AGENDA

9th Meeting, 2017 (Session 5)
Thursday 30 March 2017

The Committee will meet at 9.00 am in the James Clerk Maxwell Room (CR4).

1. **Decision on taking business in private**: The Committee will decide whether to take items 3 and 4 in private.

2. **Section 22 report - The 2015/16 audit of NHS Tayside**: The Committee will take evidence on the Auditor General for Scotland report entitled "The 2015/16 audit of NHS Tayside" from—

   Lesley McLay, Chief Executive, Professor John Connell, Chair of the Board, Lindsay Bedford, Director of Finance, and Andrew Russell, Medical Director and Deputy Chief Executive, NHS Tayside.

3. **Section 22 report - The 2015/16 audit of NHS Tayside**: The Committee will consider the evidence received at agenda item 2 and take further evidence from—

   Caroline Gardner, Auditor General for Scotland;

   Carol Calder, Senior Manager, Audit Scotland.

4. **Budget Process Review Group**: The Committee will consider its approach to the Budget Process Review Group’s report.
The papers for this meeting are as follows—

**Agenda item 2**

NHS Tayside written submissions PAPLS/S5/17/9/1

PRIVATE PAPER PAPLS/S5/17/9/2 (P)

PRIVATE PAPER PAPLS/S5/17/9/3 (P)

**Agenda item 4**

PRIVATE PAPER PAPLS/S5/17/9/4 (P)
Section 22 report - The 2015/16 audit of NHS Tayside: Financial sustainability

1. At today’s meeting, the Committee will take evidence from NHS Tayside senior officials on the Auditor General for Scotland (AGS) report entitled “The 2015/16 audit of NHS Tayside: Financial sustainability”. The Committee’s previous work on the report can be read here\(^1\).

2. This is the second session the Committee will have with senior NHS Tayside officials. At the first session, on 15 December 2016, NHS Tayside agreed to provide its one year operational delivery plan and five year transformation plan to the Committee. These are attached as Annexes.

3. On 9 February 2017, the Committee took evidence from the Scottish Government on the audit. At this meeting, the Chief Executive of NHS Scotland confirmed that he would meet with NHS Tayside to discuss its savings plans to ensure that nothing would affect patient care, and stated that he would provide further loan funding (known as brokerage) if he felt that would be sensible\(^2\). The Scottish Government has provided the Committee with an update, which confirms that NHS Tayside will require further brokerage this financial year of £1.5 million, in addition to the £11.7m already previously agreed, to avoid taking actions that would impact delivery of patient care.

4. The Committee also took evidence from the Auditor General for Scotland on 9 February, and requested data on prescribing costs across the NHS to compare NHS Tayside’s position to that of other NHS Boards. This data is attached below.

5. The following documents are attached:
   - NHS Tayside’s draft one year Operational Delivery Plan 2017-18 and draft five year Transformation Plan 2017-22 (Annexe A);
   - Follow-up information from the Scottish Government regarding brokerage levels (Annexe B); and
   - Follow-up information from the Auditor General for Scotland regarding prescribing costs (Annexe C).

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\(^1\) [http://www.parliament.scot/parliamentarybusiness/CurrentCommittees/101601.aspx](http://www.parliament.scot/parliamentarybusiness/CurrentCommittees/101601.aspx)

Dear Mr Shevlin

I refer to your letter dated 22 December 2016 in which you invite NHS Tayside to attend the Public Audit and Post-legislative Scrutiny Committee to be held on 30 March 2017.

I have previously confirmed my attendance and that of my colleagues John Connell, Chairman; Lindsay Bedford, Director of Finance; and Andrew Russell, Medical Director/Deputy Chief Executive via my letter of 9 January 2017.

As requested, I am pleased to enclose:

- Draft One Year Operational Delivery Plan 2017-2018
- Draft Five Year Transformation Plan 2017-2022

If I can provide you with any further information prior to the Committee Meeting please just let me know.

Yours sincerely

Lesley McLay
Chief Executive

By email: papls.committee@parliament.scot
DRAFT One Year Operational Delivery Plan 2017-2018

Value Your NHS

NHS Tayside
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1 Introduction

NHS Tayside provides high-quality health services from a number of acute and community sites and in people’s own homes. This document summarises our Operational Plan for 2017-18, setting out the actions we will take over the next year to improve the quality, safety and cost-effectiveness of our services and ensure we remain resilient in light of the challenges we face.

The one-year plan has been developed within the context of our five-year Transformation Programme for Tayside.

Like other health boards, NHS Tayside must transform the way we deliver services. Therefore this plan provides a more detailed operational overview describing the specific measures we will take in 2017-18 to further improve the quality and delivery of health and care and provide credible, sustainable, safe and effective services within the resources available to us. It is acknowledged that this is currently proving very challenging for most health organisations across Scotland and the United Kingdom as demands and expectations for services continue to rise against the challenges of maintaining the right shape of workforce, assets and resources to deliver modern health and care.

Here in NHS Tayside, we have an operating model which exceeds our resource allocations and we are addressing this by transforming the way we deliver health and care.

The role of our workforce is central to our transformation. Delivery of this Operational Plan will therefore be built on a culture that engages all our employees in the delivery of our transformation, in which partnership working is at the heart of all that we do, that promotes clear values and behaviours modelled through a collective leadership approach at all levels of our organisation, and which recognises the contribution of individuals every day.

It is important to acknowledge that our staff have already delivered efficiencies and productivity gains on an unprecedented scale in 2016-17 through a combination of transformation and efficiency measures, while maintaining performance and quality standards to a high level. Our plan for 2017-18 responds to the regional and national context and the drivers of the Health and Social Care Delivery Plan, the National Clinical Strategy, Realising Realistic Medicine and the benchmarking data provided by Scottish Government to all health boards relating to productive opportunities.

We acknowledge that we will need the continued support of Scottish Government with tailored support to achieve the challenging objectives set out in this plan, but we have done much work over the past two years and understand the areas that must be addressed to return to financial balance.

We firmly believe that it is through ensuring that quality comes first, and focusing on doing the right things for patients, that we will also improve our efficiency and productivity so that the people of Tayside, Fife and the other areas we serve can be assured of safe, effective, sustainable and affordable health and care into the future.

Lesley McLay  
Chief Executive

Professor John Connell  
Chairman
2 Our Strategic Context

Our strategic direction
Like many health and care systems across the UK, NHS Tayside faces unprecedented challenges in maintaining and sustaining services in the context of growing demands and expectations to support our population’s health in an equitable manner, and to deliver high-quality and timely health and care services for our communities. Key drivers of our strategy are the recently published National Clinical Strategy and the Realising Realistic Medicine report by the Chief Medical Officer for Scotland.

As part of the Scottish Government 20:20 vision for health and social care and in response to the recently published national Health and Social Care Delivery Plan, NHS Tayside is developing a suite of delivery plans that will be informed by the Strategic Commissioning Plans developed for each part of Tayside by our Health and Social Care Partnerships. These will demonstrate how we can integrate health and social care delivery at a local level and design and develop new models of care that are tailored to meet local needs. All these plans must be realistic and describe clearly how we will deliver services within available resources.

Our vision picture which describes NHS Tayside’s vision to deliver health and care services for the future, our overarching Clinical Strategy Framework, individual Clinical Service Strategies and Health Equity Strategy will continue to evolve to shape our approach towards high quality, safe and effective future health and care services in Tayside.

Working with regional planning partnerships
NHS Tayside is committed to working as part of regional planning networks to provide its regional and national services as a provider and as a partner. The North of Scotland Boards that form the North of Scotland Planning Group include NHS Tayside, NHS Grampian, NHS Highland, NHS Shetland, NHS Orkney and NHS Western Isles. NHS Tayside has close working arrangements with NHS Fife and is a partner in the South East and Tayside regional network that includes NHS Lothian and NHS Borders. Tayside staff will work with clinical and management colleagues in these regional partnership arrangements to agree the best pathways of care for both the Board and the regions’ populations.

Location of regional and national service provision
NHS Tayside would anticipate providing some of these regional and national services within its own board area, and some would be provided by other boards. The advantages of Tayside hosting a regional and national service include building local multi-disciplinary expertise that would promote research activity, academic links and teaching opportunities. The critical mass of services to support integrated care provision would be considered in the decision making.

NHS Tayside Major Service Redesign
There are two critical strategic change programmes in NHS Tayside that are considered to be major service change and therefore will involve full and formal public consultation during 2017-18. These fit within our wider strategic redesign to help focus activity, move care to the community and avoid clinical risk.

The Mental Health Redesign Programme focused initially on site optimisation work to consider the most appropriate configuration of inpatient facilities across Tayside for people with mental health problems. Historically, NHS Tayside has developed inpatient services on three main sites across Tayside and has the highest per capita spend of any Scottish health board for adult inpatient mental health services. Options have been developed and assessed through an options appraisal process involving a range of stakeholders. The Mental Health Transformation Programme Board will develop whole system solutions for each of the alternative options in order that the consultation and decision making can be informed by an understanding of the comparative models and pathways. The formal public consultation will start in Summer 2017.

The Shaping Surgical Services programme, which aims to redesign surgery across Tayside, is at a similar stage and will also start a formal three-month public consultation in Summer 2017.

In addition to the major service redesign programmes, there will be strategic changes to health and care as a consequence of health and social care integration. This will look to shift activity and resources into the community in order that more people can access health care closer to home.
Partnership, Values and Culture

Delivering Through Our Values and Our Culture
Our staff are at the heart of delivering high-quality care. It is their skills, commitment and compassion that leads the experience and outcomes for our patients. It is for this reason that engaging and empowering our staff, our professional leaders, and our staff partners in transforming NHS Tayside to meet our ambitions, deliver excellence, and meet our financial and service demands is one of the highest priorities for the Board.

Across 2016/17 we worked closely with staff and our trade unions to begin to build together a platform of positive staff experience, and set out the five year programme of strategic transformation required to deliver a radical programme of service redesign and reform. This five-year strategy drives our longer term service change, and describes how we will support our staff to ensure we continue to provide the best and safest care and treatment we can for our patients, their families and carers and the public.

Living Our Values
The working environment for staff will be crucial to the delivery of this plan and it is important that staff know they are valued equally and everyone has a role to play. Work is already ongoing in NHS Tayside to refresh our approach to delivering NHS Scotland’s values, and ensure that we demonstrate every day the behaviours that patients, colleagues, and all those who use our services should expect from us all. Those core NHS Scotland values are:

- care and compassion
- dignity and respect
- openness, honesty and responsibility
- quality and teamwork

Developing Our Culture
In 2016/17 NHS Tayside commissioned a wide-ranging diagnostic review of the experience of our staff and those values, having secured a unique opportunity to work with both the King’s Fund and Professor Michael West, an international expert around understanding and improving staff experience. In 2017/18 we will use the outcomes of that review to ensure these same values are understood and lived by all those members of our team working in all roles across the organisation, by those newly entering employment with NHS Tayside, and that they are demonstrated in the day-to-day experiences of those who rely on our care.

There is strong evidence that positive patient experience is built on positive staff engagement. That engagement is supported by effective systems that ensure individuals get high-quality feedback and meaningful appraisals recognising good performance. Positive staff engagement should also directly address behaviours at odds with the values of the organisation, and ensures engagement of staff partners in all we do.

Alongside plans to drive meaningful appraisal and development discussions for every member of our team - regardless of role, throughout 2016/17 we have been actively capturing the views of individual staff and developing an understanding of their experiences at a local team and service level through the national iMatter process, a key element of our engagement strategy. Early 2017/18 will see us complete our roll out of the iMatter process across our Health and Social Care Partnerships, ensuring all our NHS staff are able to express their voice and shape the conditions for high-quality care. NHS Tayside already has the highest rate of response by staff to iMatter across Scotland’s health boards. We will continue to build on that engagement and use our staff voice to shape our future.
Delivering in Partnership

Central to our approach is an ethos of local empowerment to solve problems, identify improvements and exercise initiative to improve staff experience. In 2016/17, we began a programme in partnership with our trades unions and professional organisations to build and embed local service-level Partnership Fora, devolving ownership in partnership of our key service clinical strategies, financial plans and workforce plans. By doing this we help ensure our staff are influential in shaping the services in which they work. This approach is already demonstrating benefits, with recent challenges in our mental health services addressed jointly by line managers, clinical leaders and trade union partners to ensure that for both staff and service users, rapid and urgent change was delivered without impact on the care or experience of those affected.

In 2017/18, we will use that approach to model together our expectation of how leaders and staff partners will work together in every part of our service. Together we will develop and deliver a partnership work plan built on openness, honesty, a commitment to the transparent sharing of information, and which models a consensus approach to achieving a meaningful commitment to long term strategic and service change.
Clinical Strategy, Quality, Safety & Governance

NHS Tayside Clinical Services Strategy
The National Clinical Strategy, launched in 2016, set out the need for transformational change across NHS Scotland. It recognises that in order to bring about change and improved outcomes for patients, clinical services require to be planned and delivered at national, regional and local levels.

NHS Tayside has developed a clinical services strategic framework which adheres to a core set of agreed principles and has been developed around the clinical community’s understanding of what is best practice. The framework supports the vast majority of care delivered for Tayside patients to be provided locally in Tayside.

This overarching framework is supported by individual strategies aligned with the national clinical strategy. The aim of these individual clinical services strategies is to enable people to live longer healthier lives where health equity is promoted, individuals are empowered to help themselves and are at the centre of all decisions. We will do this by delivering clinical services where community provision is the norm, health and social care are integrated, and care is sustainable, safe, effective and affordable.

The primary drivers for change are:
- Focus on prevention, maintaining existing health through anticipation, co-production and self management
- Joined up pathways between primary and secondary care and between clinical services
- Enhanced community provision
- Hospital admissions are prevented or as short as possible and people are enabled to go home as soon as it’s appropriate
- Safe, effective and high quality person-centred care
- Enabling infrastructure, workforce and organisational culture

The individual strategies focus on older people, maternity services, paediatric services, adult mental health services, surgical services and primary care.

Cancer and medical specialities clinical services strategies have had preliminary NHS Board discussion with full strategies planned for 2017-18.

These endorsed clinical strategies are being implemented in operational service. This means that other patients will benefit from changes in practice that promote greater community working, integration of health and social services and redesigned safer and more sustainable services with patients experiencing reductions in delayed discharge from care settings. Extensive work has been undertaken and transformational changes are linked to some of the Board endorsed clinical strategies that will continue to be implemented throughout 2017/18.

Patient Safety
NHS Tayside has a strong track record of delivering high-quality, safe and effective care for all our patients. Our continued focus for 2017-18 is to bring together the deteriorating patient elements from across the Acute Adult, Mental Health and Primary Care Programmes. Adopting a patient pathway approach we aim to make improvements to the way clinicians identify, treat and appropriately escalate patients by standardising tools and techniques across the organisation working in partnership with colleagues from across the Health and Social Care Partnerships.

This focus is also reflected within the ambitions of the Scottish Patient Safety Primary Care Programme, with the aim to deliver improvements to the recognition and management of deteriorating patients in primary care using the National Early Warning System (NEWS). Work is now underway to spread this work to community nursing, out-of-hours service and prison service. The work plan will also include a focus on sepsis and acute kidney injury adopting a pathway approach to ensure improvements span the breadth of acute and primary care.
One of the aims of the Scottish Patient Safety Programme is to reduce avoidable harm to patients by improving medicines safety at all points of care delivery. Our ambition is to make improvements to medicines safety across the whole system including acute care, primary care, maternity and children’s services and mental health services.

