Ministers may, after consulting the Natural Environment Research Council, authorise any person to enter any land and kill or take seals in order to prevent them from causing serious damage to fisheries or fish farms.
- (2) Before granting such an authorisation, the Scottish Ministers must—
 - (a) give notice to the occupier of the land—
 - (i) setting out their intention to grant the authorisation, and
 - (ii) informing the occupier of the right to make representations to the Scottish Ministers within 28 days of the notice, and
 - (b) have regard to any timeous representations made by the occupier.
- (3) An authorisation must specify—
 - (a) the land to be entered, and
 - (b) the period (of no more than 8 weeks) during which the land may be entered, and
 - (c) the number and species of seals that may be killed or taken.
- (4) An authorisation may be conditional.
- (5) Any seals killed or taken in pursuance of an authorisation belong to the Scottish Ministers (and may disposed of as they think fit).

108 Duty to notify occupier

- (1) The duty to notify an occupier under section 106(2) or 107(2)(a) may be fulfilled—
- (a) by hand delivering the notice to the occupier,
 - (b) by sending the notice, by first class post or by a registered or recorded delivery postal service, in an envelope addressed to the occupier at—
 - (i) where sent to an individual, the individual’s principal place of business or usual or last known abode,
 - (ii) where sent to a body corporate, the body’s registered or principal office, or
 - (iii) in any other case, the occupier’s last known address,
 - (c) by sending the notice to the occupier in some other way (including by email, fax or other electronic means)—
 - (i) which is legible and capable of being used for subsequent reference, and
 - (ii) which the sender reasonably considers likely to cause it to be delivered on the same or next day, or
 - (d) where the occupier’s name or address cannot be ascertained after reasonable enquiry—
 - (i) by hand delivering the notice to a responsible person on the land concerned, or
 - (ii) by fixing the notice to a conspicuous object on the land concerned.
- (2) A notice is, unless the contrary is proved, to be treated as having been given—
- (a) where hand delivered, on the day of delivery,
 - (b) where posted, on the day on which it would be delivered in the ordinary course of post,
 - (c) where sent in a way described in subsection (1)(c), on the day after it is sent, or
 - (d) where fixed to an object, on the day it is so fixed.

109 Duty to produce authority

A person doing anything authorised under section 106 or 107 must produce evidence of the person’s authority if asked to do so.

110 Obstructing an authorised person

Preventing or obstructing a person from doing anything which the person is authorised to do under section 106 or 107 (intentionally or recklessly) is an offence.

Supplementary

111 Advice on seal population

The Scottish Ministers must have regard to any advice about the management of seal populations which is given to them by the Natural Environment Research Council.

112 Police powers: search and seizure

A constable may stop any person who the constable suspects with reasonable cause of committing an offence under this Part and may—

- (a) without warrant, search any vehicle or vessel which the constable reasonably believes to have been used in connection with the commission of the offence,
- (b) seize any seal, seal skin or other thing liable to be forfeited under section 113.

113 Forfeiture

The court by which a person is convicted of an offence under this Part may order the forfeiture of—

- (a) any seal or seal skin in respect of which the offence was committed, or
- (b) any thing which the person possessed or controlled at the time of the offence which was capable of being used in connection with the offence.

114 Penalties

- (1) A person guilty of an offence under section 95 is liable, on summary conviction, to imprisonment for a term not exceeding 6 months or to a fine not exceeding level 5 on the standard scale, or to both.
- (2) A person guilty of an offence under section 96(4) is liable, on summary conviction, to a fine not exceeding level 4 on the standard scale.
- (3) A person guilty of an offence under section 100(4) is liable, on summary conviction, to imprisonment for a term not exceeding 3 months or to a fine not exceeding level 5 on the standard scale, or to both.
- (4) A person guilty of an offence under section 110 is liable, on summary conviction, to a fine not exceeding level 4 on the standard scale.

115 Repeal

The Conservation of Seals Act 1970 (c.30) is repealed.

PART 6

COMMON ENFORCEMENT POWERS ETC.: LICENSING AND MARINE PROTECTION ETC.

*Powers of marine enforcement officers***116 Enforcement of marine licensing regime**

- (1) For the purposes of enforcing Part 3 a marine enforcement officer has—
 - (a) the common enforcement powers conferred by this Act,
 - (b) the power conferred by section 135 (to require information relating to certain substances and objects).
- (2) Subject to subsection (3), the powers which a marine enforcement officer has for the purposes of enforcing Part 3 may be exercised in the Scottish marine area and in any other part of Scotland

- (3) Those powers may not be exercised in relation to any British warship.
- (4) In this section and section 117, “British warship” means a ship belonging to Her Majesty and forming part of Her Majesty’s armed forces.

117 Enforcement of marine protection and nature conservation legislation

- 5 (1) For the purposes of enforcing the marine protection and nature conservation legislation, a marine enforcement officer has the common enforcement powers conferred by this Act.
- (2) In this section, “the marine protection and nature conservation legislation” means—
 - (a) marine conservation orders,
 - 10 (b) sections 83 and 84,
 - (c) sections 1, 5 to 7, 9, 11, 13, 14 and 14A of the Wildlife and the Countryside Act 1981 (c.69),
 - (d) regulations 39, 41 and 43 of the Conservation (Natural Habitats, &c.) Regulations,
 - (e) any byelaws made by virtue of regulation 36 of those Regulations.
- 15 (3) Subject to subsections (4) and (5), the powers which a marine enforcement officer has for the purposes of enforcing the marine protection and nature conservation legislation may be exercised in the Scottish marine area and in any other part of Scotland.
- (4) The powers which a marine enforcement officer has for the purposes of enforcing the marine protection and nature conservation legislation may not be exercised in relation to
- 20 a British warship.
- (5) Any of those powers may also not be exercised in relation to any vessel mentioned in subsection (6) unless, in the case of a third country vessel (other than a vessel falling within paragraph (b) or (c) of that subsection), the United Kingdom is entitled under international law to exercise those powers without the consent of the flag state.
- 25 (6) The vessels are—
 - (a) a third country vessel,
 - (b) a warship that is being used by the government of a State other than the United Kingdom,
 - (c) any other vessel that is being used by such a government for any non-commercial
 - 30 purpose.
- (7) In this section—
 - “flag state”, in relation to a vessel, is the State whose flag the vessel is flying or is entitled to fly,
 - “third country vessel” means a vessel which—
 - 35 (a) is flying the flag of, or is registered in, any State or territory (other than Gibraltar) which is not a member State, and
 - (b) is not registered in a member State.

*The common enforcement powers***118 The “common enforcement powers”**

In this Part, the “common enforcement powers” means the powers under sections 119 to 134.

*Common enforcement powers of entry, search and seizure***119 Power to board and inspect vessels and marine installations**

- (1) For the purposes of carrying out any relevant functions, a marine enforcement officer may at any time board and inspect a vessel or marine installation.

This is subject to section 122 (which provides that a warrant is necessary to enter a dwelling).

- (2) For the purposes of exercising the power conferred by subsection (1), the officer may require a vessel or marine installation—

(a) to stop,

(b) to do anything else that will facilitate the boarding of that or any other vessel or marine installation.

