Groupings of Amendments for Stage 2

This document provides procedural information which will assist in preparing for and following proceedings on the above Bill. The information provided is as follows:

- the list of groupings (that is, the order in which amendments will be debated). Any procedural points relevant to each group are noted;
- the text of amendments to be debated on the first day of Stage 2 consideration, set out in the order in which they will be debated. **THIS LIST DOES NOT REPLACE THE MARSHALLED LIST, WHICH SETS OUT THE AMENDMENTS IN THE ORDER IN WHICH THEY WILL BE DISPOSED OF.**

**Groupings of amendments**

**Freedom of expression**
103, 65, 77, 78, 79, 117, 81, 82, 82A, 82B, 112

*Notes on amendments in this group*
Amendment 117 pre-empts amendment 81

**Language of statutory aggravations**
5

**Characteristic of age**
30, 43, 86, 87, 99A

*Notes on amendments in this group*
Amendment 86 pre-empts amendment 87

**Characteristic of sex**
31, 89, 93, 95, 96, 97, 98

**Characteristic of transgender identity**
104, 107, 109, 113, 114

*Notes on amendments in this group*
Amendment 107 is pre-empted by amendment 15 in group “Stirring up hatred offences: characteristics”

**Characteristic of variations in sex characteristics**

*Notes on amendments in this group*
Amendment 105 pre-empts amendment 106
Amendment 108 is pre-empted by amendment 16 in group “Stirring up hatred offences: characteristics”
Amendment 110 pre-empts amendment 111
Amendment 115 pre-empts amendment 116

**Disaggregation of data relating to hate crime**
32, 59, 99

**Offence of racially aggravated harassment**
33, 62, 64, 66, 68, 70, 72, 74, 100, 102

*Notes on amendments in this group*
Amendment 64 is pre-empted by amendment 24 in group “Removal of provisions ancillary to sections 3 and 5”

**Threshold for, and operation of, offences relating to stirring up of hatred**
34, 34A, 35, 36, 36A, 37, 38, 39, 39A, 9, 40, 40A, 10, 1, 2, 41, 42, 17, 6, 18, 3, 4, 44, 45, 55, 8, 25, 27, 84

*Notes on amendments in this group*
Amendment 34 pre-empts amendment 35
Amendment 36 pre-empts amendment 37
Amendment 39 pre-empts amendment 9
Amendment 40 pre-empts amendment 10

**Stirring up hatred offence: characteristics**
11, 12, 13, 14, 15, 16

*Notes on amendments in this group*
Amendment 15 pre-empts amendment 107 in group “Characteristic of transgender identity”
Amendment 16 pre-empts amendment 108 in group “Characteristic of variations in sex characteristics”

**Offences of possessing inflammatory material**
19, 47, 48, 51, 56, 57, 58, 60, 61, 63, 67, 69, 71, 73, 75, 76, 80, 85, 92, 94

**Powers of entry**
46, 7, 49, 50, 52, 53, 54, 101

*Notes on amendments in this group*
Amendment 52 pre-empts amendment 53

**Removal of provisions ancillary to sections 3 and 5**
20, 21, 22, 23, 24, 26, 28, 29

*Notes on amendments in this group*
Amendment 24 pre-empts amendment 64 in group “Offence of racially aggravated harassment”

**Characteristic of disability**
88

**Characteristic of sexual orientation**
90, 91, 99B, 99C
Amendments in debating order

Freedom of expression

Liam McArthur

103 Before section 1, insert—

<Part

Freedom of expression

(1) Notwithstanding any specific provision under this Act protecting freedom of expression, nothing under this Act should prohibit discussion or criticism in relation to characteristics mentioned in section 1(2).

(2) Nothing in this Act prejudices the freedom of expression enjoyed by virtue of Article 10 of the European Convention on Human Rights.>

Humza Yousaf

65 After section 10, insert—

<Protection of freedom of expression: age

(1) This section applies for the purposes of section 3(2).

