



# The Scottish Parliament Pàrlamaid na h-Alba

## MINUTES OF PROCEEDINGS

Parliamentary Year 5, No. 46, Session 6

Meeting of the Parliament

Tuesday 11 November 2025

Note: (DT) signifies a decision taken at Decision Time.

The meeting opened at 2.00 pm.

**1. Time for Reflection:** Rev Dr Robin Hill, Church of Scotland minister of Gladsmuir linked with Longniddry, led Time for Reflection.

**2. Suspension of Standing Orders:** The Minister for Parliamentary Business and Veterans (Graeme Dey), on behalf of the Parliamentary Bureau, moved S6M-19646— That the Parliament agrees, for the purposes of consideration of the supplementary legislative consent memorandum on the Border Security, Asylum and Immigration Bill, Rule 9B.3.5 of Standing Orders is suspended.

The motion was agreed to.

**3. Revision to Business Programme:** The Minister for Parliamentary Business and Veterans (Graeme Dey), on behalf of the Parliamentary Bureau, moved S6M-19647— That the Parliament agrees to the following revisions to the programme of business for Tuesday 11 November 2025—

after

*followed by* Stage 1 Debate: UEFA European Championship (Scotland) Bill

insert

*followed by* Motion on Legislative Consent: Border Security, Asylum and Immigration Bill – UK Legislation

delete

4.15 pm Decision Time

and insert

4.30 pm Decision Time

The motion was agreed to.

**4. Topical Questions:** Questions were answered by a Cabinet Secretary and Minister.

**5. Ministerial Statement:** The Minister for Agriculture and Connectivity (Jim Fairlie) made a statement and answered questions on Wildfire Summit.

**6. UEFA European Championship (Scotland) Bill:** The Minister for Business and Employment (Richard Lochhead) moved S6M-19613—That the Parliament agrees to the general principles of the UEFA European Championship (Scotland) Bill.

The motion was agreed to (DT).

**7. Border Security, Asylum and Immigration Bill - UK Legislation:** The Cabinet Secretary for Justice and Home Affairs (Angela Constance) moved S6M-19614—That the Parliament agrees that the relevant provisions of the Border Security, Asylum and Immigration Bill, introduced in the House of Commons on 30 January 2025, and subsequently amended, relating to clause 53(6) on the breach of interim Serious Crime Prevention Orders (iSCPO), so far as these matters fall within the legislative competence of the Scottish Parliament, should be considered by the UK Parliament.

The motion was agreed to ((DT) by division: For 84 (including 4 proxy votes), Against 1, Abstentions 23).

**8. Urgent Question:** An urgent question, to ask the Scottish Government whether the culture secretary will correct the record regarding reports that he told a parliamentary committee that he had not been invited to attend a board meeting of Historic Environment Scotland, despite evidence to the contrary, was answered by the Cabinet Secretary for Constitution, External Affairs and Culture (Angus Robertson).

**9. Motion Without Notice:** The Minister for Parliamentary Business (Graeme Dey), on behalf of the Parliamentary Bureau, moved a motion without notice that, under Rule 11.2.4, Decision Time be brought forward to 4.27pm.

The motion was agreed to.

**10. Decision Time:** The Parliament took decisions on items 6 and 7 as noted above.

**11. The Insights of the Reports of the Energy Transition Institute at Robert Gordon University, Striking the Balance:** The Parliament debated S6M-18800 in

the name of Liam Kerr—That the Parliament notes the report, *Striking the Balance*, which was produced by the Energy Transition Institute at Robert Gordon University; understands that it provides predictions for the future of the offshore energy workforce in the UK, which, it states, employs around 154,000 people, including in the North East Scotland region; understands that the report states that a best case outcome could see a need for 210,000 roles in offshore energy production, but that this would only be achievable through the installation of a further 6GW approximately of offshore wind each year and by managing the decline of oil and gas production over a prolonged timeframe; notes the report's claim that the worst-case situation anticipates around 400 oil and gas job losses in the UK each fortnight across the next five years; acknowledges with concern the report's claim that, if Scotland does not pursue renewable activities comprehensively and oil and gas production continues to decline, employment across the offshore energy industry could drop from around 75,000 jobs in 2024 to a figure in the range of 45,000 to 63,000 in the initial years of the next decade; welcomes the growth predicted in the report of the number of offshore renewables jobs in the UK, notes with concern, however, the suggestion in the report that the sector will likely struggle to absorb the amount of former oil and gas workers before 2028; recognises the report's cautioning that a decrease in offshore energy jobs of nearly 20% could take place without decisive or prompt action, and commends the work of the Energy Transition Institute in producing what it sees as rigorous data regarding a pressing issue in Scotland.