- (3) A marine enforcement officer who has boarded a vessel or marine installation may, for the purposes of disembarking from the vessel or installation, require that or any other vessel or marine installation—

(a) to stop,

(b) to do anything else that will enable the officer, and any person accompanying the officer, to disembark from the vessel or installation.

- (4) A marine enforcement officer may require any person on board a vessel or marine installation to afford such facilities and assistance with respect to matters under that person’s control as the officer considers would facilitate the exercise of any power conferred by this section.

120 Power to enter and inspect premises

- (1) For the purposes of carrying out any relevant functions, a marine enforcement officer may enter and inspect any premises.

This is subject to section 122 (which provides that a warrant is necessary to enter a dwelling).

- (2) The officer may exercise the power conferred by this section only at a reasonable time, unless it appears to the officer that there are grounds for suspecting that the purpose of entering the premises may be frustrated if the officer seeks to enter at a reasonable time.

- (3) A marine enforcement officer may require any person in or on the premises to afford such facilities and assistance with respect to matters under that person’s control as the officer considers would facilitate the exercise of the power conferred by this section.

121 Power to enter and inspect vehicles

- (1) For the purposes of carrying out any relevant functions, a marine enforcement officer may at any time—

- (a) enter and inspect any vehicle,
- (b) stop and detain any vehicle for the purposes of entering and inspecting it.

This is subject to section 122 (which provides that a warrant is necessary to enter a dwelling).

- 5 (2) Where a marine enforcement officer—
- (a) has stopped a vehicle under this section, and
 - (b) considers that it would be impracticable to inspect the vehicle in the place where it has stopped,

10 the officer may require the vehicle to be taken to such place as the officer directs to enable the vehicle to be inspected.

- (3) A marine enforcement officer may require—
- (a) any person travelling in a vehicle,
 - (b) the registered keeper of a vehicle,

15 to afford such facilities and assistance with respect to matters under that person's control as the officer considers would facilitate the exercise of any power conferred by this section.

- (4) The powers conferred by this section may be exercised in any place (whether or not it is a place to which the public has access).
- (5) In this section “vehicle” does not include a vessel.

20 **122 Dwellings**

- (1) A marine enforcement officer may not by virtue of section 119, 120 or 121 enter a dwelling unless a justice has issued a warrant authorising the officer to enter it.
- (2) A justice may issue such a warrant only if, on an application by the officer, the justice is satisfied—

25 (a) that the officer has reasonable grounds for believing that there is material in the dwelling which for the purposes of carrying out any relevant functions the officer wishes to inspect, examine or seize, and

(b) that any of the following conditions is satisfied—

30 (i) that it is not practicable to communicate with any person entitled to grant entry to the dwelling,

(ii) that it is not practicable to communicate with any person entitled to grant access to the material,

(iii) that entry to the dwelling is unlikely to be granted unless a warrant is produced,

35 (iv) the purposes of entry may be frustrated or seriously prejudiced unless a marine enforcement officer arriving at the dwelling can secure immediate entry to it.

- (3) Schedule 3 contains further provision about warrants issued under this section.

123 Powers of search, examination, etc.

- (1) Where a marine enforcement officer is exercising a power of inspection conferred by section 119, 120 or 121, the officer may—
- (a) search the relevant premises for any item,
 - (b) examine anything that is in or on the relevant premises.
- (2) Where a marine enforcement officer reasonably believes that a person is or has been carrying on a relevant activity, the officer may—
- (a) search or examine anything which appears to be in the person's possession or control,
 - (b) stop and detain the person for the purposes of such search or examination.
- (3) A marine enforcement officer may carry out any measurement or test of anything which the officer has power under this section to examine.
- (4) The power conferred by subsection (3) includes power to take a sample from any live animal or plant.
- (5) For the purposes of exercising any power conferred by this section, a marine enforcement officer may, so far as is reasonably necessary for the purpose, break open any container or other locked thing.
- (6) Where a marine enforcement officer is exercising a power of inspection conferred by section 119, 120 or 121, the officer may require any person in or on the relevant premises to afford such facilities and assistance with respect to matters under the person's control as the officer considers would facilitate the exercise of any power conferred by this section.
- (7) Where a marine enforcement officer reasonably believes that a person is or has been carrying on a relevant activity, the officer may require the person to afford such facilities and assistance with respect to matters under that person's control as the officer considers would facilitate the exercise in relation to that person of any power conferred by this section.
- (8) Nothing in this section confers any power to search a person.
- (9) The reference in subsection (1) to anything that is in or on the relevant premises includes a reference to—
- (a) anything that is attached to or otherwise forms part of the relevant premises,
 - (b) anything that is controlled from the relevant premises.
- (10) In this section—
- “animal” includes any eggs, larvae, pupae or other immature stage of an animal,
 - “item” includes—
 - (a) any document or record (in whatever form it is held),
 - (b) any animal or plant,
 - “sample” means a sample of blood, tissue or other biological material.

124 Power to require production of documents, etc.

- (1) This section applies where a marine enforcement officer is exercising a power of inspection conferred by section 119, 120 or 121.

- (2) The officer may require any person in or on the relevant premises to produce any document or record that is in the person's possession or control.
- (3) A reference in this section to the production of a document includes a reference to the production of—
- 5 (a) a hard copy of information recorded otherwise than in hard copy form,
(b) information in a form from which a hard copy can readily be obtained.
- (4) For the purposes of this section—
- (a) information is recorded in hard copy form if it is recorded in a paper copy or similar form capable of being read (and references to hard copy have a
- 10 corresponding meaning),
(b) information can be read only if—
- (i) it can be read with the naked eye,
(ii) to the extent that it consists of images (for example photographs, pictures, maps, plans or drawings), it can be seen with the naked eye.

15 **125 Powers of seizure, etc.**

- (1) A marine enforcement officer who is exercising a power of inspection conferred by section 119, 120 or 121 may—
- 20 (a) seize and detain or remove any item found on the relevant premises,
(b) take copies of or extracts from any document or record found on the relevant premises.
- (2) Where a marine enforcement officer reasonably believes that a person is or has been carrying on a relevant activity, the officer may seize and detain or remove any item which appears to be in the person's possession or control.
- (3) A marine enforcement officer to whom any document or record has been produced in
- 25 accordance with a requirement imposed under section 124(3) may—
- (a) seize and detain or remove the document or record,
(b) take copies or extracts from the document or record.
- In this subsection, "document" includes anything falling within paragraph (a) or (b) of section 124(3).
- 30 (4) The powers conferred by this section may be exercised only—
- (a) for the purposes of determining whether a relevant offence has been committed, or
(b) in relation to an item which a marine enforcement officer reasonably believes to be evidence of the commission of a relevant offence.
- (5) Subject to subsection (6), a marine enforcement officer who is exercising a power of
- 35 inspection conferred by section 119, 120 or 121 may not remove from the relevant premises any item which is required by law to be kept on the relevant premises.
- (6) A marine enforcement officer may remove such an item from a vessel while it is being detained in a port.
- (7) Nothing in this section confers power on a marine enforcement officer to seize an item
- 40 which the officer has reasonable grounds to believe would in legal proceedings be protected from disclosure on grounds of confidentiality of communications.