NHS Tayside will do this through a system wide approach to medication reconciliation using the Measuring and Monitoring Framework for Safety. This will include one GP cluster, out of hours, the Scottish Ambulance Service, an admissions ward and downstream wards.

NHS Tayside will establish reliable processes for medications on admission and discharge across Tayside with a focus upon testing alternative methods of measuring for improvement e.g. case note reviews and provide medication information to patients/carers at discharge.

In addition to the above local priorities, work continues to support teams to deliver specific national programme related improvements in acute care, maternity, paediatrics and neonatal and Mental Health.

**Healthcare Associated Infection (HAI)**

Within NHS Tayside the Infection Control Annual Work Plan is aligned to the Scottish Antimicrobial Resistance and Healthcare Associated Infection Delivery Plan.

This plan will be supported by Infection Control, Directorates and Health and Social Care Partnerships therefore augmenting infection control and prevention activities within NHS Tayside. The key priorities include working towards achieving targets set by the Scottish Government Health and Social Care Directorate which include reducing Staph aureus bacteraemias (SABs), Clostridium difficile infections (CDI), improving antimicrobial prescribing and compliance with good infection control practice e.g. hand hygiene, standard infection control precautions and transmission based precautions.

Infection prevention and control is an integral part of quality healthcare and as not all HAIs are preventable swift action to problems such as cross-infection and infection outbreaks will always be a necessary element of the work of Infection Control. A proactive and collaborative approach is vital to reduce preventable HAIs.

**Clinical and Care Governance**

During 2017-18 effective arrangements for clinical and care governance and risk management across health and social care will continue to be monitored and reviewed through the two strategic documents: The Clinical and Care Governance Strategy for Tayside NHS Board; and the Integrated Health and Social Care Partnerships ‘Getting It Right for Everyone – A Clinical, Care and Professional Governance Framework’.

In addition, action plans will be developed and monitored and staff will be prepared and supported, in relation to a number of Government directives which will be implemented, including:

- The Duty of Candour
- The BSL (British Sign Language) National Action Plan
- The new model of Complaints Handling Procedures for the NHS and Social Work
- The introduction of Healthcare Improvement Scotland Quality of Care Reviews
- The Carer Act

The process by which health and social care is monitored and assured creates a culture where delivery of the highest quality of care and support is understood to be the responsibility of everyone working in the organisations – built upon partnership and collaboration within teams and between health and social care professionals and managers.

The Medical Director and Nurse Director have a responsibility for clinical and care governance, working collaboratively with management and social care colleagues. However, all staff have a responsibility and are accountable for clinical and care governance. Every clinical area reflects on local data and practice and reports to a local clinical governance group. All these groups across NHS Tayside and Health and Social Care assess their clinical governance and risk management performance and report through to their respective Board.

Outcomes and assurances from Directorate Performance Reviews are reported to Tayside NHS Board through the Clinical Quality Forum which is jointly chaired by the Medical and Nurse Directors. The Clinical Quality Forum reports to the Clinical and Care Governance Committee of Tayside NHS Board, which is the Board’s designated clinical governance committee. The Clinical and Care Governance Committee is required annually to formally report to Tayside NHS Board on the activities delegated to it by the Board.
NHS Tayside’s delivery of our one-year plan for 2017-18 is based on the following planning assumptions:

1. Patient Safety Standards, Clinical Quality and Service Performance will be maintained

2. Whole system approach in identifying and optimising all efficiencies, unwanted variation and productive opportunities

3. Delivery of 72-hour standard across all inpatient sites for the discharge of patients clinically assessed as being ready for discharge by the responsible clinician in consultation with all agencies involved in planning that patient’s discharge

4. Delivery of Health and Social Care Partnership planned reductions in emergency admissions

5. Whole system approach to reduce occupied bed days for unscheduled care and planned care
The NHS Tayside Transformation Programme was established in December 2015 to address the need to transform services in order to maintain quality of care delivery and performance while returning to sustainable recurring financial balance over the medium term.

The programme is focused around six workstreams, underpinned by our local clinical strategies and service redesign priorities. These workstreams are interconnected with our local service delivery plans to ensure governance, focus and accountability.

The Workstreams are:
- Workforce and Care Assurance – for all staff
- Realistic Medicine – Pathways diagnostics and prescribing
- Repatriation – of patients to NHS Tayside and ensuring appropriate out of area referrals
- Better Buying and Procurement – optimising the supply for all goods and services
- Facilities and Estates – managing the infrastructure and support environment for all services
- Property – managing the disposal and sale of premises not required for delivering healthcare services

The Transformation Programme is sponsored by the NHS Tayside Chief Executive Officer and is overseen by the Transformation Programme Board under the chairmanship of the NHS Board Chairman and with both Executive and Non-Executive membership.

The transformation approach is being supported by Scottish Government and NHS Scotland through a tailored support package including direct involvement of NSS staff and resources, ISD data support and HIS specialist support.
**Productive Opportunities**

Analysis of national benchmarking data has identified a number of productive opportunities where NHS Tayside activity or costs are at negative variance when compared with other Scottish Health Boards.

These potential productive opportunities may not necessarily lead to direct cash-releasing savings but may facilitate cost-avoidance, productivity and/or other benefits. Nevertheless, it is an opportunity to consider specific areas where we will wish to direct improvement activity. Where there is a zero against our potential productive opportunity for any indicator, this does not mean that improvement is neither possible nor achievable.

**Strategic Themes**

Running through our ambitious transformation programme are four strategic themes to which all our service improvement and delivery plans are aligned:

1. **Pursuing quality improvement to be the safest, most effective and person-centred organisation in the NHS in Scotland**
   - For our patients this means receiving care that is centred on their needs, delivers the best possible outcomes that are important to them, in settings that are appropriate for their needs
   - For our staff this means working in an ambitious work environment, within high-performing teams in an organisation that is seen as the employer of choice
   - We will compare ourselves rigorously with best practice in the NHS and pursue every improvement opportunity to give consistent and reliable care

2. **Safely reduce our costs**
   - For our patients this means removing any elements of their care pathways that do not add value to their experience or outcomes
   - For our staff we will ensure we make best use of their skills and ideas as they are best placed to identify duplication, waste and ineffective use of resources

3. **Supporting high performance through productivity and efficiency**
   - For our patients this means being supported by staff who are highly educated, skilled, caring and compassionate, delivering services which are clean and safe
   - For our staff, this means, through their actions, demonstrate the values of accountability and understand the clear link between their personal practice, their team’s goals and those of the wider organisation
   - As an organisation, part of our improvement focus will be driven through benchmarking our performance and against best in class

4. **Improving health and preventing illness through collaboration and partnership**
   - For our patients this means they will experience care which is integrated through primary, community, mental health, hospital and social care and feel supported to manage their own conditions with a focus on preventing illness and crises and reducing the need for urgent care
   - For our staff and those working in the wider health and social care system being involved in the development in new models of care and ways of working for the benefit of patients, their families and their carers
7 Service Plans
Primary Care

Service Overview
Primary care encompasses all healthcare taking place outside secondary and tertiary centres. Primary care is provided 24/7 by multi-disciplinary teams and covers a diverse range of services over the care spectrum with a whole range of professionals contributing to the care of individual patients. Many patients are seen in their GP practices, own homes or community hubs by a variety of community services, and larger numbers of complex procedures and interventions are now taking place in the primary care setting.

LDP Performance Standards
- Sustain and embed alcohol brief interventions in the priority settings of Primary Care, A&E, Antenatal Care, and broaden delivery in wider settings
- 48 hour access or advance booking to an appropriate member of the GP team (90% performance)
- Sustain and embed successful smoking quits, at 12 weeks post quit, in the 40% most-deprived datazones in the NHS Board area

NHS Tayside Strategy

This service plan is supported by the NHS Tayside Primary Care Strategy.

Strategic Context

National
Primary and community care will be at the heart of the healthcare system, with highly-skilled, multi-disciplinary teams delivering care both in and out of hours, and a wide range of services that are tailored to each local area. That care will take place in locality clusters, and our primary care professionals will be involved in the strategic planning of our health services. The people who need healthcare will be more empowered and informed than ever, and will take control of their own health. They will be able to directly access the right professional care at the right time, and remain at or near home wherever possible.

Regional
Primary care does not currently come under the remit of regional working however there is an acknowledgement that future planning could incorporate more partnership working with IJBs to support development of care pathways across the whole care spectrum. Tayside contributes to regional support networks through Associate Medical Directors and Primary Care Managers and is part of the Remote and Rural workstream.

Local
The Tayside Primary Care Strategic Framework supports the principles of the NHS Tayside Clinical Strategy and Health and Social Care Partnership Strategic Commissioning Plans by focusing on:
- People looking after their own health
- Living at home or in a homely setting for longer
- Positive experience of services
- Providing a service which improves quality of life
- Reducing inequalities
- People using services which are safe from harm
- Having an engaged workforce
- Efficient use of resources
The Transforming Primary Care Programme aims to build towards a future where primary care and mental health support within primary care is delivered through multi-disciplinary teams with general practitioners, other health professionals and social care partners working across clusters of practices, integrated into health and social care partnerships 24/7.

This programme of work will focus on:

- Service Planning
- Interfaces
- Infrastructure
- Workforce
- Leadership

Workforce Plan
A full detailed workforce plan is currently being developed. Key points are detailed below:

- Sustainability framework tool has been developed and tested
- Involvement in a number of national groups reviewing GP workforce and sustainability
- Medical leadership structure now in place
- Primary care workforce planning is included in the overall workforce strategy, with organisational support to develop marketing and recruitment strategies across all Primary Care posts, including support for GPs and other independent contractors
- All parts of the Primary Care workforce must be considered, taking account of the new GP contract in 2017 and with Prescription for Excellence there will be opportunities to consider how staff traditionally employed by independent contractors can contribute to the overall workforce plans for community
- Career start scheme has been developed supporting future workforce
- Expansion of Advanced Nurse Practitioner roles and Allied Health Professions within Primary Care

Realising Realistic Medicine

1. Primary care services better contribute to improving population health
2. Primary care infrastructure – physical and digital – is improved
3. Primary care workforce is expanded, more integrated and better co-ordinated with community and secondary care

Property and Estates
Report from the National Premises Short-life Working Group is awaited, however a project team supporting primary care premises is currently being established and will undertake a diagnostic piece of work to review the suitability and functionality of GP premises in the first instance. This will be incorporated into the wider NHS Tayside Property Programme.
Medicines Management

Service Overview
The Prescribing Management Group (PMG) in Tayside, has been established to develop an evolving five year prescribing strategy, developed in collaboration with clinical teams across Tayside supported by horizon scanning national data and local system intelligence. The strategy will address improving our patients’ experience of care (including quality and satisfaction); improving the health of our populations; and reducing the per capita cost of prescribing. This is a clinically-focused programme which considers whole pathways of care and not just the single dimension of prescribing costs.

PMG will deliver a whole system approach to developing prescribing action plans, implementation of prescribing projects and monitoring, identification and management of financial risks within prescribing.

The Health and Social Care Partnership and NHS Tayside prescribing forums have a responsibility to ensure actions are delivered to make certain their local prescribing performance is safe, clinically effective and cost effective and the identified opportunities set by PMG are delivered.

Within the Health and Social Care Partnerships are local Medicines Management Groups (MMGs), led by the Clinical Directors and supported by locality pharmacists and the Prescribing Support Unit (PSU). These MMGs generate and interrogate information regarding prescribing priority areas and financial targets, explore variation between practices, and examine prescribing processes between primary and secondary care.

Following consultation with prescribers across Tayside, PMG identified a series of key challenges faced by prescribers. These challenges form the basis of the prescribing strategy: Variation, polypharmacy, waste, safety and harm, and formulary compliance.

NHS Tayside Strategy
A Prescribing Strategy is being developed in 2017/18.

Strategic Context
National
The primary objective of the Realistic Medicine Workstream is to engage with clinicians, managers and staff in considering the international, national and local evidence that underpins all our activity from assessment, diagnosis, testing, referral, treatment, procedures, medication and processes to ensure that we use our scarce resources wisely, in the most cost-effective way, and that we make the best choices for patient outcomes. There may be difficult choices and decisions ahead and we want to encourage all of our staff and clinical teams to rigorously review what we do and identify where there are opportunities to make different choices that can drive up quality and outcomes while removing waste, duplication and over-production.

Regional
We are currently working across the north and south regions collaborating and sharing prescribing work plans and ideas, alongside the Scottish Prescribing Advisors Association.

Local
The Realistic Medicine Workstream is integral to the NHS Tayside Five-Year Transformation Programme, Health and Social Care Partnerships’ Strategic Commissioning Plans and the NHS Tayside Clinical Strategies. We have additional tailored support from NHS National Services Scotland to address key programmes in particular our prescribing strategy.
**Challenges**

Following consultation with prescribers across Tayside, PMG identified a series of key challenges faced by prescribers; these challenges form the basis of the prescribing strategy.

**Challenge One: Prescribers often find it difficult to know whether or not they are prescribing in line with best practice**

The actions to support this challenge will include:

- Design of a dataset which highlights opportunities to improve compliance with formulary in primary and secondary care
- Tailored analysis and facilitated discussion on specific medicines with prescribers
- A focused analysis of specific medicines of interest at Tayside and locality level, which considers quality improvement opportunities around variation, waste, harm, links to outcomes, efficiency gains and impact on care pathways
- Engagement with clusters to develop packs of data that can be used to generate improvement opportunities
- Strengthening the capacity and capability within Tayside to undertake health economic analysis around prescribing
- Strengthening the process between formulary changes and Scriptswitch updates/communications to secondary care prescribers
- Working closely with NSS to deliver real time robust, well-presented data for prescribers at all levels throughout the system

**Challenge Two: Prescribers experience pressure from patients to prescribe treatments that differ from their clinical judgement**

The actions to support this challenge will include:

- Engagement with patient groups to work on how to reliably stop or switch medicines when it is right for the patient
- Working with Medicines Advisory Group to seek to influence government policy and messaging regarding medication/patient expectation where local and national messaging do not align
- Creation of a public campaign (long-term) regarding the safe use of medicines
- Development of a learning session focusing on management of patient expectations within and across practices/clusters

**Challenge Three: Prescribers have lots of ideas about how to improve prescribing, but need time, support, and funding to act on those ideas**

The actions to support this challenge will include:

- Development of a standard approach to improvement and resulting learning that can be easily shared across the system
- Collaborative working by Clinical Directors on how best to release GP time to support effective prescribing linked to reducing costs
- Facilitated Protected Learning Time (PLT) workshops to partnerships that identify improvement opportunities around prescribing, bringing together primary and secondary care colleagues
- Working with Associate Medical Directors in secondary care to identify specific prescribing activities that could be incorporated into job plans

**Challenge Four: As patients move between different parts of the health and social care system, communication about their prescribing needs can be ineffective**

The actions to support this challenge will include:

- Working with Area Drug and Therapeutic Committee (ADTC) and Quality and Safety sub-group of ADTC and other stakeholders to identify key priorities for PMG around management of prescribing at transitions
- Clear description of the role of PMG in implementing and evaluating the key priorities identified

**Challenge Five: Repeat prescribing processes are perceived to be wasteful**

The actions to support this challenge will include:

- Working with Practices using the Scottish Therapeutics Utility (STU) and available guidance to test out whether it leads to improvement of the repeat prescribing processes
- Capturing and sharing examples of effective, efficient processes within General Practice around repeat prescribing
- Exploration of ways to incentivise practices that can demonstrate well-run managed repeat processes
- Capturing and sharing examples of effective, efficient processes for patients around repeat prescribing
- Capturing and sharing examples of effective, efficient processes within Community Pharmacy around repeat prescribing
- Supporting improvement in practices around managed repeat processes for non-medicine products
Critical to the successful delivery of these initiatives is the clinical leadership and clinical engagement required to deliver on the medicines management opportunities, across Tayside. Each clinical specialty will support the continued development and review of cost effective prescribing choices across the whole system, engaging with primary care and our relevant standing committees such as the Area Drug and Therapeutics Committee and the Medicines Advisory Group. This will ensure that we develop a greater understanding of the outcomes of drug treatment. We will ensure our patients receive the best possible care from a finite resource.