(2) Behaviour or material is not to be taken to be threatening or abusive solely on the basis that it involves or includes discussion or criticism of matters relating to age, whether relating to age generally or to a particular age or age range.>

Humza Yousaf

77 In section 11, page 8, line 3, after <of> insert <, or expressions of antipathy, dislike, ridicule or insult towards>

Humza Yousaf

78 In section 11, page 8, line 5, at end insert <whether religious beliefs or practices generally or a particular religious belief or practice.>

Humza Yousaf

79 In section 11, page 8, line 5, at end insert—

<( ) the position of not holding religious beliefs, whether religious beliefs generally or a particular religious belief,>

John Finnie

Supported by: Patrick Harvie

117 In section 12, page 8, line 11, leave out from <—> to end of line 13 and insert <discussion or criticism of matters relating to sexual orientation.>

(3) In this section, “sexual orientation” means sexual orientation towards—

(a) persons of the same sex,
(b) persons of a different sex,
(c) both persons of the same sex and persons of a different sex.

Liam Kerr

81 In section 12, page 8, line 12, after <practices,> insert—

<(  ) discussion or criticism of marriage which concerns the sex of the parties to marriage,>

Humza Yousaf

82 After section 12, insert—

<Protection of freedom of expression: transgender identity
(1) This section applies for the purposes of section 3(2).
(2) Behaviour or material is not to be taken to be threatening or abusive solely on the basis that it involves or includes discussion or criticism of matters relating to transgender identity.
(3) In this section, “transgender identity” means identity as—
   (a) a female-to-male transgender person,
   (b) a male-to-female transgender person,
   (c) a non-binary person,
   (d) a person who cross-dresses.>

Liam McArthur

82A As an amendment to amendment 82, line 5, leave out <or criticism>

Liam Kerr

82B As an amendment to amendment 82, line 6, at end insert—

<(  ) Behaviour or material is not to be taken to be threatening or abusive or as stirring up hatred solely on the basis that it involves or includes—
   (a) discussion, criticism or rejection of any concepts or beliefs relating to transgender identity,
   (b) questioning whether any person should undergo, or should have undergone, a process of gender reassignment,
   (c) stating that sex is an immutable biological characteristic,
   (d) stating that there are only two sexes,
   (e) the use of—
      (i) “woman” or “man” and equivalent terms,
      (ii) third person pronouns,
      in a way other than that which a person prefers, or
   (f) reference to any past name used by a person.>
Rhoda Grant

112* After section 12, insert—

<Freedom of expression: women’s rights

(1) This section applies for the purposes of sections 3(2) and 5(2).

(2) Behaviour or material is not to be taken to be threatening or abusive when it is for the purpose of advocating for women’s rights.>

Language of statutory aggravations

Humza Yousaf

5 In section 1, page 1, line 10, leave out <evinces> and insert <demonstrates>

Characteristic of age

Margaret Mitchell

30 In section 1, page 1, leave out line 18

Margaret Mitchell

43 In section 5, page 5, leave out line 4

Margaret Mitchell

86 In section 14, page 8, leave out line 27

Humza Yousaf

87 In section 14, page 8, line 27, leave out <age falling within a range of ages> and insert <age range>

Margaret Mitchell

99A As an amendment to amendment 99, leave out lines 25 and 26

Characteristic of sex

Johann Lamont

31 In section 1, page 1, line 21, at end insert—

<( ) sex,>

Johann Lamont

89 In section 14, page 9, line 1, at end insert—

<(5A) A reference to sex is a reference to being a woman or a man.

(5B) For the purposes of subsection (5A)—
(a) “woman” means a female of any age, and
(b) “man” means a male of any age.

Johann Lamont

93 In section 15, page 9, leave out line 20

Humza Yousaf

95 In section 15, page 9, line 22, at end insert—

<(  ) Regulations under this section may modify Part 2 by making provision to the effect that, for the purposes of section 3(2), behaviour or material is not to be taken to be threatening or abusive solely on the basis that it involves or includes particular types of conduct relating to the characteristic of sex.>

Humza Yousaf

96 In section 15, page 9, line 22, at end insert—

<(  ) Regulations under this section may modify section (Publication of reports by police on recorded hate crime) (3) by making provision about the information relating to the characteristic of sex which is to be included in reports under that section.>

Johann Lamont

97 In section 15, page 9, line 23, leave out subsection (2)

Humza Yousaf

98 In section 15, page 9, line 29, at end insert—

<(  ) Before laying a draft of a Scottish statutory instrument containing regulations under this section before the Scottish Parliament, the Scottish Ministers must—

(a) lay before the Scottish Parliament a proposed draft of the instrument,

(b) have regard to any representations about the proposed draft that are made to them within the period of 40 days beginning with the day on which the proposed draft is laid and make any changes to the draft instrument that they consider appropriate.