126 Further provision about seizure

(1) Where—

(a) any items which a marine enforcement officer wishes to seize and remove are in a container, and

(b) the officer reasonably considers that it would facilitate the seizure and removal of the items if they remained in the container for that purpose,

any power to seize and remove the items conferred by section 125 includes power to seize and remove the container.

(2) Where—

(a) any items which a marine enforcement officer wishes to seize and remove are not in a container, and

(b) the officer reasonably considers that it would facilitate the seizure and removal of the items if they were placed in a container suitable for that purpose,

the officer may require the items to be placed into such a container.

(3) If, in the opinion of a marine enforcement officer, it is not for the time being practicable for the officer to seize and remove any item, the officer may require—

(a) the person from whom the item is being seized, or

(b) where the officer is exercising a power of inspection conferred by section 119, 120 or 121, any person in or on the relevant premises,

to secure that the item is not removed or otherwise interfered with until such time as the officer may seize and remove it.

(4) Where a marine enforcement officer is exercising a power of inspection conferred by section 119, 120 or 121, the officer may require any person in or on the relevant premises to afford such facilities and assistance with respect to matters under that person's control as the officer considers would facilitate the exercise of any power conferred by section 125 or this section.

(5) In Part 1 of Schedule 1 to the Criminal Justice and Police Act 2001 (c.16) (powers of seizure to which section 50 applies), after paragraph 73L (inserted by section 243(7) of the Marine and Coastal Access Act 2009 (c.00)) insert—

“Marine (Scotland) Act 2009 (asp 00)

73M Each of the powers of seizure conferred by section 125(1) and (3) of the Marine (Scotland) Act 2009.”.

127 Retention of seized items

(1) This section applies to any item seized in the exercise of a power conferred by section 125.

(2) The item may be retained so long as is necessary in all the circumstances and in particular—

(a) for use as evidence at a trial for a relevant offence,

(b) for forensic examination or for investigation in connection with a relevant offence.

- (3) No item may be retained for either of the purposes mentioned in subsection (2) if a photograph or a copy would be sufficient for that purpose.

Miscellaneous and ancillary common enforcement powers

128 Power to record evidence of offences

- 5 (1) A marine enforcement officer may use any device for the purpose of taking visual images of anything which the officer believes is evidence of the commission of a relevant offence.
- (2) The power conferred by this section is exercisable in relation to anything that—
- 10 (a) is in or on,
- (b) is attached to or otherwise forms part of,
- (c) is controlled from,
- any vessel, marine installation, premises or vehicle.
- (3) The officer may require any person in or on the vessel, marine installation, premises or vehicle to afford such facilities and assistance with respect to matters under the person's control as the officer considers would facilitate the exercise of the power conferred by this section.
- 15

129 Power to require name and address

Where a marine enforcement officer reasonably believes that a person has committed a relevant offence, the officer may require the person to provide the person's name and address.

20

130 Power to require production of licence, etc.

- (1) Where a marine enforcement officer reasonably believes that—
- (a) a person is or has been carrying on a relevant activity, and
- (b) the person requires a licence or other authority to carry on the activity,
- 25 the officer may require the person to produce the licence or other authority.
- (2) If the person is unable to produce the licence or other authority when required to do so, the person must produce it at such place, and within such period of time, as the officer may specify.

131 Power to require attendance of certain persons

- 30 (1) Where a marine enforcement officer has—
- (a) boarded a vessel or marine installation,
- (b) entered any premises,
- for the purpose of carrying out any relevant functions, the officer may require the attendance of any of the persons mentioned in subsection (2).
- 35 (2) The persons are—
- (a) the person who is for the time being in charge of the vessel or marine installation,

- (b) any other person who is on board the vessel or marine installation,
- (c) the owner or occupier of the premises,
- (d) any person who is on the premises.

132 Power to direct vessel or marine installation to port

- 5 (1) Where a marine enforcement officer—
- (a) considers that it would not be reasonably practicable to exercise a power which the officer wishes to exercise in relation to a vessel or marine installation without detaining it in a port, or
 - (b) reasonably believes that—
- 10 (i) a vessel or marine installation is itself evidence of the commission of a relevant offence, and
- (ii) the only reasonably practicable way to preserve the evidence is to detain the vessel or marine installation in a port,
- the officer may do any of the things in subsection (2).
- 15 (2) The things are—
- (a) take, or arrange for another person to take, the vessel or marine installation and its crew to the port which appears to the officer to be the nearest convenient port,
 - (b) require the person who is for the time being in charge of the vessel or marine installation to take it and its crew to that port.
- 20 (3) When the vessel or marine installation has been taken to a port, the officer may—
- (a) detain it there,
 - (b) require the person for the time being in charge of it to do so.
- (4) A marine enforcement officer who detains a vessel or marine installation under this section must serve a notice on the person who is for the time being in charge of it.
- 25 (5) The notice must state that the vessel or marine installation is to be detained until the notice is withdrawn.
- (6) A notice served under subsection (4) may be withdrawn by service of a further notice signed by any marine enforcement officer.

133 Assistance, etc.

- 30 (1) To assist in carrying out any relevant functions, a marine enforcement officer may bring—
- (a) any other person,
 - (b) any equipment or materials.
- 35 (2) A person who is brought by a marine enforcement officer to provide assistance may exercise any powers conferred by this Act which the officer may exercise, but only under the supervision or direction of the officer.

134 Power to use reasonable force

- (1) A marine enforcement officer may use reasonable force, if necessary, in the exercise of any power conferred by this Act.
- (2) A person assisting a marine enforcement officer under section 133 may use reasonable force, if necessary, in the exercise of any power conferred by this Act.

Licensing: further enforcement powers

135 Power to require information relating to certain substances and objects

- (1) A marine enforcement officer may require any person—
- (a) to give details of any substance or objects on board a vehicle, vessel, aircraft or marine structure,
- (b) to give information concerning any substances or objects lost from a vehicle, vessel, aircraft or marine structure.
- (2) A statement made by a person in response to a requirement made under this section may not be used against the person in criminal proceedings in which the person is charged with an offence to which this subsection applies.
- (3) Subsection (2) applies to any offence other than an offence under section 44(2) of the Criminal Law (Consolidation) (Scotland) Act 1995 (c.39) (statements made otherwise than on oath).
- (4) In this section, “vessel” has the same meaning as in section 55(1).

Duties of marine enforcement officers

136 Duty to provide evidence of authority

- (1) Before exercising any power conferred by this Part, a marine enforcement officer must if requested to do so produce evidence that the officer is authorised to exercise the power.
- (2) A marine enforcement officer may exercise a power conferred by this Part only if the officer complies with the duty imposed by subsection (1).
- (3) If at the time the request is made, the officer does not consider it practicable to produce the evidence referred to in subsection (1), that subsection does not apply until such time as the officer considers it practicable to comply with the request.

137 Duty to state name and purpose, etc.

- (1) Before exercising any power conferred by this Part, a marine enforcement officer must if requested to do so give the information mentioned in subsection (3).
- (2) Before exercising any power conferred by this Part, any person assisting a marine enforcement officer by virtue of section 133 must, if requested to do so, give the information mentioned in paragraph (b) and (c) of subsection (3).
- (3) The information is—
- (a) the person’s name,
- (b) the power the person is proposing to exercise,
- (c) the grounds for proposing to do so.