### 2017-18 Actions with Associated Efficiencies

The table below sets out 2017/18 full year effect savings from Tayside wide FHS initiatives:

<table>
<thead>
<tr>
<th>Initiative</th>
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<tbody>
<tr>
<td>Oral nutritional supplements pathway</td>
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<td>Quality prescribing visits</td>
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<tr>
<td>Rosuvastatin reviews</td>
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<tr>
<td>Lidocaine plasters review</td>
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<td>Pregabalin pathway</td>
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<td>Formulary compliance</td>
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<td>Price changes</td>
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<tr>
<td>Angus HSCP initiative</td>
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<tr>
<td>Review of 6 National Therapeutic Initiatives</td>
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</tr>
<tr>
<td><strong>Total FHS Savings 2017/18</strong></td>
<td><strong>£6.2m</strong></td>
</tr>
</tbody>
</table>

*Given the emerging evidence since 2016 around cost per treated patient, increased disease prevalence and the associated cost of these increases, this is being considered high risk in relation to the 2017/18 savings target. Full delivery of the £6.2m in 2017/18 is being risk assessed.

Secondary Care Prescribing Savings in 2017/18 amounting to £1.5 million will be achieved by addressing waste initiative, generics coming to market, reducing medication on discharge initiative, and maximum achievement of uptake of biosimilar medicines.

Note that the following 2017/18 savings have already been factored into the Board's financial framework:

| Price reduction from Drugs coming off patent          |             |
| Tariff price reductions                               |             |
| **Total Savings Incorporated in Financial Framework** | **£3.8m**   |

### Workforce Plan

The Pharmacy Workforce Plan will take account of the national drivers and local strategy which will shape the future requirement for Pharmaceutical Care and Medicines Supply. It will also manage significant service redesign across NHS Tayside and within the service. It will ensure NHS Tayside has a workforce which is operationally effective and can meet the health needs of the population. The national strategy "Prescription for Excellence; A Vision and Action Plan" outlines the national strategy for Pharmacy over the next 10 years for the service.
Service Overview
NHS Tayside provides a wide range of medical and surgical specialties on a planned basis, with outpatient and diagnostic services being delivered from a variety of acute and community facilities across Tayside. Inpatients and day case services are provided from three main acute sites, Stracathro Hospital, Perth Royal Infirmary and Ninewells Hospital.

LDP Performance Standards
- 12 weeks treatment time guarantee (TTG) for inpatient and day cases (100% performance)
- 90% of patients seen and treated within 18 weeks from initial referral (RTT)
- 95% of patients waiting no more than 12 weeks from referral (all sources) to a first outpatient appointment
- 90% of clients will wait no longer than 3 weeks from referral received to appropriate drug or alcohol treatment
- Sustain and embed alcohol brief interventions in the priority settings of Primary Care, A&E, Antenatal Care, and broaden delivery in wider settings
- Obtain a maximum rate of 0.32 cases of Clostridium difficile infections in patients aged 15 and over per 1,000 total occupied bed days
- Obtain a maximum rate of 0.24 cases of staphylococcus aureus bacteraemia (including MRSA) per 1,000 acute occupied bed days

NHS Tayside Strategy
This service plan is supported by NHS Tayside’s Clinical Services Strategy.

Patient Activity
Priorities for the delivery of scheduled care in 2017-18:
- Clinicians and managers access Discovery Tool which provides information on their performance relative to their peers to identify the productive opportunities that will be delivered
- Effectively manage site capacity to meet Treatment Time Guarantees and outpatient stage of Treatment Standards which includes close working with theatres and anaesthetics within capacity, demand and workforce projections
- Close working with Health and Social Care Partnerships and local services to manage demand to enable reduction in dependence on external capacity, including review of what procedures and treatments can be undertaken in community hospitals and care settings aligned to transforming community hospitals
- Performance management of the 2016-19 agreement with the Golden Jubilee National Hospital for foot and ankle procedures to ensure NHS Tayside optimises the agreed capacity for orthopaedics
- Continue to redesign orthopaedic, ophthalmology, dermatology, general surgery and vascular services, oral & maxillofacial surgery (OMFS) pathways of care locally and regionally
- Establish elective surgery strategy for NHS Tayside including, regional vascular services, upper GI, robotically assisted surgery
- Implement and establish collaborative regional approaches to service delivery with adjacent health boards to promote and foster a regional approach to service, workforce and financial planning, where regional working has been deemed to add value
- Continue to develop operating theatre strategy to optimise utilisation of theatre resource and ensure appropriate surgical procedures are undertaken in the appropriate operating theatre and site
- Develop and implement plans to increase day of surgery and BADS performance and working with Health and Social Care partners to prepare patients for discharge needs through pre-assessment
- Working with our Health and Social Care partners to identify the best provision for surgical services within the future planning of the new Diagnostic and Treatment Centre
- Continue to develop local protocols relating to arrangements for authorising referrals to and from other health board areas
• Delivery of improvements aligned to the national Modern Outpatients Programme to provide alternative to outpatients and follow-up

The vision for planned (elective) care is to optimise the patient journey and experience from referral through to treatment and discharge taking account of realistic medicine and this will encompass delivery of cost effective sustainable models of care based on best evidence and underpinned with new/contemporary treatments, techniques and technology.

The key drivers for change and prioritisation are:
• Reducing unwarranted variability
• Reducing operating costs of service units whilst ensuring sustainable high-quality care

Operational Service Plans 2017/18
A key focus of the one-year operational plan is on areas where cost reductions and productive opportunities can be achieved, as well as planning the service redesign to transform care in the medium to long term.

Our vision for planned care:
• a single end-to-end pathway
• patients empowered to participate in decisions about their own care empowering them to self-care where safe to do so
• improvement in the way referrals are made, received and managed
• support for clinicians to determine the right intervention and make appropriate referrals to the person best able to address the patient need
• day case as the norm
• no unnecessary pre-operative stays
• optimisation of theatre capacity to ensure timely treatment for patients
• reconfiguration of service delivery to promote effective use of resource, safeguard clinical quality and provide healthy working environments for staff
• discharge arrangements anticipated pre-admission and no patient’s discharge is delayed

The national Discovery tool and our local data systems have been used to identify the productive opportunities for 2017/18 across the Operational Unit.

2017/18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
<th>Workstream</th>
</tr>
</thead>
<tbody>
<tr>
<td>Referrals</td>
<td>Redesign of Outpatient Clinics</td>
<td>Reduce number of new referrals to Scottish average rate through redesign</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduce number of return appointments by 10% (98,801)</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduce number of DNAs to Scottish average rate</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Improve electronic ways of working</td>
<td>Introduce new patient letters protocol</td>
<td>Facilities and Estates</td>
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<tr>
<td></td>
<td></td>
<td>Implement text reminder system (renal)</td>
<td>Facilities and Estates</td>
</tr>
<tr>
<td>Diagnostics</td>
<td>Optimisation of diagnostic resource</td>
<td>Reduce outsourcing of reporting MRI/CT scans through service redesign</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Redesign Endoscopy Services - commence Oct 17</td>
<td>Realistic Medicine</td>
</tr>
</tbody>
</table>
| Theatre | Optimisation of operating theatre resource | Ensuring optimal use of all theatre lists through effective planning leading to:
- Effective planning of theatre lists
- Reduction in late starts
- Reduction in early finishes
- Local anaesthetic procedures being undertaken in non theatre environment
- Redesign of patient pathways leading to release of theatre sessions | Realistic Medicine |
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<thead>
<tr>
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<tbody>
<tr>
<td></td>
<td>Review use of mobile theatres on Ninewells site</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Transfer of local anaesthetic procedures from day case theatres PRI – gain of 13 sessions</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Adoption of first ranked product</td>
<td>Better Buying and Procurement</td>
</tr>
<tr>
<td>Day Case/Inpatient Redesign</td>
<td>Reduce pre-operative stays to reach Scottish Average equating to 1128 bed days</td>
<td>Change to patient pathway to eliminate need to be admitted day before surgery</td>
</tr>
<tr>
<td></td>
<td>Reduce length of stay to reach Scottish Average equating to 2256 bed days</td>
<td>Redesign patient pathway for general surgery and trauma and orthopaedics</td>
</tr>
<tr>
<td></td>
<td>Increase number of BADS cases to reach the Scottish Average</td>
<td>Perform 1920 additional procedures as a day case</td>
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<tr>
<td></td>
<td></td>
<td>As a result of National Burns Review, remold service delivery</td>
</tr>
<tr>
<td>Discharge Management</td>
<td>Improvement of discharge process</td>
<td>Establish discharge lounges in Ninewells and PRI</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Roll-out of discharge ticket</td>
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<tr>
<td></td>
<td></td>
<td>80% of appropriate patients discharged before noon</td>
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<td></td>
<td></td>
<td>Pre-planning of discharge requirements at pre-assessment and/or on admission</td>
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<tr>
<td></td>
<td></td>
<td>Restrict Board resourced TTG capacity</td>
</tr>
</tbody>
</table>
## Workforce
<table>
<thead>
<tr>
<th>Reduce reliance on non-contract agency, supplementary staff and overtime</th>
<th>Introduce standardised shift pattern - 10 hours night shift</th>
<th>Workforce and Care Assurance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Effective deployment of staffing resource utilising rostering information to its optimum level leading to:</td>
<td></td>
<td></td>
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<tr>
<td>• Reduction in rostered additional duty hours</td>
<td></td>
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<tr>
<td>• Reduction in overtime</td>
<td></td>
<td></td>
</tr>
<tr>
<td>• Reduction in non contract agency</td>
<td></td>
<td></td>
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<tr>
<td>Introduction of Safecare to match available nursing resource to clinical need, reducing non-contract agency</td>
<td></td>
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<tr>
<td>Reduced reliance on call outs OOH</td>
<td></td>
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<tr>
<td>Effective management of medical rotas to reduce breaches of compliance</td>
<td></td>
<td></td>
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<tr>
<td>Effective recruitment and vacancy management</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Workforce plans to support service redesign</td>
<td>Implement local workforce plans in Ninewells, PRI and Stracathro</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td>Access workforce plans, including diagnostics, HAI, Dental Services, Pharmacy</td>
<td></td>
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<tr>
<td>Specialist Service workforce skill mix changes</td>
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</tbody>
</table>

## Ward Management
| Improved stock control | Improvements to stock level management across specialist services | Better Buying and Procurement |

### Total Efficiency Savings
| £11m |

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### 2017/2018 Planned Care Performance
NHS Tayside has undertaken a review of service capacity and anticipated demand for 2017-18. Each clinical service has agreed an activity plan based on known activity and demand, seasonal variations and planned service changes to optimise available capacity. This work aligns to the national ‘Getting Ahead – sustainable whole systems management for elective services’ (DL (2016) 2) programme.

### 2017/18 service planning
**Shaping Surgical Services**
NHS Tayside’s key objective is to be an organisation which continually strives to improve patient experience and outcomes. The Shaping Surgical Services Business Case was considered by NHS Tayside Board on 27 October 2016. The Board approved option one, recommending that NHS Tayside progress to a single site acute surgical receiving unit on the Ninewells site ensuring that all NHS Tayside patients have access to a dedicated specialist surgical acute receiving unit and 24/7 CEPOD Theatre (emergency theatre), and that major elective general surgery is increased on the PRI site increasing the number of patients who can be treated locally. The Board also agreed that Stracathro Hospital would continue to be an integral part of the elective care model for NHS Tayside. In light of the decision a document to support a three-month formal public consultation in line with the Scottish Government’s CEL 4 (2010) was submitted to the Scottish Health Council who have advised this is major change and therefore a three-month public consultation is being planned to run from 8 May to 8 August 2017.
**Ninewells Treatment and Diagnostic Centre**

NHS Tayside is to benefit from a share of the £200m capital investment being made available to NHS Boards in Scotland to enhance elective care capacity to meet the needs of the growing and changing population over the next 10+ years. We are therefore working with our North of Scotland (NoS) and South East and Tayside Regional Planning Network (SEAT) partners to ensure our plans for elective care make best use of the capital investment available to provide maximum benefit for the population of North East Fife and the North of Scotland. The programme board will develop a regional strategic assessment to inform NHS Tayside's Initial Agreement by May 2017. A programme manager will be identified in April 2017 with the intention of delivering the initial agreement in December 2017.

**Regional Planning**

**East of Scotland Regional Vascular Service**

A network arrangement between NHS Tayside and NHS Fife based on population as per the Vascular Society framework document was established initially 2002. The service continued to evolve and by 2004 all emergency vascular referrals from NHS Fife were referred in to Ninewells Hospital. As of 2012 all (Tayside and Fife) aortic aneurysm procedures (both open and endovascular) have been carried out at Ninewells. Furthermore in line with the quality framework for vascular services all tier 3 and tier 4 elective surgical interventions must be provided from a site with 24/7 interventional radiology and this has been in place since 2013.

NHS Fife have requested consideration be given to a further 100 patients being referred to Ninewells Hospital requiring 700 bed days. To support this a commissioned review of the service is underway to conclude by the end of April 2017 to address the following:

- NHS Fife concerns relating to the continuing delivery of vascular inpatient services from Victoria Hospital, Kirkcaldy that is not in line with the Provision of Vascular Services Document (Vascular Society 2015)
- The impact of the current vascular network arrangements upon NHS Tayside and the resource requirements required to deliver an efficient and effective vascular service for both NHS Tayside and NHS Fife patients
- The resources associated with the current demand from NHS Fife and a proposed Service Level Agreement

**Upper GI Cancer**

The national cancer quality work programme in NHS Scotland, in partnership with the regional cancer networks, produced a set of quality performance indicators (QPIs) for all the main tumour specific groups. These QPI sets are focused and brief (approximately 10 to 15 indicators per tumour group) and reflect the key areas in terms of improving survival and patient experience.

There is a large amount of evidence supporting the volume effect on outcomes in complex surgery including Oesophago-Gastric surgery. The overwhelming evidence supports hospital volume as the main factor in improving patient outcomes.

A network arrangement will look to be agreed to ensure the surgical volumes for sustainable service delivery is met in 2017-18.

**Robotically Assisted Surgery**

Work is underway to present NHS Tayside Board with a case for the establishment of multi-specialty, surgical healthcare robotic service in NHS Tayside. This reflects the joint ambition of NHS Tayside and the University of Dundee, working collaboratively under the Academic Health Science Partnership in Tayside (AHSP), to create a leading facility for robotics that will deliver a high quality and cost-effective clinical service for Tayside healthcare training and research. The vision is of an environment rich in innovation and which would capitalise upon the unique mix of internationally recognised expertise and facilities operated by NHS Tayside and the university. Currently there is no other such mix in Scotland that could provide the training and innovation opportunities possible within Tayside while articulating fully with service delivery.

Investment in a clinical service delivery robot for NHS Tayside, combined with the university securing a training robot to be used in conjunction with its unique cadaveric training resource, could lead to Tayside becoming the Scottish centre for robotics healthcare service and training. This would provide a seamless continuum across training, research and healthcare delivery and would undoubtedly be a major asset for NHS Scotland. The first phase of the exploratory work will be completed in April 2017.