(  ) In calculating the period of 40 days, no account is to be taken of any time during which the Scottish Parliament is dissolved or is in recess for more than 4 days.>

Characteristic of transgender identity

Liam Kerr

104 In section 1, page 1, line 23 leave out <transgender identity> and insert <gender reassignment>

Liam Kerr

107 In section 3, page 3, line 20 leave out <transgender identity> and insert <gender reassignment>

Liam Kerr

109 In section 5, page 5, line 8, leave out <transgender identity> and insert <gender reassignment>
Liam Kerr

113 In section 14, page 9, line 6 leave out <transgender identity> and insert <gender reassignment>

Liam Kerr

114 In section 14, page 9, leave out lines 10 and 11

**Characteristic of variations in sex characteristics**

Liam Kerr

105 In section 1, page 1, leave out line 24

Liam Kerr

106 In section 1, page 1, line 24, leave out <variations in sex characteristics> and insert <differences in sex development>

Liam Kerr

108 In section 3, page 3, line 21, leave out <variations in sex characteristics> and insert <differences in sex development>

Liam Kerr

110 In section 5, page 5, leave out line 9

Liam Kerr

111 In section 5, page 5, line 9, leave out <variations in sex characteristics> and insert <differences in sex development>

Liam Kerr

115 In section 14, page 9, line 12, leave out subsection (8)

Liam Kerr

116 In section 14, page 9, line 12, leave out <variations in sex characteristics> and insert <differences of sex development>

**Disaggregation of data relating to hate crime**

Dean Lockhart

32 In section 2, page 2, line 26, at end insert—

<(3) For the purposes of recording a conviction under subsection (2)(b), the court must break down the characteristics into such sub-categories as must be prescribed by the Scottish Ministers by regulations.>

<(4) Regulations under subsection (3) are subject to the affirmative procedure.>
(5) Before laying a draft of a Scottish statutory instrument containing regulations under subsection (3) before the Scottish Parliament, the Scottish Ministers must consult such persons as they consider appropriate.>

Dean Lockhart

59 In section 7, page 6, line 27, at end insert—

<(2) For the purposes of recording a conviction under subsection (1), the court must break down the characteristics into such sub-categories as must be prescribed by the Scottish Ministers by regulations.

(3) Regulations under subsection (2) are subject to the affirmative procedure.

(4) Before laying a draft of a Scottish statutory instrument containing regulations under subsection (2) before the Scottish Parliament, the Scottish Ministers must consult such persons as they consider appropriate.>

Humza Yousaf

99 After section 15, insert—

<Reports on recorded hate crime>

Publication of reports by police on recorded hate crime

(1) The chief constable of the Police Service must, no later than 6 months after the end of each reporting year, publish a report on records made by the Police Service during that reporting year of cases categorised by the Police Service as—

(a) offences aggravated by prejudice within the meaning of section 1, and

(b) offences under this Act.

(2) The report must include the following information in respect of each recorded offence to the extent that this information has been recorded by the Police Service—

(a) the age, sex, and ethnic or national origins of any person recorded as being a victim of the offence,

(b) the age, sex, and ethnic or national origins of any person recorded as being a perpetrator or suspected perpetrator of the offence.

(3) The report must include the following information to the extent that this information has been recorded by the Police Service—

(a) in respect of each record of an offence under section (Racially aggravated harassment) and each record of an offence under section 3(1), the particular race, colour, nationality (including citizenship), or ethnic or national origins recorded as being targeted,

(b) in respect of each record of an offence aggravated by prejudice within the meaning of section 1 and each record of an offence under section 3(2)—

(i) the particular characteristic mentioned in section 1(2) or 3(3) which is recorded as being targeted,

(ii) where the characteristic is age, the particular age or age range recorded as being targeted,

(iii) where the characteristic is disability, the particular type of disability that is recorded as being targeted, including whether it is a physical impairment or a mental impairment,
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(iv) where the characteristic is race, colour, nationality (including citizenship),
or ethnic or national origins, the particular race, colour, nationality
(including citizenship), or ethnic or national origins recorded as being
targeted,

(v) where the characteristic is religion or, in the case of a social or cultural
group, perceived religious affiliation, the particular religion (including lack
of religious belief) or religious affiliation recorded as being targeted,

(vi) where the characteristic is sexual orientation, whether the sexual
orientation that is recorded as being targeted is sexual orientation towards
persons of the same sex, towards persons of a different sex, or towards both
persons of the same sex and persons of a different sex,

(vii) where the characteristic is transgender identity, whether the transgender
identity that is recorded as being targeted is identity as a female-to-male
transgender person, as a male-to-female transgender person, as a non-
binary person, or as a person who cross-dresses.