- (4) A person may exercise a power conferred by this Part only if the person complies with the duty imposed by subsection (1) or (as the case may be) that imposed by subsection (2).
- (5) If at the time the request is made the person does not consider it practicable to give the information referred to in subsection (1) or (as the case may be) that referred to in subsection (2), that subsection does not apply until such time as the person considers it practicable to comply with the request.

Liability of marine enforcement officers

138 Liability of marine enforcement officers

- (1) A person mentioned in subsection (2) is not to be liable in any civil or criminal proceedings for anything done (or omitted to be done) in or in connection with the discharge or purported discharge of the person's functions under this Act.
- (2) The persons are—
- (a) any marine enforcement officer,
 - (b) any person assisting a marine enforcement officer by virtue of section 133.
- (3) Subsection (1) does not apply—
- (a) if the act or omission is shown to have been in bad faith,
 - (b) if there were no reasonable grounds for the act or omission,
 - (c) so as to prevent an award of damages in respect of the act or omission on the ground that it was unlawful as a result of section 6(1) of the Human Rights Act 1998 (c.42) (acts of public authorities incompatible with Convention rights).

Offences in relation to marine enforcement officers

139 Offences in relation to marine enforcement officers

- (1) A person commits an offence if the person—
- (a) fails without reasonable excuse to comply with a requirement reasonably made, or a direction reasonably given, by a marine enforcement officer in the exercise of any power conferred by the Act,
 - (b) prevents any other person from complying with any such requirement or direction.
- (2) But a person does not commit an offence by reason of a failure to comply with a requirement under section 130(1) (to produce a licence or other authority for the carrying on of a relevant activity) if the person complies with section 130(2) (production of licence or other authority at a place and within a period specified by the marine enforcement officer).
- (3) A person who provides information in pursuance of a requirement reasonably made by a marine enforcement officer in the exercise of the power conferred by section 135 (requiring information relating to certain substances or objects) commits an offence if—
- (a) the information is false in a material particular and the person—
 - (i) knows that it is,
 - (ii) is reckless as to whether it is,
 - (b) the person intentionally fails to disclose any material particular.

- (4) A person who intentionally obstructs a marine enforcement officer in the performance of any of the officer's functions under this Act commits an offence.
- (5) A person who assaults a marine enforcement officer in the performance of any of the officer's functions under this Act commits an offence.
- 5 (6) A person who, with intent to deceive, falsely pretends to be a marine enforcement officer commits an offence.
- (7) A person who is guilty of an offence under subsection (1), (3) or (6) is liable—
- (a) on summary conviction, to a fine not exceeding the statutory maximum,
- (b) on conviction on indictment, to a fine.
- 10 (8) A person who is guilty of an offence under subsection (4) is liable on summary conviction to a fine not exceeding £20,000.
- (9) A person who is guilty of an offence under subsection (5) is liable on summary conviction to a fine not exceeding £50,000.
- 15 (10) In this section, any reference to a marine enforcement officer includes a reference to a person assisting a marine enforcement officer by virtue of section 133.

General

140 General

The powers conferred on a marine enforcement officer by this Part are without prejudice to any powers exercisable by the officer apart from the Part.

Interpretation of Part 6

141 Interpretation of Part 6

- (1) In this Part—

“justice” means a sheriff, stipendiary magistrate or justice of the peace,

25 “marine enforcement officer” means a person appointed as such an officer by the Scottish Ministers,

“marine installation” means any artificial island, installation or structure (other than a vessel),

“premises” includes land, but does not include any vehicle, vessel or marine installation,

30 “relevant activity” in relation to a marine enforcement officer, means any activity in respect of which the officer has functions,

“relevant function” in relation to a marine enforcement officer, means any function of the officer,

35 “relevant offence” in relation to such an officer, means any offence in respect of which the officer has functions,

“the relevant premises”, in relation to such an officer exercising a power of inspection conferred by section 119, 120 or 121, means the vessel, marine installation, premises or vehicle in relation to which the power is being exercised.

- (2) In this Part, except where otherwise provided, any reference to a vessel includes a reference to—
- (a) any ship or boat or any other description of vessel used in navigation,
 - (b) any hovercraft, submersible craft or other floating craft,
- 5 but does not include a reference to anything that permanently rests on, or is permanently attached to, the seabed.

PART 7

GENERAL PROVISIONS

142 Crown application

- 10 (1) This Act binds the Crown and applies in relation to Crown land as it applies in relation to any other land.
- (2) Nothing in Part 3 is to be taken as in any way affecting Her Majesty in her private capacity.
- 15 (3) The modifications made by schedule 4 bind the Crown to the extent that the enactments modified bind the Crown.
- (4) No contravention by the Crown of any provision made by or under this Act makes the Crown criminally liable.
- (5) But the Court of Session may, on the application of the Scottish Ministers or any public body or office-holder having responsibility for enforcing the provision, declare unlawful
- 20 any act or omission of the Crown which constitutes such a contravention.
- (6) Despite subsection (4), any provision made by or under the provisions of this Part applies to persons in the public service of the Crown as it applies to other persons.
- (7) For the purposes of subsection (1), “Crown land” means land an interest in which—
- (a) belongs to Her Majesty in right of the Crown or in right of Her private estates,
 - 25 (b) belongs to an office-holder in the Scottish Administration or a government department or is held in trust for Her Majesty for the purposes of the Scottish Administration or a government department.
- (8) In subsection (7)(a), the reference to Her Majesty’s private estates is to be construed in accordance with section 1 of the Crown Private Estates Act 1862 (c.37).

30 143 Offences by bodies corporate

- (1) Where—
- (a) an offence under this Act has been committed by a body corporate or a Scottish partnership or other unincorporated association,
 - (b) it is proved that the offence was committed with the consent or connivance of, or
 - 35 was attributable to any neglect on the part of—
- (i) a relevant individual, or
 - (ii) an individual purporting to act in the capacity of a relevant individual,

the individual as well as the offender is guilty of the offence and is liable to be proceeded against and punished accordingly.

- (2) In subsection (1), “relevant individual” means—
- (a) in relation to a body corporate—
 - (i) a director, manager, secretary or other similar officer of the body,
 - (ii) where the affairs of the body are managed by its members, the members,
 - (b) in relation to a Scottish partnership, a partner,
 - (c) in relation to an unincorporated association other than a Scottish partnership, a person who is concerned in the management or control of the association.

144 Ancillary provision

- (1) The Scottish Ministers may by order make such incidental, supplemental, consequential, transitional, transitory or saving provision as they consider necessary or expedient for the purposes, or in consequence, of, or for giving full effect to, this Act or any provision of it.
- (2) An order under this section may modify any enactment, instrument or document.