**12. Supporting People Living with Secondary Breast Cancer in Scotland:** The Parliament debated S6M-19043 in the name of Emma Harper—That the Parliament recognises that October 2025 is Breast Cancer Awareness Month; welcomes the raising of awareness of secondary (metastatic) breast cancer, which, it understands, is an incurable disease that affects an estimated 61,000 people across the UK, including around 4,000 in Scotland; acknowledges that this condition occurs when cancer cells spread from the breast to other parts of the body; understands that it is one of the leading causes of death among women under 50 in the UK; believes with concern that many people are unaware of the condition and its symptoms, and that misconceptions persist around its nature and terminology; understands that Public Health Scotland does not currently collect comprehensive data on metastatic cancer, particularly in cases where it is a recurrence of primary breast cancer; notes commitments made in the Scottish Government's 2016 strategy, *Beating Cancer: Ambition and Action*, and the 2023-2026 Cancer Action Plan, to progress data collection; further notes calls from charities such as Make 2nds Count and Breast Cancer Now for improved national data collection, better access to specialist care and increased investment in research and support services; commends the work of these organisations in supporting patients and families, raising awareness and advocating for change, and notes requests for the Scottish Government to ensure that the commitment to improve data collection on metastatic cancers is fulfilled by March 2026, and that people living with the condition are better supported, counted and empowered.

**13. Motion without Notice:** Emma Harper moved a motion without notice that, under Rule 8.14.3, the debate be extended by up to 30 minutes.

The motion was agreed to.

The meeting closed at 6.19 pm.

**David McGill**  
Clerk of the Parliament  
11 November 2025

**Appendix**  
**(Note: this Appendix does not form part of the Minutes)**

**Committee Reports**

The following reports were published on 7 November 2025—

Criminal Justice Committee, 9th Report, 2025 (Session 6): Subordinate legislation considered by the Criminal Justice Committee on 29 October 2025 (SP Paper 906)

Net Zero, Energy and Transport Committee, 13th Report, 2025 (Session 6): Net Zero, Energy and Transport Committee report on the Equality Act 2010 (Specific Duties) (Scotland) Amendment Regulations 2025 (draft) and the Equality Act 2010 (Specification of Public Authorities) (Scotland) Order 2025 (draft) (SP Paper 908)

**Subordinate Legislation**

**Document Subject to Parliamentary Control**

The following document was re-laid before the Parliament on 10 November 2025 and is subject to parliamentary control—

Draft Code of Practice: The Non-Party Campaigner Campaign Expenditure (Scottish Parliament Elections) Code of Practice 2025 (SG/2025/289)  
laid under section 100AA of the Political Parties, Elections and Referendums Act 2000

**Affirmative Instruments**

The following instrument was laid before the Parliament on 7 November 2025 and is subject to the affirmative procedure—

Management of Offenders (Scotland) Act 2019 and the Prisoners (Early Release) (Scotland) Act 2025 (Consequential Modifications) Regulations 2026 [draft]  
laid under section 62(3)(a) of the Management of Offenders (Scotland) Act 2019 and section 7(3)(a) of the Prisoners (Early Release) (Scotland) Act 2025

**Negative Instruments**

The following instrument was laid before the Parliament on 7 November 2025 and is subject to the negative procedure—

National Health Service (General Ophthalmic Services) (Scotland) Amendment Regulations 2025 (SSI 2025/337)  
laid under Section 105(2) of the National Health Service (Scotland) Act 1978

The following instrument was laid before the Parliament on 10 November 2025 and is subject to the negative procedure—

Charities Accounts (Scotland) Amendment Regulations 2025 (SSI 2025/341)

laid under Section 103(4) of the Charities Trustee and Investment (Scotland) Act 2005

### **Other Documents**

The following documents were laid before the Parliament on 7 November 2025 and are not subject to parliamentary procedure—

**National Library of Scotland Annual Report and Financial Statements for the year ended 31st March 2025 (SG/2025/274)** laid under Section 22(5) of the Public Finance and Accountability (Scotland) Act 2000

**National Museums Scotland Annual Report and Accounts for the year ended 31 March 2025 (SG/2025/275)** laid under Section 22(5) of the Public Finance and Accountability (Scotland) Act 2000

The following documents were laid before the Parliament on 10 November 2025 and are not subject to parliamentary procedure—

**Registers of Scotland Annual Report and Accounts 2024-25 (SG/2025/177)** laid under Section 22(5) of the Public Finance Accountability (Scotland) Act 2000

**Scottish Biometrics Commissioner Strategic Plan 2025/29 (SBC/2025/04)** laid under Section 28(1) of the Scottish Biometrics Commissioner Act 2020

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