(4) The report must not include information in respect of any recorded offence—
(a) which identifies any individual, or
(b) from which the identity of any individual may be ascertained.

(5) In this section—
“Police Service” means the Police Service of Scotland,
“reporting year” means a period of one year ending on 31 March.

Offence of racially aggravated harassment

Humza Yousaf
33 After section 2, insert—

PART
OFFENCE OF RACIALLY AGGRAVATED HARASSMENT

Racially aggravated harassment

(1) A person commits an offence if the person—
(a) pursues a racially aggravated course of conduct which amounts to harassment of
another person and—
(i) is intended to amount to harassment of that person, or
(ii) occurs in circumstances where it would appear to a reasonable person that
it would amount to harassment of that person, or
(b) acts in a manner which is racially aggravated and which causes, or is intended to
cause, another person alarm or distress.

(2) A course of conduct or an action is racially aggravated if—
(a) at the time of carrying out the course of conduct or action, or immediately before
or after doing so—
(i) the offender demonstrates malice and ill-will towards the victim, and
(ii) the malice and ill-will is based on the victim’s membership or presumed membership of a group defined by reference to race, colour, nationality (including citizenship), or ethnic or national origins, or

(b) the course of conduct or action is motivated (wholly or partly) by malice and ill-will towards a group of persons based on the group being defined by reference to race, colour, nationality (including citizenship), or ethnic or national origins.

(3) It is immaterial whether or not the offender’s malice and ill-will is also based (to any extent) on any other factor.

(4) A course of conduct must involve conduct on at least two occasions.

(5) In this section—

“conduct” includes speech,

“harassment” of a person includes causing the person alarm or distress,

“membership”, in relation to a group, includes association with members of that group,

“presumed” means presumed by the offender.

(6) A person who commits an offence under this section is liable—

(a) on summary conviction, to imprisonment for a term not exceeding 12 months or a fine not exceeding the statutory maximum (or both), or

(b) on conviction on indictment, to imprisonment for a term not exceeding 7 years or a fine (or both).>
<Criminal Law (Consolidation) (Scotland) Act 1995

Section 50A (racially-aggravated harassment) of the Criminal Law (Consolidation) (Scotland) Act 1995 is repealed.>

Humza Yousaf

102 In the long title, page 1, line 2, after <prejudice;> insert <to make provision about an offence of racially aggravated harassment;>

Threshold for, and operation of, offences relating to stirring up of hatred

Humza Yousaf
Supported by: Adam Tomkins

34 In section 3, page 2, line 33, leave out <threatening, abusive or insulting manner> and insert <manner that a reasonable person would consider to be threatening, abusive or insulting>

Dean Lockhart

34A As an amendment to amendment 34, line 2, leave out <or insulting>

Dean Lockhart

35 In section 3, page 2, line 33, leave out <or insulting>

Humza Yousaf
Supported by: Adam Tomkins

36 In section 3, page 2, line 34, leave out <threatening, abusive or insulting material to another person> and insert <to another person material that a reasonable person would consider to be threatening, abusive or insulting>

Dean Lockhart

36A As an amendment to amendment 36, line 3, leave out <or insulting>

Dean Lockhart

37 In section 3, page 2, line 34, leave out <or insulting>

Humza Yousaf
Supported by: Adam Tomkins

38 In section 3, page 3, leave out line 5 and insert—< ( ) a reasonable person would consider the behaviour or the communication of the material to be likely to result in hatred being stirred up against such a group.>

Humza Yousaf
Supported by: Adam Tomkins

39 In section 3, page 3, line 8, leave out <threatening or abusive manner> and insert <manner that a reasonable person would consider to be threatening or abusive>
Liam Kerr