145 Orders and regulations

- (1) Any power of the Scottish Ministers to make orders or regulations under this Act—
- (a) may be exercised so as to make different provision for different purposes,
 - (b) includes power to make such incidental, consequential, supplemental, transitional, transitory or saving provision as the Scottish Ministers consider appropriate.
- (2) Any power of the Scottish Ministers to make orders or regulations under this Act must be exercised by statutory instrument.
- (3) But subsection (2) does not apply to an order made under section 58(1) (order designating a Nature Conservation MPA, a Demonstration and Research MPA or a Historic MPA).
- (4) A statutory instrument containing an order or regulations made under this Act (except an order made under section 148(1)) is (except where subsection (5) provides otherwise) subject to annulment in pursuance of a resolution of the Parliament.
- (5) A statutory instrument containing—
- (a) an order under section 3(4), 17(3) or 24(1),
 - (b) regulations under section 25(1) or 29(1),
 - (c) an order under section 37(1), 39(1) or 42(1),
 - (d) regulations under section 52(1),
 - (e) an order under section 144(1) containing provisions which add to, replace or omit any part of the text of an Act,

is not to be made unless a draft of the instrument has been laid before, and approved by resolution of, the Parliament.

146 Interpretation: general

(1) In this Act—

“the Conservation (Natural Habitats, &c.) Regulations” means the Conservation (Natural Habitats, &c.) Regulations 1994 (S.I. 1994/2716),

“European marine site” has the same meaning as in regulation 2(1) of the Conservation (Natural Habitats, &c.) Regulations,

“fish farm” means a place where fish or shellfish (including any kind of crustacean or mollusc) are bred, reared or kept,

“the Habitats Directive” means Council Directive 92/43/EEC on the conservation of natural habitats and of wild fauna or flora (as amended from time to time),

“marine structure” means a platform or other artificial structure at sea, other than a pipeline,

“the Wild Birds Directive” means Council Directive 79/409/EEC on the conservation of wild birds (as amended from time to time).

(2) The expressions listed in schedule 5 are defined or otherwise explained for the purposes of this Act by the provisions indicated in the schedule.

147 Consequential modifications

Schedule 4 makes modifications consequential on the provisions of this Act.

148 Commencement and short title

(1) The provisions of this Act, except this section and sections 1, 2, 15, 55, 56, 57, 94, 118, 141, 145 and 146, come into force on such day as the Scottish Ministers may by order appoint.

(2) This Act may be cited as the Marine (Scotland) Act 2009.

SCHEDULE 1
(introduced by sections 3(1) and 5(2))

PREPARATION, ADOPTION ETC. OF MARINE PLANS OR ANY AMENDMENT

Scottish Ministers to notify planning authorities of decision to prepare any marine plan

- 5 1 (1) Where the Scottish Ministers decide to prepare a national marine plan they must, before beginning to prepare the plan, give notice of their intention to do so to any planning authority, the district of which adjoins the Scottish marine area.
- (2) Where the Scottish Ministers decide to prepare a regional marine plan they must, before
10 beginning to prepare the plan, give notice of their intention to do so to any planning authority, the district of which adjoins the Scottish marine region to which the plan is to apply.
- (3) In this paragraph “planning authority” and “the district” of a planning authority have the same meaning as in section 1(1) of the Town and Country Planning (Scotland) Act 1997 (c.8).

15 *Interpretation*

- 2 In this schedule—
- “consultation draft” is to be read in accordance with paragraph 9,
- “interested persons” means—
- 20 (a) any persons appearing to the Scottish Ministers to be likely to be interested in, or affected by, policies proposed to be included in the national marine plan or (as the case may be) the regional marine plan,
- (b) members of the general public,
- “SPP” means a statement of public participation under paragraph 4 and includes an SPP revised under paragraph 6.

25 *Regional marine plans to be compatible with certain other plans*

- 3 (1) In preparing or amending a regional marine plan for a Scottish marine region (“area A”), the Scottish Ministers must take all reasonable steps to secure that the plan is compatible with any regional marine plan for any Scottish marine region which adjoins area A.
- (2) They must also take all reasonable steps to secure that any regional marine plan is
30 compatible with the development plan for any area which adjoins area A.
- (3) In this paragraph, “development plan” is to be read in accordance with section 24 of the Town and Country Planning (Scotland) Act 1997.

Statement of public participation

- 35 4 (1) Before preparing a national marine plan or a regional marine plan, the Scottish Ministers must prepare and publish a statement of public participation in relation to each such category of plan (an “SPP”).

- (2) An SPP is a statement of the policies settled by the Scottish Ministers for or in connection with the involvement of interested persons in the preparation of the proposed national marine plan or (as the case may be) the proposed regional marine plan.
- (3) An SPP must invite the making of representations in accordance with it as to matters to be included in the proposed marine plan.
- (4) The Scottish Ministers must publish an SPP in such manner as they consider is most likely to bring it to the attention of interested persons.
- (5) The Scottish Ministers must take all reasonable steps to comply with an SPP.

Further provision about content of an SPP

- (1) An SPP must include a proposed timetable.
- (2) The proposed timetable must include such provision as the Scottish Ministers consider reasonable for each of the following—
- (a) the preparation and publication of a consultation draft under paragraph 9,
 - (b) the making of representations about the consultation draft,
 - (c) the settling of the text of a national marine plan or (as the case may be) a regional marine plan with a view to adoption and publication under paragraph 14,
 - (d) laying a draft of a proposed national marine plan before the Parliament under paragraph 13,
 - (e) the adoption and publication of a national marine plan or (as the case may be) a regional marine plan under paragraph 14.
- (3) An SPP may include provision for or in connection with the holding of public meetings about a consultation draft.
- (4) An SPP must include provision about the making of—
- (a) representations in response to the invitation issued under paragraph 4(3) about the matters to be included in a proposed national marine plan or (as the case may be) a proposed regional marine plan,
 - (b) representations under paragraph 10 about a consultation draft.
- (5) Provision to be made under sub-paragraph (4) includes provision about—
- (a) the manner in which representations may be made,
 - (b) the time within which representations must be made.

Review and revision of an SPP

- (1) The Scottish Ministers must keep an SPP under review.
- (2) If at any time the Scottish Ministers consider it necessary or expedient to revise an SPP they must do so.
- (3) Where the Scottish Ministers revise an SPP they must publish the SPP as revised.

Advice and assistance

- 7 (1) In connection with the preparation of a national marine plan or (as the case may be) a regional marine plan, or of any proposals for any such plan, the Scottish Ministers may seek advice or assistance from any body or person in relation to any matter in which the body or person has particular expertise.
- 5
- (2) The steps that the Scottish Ministers may take for the purposes of facilitating the involvement of interested persons in—
- (a) the development of proposals for inclusion in a proposed national marine plan or regional marine plan,
- 10 (b) consultation in connection with such proposals,
- include the convening of groups of persons for such purposes and in such manner as the Scottish Ministers consider appropriate.