**Oral Maxillofacial Service (OMFS)**

OMFS surgery is unique and bridges between surgical care and dentistry, treating conditions that require expertise from both backgrounds such as head and neck cancers, salivary gland diseases, facial disproportion, facial pain, temporomandibular joint disorders, impacted teeth, cysts and tumours of the jaws as well as numerous problems affecting the oral mucosa such as mouth ulcers and infections. There is also concomitant interest in Surgical
Dermatology reflected in joint working for diagnosis, biopsy and surgery for extensive skin lesions and skin cancers. Both NHS Tayside and NHS Fife have experienced challenges with recruitment and retention of consultants with the relevant expertise to deliver a fully comprehensive Oral Maxillofacial Service; therefore it is proposed that these risks are minimised by the amalgamation of the medical senior workforce in OMFS from both health boards providing OMFS services through a network arrangement across both regions.

NHS Highland OMFS service has also experienced recruitment and sustainability challenges, therefore discussions have commenced to test the feasibility of an extended regional model that includes Tayside, Fife and Highland OMFS.

**Dermatology**

The potential for a long term regional network arrangement, with an associated service vision and strategy for Dermatology in NHS Tayside and NHS Grampian is being explored as this will have a number of significant advantages for both Boards including clinical safety, sustainability, expertise, improved recruitment and retention of consultant staff, cost effective use of resources and a cohesive team based approach to deliver exemplar care for the benefits of patients.
Unscheduled Care

Service Overview
Tayside provides urgent and emergency care through a network of services including community services (including Enhanced Care in the Community, Primary Care, Out of Hours, Emergency Departments), and medical and surgical receiving services from two acute sites, Perth Royal Infirmary and Ninewells Hospital.

NHS Tayside Strategy
An Unscheduled Care Strategy will be developed in 2017/18.

Our Vision
Our vision is for an improved, simplified and sustainable 24/7 urgent and emergency care system that supports the right care in the right place at the right time for our population.

In accordance with the Scottish Government 20:20 Vision for Health and Social Care, the Health and Social Care Partnerships are expected to deliver on a number of key outcomes including improved management of unscheduled care. This is set out in the Scottish Government Health and Social Care Delivery Plan published in December 2016 and in the requirement for partnerships to submit plans for “Measuring Performance Under Integration – Objectives and Targets 17/18”. The partnerships and the acute services across the local areas are expected to evidence delivery on the unscheduled care outcomes using the joint commissioning powers and set aside budgets. A national strategy, A Framework for Sustainability of Unscheduled Care, has been developed involving a set of six essentials actions which local Health and Care systems are required to address over time.

Our one-year plan builds upon this and focuses on the following priorities.

Priorities for the delivery of unscheduled care in 2017-18:
- Put a greater emphasis on prevention and caring for people in their own homes
- Develop services which provide our populations with information and choice, ensuring care closest to home is offered wherever possible
- Expand and strengthen the role of primary and out of hospital care
- Strengthen Health and Social Care contingency plans for Perth & Kinross to reduce dependency upon acute hospital beds for patients no longer requiring acute care
- Close working with Health and Social Care, Community and Locality services to manage demand to enable reduction in attendance and admissions to the Emergency Department and Acute Medical Unit
- To focus on principles of assess to discharge models of care, removing focus from inpatient hospital stay unless necessary
- Continue to redesign the acute frailty pathway
- Continue to develop local services that support timely discharge from hospital and care close to home meeting the 72 hour discharge standard

LDP Performance Standards
- Sustain and embed alcohol brief interventions in the priority settings of Primary Care, A&E, Antenatal Care, and broaden delivery in wider settings
- 95% of patients attending Emergency Departments to wait less than 4 hours from arrival to admission, discharge or transfer for accident and emergency treatment
- Obtain a maximum rate of 0.32 cases of Clostridium difficile infections in patients aged 15 and over per 1,000 total occupied bed days
- Obtain a maximum rate of 0.24 cases of staphylococcus aureus bacteraemia (including MRSA) per 1,000 acute occupied bed days

NHS Tayside Strategy
An Unscheduled Care Strategy will be developed in 2017/18.
• Deliver improvements aligned to the national 6 Essential Actions Programme and focus on unscheduled trauma patient admissions and reducing falls
• Review community support for palliative and end of life care to avoid unnecessary admission to acute hospital

Operational Service Plans 2017/18
A key focus of the one-year operational plan will be on areas where cost reduction and productive opportunities can be achieved, as well as planning the service redesign to transform care in the medium to long term.

Each of the Health and Social Care Partnerships’ Strategic Needs Assessments evidenced and reported on the high levels of deprivation and associated morbidity, multi morbidities and health inequalities in specific areas within the region. For example, a detailed analysis of the 54 natural ‘neighbourhoods’ of Dundee highlighted the higher emergency admission rates in the most deprived neighbourhoods, particularly due to substance misuse and mental health problems. The increasing levels of emergency admissions impacts adversely on a number of aspects including:

• Management of capacity and patient flow through hospitals
• Impact on planned care and elective capacity
• Availability of suitably qualified and skilled staff in the right place at the right time
• Patients boarded outwith specialty
• Pressure on discharge planning and management of care

Dundee Health and Social Care Partnership
Emergency Admissions
Emergency admissions on Scottish average at 12,000 per 100,000 of population. Strategic Needs Assessment reported on high levels of deprivation and associated morbidity. Achievements to date in tackling demand include expansion of the Enhanced Community Support service, increased nursing input to homeless people, remodelled care management teams to provide a locality model and recommendations to expand the Learning Disability Acute Liaison Service.

Plans for 2017/18 to continue to manage demand include, for example, redesign of Tayside Neurological Rehabilitation, develop an Assess to Admit model and expand the Acute Frailty team to a seven day model. There will also be an increase in investment in intermediate forms of care such as step up/step down accommodation and support for all adults, further use of technology and efforts to increase the availability of nursing resource to care for people with profound and multiple learning disabilities.

Unscheduled Occupied Bed Day Rates
Unscheduled occupied bed day rates in Dundee City are amongst the highest in Scotland. In 2017/18, the projected emergency bed day rate will be 78,355 admissions per 100,000 population. This is an expected decrease of 2.7% from 2016/17. Actions to be taken that will lead to this reduction include enhanced post discharge support to people with long term conditions, further implement the planned date of discharge model, support more people to be assessed at home and work collaboratively with a range of providers to increase the availability of care at home.

Emergency Department
All attendances at an Emergency Department (ED) are unscheduled. NHS Tayside ED is not experiencing an increase in attendances from members of the public, and currently has a low rate of attendance, below that of the Scottish average. There is a low rate of admission from ED to our Acute Medical Receiving Unit for a variety of reasons, namely the Professional to Professional advice line for Scottish Ambulance Service (SAS), GPs, NHS 24 and care homes, re-routing of inappropriate attendances to OOHs or NHS24. We plan to reduce Dundee population attendances by 3% in 2017/18. Actions to be taken include for example, identifying earlier entry to social care services prior to consideration for admission and expanding the Acute Frailty Team to a seven day model.
Angus Health and Social Care Partnership

**Emergency Admissions**
Emergency patient admissions have increased from 9,882 to 10,524 per 100,000 of population. Achievements to date in tackling demand include expansion of the Enhanced Community Support service, proactively assessing older people with frailty and improvement to the Help to Live at Home programme. Plans for 2017/18 to continue to manage demand include, for example, developing a neighbourhood care model using the principle of Burtzog, better use of technology enabled care and development of an improvement plan to address the increasing fall rate within the population in Angus.

**Unscheduled Occupied Bed Day Rates**
Angus performs well against the Scottish average for bed use but there remains significant room for improvement. Rates have decreased since 2012/13 from 120,252 to 105,533 per 100,000 population in 2016/17. There has been an improvement in patient average length of stay following an emergency admission and this has contributed significantly to reduction in bed days. There are plans to address the variance in length of stay between localities through ECS. The roll out of programmes to support self management of long term conditions will continue and the recommendations of the care home review will be implemented once approved.

**Emergency Department**
A programme to support self-management of long term conditions has been delivered and peer support groups have been developed. An increase in the uptake of the community alarm service has also been achieved. Better use of technology-enabled care to support self-management of long term conditions is planned. With support from Public Health, areas of best practice across Scotland to further address the increasing fall rate in Angus are being indentified.

**Delayed Discharges**
The number of days people spend in hospital when they are ready to be discharged as a rate per 1,000 population is 368 in Angus. This is below the Scottish average of 915. The delayed discharge bed day rates for people over 75 years has fallen sharply in Angus between 2013/14 and 2015/16 by approximately 53%. Actions being taken to further improve the position for people in Angus include:

- Through the Help to Live at Home programme review and redesign enablement and early support discharge and prevention of admission services
- Embed ECS in practices in north localities
- Work with housing colleagues to ensure availability of community-based accommodation

**Out-of-Hours**
The Out-of-hours Service in Tayside is hosted by Angus Integrated Joint Board. The objective of this delegation is to enable Angus Integration Joint Board to align and integrate the arrangements for the provision of hosted services by operationally overseeing and delivering these services on behalf of all the Integration Joint Boards within NHS Tayside Health Board area.

In response to the Pulling Together: Transforming Urgent Care for the People of Scotland, the Report of Independent Review of Primary Care Out-of-Hours Services, the OOH Service in Tayside is currently working with partnerships to develop a multi-disciplinary, multi-agency team that interfaces seamlessly across out-of-hours and localities; using the wider MDT to support care planning, sign posting and preventative care. Utilisation of the whole team, including nurses, AHPs, pharmacists, paramedics and social care staff will also be factored in to deal with the rising demand for people who feel they need to be seen. The Advanced Practitioner role is explored for OOH in conjunction with the wider community teams, offering support to specific patient groups such as older people, care home populations and some long term conditions along with the role of community paramedics and paramedic practitioners.

A number of actions have been taken forward within Tayside to support the challenges around workforce including career start scheme for GPs; improved access to training for nurses to upskill them; employment of Associate Physicians in the acute sector (however it is noted that these roles could be extremely effective within community based care settings).

Working with our partners in social care and public health, we will develop a population-based model predicting where our growth (and reduction) is likely to happen, to enable better planning of services and workforce, including demographics, deprivation etc. The supply and demand model, and the principles set out in the pan-Scotland workforce evaluations should be utilised to develop workforce models and create a workforce which has appropriately skilled professionals who are able to deliver a service safely and competently.
Perth and Kinross Health & Social Care Partnership

Emergency Admissions

Emergency admission rates for adults per 100,000 of population were 11,023 for the financial year 2015/16. This is an increase of 5% from 2014/15.

In 2016 the Perth and Kinross Partnership commenced a transformational change programme, working with colleagues in the acute, Primary Care and third sectors to identify opportunities to improve services and enhance quality of care. Enhanced Community Support has been implemented in the majority of GP Practices in the Strathmore and Perth City Localities. In 2017/18, Enhanced Community Support will be rolled out across the rest of Perth & Kinross through the Integrated Locality Management Teams. Locality Managers are now in post across all localities in Perth & Kinross. The next phase will be to embed Integrated Care Teams who will have a focus on early intervention and prevention and people with complex care needs in their local communities. A review of care at home services is being undertaken to improve the outcomes for service users to ensure there is capacity within our systems to support people home from hospital to their own homes as soon as they are medically fit, and to support them to remain living in their own home for as long as they can. A redesign of the Front of House model and the development and implementation of an Assess to Admit model of care in 2017/18 will also support reductions in emergency admission rates.

Unscheduled Occupied Emergency Bed Days and Delayed Discharges

Perth and Kinross Partnership was ranked 16th out of 32 Partnerships for the amount of bed days used by emergency admissions and has approximately the same emergency bed rate as the Scottish average at 112,152 per 100,000 population for 2014/15. The number of delayed discharge bed days has a direct impact on the unscheduled emergency bed days. In 2015/16 there was a total of 19,871 bed days lost due to delayed discharges (including complex).

As part of Perth and Kinross Partnership’s Transformation Programme, work is ongoing with acute sector colleagues to specifically focus on improvements to capacity and flow within the acute system by establishing a discharge hub and discharge lounge, redesigning the front of house and implementing assess to admit and discharge to assess models. The redesign of the care at home services will be an important co-dependency of the capacity and flow programme to ensure that there is capacity in the community to support people at the appropriate time. In addition, the Partnership will integrate intermediate care with reablement and rehabilitation services and commission intermediate care beds in Perth City to provide alternative options for admission and discharge support.

Perth and Kinross Partnership will also be transforming the inpatient bed base to continue to shift resources to ensure more care is provided in the community by reviewing community hospital and dementia services. These services will focus on providing more responsive early intervention and prevention, and implementing the frailty and deteriorating patient pathways.

Palliative and End of Life Care

Perth & Kinross performs better than the Scottish average for the percentage of time people spend at home or in a community setting in the last six months of life but there still remains room for improvement. The Transforming District Nursing Transformation Programme has commenced reviewing and redesigning their integrated pathways, one of them being End of Life Care. Perth & Kinross have also been successful in becoming one of the demonstrator sites to work with the Scottish Government over the next two years to improve palliative and end of life care in the community as part of the ‘Living Well in the Community’ national programme.

The plans outlined by Dundee, Angus and Perth & Kinross Health and Social Care Partnerships will support the following improvements if delivered sustainably:

- Reduction in hospital attendances through management of care for people more effectively in the community
- Reduction in occupied bed days which will release staff and running costs and reduce the need for supplementary staffing
- Reduce the number of bed days lost to delayed discharge from hospital which will reduce occupied bed days and cancellations of elective procedures
- Reduced length of stay for emergency admission patients which will also reduce occupied bed days, running costs and supplementary staffing
# 2017/18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
<th>Workstream</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Referrals</strong></td>
<td>Reduce number of referrals to the Emergency Department</td>
<td>Integrate new health and social care model</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Reduce number of referrals to AMU</td>
<td>Rapid acceleration of Acute Medical Receiving Model at PRI which should be linked to the reduction in unscheduled bed days through working with H&amp;SC</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td><strong>Diagnostics</strong></td>
<td>Reduce the number of unnecessary tests</td>
<td>Service remodelling</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td><strong>Inpatient Downstream Beds</strong></td>
<td>Redesign bed models to optimise patient care (April - October 2017)</td>
<td>PRI - Non-contract agency reduction</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Reduction in cancelled operations due to capacity</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td><strong>Discharge Management</strong></td>
<td>Facilitate timely discharge from hospital</td>
<td>Establish discharge lounges in Ninewells and PRI</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Roll-out of discharge ticket</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>80% of appropriate patients discharged two hours from ready to go to improve pre noon discharges</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Decrease number of patient who experience a delay in discharge across acute and community hospitals</td>
<td>Work collaboratively with local HSCP’s that will: • Provide the ability to reconfigure the bed base • Minimise the level of planned elective surgery being cancelled due to non availability of beds • Optimise the patient’s pathway through the secondary care setting • Increase provision of Care at Home – Care Packages timely to avoid patients being admitted and then delayed</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td><strong>Clinical Supplies</strong></td>
<td>Reduce clinical supplies costs</td>
<td>Adoption of first ranked products</td>
<td>Better Buying and Procurement</td>
</tr>
</tbody>
</table>
### Workforce

<table>
<thead>
<tr>
<th>Reduce reliance on non-contract agency, supplementary staff and overtime</th>
<th>Introduce revised shift pattern to release time to care</th>
<th>Workforce and Care Assurance</th>
</tr>
</thead>
</table>
| Effective deployment of staffing resource utilising rostersing information to its optimum level leading to:  
  - Reduction in rostered additional duty hours  
  - Reduction in overtime  
  - Reduction in use of non-contract agency  
  - Reduction in non-compliant junior doctor training grade rotas | Workforce and Care Assurance |
| Introduction of Safecare to match available nursing resource to patient acuity and clinical need, reducing the use of non-contract agency | Workforce and Care Assurance |
| Effective recruitment and vacancy management | Workforce and Care Assurance |
| Divert orthopaedic trauma at weekends to Ninewells | Reduced Ward 7, PRI bed complement at weekends with revised workforce plan | Realistic Medicine |

**Total Efficiency Savings** £5.1m

### 2017/2018 Unscheduled Care Performance

NHS Tayside remains the highest performing Board in this area and our performance against the national four hour standard for Emergency Departments is presented below, demonstrating that the national 95% standard has been achieved throughout 2016/17.