39A As an amendment to amendment 39, line 2, leave out <or abusive>

Liam Kerr

9 In section 3, page 3, line 8, leave out <or abusive>

Humza Yousaf
Supported by: Adam Tomkins

40 In section 3, page 3, line 9, leave out <threatening or abusive material to another person> and insert <to another person material that a reasonable person would consider to be threatening or abusive>

Liam Kerr

40A As an amendment to amendment 40, line 2, leave out <or abusive>

Liam Kerr

10 In section 3, page 3, line 9, leave out <or abusive>

Humza Yousaf

1 In section 3, page 3, line 10, leave out <either—>

Humza Yousaf

2 In section 3, page 3, line 13, leave out from <or> to end of line 14

Liam Kerr

41 In section 3, page 3, line 21, at end insert—

<( ) An offence under this section is not committed where the words or behaviour are used by a person inside a private dwelling and are not heard or seen except by other persons in that or another dwelling.>

Liam Kerr

42 In section 3, page 4, line 5, at end insert—

<( ) For the purposes of subsection (2)(a), “threatening or abusive” means that which a reasonable person would be likely to find threatening or abusive.>

Liam Kerr

17 Leave out section 3

Humza Yousaf
Supported by: Liam Kerr

6 Leave out section 4

Liam Kerr

18 In section 5, page 4, line 33, leave out <or abusive>
In section 5, page 4, line 35, leave out <either—>

In section 5, page 4, line 38, leave out from <or> to end of line 2 on page 5

In section 5, page 5, line 9, at end insert—

<(  ) An offence under this section is not committed where the words or behaviour are used by a person inside a private dwelling and are not heard or seen except by other persons in that or another dwelling.>

In section 5, page 5, line 25, at end insert—

<(  ) For the purposes of subsection (2)(a), “threatening or abusive” means that which a reasonable person would be likely to find threatening or abusive.>

After section 6, insert—

<Prosecution of offences under section 3 or 5

No proceedings for an offence under section 3 or 5 may be instituted except by, or with the consent of, Crown Counsel.>

In section 9, page 7, leave out line 6

In section 11, page 8, line 1, leave out <or abusive>

In section 12, page 8, line 10, leave out <or abusive>

In section 13, page 8, line 17, at end insert—

<(  ) “Dwelling” means any structure, or part of a structure, occupied as a person's home or other living accommodation (whether the occupation is sole or shared with others) but does not include any part not so occupied, and for this purpose, “structure” includes a tent, caravan, vehicle, vessel or other temporary or movable structure.>

In section 3, page 3, leave out line 16
Liam Kerr
12 In section 3, page 3, leave out line 17

Liam Kerr
13 In section 3, page 3, leave out line 18

Liam Kerr
14 In section 3, page 3, leave out line 19

Liam Kerr
15 In section 3, page 3, leave out line 20

Liam Kerr
16 In section 3, page 3, leave out line 21

**Offences of possessing inflammatory material**

Liam Kerr
Supported by: Humza Yousaf
19 Leave out section 5

Humza Yousaf
47 In section 6, page 5, line 32, leave out <or 5>

Humza Yousaf
48 In section 6, page 5, line 35, leave out <or 5>

Humza Yousaf
51 In section 6, page 6, line 4, leave out <or 5>

Humza Yousaf
56 In section 7, page 6, line 22, leave out <or 5>

Humza Yousaf
57 In section 7, page 6, line 26, leave out <or 5(1)>

Humza Yousaf
58 In section 7, page 6, line 27, leave out <or 5(3)>

Humza Yousaf
60 In section 8, page 6, line 29, leave out <or 5>

Humza Yousaf
61 In section 9, page 7, line 3, leave out <or 5>
Humza Yousaf
63 In section 10, page 7, line 27, leave out <and 5>

Humza Yousaf
67 In schedule 1, page 11, line 5, leave out <or 5>

Humza Yousaf
69 In schedule 1, page 12, line 2, leave out <or 5>

Humza Yousaf
71 In schedule 1, page 12, line 24, leave out <or 5>

Humza Yousaf
73 In schedule 1, page 13, line 4, leave out <or 5>

Humza Yousaf
75 In schedule 1, page 13, line 10, leave out <or 5>

Humza Yousaf
76 In section 11, page 7, line 31, leave out <sections 3(2) and 5(2)> and insert <section 3(2)>