Matters to which Scottish Ministers to have regard in preparing marine plans

- 8 (1) The matters to which the Scottish Ministers are to have regard in preparing—
- 15 (a) a national marine plan include the matters in sub-paragraph (2),
(b) a regional marine plan include the matters in sub-paragraph (3).
- (2) The matters, as regards a national marine plan, are—
- (a) the effect which any proposal for inclusion in the plan is likely to have on any area which adjoins the Scottish marine area,
- 20 (b) the results of the review required by section 7,
(c) the SPP relating to preparation of the plan,
(d) any representations made in response to the invitation issued in pursuance of paragraph 4(3),
(e) any advice received in pursuance of paragraph 7(1),
- 25 (f) any plan (not falling within paragraph 3(1) or (2)) prepared by a public or local authority in connection with the management or use of the sea or the coast or of marine or coastal resources, in the Scottish marine area or in any adjoining or adjacent area in Scotland,
(g) the powers and duties of the Crown Estate Commissioners under the Crown Estate Act 1961 (c.55),
- 30 (h) such other matters as the Scottish Ministers consider relevant.
- (3) The matters, as regards a regional marine plan, are—
- (a) the requirement under section 3(5) for a regional marine plan to be in conformity with any national marine plan currently in effect, unless relevant considerations indicate otherwise,
- 35 (b) the effect which any proposal for inclusion in the plan is likely to have on any area which adjoins the Scottish marine region to which the plan is to apply,
(c) the results of the review required by section 7,
(d) the SPP relating to the plan,

- (e) any representations made in response to the invitation issued in pursuance of paragraph 4(3),
- (f) any advice received under paragraph 7(1),
- 5 (g) any plan (not falling within paragraph 3(1) or (2)) prepared by a public or local authority in connection with the management or use of the sea or the coast, or of marine or coastal resources, in the Scottish marine region which the plan is to apply or in any adjoining or adjacent area in Scotland,
- (h) the powers and duties of the Crown Estate Commissioners under the Crown Estate Act 1961,
- 10 (i) such other matters as Scottish Ministers consider relevant.

Preparation and publication of a consultation draft

- 9 (1) The Scottish Ministers must publish in such manner as they consider appropriate a draft containing their proposals for inclusion in a national marine plan or (as the case may be) a regional marine plan (a “consultation draft”).
- 15 (2) The Scottish Ministers must also take such steps as they consider appropriate to secure that the proposals contained in a consultation draft are brought to the attention of interested persons.

Representations about a consultation draft

- 10 (1) Any person may make representations about a consultation draft.
- 20 (2) Any such representations are to be made in accordance with the SPP applicable to the draft.
- (3) If any representations are made about a consultation draft, the Scottish Ministers must consider them in the course of settling the text of the national marine plan or (as the case may be) the regional marine plan with a view to adoption and publication under paragraph 14.
- 25

Independent investigation

- 11 (1) Where the Scottish Ministers have published a consultation draft in accordance with paragraph 9, they must consider appointing an independent person to investigate the proposals contained in the draft and to report on them.
- 30 (2) In deciding whether to appoint such a person, the Scottish Ministers must have regard to—
 - (a) any representations received about the matters to be included in the proposed national marine plan or (as the case may be) the proposed regional marine plan in response to the invitation issued in pursuance of paragraph 4(3),
 - 35 (b) any representations received about the proposals published in the consultation draft,
 - (c) such other matters as Scottish Ministers consider relevant.
- (3) The person so appointed must—
 - (a) make recommendations,

(b) give reasons for the recommendations.

- (4) The Scottish Ministers must publish the recommendations and the reasons given for them in the report.

Matters to which Scottish Ministers are to have regard in settling text with a view to adoption etc.

- 5 12 The Scottish Ministers, in settling the text of a national marine plan or (as the case may be) a regional marine plan with a view to adoption and publication under paragraph 14, must have regard to—
- (a) any recommendations made by any person appointed under paragraph 11,
- (b) the reasons given by any such person for any such recommendations,
- 10 (c) such other matters as the Scottish Ministers consider relevant.

Laying settled text of draft national marine plan before the Parliament

- 13 (1) The Scottish Ministers must not adopt a national marine plan unless they have complied with the requirements of this paragraph.
- (2) The Scottish Ministers must—
- 15 (a) lay before the Parliament a copy of the draft plan containing the text settled in accordance with paragraph 12,
- (b) specify the relevant period in relation to the draft on or before the day on which they lay the copy.
- (3) If, during the relevant period the Parliament passes a resolution with regard to the draft,
- 20 the Scottish Ministers must lay before the Parliament a statement setting out their response to the resolution.
- (4) In this paragraph, “the relevant period” is the period specified by the Scottish Ministers under sub-paragraph (2)(b).

Adoption and publication of marine plan

- 25 14 (1) A national marine plan or (as the case may be) a regional marine plan is adopted by the Scottish Ministers when they decide to publish the plan.
- (2) A national marine plan which the Scottish Ministers decide to publish may be—
- (a) the same as the draft laid before the Parliament under paragraph 13,
- (b) that draft with such modifications as the Scottish Ministers consider appropriate.
- 30 (3) A regional marine plan which the Scottish Ministers decide to publish may be—
- (a) the same as the proposals published in the consultation draft relating to it, or
- (b) those proposals with such modifications as the Scottish Ministers consider appropriate.
- (4) Where the Scottish Ministers adopt a national marine plan or a regional marine plan,
- 35 they must publish it as soon as reasonably practicable after its adoption, together with statements of each of the following—
- (a) any modifications that have been made to the proposals published in the consultation draft for the plan,

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- (b) the reasons for those modifications,
- (c) if any recommendations made by any independent person appointed under paragraph 11 have not been implemented in the plan, the reasons why any such recommendations have not been implemented,
- 5 (d) if any matter in a resolution of the Parliament in pursuance of paragraph 13 has not been implemented in a national marine plan published under this paragraph, the reasons why any such matter has not been implemented.

SCHEDULE 2
(introduced by section 41)

10 FURTHER PROVISION ABOUT CIVIL SANCTIONS UNDER PART 3 (MARINE LICENSING)

Interpretation

- 1 In this schedule “civil sanction” means a fixed monetary penalty or a variable monetary penalty.

Fixed monetary penalties: other sanctions

- 15 2 (1) Provision under section 37 must secure that, in a case where a notice of intent referred to in section 38(2)(a) is served on a person—
- (a) no criminal proceedings for the offence to which the notice relates may be instituted against the person in respect of the act or omission to which the notice relates before the end of the period in which the person may discharge liability to the fixed monetary penalty pursuant to section 38(2)(b),
 - 20 (b) if the person so discharges liability, the person may not at any time be convicted of the offence to which the notice relates in relation to that act or omission.
- (2) Provision under section 37 must also secure that, in a case where a fixed monetary penalty is imposed on a person—
- 25 (a) the person may not at any time be convicted of the offence in relation to which the penalty is imposed in respect of the act or omission giving rise to the penalty,
 - (b) the Scottish Ministers may not issue a compliance notice or a remediation notice to that person in respect of the act or omission giving rise to the penalty.

Variable monetary penalties: other sanctions

- 30 3 Provision under section 39 must secure that, in a case where a variable monetary penalty is imposed on a person—
- (a) the person may not at any time be convicted of the offence in relation to which the penalty is imposed in respect of the act or omission giving rise to the penalty,
 - 35 (b) the Scottish Ministers may not issue a compliance notice to the person in respect of the act or omission giving rise to the penalty.

