Digital Assets (Scotland) Bill

[AS INTRODUCED]

CONTENTS

Section

- 1 Meaning of digital asset
- 2 Nature of digital assets in Scots law
- 3 Presumption of ownership
- 4 Acquisition of ownership
- 5 Exclusive control: meaning and presumption
- 6 Ancillary provision
- 7 Regulation-making powers
- 8 Commencement
- 9 Short title

SP Bill 75 Session 6 (2025)

THE FOLLOWING ACCOMPANYING DOCUMENTS ARE ALSO PUBLISHED: Explanatory Notes (SP Bill 75-EN), a Financial Memorandum (SP Bill 75-FM), a Policy Memorandum (SP Bill 75-PM), a Delegated Powers Memorandum (SP Bill 75-DPM) and statements on legislative competence (SP Bill 75-LC).

Digital Assets (Scotland) Bill [AS INTRODUCED]

An Act of the Scottish Parliament to make provision about the nature of certain digital assets as objects of property in Scots law; and for connected purposes.

1 Meaning of digital asset

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- (1) For the purposes of this Act, a digital asset is a thing that—
 - (a) arises from an electronic system that makes it rivalrous, and
 - (b) exists independently from the legal system.
- (2) An electronic system makes a thing rivalrous if—
 - (a) the system maintains an immutable record of transactions in relation to the thing, and
 - (b) that record is used to ensure that when, within the system, a person transacts in relation to the thing in a certain way (for example by transferring or spending it), the person loses the ability to transact in relation to the thing in that way again.

2 Nature of digital assets in Scots law

In the law of Scotland, digital assets are incorporeal moveables and (so far as consistent with their nature and subject to any enactment) the law applies in relation to them on that basis.

3 Presumption of ownership

A person that has exclusive control of a digital asset is presumed to own the asset (unless the contrary can be shown).

4 Acquisition of ownership

- (1) Any rule of law in relation to the acquisition of ownership applies, in connection with digital assets, on the basis that—
 - (a) a digital asset is to be treated as though it were a corporeal moveable (despite section 2).
 - (b) exclusive control of a digital asset is to be treated as physical possession of it.

SP Bill 75 Session 6 (2025)

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- (2) But a defect in a transferor's title to a digital asset does not prevent the transferee from becoming its owner provided that the transferee acquired it in good faith and for value.
- (3) In subsection (1), "rule of law" does not include an enactment.

5 Exclusive control: meaning and presumption

- (1) This section makes provision about determining who has exclusive control of a digital asset for the purposes of this Act.
- (2) A person has control of a digital asset if the person has the ability to initiate in relation to it—
 - (a) a transfer transaction within the electronic system giving rise to the asset, or
 - (b) if the system does not facilitate transfer transactions, a divestiture transaction within the system.
- (3) A person's control of a digital asset is exclusive if only that person has control of the asset.
- (4) A person's control of a digital asset is presumed to be exclusive (unless the contrary can be shown).
- (5) In this section—

"divestiture transaction" means a transaction that results in no person being able to initiate any further transaction in relation to the asset,

"transfer transaction" means a transaction that results in-

- (a) the person who initiated the transaction losing the ability to initiate a transfer transaction in relation to the asset, and
- (b) another person gaining (directly or indirectly) the ability to initiate a transfer transaction in relation to the asset or some quantity of that type of asset.

6 Ancillary provision

- (1) The Scottish Ministers may by regulations make any incidental, supplementary, consequential, transitional, transitory or saving provision they consider appropriate for the purposes of, in connection with, or for giving full effect to this Act or any provision made under it.
- (2) Regulations under this section may modify any enactment (including this Act).

Regulation-making powers

- (1) A power to make regulations conferred by this Act includes the power to make different provision for different purposes.
- (2) Regulations under section 6—
 - (a) are subject to the affirmative procedure if they add to, replace or omit any part of the text of an Act, but
 - (b) otherwise, are subject to the negative procedure.

8 Commencement

- (1) The following provisions come into force the day after Royal Assent: this section and sections 6, 7 and 9.
- (2) The other provisions of this Act come into force on such day as the Scottish Ministers may by regulations appoint.

9 Short title

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The short title of this Act is the Digital Assets (Scotland) Act 2026.

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