



# The Scottish Parliament Pàrlamaid na h-Alba

## MINUTES OF PROCEEDINGS

Parliamentary Year 5, No. 33, Session 6

Meeting of the Parliament

Thursday 25 September 2025

Note: (DT) signifies a decision taken at Decision Time.

The meeting opened at 11.40 am.

**1. General Questions:** Questions were answered by the Deputy First Minister, Cabinet Secretaries and Ministers.

**2. First Minister's Questions:** Questions were answered by the First Minister (John Swinney).

**3. Norway Selects a Glasgow-built Type 26 as its Next Generation Frigate:** The Parliament debated S6M-18709 in the name of Paul Sweeney—That the Parliament welcomes the reported £10 billion deal for the UK to supply at least five Type 26 class frigates to Norway, which will be built by the Govan and Scotstoun shipyards on the River Clyde in Glasgow; notes with optimism the potential for the largest shipbuilding export deal in Scottish history to secure and create a significant number of highly skilled jobs in the shipbuilding industry and associated advanced manufacturing supply chain; understands that Scotland's shipyards now hold an orderbook for an expected 18 frigates and 13 Type 26 vessels for the Royal Navy and Royal Norwegian Navy, and five Type 31 vessels for the Royal Navy; further understands that that is the largest surface naval shipbuilding programme in Europe, and that it is rivalled only by those in the United States and China; recognises what it sees as the vital role of this industry to Scotland's economy; notes calls for the Scottish and UK governments to work collaboratively to aim to ensure that Scotland's firms and workers are at the forefront of this project, and to maximise the economic benefit and long-term security for communities across Scotland, and further notes the calls on them to consider ways of building on this with a comprehensive national

shipbuilding strategy for Scotland that will secure further naval and commercial shipbuilding contracts for the country's shipyards.

**4. Revision to Business Programme:** The Minister for Parliamentary Business and Veterans (Graeme Dey), on behalf of the Parliamentary Bureau, moved S6M-19081—That the Parliament agrees to the following revision to the programme of business for Thursday 25 September 2025—

after

followed by Financial Resolution: Tertiary Education and Training (Funding and Governance) (Scotland) Bill

insert

followed by Financial Resolution: Schools (Residential Outdoor Education) (Scotland) Bill

The motion was agreed to.

**5. Portfolio Questions:** Questions on Climate Action and Energy, and Transport were answered by a Cabinet Secretary and a Minister.

**6. Ministerial Statement:** The Minister for Equalities (Kaukab Stewart) made a statement and answered questions on One Scotland, Many Voices: A Shared Future.

**7. Tertiary Education and Training (Funding and Governance) (Scotland) Bill:** The Minister for Higher and Further Education (Ben Macpherson) moved S6M-19027—That the Parliament agrees to the general principles of the Tertiary Education and Training (Funding and Governance) (Scotland) Bill.

The motion was agreed to ((DT) by division: For 62 (including 2 proxy votes), Against 39 (including 1 proxy vote), Abstentions 2).

**8. Tertiary Education and Training (Funding and Governance) (Scotland) Bill: Financial Resolution:** The Minister for Higher and Further Education (Ben Macpherson) moved S6M-18687—That the Parliament, for the purposes of any Act of the Scottish Parliament resulting from the Tertiary Education and Training (Funding and Governance) (Scotland) Bill, agrees to any expenditure of a kind referred to in Rule 9.12.3A of the Parliament's Standing Orders arising in consequence of the Act.

The motion was agreed to ((DT) by division: For 63 (including 2 proxy votes), Against 18 (including 1 proxy vote), Abstentions 23).

**9. Schools (Residential Outdoor Education) (Scotland) Bill: Financial Resolution:** The Cabinet Secretary for Skills and Education (Jenny Gilruth) moved S6M-19067—That the Parliament, for the purposes of any Act of the Scottish Parliament resulting from the Schools (Residential Outdoor Education) (Scotland)

Bill, agrees to any increase in expenditure payable out of the Scottish Consolidated Fund in consequence of the Act.

The motion was agreed to (DT).

**10. Appointment of Commissioners to the Scottish Fiscal Commission:** The Cabinet Secretary for Finance and Local Government (Shona Robison) moved S6M-19035—That the Parliament agrees with the recommendation of the Scottish Government and the Finance and Public Administration Committee that Dr Eleanor Ryan and Justine Riccomini be appointed to the Scottish Fiscal Commission.

The motion was agreed to (DT).

**11. Decision Time:** The Parliament took decisions on items 7, 8, 9 and 10 as noted above.

**12. Organ Donation Week 22 to 28 September 2025:** The Parliament debated S6M-18544 in the name of Christine Grahame—That the Parliament recognises Organ Donation Week, which runs from 22 to 28 September 2025, as what it sees as a vital moment to highlight the life-saving power of organ and tissue donation; understands that the opt-out system for organ and tissue donation in Scotland, which was implemented in 2021, still relies on family agreement; considers that many refusals happen because wishes are not discussed in advance; understands that in 2024-25, 274 people in Scotland benefitted from a transplant compared with 390 in 2023-24, which, it believes, is a worrying trend; welcomes the Scottish Government's "Don't Leave Your Loved Ones in Doubt" campaign, which urges registration and open talks; notes the support for engaging young people and the view that colleges and universities should help educate through the use of QR codes; values the reported role of faith leaders in confirming that there are no religious barriers to donation and clearing up myths; understands that nearly 8,000 people in the UK, including people in Scotland, await transplants, and notes the encouragement for all eligible individuals to register, share their wishes and help to save lives.

The meeting closed at                      pm.

**David McGill**  
Clerk of the Parliament  
25 September 2025

**Appendix**  
**(Note: this Appendix does not form part of the Minutes)**

**Committee Reports**

The following report was published on 25 September 2025—

Constitution, Europe, External Affairs and Culture Committee, 3rd Report,  
2025 (Session 6): UEFA European Championship (Scotland) Bill – Stage 1  
report (SP Paper 868)

**Subordinate Legislation**

**Affirmative Instruments**

The following instrument was laid before the Parliament on 25 September 2025 and is subject to the affirmative procedure—

Budget (Scotland) Act 2025 Amendment Regulations 2025 [draft]  
laid under section 7(2) of the Budget (Scotland) Act 2025

**Legislative Consent Memorandum**

The following memorandum was lodged on 25 September 2025—

Gillian Martin, Cabinet Secretary for Climate Action and Energy: Legislative  
Consent Memorandum on the Biodiversity Beyond National Jurisdiction  
Bill (UK Parliament legislation) (LCM-S6-64)

**Other Documents**

The following documents were laid before the Parliament on 24 September 2025 and are not subject to parliamentary procedure—

**Fiscal Framework Outturn Report: September 2025 (SG/2025/180)** laid at the request of a member of the Scottish Government and not under any laying power

**Scottish Law Commission Report on the Mental Element in Homicide (SG/2025/168)** laid under Section 3(2) of the Law Commissions Act 1965

The following documents were laid before the Parliament on 25 September 2025 and are not subject to parliamentary procedure—

**The 2023/24 audit of UHI Perth (SG/2025/229)** laid under Section 22(5) of the Public Finance Accountability (Scotland) Act 2000

**Scotland's Budget Documents: The 2025-26 Autumn Budget Revision to the Budget (Scotland) Act for the year ending 31 March 2026 (SG/2025/233)** laid at the request of a member of the Scottish Government and not under any laying power

**UHI Perth Report and Financial Statements for the Year Ended 31 July 2024**  
**(SG/2025/61)** laid under Section 22(5) of the Public Finance Accountability  
(Scotland) Act 2000

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