2017/18 Service Planning

National/Regional

Over 2017/18 NHS Tayside will continue to develop and implement the plan to enable us to become one of the four major trauma centres in Scotland, operating as part of a national network to ensure all those with major trauma injuries have access to responsive high quality care. No additional funding has been assumed however enabling costs will be required to support early implementation during 2018/19.

A Programme Board has been established and funding secured to support two sessions of clinical lead time and a programme manager to support the necessary work required to develop the major trauma network that will serve Tayside and North East Fife.

Local

Improving unscheduled care across Scotland is a key ministerial priority for the Scottish Government. This is a long term programme over the next three-to-five years looking at redistribution of existing resource to support enhanced integrated working across the community and acute sectors. Through the introduction of the National Unscheduled Care – 6 Essential Actions Improvement Programme, the aim is to improve patient safety, flow and sustainable performance in unscheduled care. This will be achieved by the introduction of six work-streams to address the following six actions:

1. Clinically focused and empowered management
2. Hospital capacity and patient flow (emergency and elective) realignment
3. Patient rather than bed management (operational performance management of patient flow)
4. Medical and surgical processes arranged to improve patient flow through the unscheduled care pathway
5. Seven day services appropriately targeted to reduce variation in weekend and out of hours working
6. Ensuring patients are optimally cared for in their own homes or homely setting

The Unscheduled Care Programme Board has responsibility for supporting and facilitating the implementation of the National Unscheduled Care – 6 Essential Actions Improvement Programme across NHS Tayside and the three Health and Social Care Partnership residing within the Tayside boundary. This will include the formation of relevant strategic plans and associated work-streams and projects; the monitoring and review of relevant actions and the reporting of progress.

The Board is co-chaired by the Medical Director (Operational Unit) and the Head of Health and Community Care, (Dundee Health and Social Care Partnership) with membership representing the following:

- Relevant clinical directorates
- Health and Social Care Partnerships
- Primary Care
- Allied health
- Professional leads
- Clinical Leads
- Third and independent sectors
- Patient/service user representatives
- Staff side representatives

In taking forward the programme, the Board has recognised that there are currently a number of initiatives which support improvements across six essential actions both within hospital setting and the community, and at the point of transition between hospital and home. Over the next three years, the Board will seek to facilitate the roll out and embedding of those projects currently demonstrating improvements and will take a leadership role in progressing a smaller number of large scale changes. The initial review of available information has identified the following four areas as priorities for 2017–2020:

- Move to extend the period in which successful, safe and timely discharges from hospital settings can take place (linked to essential action 5)
- Realign existing care, primary and secondary services to maintain people at home (linked to essential action 6)
- Explore readmission data to identify and act on areas for further improvement (linked to essential action 6)
- In partnership with lead officers, identify further improvements from the day of care audits and monitor outcomes
Service Overview
NHS Tayside and the three local joint integration boards currently provide a range of Mental Health and Learning Disability inpatient, day patient, outpatient and community-based services across the region. Mental Health covers a range of specialities such as General Adult Psychiatry, Psychiatry of Old Age, Local Low and Regional Medium Secure Forensic, Learning Disabilities, Child and Adolescent Mental Health Services (CAMHS) and Substance Misuse. Inpatient services are currently provided from a number of hospital sites across Tayside: Susan Carnegie Centre and Whitehills Health and Community Care Centre in Angus, Carseview Centre, Strathmartine Hospital, Dudhope Young People’s Unit, Kingsway Care Centre in Dundee and the Murray Royal site and Crieff Hospital in Perth and Kinross, plus a number of community bases within each local area.

LDP Performance Standards

- 90% of patients referred for Psychological Therapies are to start treatment within 18 weeks of referral

NHS Tayside Strategy
This service plan is supported by the Mental Health and Learning Disability Strategy.

Strategic Context

National
Realistic Medicine (2016) is driving a conversation across the clinical professions about the redesign of services through reductions in variation and in considering how the most effective care can be delivered in future. In addition to the workforce challenges a number of policy drivers and specialist opinion demonstrate that a strategic shift is required. Services in all settings must be safe and effective, however, national strategy and clinical evidence propose enhanced community-based care and development of specialist centres for those people with the most complex needs. We need to redress the remaining imbalance of inpatient and community-based services across Tayside.

Regional
CAMHS and Forensic Medium Secure already have regional inpatient services located and managed within Tayside. There is currently an Eating Disorder Service provided regionally with regional inpatient services in Aberdeen.

Local

Case for change
In line with the Mental Health Service Redesign Transformation Programme’s aims and objectives there is a need to provide:

- Models of care which support safe, effective and person-centred care
- Improved care and treatment across hospital and community mental health services that focus on prevention of admission and timely supported discharge
- Hospital services which are designed to provide interventions and care that can only be delivered in an inpatient facility (only 6% of people who access secondary care mental health services each year, need to access care within inpatient services)
- A shift in the balance to primary and community care and care at home
- Models of care that ensure equity of access to services across Tayside
- Service models that support safe, effective and sustainable deployment of staff across Tayside
- Best Value and optimal use of resources to ensure that services are provided from flexible, fit for purpose, patient focused facilities. Opportunities to disinvest in outdated estates and capital assets to reinvest in patient care

To achieve this NHS Tayside and the Integration Joint Boards are developing future service models for General
Adult Mental Health and Learning Disability that will meet the requirements of patient quality, safety and service sustainability, within the constraints of workforce availability and financial affordability.

IJBs have a specific responsibility to design services that are centred on the needs of patients and carers, to reduce the dependence on institutional care and to provide a range of services that are based in communities. This obligation requires engagement with a wide range of stakeholders from service users through statutory and non-statutory provider organisations, professions and the wider public. Integration bodies also have an obligation to, wherever possible, move from traditional responsive services towards services that are designed to anticipate and prevent the avoidable consequences of ill health and inequalities. The Health and Social Care Delivery plan (December 2016) places an expectation of a measurable decrease in emergency hospital admissions and has set a target of a 10% shift in the year 2017/18. As well as improving patient environments NHS Tayside aims to make best use of existing PFI/NPD buildings and dispose of surplus properties that are no longer fit for purpose or able to provide appropriate accommodation to deliver modern healthcare. A three-month public consultation will begin in the summer of 2017 relating to a preferred model of care to deliver adult inpatient mental health and learning disability services across Tayside. During the consultation period, all stakeholder views will be gathered and collated to form part of a report which will be presented to the NHS Tayside and Integration Joint Boards for a final decision.

### 2017/18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
<th>Workstream</th>
</tr>
</thead>
<tbody>
<tr>
<td>Models of Care</td>
<td>Review model of care delivery</td>
<td>Design and implement new model of care across Tayside to shift the balance of care to community and provide high quality care within affordable resourcing</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td>Service Redesign</td>
<td>Complete consultation on Mental Health Service Redesign Programme and commence implementation of preferred model</td>
<td>Rationalise inpatient sites to shift the balance of care and deliver productivity and efficiency gains</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td>Operational Delivery</td>
<td>Consolidate current operational delivery changes</td>
<td>Deliver intermediate care services as a single service across Tayside</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Delivery of a series of operational efficiencies</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Review of administration and clerical processes</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td>Workforce</td>
<td>Realign medical staffing and redesign roles</td>
<td>Reduce by 50% requirement for medical locums</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td></td>
<td>Reduce reliance on supplementary staff and overtime</td>
<td>Effective deployment of staff resource including use of eRostering information</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td></td>
<td>£1.4m</td>
</tr>
</tbody>
</table>

### Workforce Plan

The mental health workforce plans address the current and future models of care reflecting the age profile of our staff and benefit anticipated from integrated health and social care.

### Realising Realistic Medicine

The transformation of the service includes reviewed and improved clinical pathways, revised service delivery models, and most beneficial utilisation of hospital accommodation, aimed at improving patient experience, and providing sustainable, safe and effective, recovery focused services.

### Property and Estates

As well as improving patient environments we aim to make best use of existing PFI/NPD buildings and dispose of surplus property no longer fit for purpose or able to provide appropriate accommodation for modern healthcare.
Older People

**Service Overview**
Health and Social Care Services for Older People are fully devolved to our Health and Social Care Partnerships in Angus, Dundee and Perth & Kinross in accordance with the Public Bodies Joint Working (Scotland) Act 2014.

The Health and Social Care Partnerships (HSCP) deliver services for older people across the whole system pathway from hospital services into the community, working with other statutory services and third sector independent services.

Each HSCP has co-produced with a range of partners and statutory stakeholders, a Strategic Commissioning Plan. They will work in collaboration with acute services to use shared resources for unscheduled care to improve the whole system pathway and to shift the balance of care to support people outside of the acute hospital environment where appropriate, reducing emergency admissions and delays in discharging people home from hospital.

**LDP Performance Standards**
- People newly diagnosed with dementia will have a minimum of one year’s post-diagnostic support

**NHS Tayside Strategy**
This service plan is supported by the Care for Older People Strategy.

**Strategic Context**

**National**
The intended transformation of services for Older People in Tayside is aligned to the Scottish Government’s “Achieving Sustainable Quality in Scotland’s Healthcare: A 2020 Vision” and to “A National Clinical Strategy for Scotland” (2016), the recently published national “Health and Social Care Delivery Plan” and “Scotland’s National Dementia Strategy”. At its centre is the commitment to deliver safe, equitable and effective, person-centred care by an integrated service that is designed around the needs of the local population and delivered as close to home as possible while ensuring that older people, their families and carers, are empowered partners in their own healthcare.

The Scottish Government has published national measures for 2017/18 on the following aspects:
- Unplanned admissions
- Unscheduled hospital beds
- A&E performance
- Delayed discharges
- End of Life Care
- Balance of care/spend

It is the intention of the HSCPs in Tayside to see steady and sustained improvements in these measures and across the national and local outcomes for older people across Tayside.

**Regional**
The HSCPs will work in collaboration with NHS Tayside to identify and explore the potential for regionalisation of certain services where appropriate e.g. Acute Stroke Care.

**Local**
The NHS Tayside Older People’s Strategy was developed in 2015 by the Older People Clinical Board which has a Tayside wide multi-disciplinary membership and it describes how our clinical services will deliver healthcare to older people and people with dementia across the three HSCPs in Tayside for the next five years. Our HSCPs will integrate
work around GP Practices, community pharmacy, third sector providers, statutory health and social care services and communities to ensure a focus on care being provided is to the highest standards of quality and safety. Our resources will be used effectively to deliver services that meet the needs of our increasing older population, and for those living with long term conditions and complex needs.

Older Peoples’ Services in Tayside are currently undergoing major transformational change, identifying opportunities to improve services in each partnership area in collaboration with communities, third sector and other statutory services to improve the safety and sustainability of services and enhance the quality of care.

The focus will be on supporting more older people to live at home or in a homely environment, shifting the balance of care from more traditional bed based models, whilst continuing to ensure the safe delivery of services and improving quality of care based on local and individual need. Our services will be planned and designed with our local communities through our locality management and integrated care team structures to ensure collaborative and coordinated care.

**2017/18 Actions with Associated Efficiencies**

The main aim is that services will be developed in a multidisciplinary/multiagency framework within the three HSCPs organisational and strategic commissioning functions. Such services will provide timely access for older people and people with dementia with appropriate, smooth and evidence-based pathways of care across Tayside. For this we will focus on:

- Implement an Enhanced Community Service for frail older people across Tayside
- Multi-disciplinary and multi-agency model
- Dementia diagnosis and post-diagnostic care and treatment
- NHS Tayside clinical guidelines
- Intermediate care services
- Telehealth
- Functional mental illness
- POA Inpatient Service Review – Phase 1
- Anticipatory care plans
- Reshaping Care for Older People
- Specialist older people health teams
- Transformation of district nursing
- Review of community hospitals

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Angus</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Expand Enhanced Community Support model</td>
<td>Roll-out ECS across remainder of Angus to enable reduction in emergency admissions</td>
<td></td>
</tr>
<tr>
<td>Review community hospital inpatient provision</td>
<td>Consolidation of inpatient numbers and sites in line with demand</td>
<td></td>
</tr>
<tr>
<td>Transform district nursing</td>
<td>Agree business case to implement new model role and implement scheduling and mobile working to improve patient facing time</td>
<td></td>
</tr>
<tr>
<td>Redesign Minor Illness and Injury Service</td>
<td>Implement new model across Angus</td>
<td></td>
</tr>
<tr>
<td>Operational efficiencies and non-recurring</td>
<td>Including management and admin review</td>
<td></td>
</tr>
<tr>
<td><strong>Dundee</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Consolidate Enhanced Community Support</td>
<td>Build on ECS model across Dundee to enable reduction in emergency admissions</td>
<td></td>
</tr>
<tr>
<td>Transform district nursing and service redesign</td>
<td>Agree business case to implement new model role and implement scheduling and mobile working to improve patient facing time</td>
<td></td>
</tr>
<tr>
<td>Reduce bed capacity</td>
<td>Reduce inpatient provision across Dundee to move to single site</td>
<td></td>
</tr>
<tr>
<td>Perth &amp; Kinross</td>
<td>Expand Community Support model</td>
<td>Roll-out ECS across remainder of Perth &amp; Kinross to enable reduction in emergency admissions</td>
</tr>
<tr>
<td>----------------</td>
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<td>--------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Transform district nursing</td>
<td>Agree business case to implement new model role and implement scheduling and mobile working to improve patient facing time</td>
<td></td>
</tr>
<tr>
<td>Review community hospital inpatient provision</td>
<td>Consolidation of inpatient sites in line with demand</td>
<td></td>
</tr>
<tr>
<td>Further develop Community Dementia Model</td>
<td>Develop Community Dementia provision in Strathearn Locality</td>
<td></td>
</tr>
</tbody>
</table>
| Improve frail elderly care | • Development of integrated care teams across each locality  
• Redesign of AHP service provision |

**Total Efficiency Savings**  
£4.2m

**Workforce Plan**
Recruitment and retention of qualified nurses for inpatient services managed through the Partnership remains a challenge and has an impact on the increased costs from supplementary staffing needed to ensure the delivery of safe, quality care. Taking account of the age profile of the health workforce, services will continue to be shaped by the needs of the population, with a particular focus on supporting and enabling people to live healthy and independent lives at home or in a homely setting.

The remodelling of the district nursing workforce through the Transforming District Nursing Programme will be based on redesign of the role and ways of working. A review of the Allied Health Professions workforce will seek opportunities for Occupational Therapy (OT) integration and to deliver on requirements for current service demands. A move toward seven day working will be an essential component of workforce plans.