Combination of sanctions

- 4 (1) Provision may not be made under section 37 and section 39 in relation to the same offence unless it secures that—
- 5 (a) the Scottish Ministers may not serve a notice of intent referred to in section 38(2)(a) on a person in relation to any act or omission where a variable monetary penalty has been imposed on the person in relation to the act or omission,
- (b) the Scottish Ministers may not serve a notice of intent referred to in section 40(2)(a) on a person in relation to any act or omission where—
- 10 (i) a fixed monetary penalty has been imposed on the person in relation to the act or omission, or
- (ii) the person has discharged liability to a fixed monetary penalty in relation to that act or omission pursuant to section 38(2)(b).
- (2) Provision under section 37 which results in the Scottish Ministers having power to impose a fixed monetary penalty or to issue a stop notice in relation to the same offence must secure that—
- 15 (a) the Scottish Ministers may not serve a notice of intent referred to in section 38(2)(a) on a person in relation to any act or omission where a stop notice has been served on the person in relation to the act or omission,
- (b) the Scottish Ministers may not serve a stop notice on a person in relation to any act or omission where—
- 20 (i) a fixed monetary penalty has been imposed on the person in relation to the act or omission, or
- (ii) the person has discharged liability to a fixed monetary penalty in relation to the act or omission pursuant to section 38(2)(b).

25 *Monetary penalties*

- 5 An order under section 37 or 39 which enables the Scottish Ministers to require a person to pay a fixed monetary penalty or a variable monetary penalty may include provision—
- (a) for early payment discounts,
- 30 (b) for the payment of interest or other financial penalties for late payment of the penalty (such interest or other financial penalties not in total to exceed the amount of that penalty),
- (c) for enforcement of the penalty.

Recovery of expenses

- 35 6 (1) Provision under section 39 may include provision for the Scottish Ministers, by notice, to require a person on whom a variable monetary penalty is imposed to pay the expenses incurred by the Scottish Ministers in relation to the imposition of the penalty up to the time of its imposition.
- (2) In sub-paragraph (1), the reference to expenses includes in particular—
- (a) investigation expenses,
- 40 (b) administration expenses,

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- (c) the expenses of obtaining expert advice (including legal advice),
- (d) the expenses of assessing the person's compliance with any undertaking offered and accepted by virtue of section 40(2)(c) and (5)(a).
- 5 (3) Provision under this paragraph must secure that, in any case where a notice requiring payment of expenses is served—
- (a) the notice specifies the amount required to be paid,
- (b) the Scottish Ministers may be required to provide a detailed breakdown of that amount,
- 10 (c) the person required to pay the expenses is not liable to pay any expenses shown by the person to have been unnecessarily incurred,
- (d) the person required to pay the expenses may appeal against—
- (i) the decision of the Scottish Ministers to impose the requirement to pay expenses,
- (ii) the decision of the Scottish Ministers as to the amount of the expenses.
- 15 (4) Provision under this paragraph may include the provision referred to in paragraph 5(b) and (c).
- (5) Provision under this paragraph must secure that the Scottish Ministers are required to publish guidance about how they will exercise the power conferred by the provision.

Appeals

- 20 7 (1) An order under section 37 or 39 which makes provision for an appeal in relation to the imposition of any requirement or service of any notice may include provision—
- (a) suspending the requirement or notice pending determination of the appeal,
- (b) as to the powers of any court, tribunal or (as the case may be) person to which, or whom, the appeal is made,
- 25 (c) as to how any sum payable in pursuance of a decision of the court, tribunal or (as the case may be) person is to be recoverable.
- (2) The provision referred to in sub-paragraph (1)(b) includes provision conferring on the court, tribunal or (as the case may be) person to whom the appeal is made power to—
- (a) withdraw the requirement or notice,
- 30 (b) confirm the requirement or notice,
- (c) take such steps as the Scottish Ministers could take (by virtue of this Act) in relation to the act or omission giving rise to the requirement or notice,
- (d) remit the decision whether to confirm the requirement or notice, or any other matter relating to that decision, to the Scottish Ministers,
- 35 (e) award expenses.

Consultation

- 8 (1) Before making an order under section 37 or 39, the Scottish Ministers must consult the following (in addition to any persons who must be consulted under paragraph 9)—

(a) such organisations as appear to the Scottish Ministers to be representative of persons substantially affected by the proposals,

(b) such other persons as the Scottish Ministers consider appropriate.

5 (2) If, as a result of any consultation required by sub-paragraph (1), it appears to the Scottish Ministers that it is appropriate substantially to change the whole or any part of the proposals, the Scottish Ministers must undertake such further consultation with respect to the changes as they consider appropriate.

10 (3) If, before the day on which this schedule comes into force, any consultation was undertaken which, had it been undertaken after that day, would to any extent have satisfied the requirements of this paragraph, those requirements may to that extent be taken to have been satisfied.

Guidance as to use of civil sanctions

9 (1) Where the Scottish Ministers make provision about the imposition of civil sanctions under section 37 or 39 the provision must secure the results in sub-paragraph (2).

15 (2) The results are that—

(a) the Scottish Ministers must publish guidance about their use of the sanction,

(b) in the case of guidance relating to a fixed monetary penalty or a variable monetary penalty, the guidance must contain the relevant information,

(c) the Scottish Ministers must revise the guidance where appropriate,

20 (d) the Scottish Ministers must consult such persons as the provision may specify before publishing any guidance or revised guidance,

(e) the Scottish Ministers must have regard to the guidance or the revised guidance in exercising their functions under Part 3.

25 (3) In the case of guidance relating to a fixed monetary penalty, the relevant information referred to in sub-paragraph (2)(b) is information as to—

(a) the circumstances in which the penalty is likely to be imposed,

(b) the circumstances in which it may not be imposed,

(c) the amount of the penalty,

(d) how liability for the penalty may be discharged and the effect of the discharge,

30 (e) rights to make representations and objections and rights of appeal.

(4) In the case of guidance relating to a variable monetary penalty, the relevant information referred to in sub-paragraph (2)(b) is information as to—

(a) the circumstances in which the penalty is likely to be imposed,

(b) the circumstances in which it may not be imposed,

35 (c) the matters likely to be taken into account by the Scottish Minister in determining the amount of the penalty (including, where relevant, any discounts for voluntary reporting of non-compliance), and

(d) rights to make representations and objections and rights of appeal.

Guidance as to enforcement of offences

10 (1) Where the Scottish Ministers make provision about the imposition of civil sanctions under section 37 or 39 they must also prepare and publish guidance about how the offence is enforced.

5 (2) The guidance must include guidance as to—

(a) the sanctions (including criminal sanctions) to which a person who commits the offence may be liable,

(b) the action which the Scottish Ministers may take to enforce the offence, whether by virtue of section 37 or 39 or otherwise, and

10 (c) the circumstances in which the Scottish Ministers are likely to take any such action.

(3) The Scottish Ministers may from time to time revise guidance published by it under this paragraph and publish the revised guidance.

15 (4) The Scottish Ministers must consult such persons as it considers appropriate before publishing any guidance or revised guidance under this paragraph.

Publication of enforcement action

11 (1) Where the Scottish Ministers make provision about the imposition of civil sanctions under section 37 or 39 the provision must (except where sub-paragraph (4) applies) secure the result in sub-paragraph (2).

20 (2) The result is that the Scottish Ministers must from time to time publish reports specifying—

(a) the cases in which the civil sanction has been imposed,

(b) where the civil sanction is a fixed monetary penalty, the cases in which liability to the penalty has been discharged pursuant to section 38(2)(b), and

25 (c) where the civil sanction is a variable monetary penalty, the cases in which an undertaking referred to in section 40(5) is accepted from such a person.

(3) In sub-paragraph (2)(a), the reference to cases in which the civil sanction has been imposed does not include cases where the sanction has been imposed but overturned on appeal.