Humza Yousaf
80 In section 12, page 8, line 9, leave out <sections 3(2) and 5(2)> and insert <section 3(2)>

Humza Yousaf
85 In section 14, page 8, line 26, leave out <sections 1, 3 and 5> and insert <sections 1 and 3>

Humza Yousaf
92 In section 15, page 9, line 19, leave out <any> and insert <either or both>

Humza Yousaf
94 In section 15, page 9, leave out line 22

Powers of entry

Liz Smith
46 In section 6, page 5, line 29, leave out <or a member of police staff>

Humza Yousaf
7 In section 6, page 5, line 35, at end insert—

<( ) A warrant granted under this section remains in force for a period of 28 days beginning
with the day on which it was granted.>
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Liz Smith
49 In section 6, page 5, line 36, leave out <or a member of police staff>

Liz Smith
50 In section 6, page 6, line 2, leave out <or a member of police staff>

Liz Smith
52 In section 6, page 6, line 5, leave out subsection (3)

Liz Smith
53 In section 6, page 6, line 5, leave out <or a member of police staff>

Liz Smith
54 In section 6, page 6, leave out lines 15 and 16

Humza Yousaf
101 After section 19, insert—

<Crown application: powers of entry>

(1) A warrant granted under section 6 is exercisable in relation to Crown land specified in column 1 of the following table only with the consent of the person specified in the corresponding entry in column 2 of the table (the “appropriate authority”).

<table>
<thead>
<tr>
<th>Crown land</th>
<th>Appropriate authority</th>
</tr>
</thead>
<tbody>
<tr>
<td>Land an interest in which belongs to Her Majesty in right of the Crown and which forms part of the Crown Estate (that is, the property, rights and interests under the management of the Crown Estate Commissioners)</td>
<td>The Crown Estate Commissioners</td>
</tr>
<tr>
<td>Land an interest in which belongs to Her Majesty in right of the Crown and which forms part of the Scottish Crown Estate</td>
<td>The person managing the land</td>
</tr>
<tr>
<td>Land an interest in which belongs to Her Majesty in right of the Crown other than land forming part of the Crown Estate or the Scottish Crown Estate</td>
<td>The office-holder in the Scottish Administration or, as the case may be, the Government department managing the land</td>
</tr>
<tr>
<td>Land an interest in which belongs to Her Majesty in right of Her private estates</td>
<td>The person appointed by Her Majesty in writing under the Royal Sign Manual or, if no such appointment is made, the Scottish Ministers</td>
</tr>
<tr>
<td>Land an interest in which belongs to an office-holder in the Scottish Administration</td>
<td>The office-holder in the Scottish Administration</td>
</tr>
</tbody>
</table>
(2) In subsection (1)—

(a) the reference to Her Majesty’s private estates is to be construed in accordance with section 1 of the Crown Private Estates Act 1862,

(b) “Government department” means a department of the Government of the United Kingdom,

(c) “Scottish Crown Estate” means the property, rights and interests to which section 90B(5) of the Scotland Act 1998 applies.

(3) It is for the Scottish Ministers to determine any question that arises as to who in accordance with subsection (1) is the appropriate authority in relation to any land, and their decision is final.

**Removal of provisions ancillary to sections 3 and 5**

Liam Kerr
20 Leave out section 6

Liam Kerr
21 Leave out section 7

Liam Kerr
22 Leave out section 8

Liam Kerr
23 Leave out section 9

Liam Kerr
24 Leave out section 10

Liam Kerr
26 Leave out section 11

Liam Kerr
28 Leave out section 12
Liam Kerr

Leave out section 13

Characteristic of disability

Dean Lockhart

In section 14, page 8, line 30, leave out <(or may have)> and insert <, has had, or may have>

Characteristic of sexual orientation

Johann Lamont

In section 14, page 9, line 4, leave out <a different> and insert <the opposite>

Johann Lamont

In section 14, page 9, line 5, leave out <a different> and insert <the opposite>

Johann Lamont

As an amendment to amendment 99, line 39, leave out <a different> and insert <the opposite>

Johann Lamont

As an amendment to amendment 99, line 40, leave out <a different> and insert <the opposite>