**Realising Realistic Medicine**
A fundamental aspect of the new models will be the working with communities and individuals to deliver tailored, person-centred care and support and shift away from a reliance on medical models of care toward psycho-social models. This will include a programme of embedding the principles of realising realistic medicine through focusing on what people need to be supported to live well rather than a process-driven approach.

**Property and Estates**
As stated previously, there will be a move away from hospital and institutional care and a shift from hospital based care to community and home-based care. We will seek to eliminate the need for outdated and not fit-for-purpose properties and a reduction in our overall property footprint through transformation of our service delivery models.
Women and Child Health

Service Overview
Women, Children, Young People and Families Service is a pan-Tayside service covering Dundee, Angus and Perth & Kinross. The service consists of Health Visiting, School Nursing, Early Years Support Workers, Looked After Children staff, Allied Health Professions Teams, Immunisation Team, Maternity, Neonatal, Community Child Health, Surgery of Childhood, General Paediatric and Medical Subspecialty, Gynaecology and the Assisted Conception Unit teams.

Key to service delivery is partnership working with the local authorities, Police Scotland and third sector organisations. The NHS Tayside Children’s Service is currently undergoing restructuring with governance provided from the recently established Children’s Board.

LDP Performance Standards
- Sustain and embed alcohol brief interventions in the priority settings of Primary Care, A&E, Antenatal Care, and broaden delivery in wider settings
- At least 80% of pregnant women in each Scottish Index of Multiple Deprivation (SIMD) quintile will have booked for antenatal care by the 12th week of gestation
- 90% of eligible patients commence IVF treatment within 12 months
- 90% of patients referred for Child & Adolescent Mental Health Services (CAMHS) are to start treatment within 18 weeks of referral

NHS Tayside Strategy
This service plan is supported by the Paediatric Strategy.

Our Vision
NHS Tayside recognise that health inequalities arise from variations in social, economic and environmental influences across the life course. Therefore giving children the best possible start in life is crucial to reducing health inequalities. Our ambition in NHS Tayside mirrors the national drive for Scotland to be the best place to grow up with a focus on early intervention and prevention of health inequalities in early years.

Our vision is underpinned by the requirements of the Framework for Maternity Care in Scotland 2011, the Children and Young Peoples Act 2014 and Getting it Right of Every Child (GIRFEC) with a key focus on:
- Improving access and preventing health inequalities
- Prevention, maintaining existing health through anticipation, co-production and self management
- Joining up pathways of care between local authority, primary, secondary care and between clinical services
- Enhancing community care provision
- Hospital admissions are avoided if safer to do so or are as short as possible and people enabled to go home as soon as it is appropriate
- Working towards Ready to Act, incorporating GIRFEC into all aspects of service delivery
- Growing the health visiting workforce
- Implementation of the Children and Young People’s Act (Scotland) 2014
- Corporate parenting and improving the experience of looked after children
- Protecting children and young people from harm

Priorities for 2017/18
- To consider the implications arising from the National Review of Maternity and Neonatal Services in Scotland January 2017 and action accordingly
- Complete a review of maternity theatre utilisation
- Review the provision of community midwifery service currently provided in Angus
• Optimising service efficiency through reduction of cancellations and DNAs
• Implementation of the re-focused roles of health visitors and school nurses
• Delivery of the National Universal Health Visiting Pathway to all children
• Delivery of the nine National Priority Pathways for School Nursing
• Implement the Health Visiting and School Nursing transformational programme led by the Scottish Government
• Implementation of a new immunisation service delivery model
• Assessing to admit rather than admit to assess – enhancing PAU
• Improving patient pathway in OOH to prevent avoidable admission for children
• Redesign of CAMHS outpatient pathways to improve access for this vulnerable group
• Delivery of Tayside wide Integrated Children Services Plan
• Implementation of Ready To Act for the Allied Health Professions

2017/18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
<th>Workstream</th>
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<tbody>
<tr>
<td>Maternity Services</td>
<td>H&amp;SC inpatient redesign</td>
<td>Redesign community maternity units in Angus</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>Ensure timely access to</td>
<td>Improve maternity theatre utilisation</td>
<td>Realistic Medicine</td>
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<td></td>
<td>theatre</td>
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<tr>
<td></td>
<td>Reduce waste (cancellation</td>
<td>Service redesign including technology enhancements</td>
<td>Realistic Medicine</td>
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<tr>
<td></td>
<td>and DNA) in outpatients</td>
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<tr>
<td>Health Visiting</td>
<td>Increase in health visitor</td>
<td>Robust management of staff vacancies and turnover</td>
<td>Workforce and Care Assurance</td>
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<tr>
<td></td>
<td>workforce as per agreement</td>
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<td>with Scottish Government</td>
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<tr>
<td>School Nursing</td>
<td>Re-focused role for school</td>
<td>Redesign of service provision</td>
<td>Workforce and Care Assurance</td>
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<tr>
<td>Immunisation</td>
<td>Vaccination Transformation</td>
<td>Efficiencies through new model of delivery</td>
<td>Realistic Medicine</td>
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<td></td>
<td>Programme</td>
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<tr>
<td>Children’s Homecare</td>
<td>Skill mix review</td>
<td>Workforce plan incorporating change to skill mix</td>
<td>Workforce and Care Assurance</td>
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<tr>
<td></td>
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<td>within homecare teams</td>
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<tr>
<td>Ambulatory Care</td>
<td>To eliminate unnecessary</td>
<td>Redesign of patient pathway by providing rapid access</td>
<td>Realistic Medicine</td>
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<tr>
<td></td>
<td>hospital attendance</td>
<td>to outpatients within 48 hours</td>
<td></td>
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<tr>
<td>Paediatric Service</td>
<td>Reduction in unwarranted</td>
<td>Focus on outpatient DNA rates (Paediatric and CAMHS)</td>
<td>Realistic Medicine</td>
</tr>
<tr>
<td></td>
<td>variation and waste</td>
<td>and ALOS for inpatients</td>
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<tr>
<td>Outcome Bundles</td>
<td>Maximising ACU capacity</td>
<td>Liaise with other Boards to identify potential</td>
<td>Realistic Medicine</td>
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<tr>
<td></td>
<td></td>
<td>additional activity</td>
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<tr>
<td>Workforce</td>
<td>Efficient deployment of</td>
<td>Reduction in avoidable additional duty hours</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td></td>
<td>resources</td>
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<td></td>
<td>Supervision payments</td>
<td>Review of workforce plans</td>
<td>Workforce and Care Assurance</td>
</tr>
</tbody>
</table>

Total Efficiency Savings £1m

2017/18 Local Service Planning
NHS Tayside is working with parents, carers, young people and key partners to develop the first Tayside Collaborative Plan for Children Services. By bringing together universal services including health, education, social work and working with the voluntary sector across Dundee, Angus and Perth & Kinross we want to provide support which can make a difference to parents and carers who need a little information and support or to those with long term needs, from pre-birth through to adulthood.

Locally, we work with our key partners to produce Integrated Children Services Plans and significantly contribute to Local Authority Local Outcome Improvement Plans (LOIP).
Cancer

Service Overview
Cancer Services within the Operational Unit are broadly categorised into three domains: Acute Oncology, Surgical Oncology and Radiotherapy. The service delivery outcomes, budget resource, performance standards and monitoring are undertaken by the individual Directorates who have ownership of specific cancer pathways. These individual elements are brought together under the leadership of the NHS Tayside Cancer Overview Group which has responsibility for creating an integrated approach across operational cancer services, as well as responsibility for ensuring regional collaboration through the North of Scotland Cancer Advisory Network.

LDP Performance Standards
- Cancer waiting times: 31 days from decision to treat (95% performance); 62 days from urgent referral with a suspicion of cancer (95% performance)
- 25% increase in patients diagnosed and treated in the first stage of breast, colorectal and lung cancer

NHS Tayside Strategy
This service plan is supported by the Cancer Strategy.

Chemotherapy Activity
- There is a general year on year increase in the number of patients receiving cancer therapy with the ageing population. Cancer incidence over the next 10 years is expected to increase by 30%.
- With nearly all cancers the opportunities for additional courses of treatment increase for patients as new second and third line treatments have become available in the palliative setting.
- In some diseases such as renal and melanoma there has been a shift from there being very limited effective anti-cancer treatment options to two to three treatment options that can continue for protracted periods of time.
- For a number of cancers there has been a move from three-weekly treatment to people receiving lower doses of treatment given weekly.
- The general lower toxicity of weekly treatment has resulted in clinicians being more willing to consider additional courses of treatment for patients where previously this may not have occurred.
- In some patient cases there has been a change in treatment practice from a maximum of six cycles of therapy to continuous treatment until disease progression.
- Recently approved medicines like Nivolumab and Pembrolizumab are provided until disease progression and can therefore be provided over protracted periods of time. Such treatments have now been supported for lung cancer patients.

Radiotherapy provision
- IMRT for prostate cases started in September 2015, also increased gynaecological IMRT, and now offering IMRT for some colorectal cases.
- Breast cancer is treated in Tayside using field-in-field (FIF) boost technique that optimises the dose distribution. In terms of technique, IMRT optimises the dose to target therefore FIF could be described as a form of IMRT.

Priorities for the delivery of cancer care in 2017-18
- Therapeutic Radiotherapy – Progress plans for the modernisation of our existing radiotherapy facilities to improve flexibility in the service model and address capacity issues. We will complete a Feasibility Study to agree the location for two new linac bunkers and develop the underpinning business case. When complete this will improve the percentage of patients receiving Intensity Modulated Radiotherapy (IMRT).
- Oncology – Progress the Initial Agreement and Outline Business Case for the refurbishment and redesign of the Oncology Unit at Ninewells Hospital to respond to the current and forecast increases in demand for Oncology Care and treatments. The project will be delivered in partnership with Macmillan Cancer Support.
• **Diagnostics** – Make qFit available to all GP practices as, for the first time, we had a 14% reduction in referrals for colonoscopy over 2016/17 as a result of this initiative.

• **MDTs** – Upgrade to accommodation and technology to support MDTs in NHS Tayside to ensure that people with cancer have equity of access to sustainable, high-quality, timeous treatment

• **IMT** – Agree and implement systems and processes that support access to laboratory radiological and pathological investigations results between the North of Scotland Health Boards through SCI gateway.

• **Data and Intelligence** – Design, develop and implement training modules for Cancer Tracking and Information staff for all tumour sites. To support MDT, Quality Performance Indicators, Detect Cancer Early and Cancer Waiting Times data.

• **New roles** – Introduction of cancer patient care co-ordinators in surgery to minimise avoidable system-related delays, improving access to treatment and patient experience through active management of the patients’ pathways and improved booking processes.

• **Collaboration** – Establish a Cancer Pathway Forum to provide a dedicated forum to support cross-directorate review of cancer pathways alongside review of the cancer waiting times performance with a focus on the breast, prostate and colorectal pathways, as these areas experienced consistently lower levels of performance against the cancer standards in 2016.

• **Health and Social Care Integration** – working in Collaboration with Dundee Health and Social Care Partnership, Macmillan Cancer Support and other statutory and voluntary bodies, we will deliver the Dundee Macmillan Improving Cancer Journeys project due to launch May 2017. The learning from this community-based project to support patients living with, and beyond cancer (Ambition 8) will be shared with other local authority areas.

Clinical cancer research is of central importance in providing high quality cancer services and the strategic merit of undertaking an integrated review was recognised. A concurrent review of cancer research is being undertaken by the University of Dundee as part of the development of a funding proposal to re-establish a Cancer Research UK centre of excellence in Dundee. Work is in progress to create an alignment between the key cancer research themes from within University of Dundee and NHS Tayside’s approach, this will:

- Enable individuals with cancer to access latest diagnostic and therapeutic approaches through clinical trials
- Create a working environment and culture, with the needed clinical knowledge and skills that will allow the early adoption of the latest new research findings into clinical care in the form of innovative patient centred service developments, to the benefit of cancer patients
- Enable the recruitment and retention of the highest calibre clinical staff who will be attracted by the opportunity to be active in cutting edge cancer research and/or the opportunity to rapidly translate the latest research findings into state of the art cancer care and treatment
- Opportunity and support for interactions between NHS Tayside clinicians, clinical academics and cancer scientists
- Capacity for precision cancer diagnostics

In order to improve levels of engagement between clinicians and researchers and create the needed interdisciplinary teams with the required scientific and clinical skills, the development of the Cancer Academic Partnership in Tayside (CAPiT) is being progressed to provide the structure to allow interactions and align research and service development. CAPiT will provide an umbrella structure for a number of groups – Academic Cancer Partnerships (ACPs) – focused on disease and clinical areas of highest unmet need where research and service progress will have greatest impact.

### 2017/2018 Cancer Care Performance

#### National Planning

NHS Tayside aims to promote access to high-quality cancer care for all patients and families on the basis of need, recognising that need varies and therefore so may access. Through the Cancer Overview Group, NHS Tayside will set plans and priorities in relation to the national Cancer Strategy Beating Cancer: Ambition and Action and promote improvements through best practice, research, education and audit in service delivery at a local level.

A key aim over 2017/18 is to develop prioritised plans for the achievement of the ambitions set out in the strategy, and oversee implementation. Plans will articulate how all relevant services across primary, community and acute/tertiary care, are joined up in pursuit of improved outcomes thus ensuring the strategic improvement of cancer services in Tayside.

#### Regional Planning

NHS Tayside is one of six Boards operating within a collaborative framework for the North of Scotland Cancer Network (NOSCAN), which is one of the three regional Scottish Cancer Networks responsible for supporting cancer service delivery across Scotland. NOSCAN aims to ensure that consistent and high-quality care is provided equitably across the North of Scotland region.
An infrastructure has been put in place to support regional shared management pathways for a number of low activity tumour groups and the creation of the Regional Oncology Clinical Board (ROCB) is working on developing further collaboration. This regional "safety net" continues to develop by using real patient pathways to develop relationships and more collaborative ways of working.

Recent Scottish Government statistics forecast the number of new cases of cancer in Scotland is predicted to rise by 33% over the next decade, significantly exceeding oncology capacity within the north. Rapidly increasing demand, combined with an ongoing global shortage of oncology professionals, creates significant risk to all three cancer centres if the regional oncology service does not progress from its current embryonic position, to one of a substantive operational service.

Benefits of the Regional Oncology Board include:

- Provision of high-quality specialist oncology services to patients across the north of Scotland, delivered as close to home as possible
- Equity of patient access to specialist oncology services within the north of Scotland region
- Availability of a stable oncology workforce, capable of sustaining service provision during periods of capacity shortfall across the north
- A regional service that consistently meets both quality targets and waiting times
- Effective contribution to board, regional and national service developments
- Regional contingency planning
- Regional level Workforce Planning

Local Planning

**National Scottish Cancer Experience Survey (2016).** Overall patient and carer feedback was positive however areas where improvement is required were around supportive care and signposting to supported self-management. These align to recommendations from Transforming Care after Treatment (TCAT) Programme Phase I Project in NHS Tayside which is due to report in March 2017. The implementation of recommendations will primarily be delivered by the cancer site-specific teams and monitored through Cancer Overview Group. The roll-out of holistic needs assessment and care planning as per TCAT project for all patients will contribute to meeting Ambition 8 of Beating Cancer Ambition and Action (2016). Some future investment will be required to sustain community based Health and Wellbeing events and effective patient involvement.

**Primary Care** Macmillan Lead Cancer GP - In order to provide leadership within primary care and to ensure primary care involvement around cancer prevention; screening; cancer referral; living with and beyond the Associate Medical Director for Primary Care has negotiated the appointment of a lead cancer GP March 2017.