30 (4) The provision need not secure the result in sub-paragraph (2) in cases where the Scottish Ministers consider that it would be inappropriate to do so.

Disclosure of information

12 (1) Information held by or on behalf of a person mentioned in sub-paragraph (2) may be disclosed to the Scottish Ministers where—

35 (a) the person has an enforcement function in relation to the offence, and

(b) the information is disclosed for the purpose of the exercise by the Scottish Ministers of any powers conferred on it under section 37 or 39 in relation to the offence.

(2) The persons are—

40 (a) a Procurator Fiscal,

(b) a constable of a police force in Scotland.

(3) It is immaterial for the purposes of sub-paragraph (1) whether the information was obtained before or after the coming into force of this paragraph.

(4) A disclosure under this paragraph is not to be taken to breach any restriction on the disclosure of information (however imposed).

(5) Nothing in this paragraph authorises the making of a disclosure in contravention of—

(a) the Data Protection Act 1998 (c.29), or

(b) Part 1 of the Regulation of Investigatory Powers Act 2000 (c.23).

(6) This paragraph does not affect a power to disclose which exists apart from this paragraph.

SCHEDULE 3

(introduced by section 122(3))

WARRANTS ISSUED UNDER SECTION 122

Introductory

1 (1) This schedule has effect in relation to the issue to marine enforcement officers of warrants under section 122.

(2) Entry into a dwelling under such a warrant is unlawful unless it complies with the provisions of this schedule.

Applications for warrants

2 (1) Where a marine enforcement officer applies for a warrant, the officer must—

(a) state the ground on which the application is made,

(b) state the enactment under which the warrant would be issued,

(c) specify the dwelling which it is desired to enter and inspect,

(d) identify, so far as is practicable, the purpose for which entry is desired.

(2) An application for a warrant must be made without notice and must be supported by evidence on oath.

(3) The officer must answer on oath any question that the justice hearing the application asks the officer.

Safeguards in connection with power of entry conferred by warrant

3 A warrant authorises entry on one occasion only.

4 (1) A warrant must specify—

(a) the name of the person who applies for it,

(b) the date on which it is issued,

(c) the enactment under which it is issued,

(d) the dwelling to be entered.

- (2) A warrant must identify, so far as is practicable, the purpose for which entry is desired.
- 5 (1) 2 copies are to be made of a warrant.
- (2) The copies must be clearly certified as copies.

Execution of warrants

- 5 6 A warrant may be executed by any marine enforcement officer.
- 7 (1) A warrant may authorise persons to accompany any marine enforcement officer who is executing it.
- (2) A person authorised under this paragraph has the same powers as the officer whom the person is accompanying in respect of the execution of the warrant, but may exercise those powers only in the company of, and under the supervision of, an enforcement officer.
- 10
- 8 (1) Execution of a warrant must be within 3 months from the date of its issue.
- (2) Execution of a warrant must be at a reasonable time, unless it appears to the officer executing it that there are grounds for suspecting that the purpose of entering the dwelling may be frustrated if the officer seeks to enter at a reasonable time.
- 15
- 9 (1) Where the occupier of a dwelling that is to be entered under a warrant is present at the time when a marine enforcement officer seeks to execute the warrant, the following requirements must be satisfied—
- (a) the occupier must be told the officer's name,
- 20 (b) the officer must produce to the occupier documentary evidence of the fact that the officer is a marine enforcement officer,
- (c) the officer must produce the warrant to the occupier,
- (d) the officer must supply the occupier with a certified copy of it.
- (2) Where—
- 25 (a) the occupier of a dwelling that is to be entered under a warrant is not present when a marine enforcement officer seeks to execute it, but
- (b) some other person who appears to the officer to be in charge of the dwelling is present,
- sub-paragraph (1) has effect as if any reference to the occupier were a reference to that other person.
- 30
- (3) If there is no person present who appears to the marine enforcement officer to be in charge of the dwelling, the officer must leave a certified copy of the warrant in a prominent place there.

Return of warrants

- 35 10 (1) A warrant which—
- (a) has been executed, or
- (b) has not been executed within the time authorised for its execution,
- must be returned to the appropriate person.
- (2) In sub-paragraph (1), the appropriate person is—

- (a) in the case of a warrant issued by a sheriff, the sheriff clerk,
(b) in the case of a warrant issued by a justice of the peace or stipendiary magistrate,
the clerk of the justice of the peace court.
- (3) A warrant that is returned under this paragraph must be retained by the person to whom
it is returned for a period of 12 months.
- (4) If during that period the occupier of the dwelling to which the warrant relates asks to
inspect it, the occupier must be allowed to do so.

SCHEDULE 4
(introduced by section 147)

CONSEQUENTIAL MODIFICATIONS

PART 1

MARINE LICENSING

Coast Protection Act 1949 (c.74)

1 In the Coast Protection Act 1949—

- (a) Part II is repealed,
(b) in section 49, subsection (2A) is repealed.

Merchant Shipping Act 1988 (c.12)

2 Section 36 of the Merchant Shipping Act 1988 is repealed.

Energy Act 2004 (c.20)

3 In section 99 of the Energy Act 2004, subsections (4) and (5) are repealed.

PART 2

MARINE PROTECTION AND ENHANCEMENT: THE SCOTTISH MARINE PROTECTION AREA

Protection of Wrecks Act 1973 (c.33)

4 Section 1 of the Protection of Wrecks Act 1973 is repealed.

Wildlife and Countryside Act 1981 (c.69)

5 In the Wildlife and Countryside Act 1981—

- (a) in the italic heading immediately preceding section 34A, the words “, marine
nature reserves” are repealed,
(b) sections 36 and 37 are repealed,
(c) in section 67, in subsection (2), the words “, 36” are repealed,
(d) Schedule 12 is repealed.

Territorial Sea Act 1987 (c.49)

- 6 In the Territorial Sea Act 1987—
- (a) in section 3, in subsection (2), paragraph (b) is repealed,
 - (b) in Schedule 1, paragraph 6 is repealed.

5 *Local Government (Wales) Act 1994 (c.19)*

- 7 In the Local Government (Wales) Act 1994, in Schedule 16, in paragraph 65, sub-paragraphs (4) and (10) are repealed.

Local Government etc.(Scotland) Act 1994 (c.39)

- 10 8 In the Local Government etc. (Scotland) Act 1994, in Schedule 13, in paragraph 125, sub-paragraph (3) is repealed.

Water Industry (Scotland) Act 2002 (asp 3)

- 9 In the Water Industry (Scotland) Act 2002, in schedule 7, in paragraph 11, sub-paragraph (3) is repealed.

15 SCHEDULE 5
(introduced by section 146(2))

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Marine (Scotland) Bill

[AS INTRODUCED]

An Act of the Scottish Parliament to make provision in relation to functions and activities in the Scottish marine area, including provision about marine plans, licensing of marine activities and the protection of the area and its wildlife including seals; and for connected purposes.

Introduced by: Richard Lochhead
On: 29 April 2009
Supported by: Roseanna Cunningham
Bill type: Executive Bill

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Produced and published in Scotland on behalf of the Scottish Parliamentary Corporate Body by RR Donnelley.

ISBN 978-1-4061-5276-0



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