**Risk Stratified Follow-up TCAT Phase III** - NHS Tayside has secured funding to implement risk stratified follow-up for patients diagnosed with colorectal cancer through regional TCAT funding. This will be reported through Cancer Overview Group so that learning can be shared with other site specific groups and facilitate implementation.
Support Services

Service Overview
Support Services currently deliver services to many key sites across Tayside, whether directly employed on that site or delivering to and from that site. The main areas of employment are the main hospital sites of Ninewells, Perth Royal Infirmary, Stracathro, Royal Victoria Hospital, Kings Cross Hospital and all community hospitals, Dental Hospitals and some health centres, GP practices and dental practices. The service employs around 1,500 staff.

Support Services works in partnership with the three local authorities.

The main NHS Tayside/IJB factors we will address in 2017-18 are changes in the delivery of care, the NHS Tayside property strategy and extended hours of working for additional clinic capacity at weekends/evenings.

The longer term impacts include the National Shared Services Agenda and Once for Scotland as well as the National Clinical Strategy and Health and Social Care Local Delivery Plan for Tayside.

The performance of Support Services is captured in returns to NSS/HFS and through local performance scrutiny forums.

NHS Tayside Strategy
This service plan is supported by the People Matter Strategy.

Priorities for the service delivery in 2017-18:
• Portering – the implementation of new rosters
• Catering – review of Ninewells site retail outlets (in-house) to provide a more modern service that meets demand and promotes the concept of ‘grab and go’ healthy options
• Catering – catering strategy to be developed to include a review of Tayside production kitchens and standardisation of menus
• As part of the transformation programme property optimisation workstream, the redesign of the property portfolio will provide opportunities to review site support service workforce
• Transport review to determine need against efficiency – multiple vehicle transfers between sites; reduction in fleet; moving capital purchased vehicles to lease
• Reduction in food waste – initiatives include the reduction in over-ordering of meals by wards

2017-18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
<th>Workstream</th>
</tr>
</thead>
<tbody>
<tr>
<td>Portering</td>
<td>Implementation of the recommendation from the portering review</td>
<td>Implementation of a new roster</td>
<td>Workforce and Care Assurance</td>
</tr>
<tr>
<td>Catering</td>
<td>Reduce food waste</td>
<td>Introduction of Prod Plan</td>
<td>Facilities and Estates</td>
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<tr>
<td></td>
<td></td>
<td>Transfer of snack provision to ward</td>
<td>Facilities and Estates</td>
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<tr>
<td></td>
<td></td>
<td>Systems and processes to manage over ordering of meals</td>
<td>Facilities and Estates</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Review skill mix across retail outlets</td>
<td>Workforce and Care Assurance</td>
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</tbody>
</table>
## Domestic Services

<table>
<thead>
<tr>
<th>Workforce</th>
<th>Resource management</th>
<th>Workforce and Care Assurance</th>
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</table>

## Residences

<table>
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<tr>
<th>Price change</th>
<th>Annual price increase for accommodation</th>
<th>Facilities and Estates</th>
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## Site Support Services

<table>
<thead>
<tr>
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<th>Review of skill mix across all sites</th>
<th>Workforce and Care Assurance</th>
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</table>

## Transport

<table>
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<tr>
<th>Use of transport</th>
<th>Review of the use of taxis, goods and deliveries to look at efficiencies that can be achieved</th>
<th>Facilities and Estates</th>
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</thead>
</table>

## Production Unit

<table>
<thead>
<tr>
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<th>Consolidation of Central Decontamination Unit facilities</th>
<th>Facilities and Estates</th>
</tr>
</thead>
<tbody>
<tr>
<td>Workforce plan</td>
<td>Resource management</td>
<td>Workforce and Care Assurance</td>
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</table>

## Utilities

<table>
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<tr>
<th>Utilities</th>
<th>Support efficient ways of working to reduce the cost of utilities within the production unit waste and variation</th>
<th>Facilities and Estates</th>
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</thead>
</table>

## Workforce

<table>
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<tr>
<th>Reduce reliance on agency staff and overtime</th>
<th>Effective management of annual leave, sickness absence and rotas</th>
<th>Workforce and Care Assurance</th>
</tr>
</thead>
</table>

## Total

£1.1m

### 2017/18 Planning

#### National Planning

Participating in the National Shared Services Strategies for Catering and Portering.

#### Regional Planning

Partner with Fife in a Fleet Management Consortium.

#### Local Planning

Reviewing the management of services in partnership with IJBs to reflect locality working and community planning taking account of changes in service delivery and local facilities across health and social care. Taking opportunities to review how services are managed and delivered going forward.

#### Portering

The Tayside Portering Service is nearing completion of its Portering Review and is due to conclude Phase 2 by April 2017. The review recommendations include a new more clinically responsive delivery model, based around a revised roster of working for all portering in Dundee including Ninewells (circa 140 staff). The new roster will be rolled out in early 2017/18. Thereafter a review of the changes will refine elements within 3-6 months.

Complementary reviews have also taken place in Perth and Angus to ensure efficient ways of working across all sites. A review of Murray Royal Hospital portering services is also due to be completed shortly.

In late 2018, an automated system will be available to enable direct paging of porters by clinics/wards and the automatic allocation of work to the staff in the vicinity of the clinical areas requiring service. This will further support the workforce plan.

#### Catering

There have been a number of catering trials associated with the NHS Tayside Transformation Programme. A review of timing of meal ordering reduced waste through the introduction of ProdPlan+; a system that standardises recipes and ingredient ordering and amounts to regulate the financial outlay in meal preparation. The system also measures the related waste in food unused. NHS Tayside is working in partnership with Health Facilities Scotland, RhFM and Zero Waste Scotland to achieve a programme of reduction in food waste. The National Catering Strategy promotes four or five large national cook/freeze production units. The Transformation Programme is engaged in drafting a business case in order that Tayside maybe considered for a review of Ninewells site retail outlets (in-house).
Domestics
Whilst there is no current Shared Services Agenda in place for domestic staff, any changes in service delivery will be influenced by local clinical strategies. The current intention is that domestic services will align more closely with ward areas and become more part of the overall multi-disciplinary team. If this proposal goes forward then the way in which staff are allocated, managed and supported may change in terms of the daily allocation of tasks and overall middle and senior management.

Site Support
There are a number of specifics regarded as ‘site’ that capture a number of tasks passed to Site Support by other services over time. Each locality (Dundee, Angus, Perth & Kinross) and Ninewells itself has a lead for site support. This ranges from managing fire response to parking, signage, CCTV, pool cars, keys, badges, mortuaries and residences. A proposal has been made to ‘repatriate’ some of the tasks transferred to Site Support from Estates. This could further release management resource targeted at sustaining these areas and incorporate into existing structures. The review of Site Support Services will fundamentally improve productivity and enhance the quality of service provided whilst enabling a review of the senior management middle grade workload and consider re-aligning the workforce to reflect the strategic vision of acute services.

Transport & Logistics
A review of the print strategy is also underway that may influence potential for savings in 2017/18.
Service Overview
The Property Department (approx 270 staff) provides services across a diverse property portfolio to ensure statutory compliance and that the build environment is fit-for-purpose and managed effectively. The department is made up of six divisions: Estates/Grounds/Specialist Services; New Works/Minor Works; Administration; Fire Safety; Asset Management; and Environmental & Technical including Health & Safety compliance, Quality Assurance and Environmental. Performance standards include Internal Audit, e-KSF, iMatter, Absence, Financial Performance and SCART as well as National reporting via FMS. External performance monitored via the BSI, ISO 9001 Audit.

NHS Tayside Strategy
This service plan is supported by the People Matter Strategy.

Priorities for the service delivery in 2017-18
NHS Tayside is committed to using the estate as an enabler to support our emerging clinical strategies, new models of care and to deliver long term savings and efficiencies. Our focus for the one year plan is to:

- Develop and deliver our Clinical Strategies that enable the development of an NHS Tayside Master Plan
- Develop and submit an Initial Agreement and Outline Business Case to Scottish Government to secure essential infrastructure investment across the estate to provide resilience, assurance and allow for future clinical expansion
- Support the delivery of our capital programme
- Monitor and review energy efficiency across the estate with our partners focusing on resilience and cost reduction
- Review of Estates Division workforce structure, location and skill mix to align with the developing property portfolio and national, regional and local strategies including Health and Social Care partnerships
- Update the current Property and Asset Management Strategy (PAMS) to align with our strategic vision

2017-18 Actions with Associated Efficiencies

<table>
<thead>
<tr>
<th>Service Area</th>
<th>What</th>
<th>How</th>
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</thead>
<tbody>
<tr>
<td>Estates</td>
<td>Workforce plan to underpin clinical strategies and re-design programmes</td>
<td>Management of staff vacancies</td>
<td>Workforce and Care Assurance</td>
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<tr>
<td></td>
<td>Grounds maintenance</td>
<td>The continuation of the grounds maintenance review to deliver further efficiency</td>
<td>Facilities and Estates</td>
</tr>
<tr>
<td></td>
<td>Property optimisation</td>
<td>Alignment of property to clinical service redesigns</td>
<td>Property</td>
</tr>
<tr>
<td></td>
<td>Energy efficiency</td>
<td>Release of savings through the Carbon Energy Fund</td>
<td>Facilities and Estates</td>
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<tr>
<td></td>
<td>Electronic ways of working</td>
<td>Property Department payment of utility charges through Direct Debit scheme</td>
<td>Facilities and Estates</td>
</tr>
<tr>
<td></td>
<td>Review of rates revaluation</td>
<td>Through the national rates revaluation exercise NHS Tayside has been working with the local assessors to ensure the costs are contained within in our existing recurring budget</td>
<td>Property</td>
</tr>
<tr>
<td></td>
<td>Materials best value</td>
<td>Adoption of first ranked products</td>
<td>Better Buying and Procurement</td>
</tr>
</tbody>
</table>

Total | £1.1m |
**2017/18 planning**

**National Planning/Regional Planning**
NHS Tayside Property Department chairs the Tayside and Fife Property and Asset Collaborative meeting whose intention is to develop strategic resource review and planning between NHS Tayside and the four neighbouring Local Authorities to explore a wide range of opportunities for collaboration with partners and other authorities where benefits may exist. The potential benefits could be local, regional and/or national.

**Local Planning**
The Property Department leads on the development and issuing of the Property Asset Management Strategy (PAMS). The Property Department via its focus and strategic intentions will align its resources to support the strategic demands of NHS Scotland (NHSS), NHS Tayside, the IJBs and Local Authority/Public Sector partners.

The Property Department plays a critical role in NHS Tayside’s ability to deliver the five year transformation programme, the clinical strategies and the IJBs through a robust and effective property portfolio management and disposal strategy and is a key participant in the development of NHS Tayside’s Strategic Plans in relation to the development and delivery of Site Master Plans. This is the essential requirement to enable NHS Tayside to realise its strategic plans.

The Property Department faces an ambitious programme of property portfolio review and rationalisation over the next five years and beyond. To facilitate the effective delivery of this, the department has reviewed and aligned available resources to ensure NHS Tayside is best placed to deliver on these. The primary focus of the review has been the creation of the Asset Management Team and the commencement of a restructure within the Estates Division. The other primary focus for the Property Department will be greater emphasis on energy efficiency and compliance of statutory obligations to ensure a clear focus on quality and improvement leading to efficiencies.

**Realising Realistic Medicine**
It is the intention that the PAMS and the developing master plan would reflect such requirements and the Property Department would align its resources to facilitate clinical demands. The Property Department is actively involved in the development of the Ninewells and PRI master plans and is a key participant in the service redesign requirements that emerge through the delivery of the clinical strategies and service reviews.

**Property and Estates**
The main implications for the Property Department for any service or organisation redesign will be seen within the property portfolio and a reduction to the footprint. The Estates Division will align its service resources, skill mix and workforce/workshop locations across the estate to ensure the most effective use of resources is in place.
8 Workforce

Our workforce is at the centre of the NHS Tayside's transformation, leading our quality and safety, delivering our development and productivity gains, and ensuring effectiveness of our care and services. Without our workforce in the best shape possible and empowered to deliver excellence every day, NHS Tayside’s vision will not be achieved.

Priorities for 2017/18 to enhance our workforce:
- Delivering the right workforce – developing a robust integrated workforce plan that reflects delivery of our clinical strategies and partnership arrangements, embedding a joint approach to delivery of health and social care
- Securing talent – creating the right conditions to attract and retain the best people through efficient, effective and value-based recruitment underpinned by continuous development processes
- Growing the right culture to create a great place to work and deliver excellent care
- Ensure an environment which values wellbeing, where all staff feel healthy, happy and safe
- Create a culture of engagement where all staff are actively involved in the decisions that affect them about the services they provide, and a culture of active support through change

NHS Tayside’s path to transformational change means redesigning how we deliver our services in the future. To do so we must secure an overall reduction in our workforce costs so that we can better invest in the range of services our population relies on. This change will be achieved by the reprofiling of our workforce, reducing our use of supplementary staff and supporting the retraining and redeployment of staff to our new and transformed models of care.

Our future workforce profiles are shaped by our clinical strategies and the requirement for transformational change within our services. The workforce planning process is therefore driven by our overall strategic aims. Through a focus on local service planning and devolved authority to our Local Partnership Fora, the Board ensures both effective clinical and partnership leadership and engagement in the local workforce planning process and that these play a key role in the development of our corporate workforce plan.

At the same time, we understand that in order to deliver a good patient experience, we also have to ensure a positive staff experience. Alongside our plans to ensure operational and cost effective delivery of care, our workforce strategy will also ensure our continuing development of partnership working, both with our trades unions and with every member of our team, through a culture and leadership ethos that fosters staff engagement.
## Strategic Workforce Priorities for 2017/18

| Delivering the right workforce | Services delivered by permanent staffing secures high-quality, reliable care for patients. Reducing our use of agency and other temporary staffing improves our delivery and reduces our costs. Achieving reductions in our establishment-equivalent costs forms a key part of budget and workforce plans, we will also challenge those areas, particularly back office functions, where our cost base is above the national average. Effective recruitment and retention is therefore a key feature of our plans, and in the year ahead more structured career planning will become more feasible as our hiring plans deliver and talent management systems mature. Across the NHS there have been a number of national reports and recommendations relating to nursing and midwifery staffing and skill mix. Through application of the National Nursing and Midwifery Workforce Tools we have been carrying out our own work to make sure our nurse staffing is mapped, not only to the number of patients, but also the complexity of each individual’s needs. Through our daily safety huddles we ensure safe staffing levels on our wards, including escalation processes where staffing levels do not meet recommendations for managing patient acuity. This means prompt action is taken to ensure we meet and exceed the care standards our patients deserve. In 2017/18, we will invest in the concept of a ‘nursing pool’ aimed at supporting individuals to work in a way that suits their personal lives, while supporting those who may have left the profession to return to practice as a stepping stone to securing future roles and careers. Through this, we will aim to target areas where recruitment has proved challenging. We will continue our investment in the Modern Apprenticeship Programme seeking opportunities to expand the scheme further, while continuing the work of our Health and Social Care Academy, which offers training and essential work experience to support individuals’ employability. |
| Securing talent | People are key to successfully delivering the NHS Tayside vision, mission and strategy. We expect that vacancies are filled by individuals with the appropriate expertise and experience to enable us to fulfil our aims and objectives. The promotion and adoption of a ‘Values Based’ approach to our recruitment and induction aims to attract and select future employees on the basis that their individual values and behaviours align with the values of the Board and NHS Scotland. By recruiting against our values, we believe we will improve recruitment standards and empower the business to make good recruitment decisions that aid our long-term retention and development of staff. This use of values-based recruitment is one element in a broader values strategy to promote effective individual and team working, in order to support the delivery of high-quality services and care. |
**Growing the culture**

We believe we are judged by how we act and that our reputation is defined by how we deliver against our vision and put into practice our core values. A key focus of our workforce strategy is therefore to embed an organisational culture focused on delivering a great place to receive care by ensuring we are a great place to work.

In 2016/17 the Board commissioned a review of our culture, using expert input drawn from the King's Fund and NHS Improvement to identify our strengths and begin our development looking at the aspects of our culture today and their contrast with where we aim to be. 2017/18 will see us focus on our design and implementation of action plans in the priority areas of:

- Recruitment and Talent Management
- Leadership development (key roles)
- Leadership behaviours (all staff)

This design stage will support NHS Tayside to develop a robust, focused Collective Leadership Strategy from Autumn of 2017, combining the priorities of improving both patient and staff experience.

**Wellbeing**

Ensuring the safety, mental health and overall wellbeing of those who work within our team is a central aim of the Board. As one of NHS Scotland's most improved Boards around reducing sickness absence, we recognise that staff wellbeing is a primary driver for improving attendance rates, which in turn can positively impact patient care. We have already taken action to improve the support available for staff, from provision of specialist independent advice from our Occupational Health, Healthy Working Lives and Wellbeing Services, through to developing a toolkit such as 'Live Positive' to help staff and managers identify and address stress and anxiety inside and outside the workplace.

2017/18 will see the launch of a wider Wellbeing Strategy that seeks to improve long-term absence performance through the development of individual resilience and self-management.

**Engagement**

We have set out our commitment to staff to continue to develop our organisation through involving our staff in defining what great experience is, and helping to shape the systems and processes that deliver it.

Alongside a communication strategy that ensures staff are informed though internal bulletins, staff magazine, and regular email communication, we continue to actively seek staff views on where we can enhance their day-to-day experience through our positive promotion of iMatter. This work is already seeing benefits, with NHS Tayside enjoying the highest response rates of any health board in Scotland.

At the heart of our engagement strategy is a strong history of promoting staff engagement through partnership working with our Professional and Trades Union groups. By ensuring the full, early and ongoing engagement through the work of the Area Clinical Forum, Area Partnership Forum, Local Partnership Fora, and across the range of the professional infrastructure, we will build on this to ensure a full understanding of the importance of change, ensure equality of opportunity, and by empowering ownership and personal leadership enable delivery of our safety, planning, quality and transformation agendas.

2017/18 will see a comprehensive partnership work plan, developed with our key trade union partners, delivering a joint commitment to openness and a mutual and meaningful commitment to long term strategic and service change built on full involvement in leading change.

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In delivering the highest quality, safe, effective and person-centred care and transforming our services, our workforce is the critical enabler. NHS Tayside has already published a people strategy that describes our key priorities and sets out our approach to delivering the NHS Scotland 'Everyone Matters 2020 Workforce Vision'. Against the Board priorities identified for delivery in across 2017/18 within Scottish Government circular DL (2016) 23, the following will be actioned:
<table>
<thead>
<tr>
<th>Aims</th>
<th>Key Programmes of Work 2017-18</th>
</tr>
</thead>
<tbody>
<tr>
<td>Healthy organisational culture - ensure delivery of iMatter plans,</td>
<td>• Refresh our approach to delivering NHS Scotland's values</td>
</tr>
<tr>
<td>involve staff in decision making, and take meaningful action on</td>
<td>• Roll out iMatter to the whole organisation including staff across Health and Social Care</td>
</tr>
<tr>
<td>staff experience for all staff.</td>
<td>Partnerships, producing iMatter engagement reports and action plans in 2017</td>
</tr>
<tr>
<td></td>
<td>• Progress with pilot of redesign of senior Board officer appraisal process</td>
</tr>
<tr>
<td></td>
<td>• Drive forward full eKSF compliance</td>
</tr>
<tr>
<td>Sustainable - take action to promote health, wellbeing and</td>
<td>• Launch of framework, co-produced with our trade unions and professional experts, that will</td>
</tr>
<tr>
<td>resilience of the workforce, to ensure that all staff are able to</td>
<td>further support individual staff taking ownership of their own physical and emotional</td>
</tr>
<tr>
<td>play an active role throughout their careers and are aware of the</td>
<td>wellbeing, helping them lead healthy lifestyles.</td>
</tr>
<tr>
<td>support available to them.</td>
<td></td>
</tr>
<tr>
<td>Capable - build confidence and competence among staff in using</td>
<td>• Continue to work in partnership together in the delivery of training and education for our</td>
</tr>
<tr>
<td>technology to make decisions and deliver care by encouraging active</td>
<td>workforce, in areas such as ensuring all staff have opportunity to have a development review,</td>
</tr>
<tr>
<td>participation in learning.</td>
<td>and access to a computer in order to undertake e-learning opportunities</td>
</tr>
<tr>
<td>Capable - work across boundaries (between professions, between</td>
<td>• Refresh of Learning and Development and Organisational and Development strategies</td>
</tr>
<tr>
<td>primary and secondary care, between sectors and so on) to share</td>
<td></td>
</tr>
<tr>
<td>good practice in learning and development, evidence-informed</td>
<td></td>
</tr>
<tr>
<td>practice and organisational development.</td>
<td></td>
</tr>
<tr>
<td>Workforce to deliver Integrated Services - working with partners,</td>
<td>• Development of a joint workforce/organisational plan for each Health and Social Care</td>
</tr>
<tr>
<td>develop workforce planning capacity and capability in the</td>
<td>Partnership that aims to promote a fully integrated workforce</td>
</tr>
<tr>
<td>integrated service.</td>
<td>• Creation of an internal nursing ‘pool’ to enable rapid deployment of resources as a</td>
</tr>
<tr>
<td></td>
<td>capacity tool designed to flex according to patient service need</td>
</tr>
<tr>
<td></td>
<td>• Return to Practice programmes to commence in June 2017</td>
</tr>
<tr>
<td>Effective Leadership &amp; Management - implement the new development</td>
<td>• Delivery of NHS Scotland leadership and talent management development programmes</td>
</tr>
<tr>
<td>programme for board-level leadership and talent management.</td>
<td>• Application of national Board-level appraisal arrangements</td>
</tr>
<tr>
<td></td>
<td>• Delivery of management development programmes</td>
</tr>
</tbody>
</table>
There are a number of critical elements which will enable NHS Tayside to achieve success as it transforms services, care and treatment over the next five years. The key programmes of work in three of these enablers – eHealth, capital plan and workforce – are detailed below.

**eHealth**
The aim of the five-year eHealth Strategy is to consolidate work to replace current systems to ensure a robust platform that will be the foundation of our Electronic Patient Records, as well as supporting information transfer between NHS boards to support local, regional and national patient pathways. We are committed to delivering the national patient administration system (TrakCare) and we have committed to replacing our community/mental health system, implementing a system to support Health and Social Care Integration and continuing the development of our local portal to ensure integration across systems. These systems, once implemented, along with the improvements in our current infrastructure, mobile working and the use of telemedicine and telecare, will deliver our 2020 vision.

The eHealth priorities for 2017-18 are matched to the seven national strategic aims:

<table>
<thead>
<tr>
<th>Aims</th>
<th>Key Programmes of Work 2017-18</th>
</tr>
</thead>
</table>
| To enhance the availability of appropriate information for healthcare workers and the tools to use and communicate that information effectively to improve quality | • Implementation of TrakCare  
• Implementation of EMIS Web for community  
• Deployment of new laptops and mobile devices for easy access |
| To support people to communicate with NHSScotland, manage their own health and wellbeing, and to become more active participants in the care and services they receive. | • Implementation of GP on-line services  
• Development of patient portal facilities  
• Test use of home monitoring devices |
| To contribute to care integration and to support people with long term conditions | • Extend use of telehealth/telemedicine facilities  
• Enhance predictive modelling tools to provide information on long term conditions  
• Enhance data sharing capabilities between agencies |
| To improve the safety of people taking medicines and their effective use. | • Promote wider implementation of the national pharmacy solutions  
• Provide greater access to pharmacists for Clinical Portal  
• Develop business case for implementation of a Hospital Electronic Prescribing and Medicines Administration (HEPMA) solution |
| To provide clinical and other managers across the health and social care spectrum with the timely management information they need to inform their decisions on service quality, performance and delivery. | • Implementation of Strata Pathways as referral tools  
• Work towards a single Electronic Patient Record and removal of redundant silo systems  
• Enhance information management systems across partners |
| To maximise efficient working practices, minimise wasteful variation, bring about measurable savings and ensure value for money. | • Implementation of mobile technology  
• Further reduction of local hosting computer rooms  
• Development of device management strategy  
• Implementation of rostering |
| To contribute to innovation occurring through the Health Innovation Partnerships, the research community and suppliers, including the small and medium enterprise (SME) sector. | • Work in partnership with Academic Health Science Partnership to deploy home electronic devices to support patient care  
• Support new digital health initiatives in a local setting |
Financial Plan

LDP Performance Standard

- Operate within agreed revenue resource limit; capital resource limit; and meet cash requirement

NHS Tayside receives resources nationally to provide health services to its catchment population of the residents of Tayside. The principle revenue resource is determined through the National Resource Allocation Formula (NRAC) with Tayside’s current target share calculated at 7.85% of all territorial boards. The resources received are within 1% of this target share following an allocation of NRAC parity funding.

An uplift on our Baseline Revenue Resource for 2017/18 has been provided for based on a GDP uplift of 1.5% for 2017/18. Of this uplift 1.1% will be directed towards Integration Authorities for delivering improved outcomes in social care, and to support the commitment on Living Wage for social care workers. The Baseline Revenue Resource confirmed for NHS Tayside for 2017/18 is set out in the table below:

<table>
<thead>
<tr>
<th>2017/18</th>
<th>£m</th>
</tr>
</thead>
<tbody>
<tr>
<td>Baseline Resource B/fwd</td>
<td>702.6</td>
</tr>
<tr>
<td>Baseline Uplift</td>
<td>10.5</td>
</tr>
<tr>
<td>Transfer to Integration Authority</td>
<td>(7.8)</td>
</tr>
<tr>
<td>NRAC parity funding</td>
<td>8.0</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>713.3</strong></td>
</tr>
</tbody>
</table>

Other key elements of the funding implications on Boards for 2017/18 is the continuation of an Outcomes Framework providing a focus on delivering strategic priorities. In order to provide Boards with greater flexibility on decisions on how to maximise value from this resource against clearly defined outcomes, the intention is to “bundle” together a range of earmarks previously distributed individually. To this end the Board will be provided with a total resource and left with the flexibility of deploying this resource to meet the targets set within the Outcomes Framework. The table below recognises the elements of the Outcomes Framework. NHS Tayside will receive an allocation of close to £11.3m in 2017/18, reflecting a similar value to that received in 2016/17.

<table>
<thead>
<tr>
<th>Outcomes Framework</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>eHealth Bundle</td>
<td>IVF Heat Target</td>
</tr>
<tr>
<td>HAI Bundle</td>
<td>Support for Neonatal Managed Clinical Networks</td>
</tr>
<tr>
<td>Maternity Services &amp; Maternal &amp; Infant Nutrition Bundle</td>
<td>Effective Prevention Bundle</td>
</tr>
<tr>
<td>Dental Services Bundle</td>
<td></td>
</tr>
</tbody>
</table>

The Board’s revenue resources will also be supplemented by a range of known allocations in 2017/18. The key allocations are in relation to Research and Development, Stracathro Regional Treatment Centre, New Medicines allocation together with a range of others. In total in excess of £25m is expected.

The Scottish Budget sets out an investment programme of £128m to be allocated to Boards as part of the investment in reform. Of this sum, approximately £58m is new investment. At this stage, it is not clear what allocation will be made to NHS Tayside.
This is set out in the table below:

<table>
<thead>
<tr>
<th></th>
<th>2017/18</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Total Investment</td>
</tr>
<tr>
<td></td>
<td>£m</td>
</tr>
<tr>
<td>Primary Care</td>
<td>60.0</td>
</tr>
<tr>
<td>Mental Health</td>
<td>30.0</td>
</tr>
<tr>
<td>Transformational Change</td>
<td>25.0</td>
</tr>
<tr>
<td>Trauma Networks</td>
<td>5.0</td>
</tr>
<tr>
<td>Cancer</td>
<td>8.0</td>
</tr>
<tr>
<td>Total Investment in Reform</td>
<td>128.0</td>
</tr>
</tbody>
</table>

At this stage Scottish Government has not confirmed the level of resource to be deployed to each Board, although some of this resource is an extension of existing programmes. The Primary Care and Mental Health resources will be directed towards the Health and Social Care Partnerships for governing.

For Primary Care, it is identified that particular focus should be given to developing and expanding multi-disciplinary teams; sustainability of provision; development of GP clusters; and responsiveness to a new GP contract. For mental health, particular focus should be given to developing new models of care and support for mental health in primary care settings, improving the physical health of people with mental health problems, and improving mental health outcomes for people with physical health conditions, reducing unwarranted variation in access and assuring timely access, and developing services that focus on the mental health and wellbeing of children, young people and families, including improved access to perinatal mental health services. This investment will facilitate the commitment to shift the balance of care, so that by 2021/22 more than half of the NHS frontline spending will be in Community Health Services.

Further national investment is expected for both IVF treatment and Insulin Pumps. National investment of £4.9m is identified of which £4m is new investment.

A range of external contributions is provided for from the Board’s Core Revenue Resource principally in relation to national services.

A summary of the revenue plan is set out below:

<table>
<thead>
<tr>
<th>Forecast Resources Available</th>
<th>2017/18 £m</th>
</tr>
</thead>
<tbody>
<tr>
<td>Baseline Allocation</td>
<td>713.3</td>
</tr>
<tr>
<td>Outcomes Framework Allocation</td>
<td>11.3</td>
</tr>
<tr>
<td>Other Anticipated Allocations</td>
<td>25.6</td>
</tr>
<tr>
<td>External Contributions</td>
<td>(4.9)</td>
</tr>
<tr>
<td>Primary Medical Services</td>
<td>60.0</td>
</tr>
<tr>
<td>Depreciation</td>
<td>(18.1)</td>
</tr>
<tr>
<td><strong>Sub-Total – Core Revenue Resource Limit</strong></td>
<td><strong>787.2</strong></td>
</tr>
<tr>
<td>Non Core Revenue Resource Limit</td>
<td>31.6</td>
</tr>
<tr>
<td>Primary Care Services (Non Discretionary)</td>
<td>42.4</td>
</tr>
<tr>
<td><strong>Total Resources</strong></td>
<td><strong>861.2</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Expenditure Plan</th>
<th>2017/18 £m</th>
</tr>
</thead>
<tbody>
<tr>
<td>Core Operational Unit</td>
<td>425.1</td>
</tr>
<tr>
<td>Integrated Joint Boards</td>
<td>393.7</td>
</tr>
<tr>
<td>Income from Other Boards</td>
<td>-78.9</td>
</tr>
<tr>
<td><strong>Sub-Total</strong></td>
<td><strong>472.9</strong></td>
</tr>
<tr>
<td>Healthcare Providers outwith Tayside</td>
<td>20.2</td>
</tr>
</tbody>
</table>
Against a required efficiency saving programme of £49.8m to deliver financial break even, the programme is currently assessed at £45.8m with £5m identified as high risk. The Board is continuing to work closely with the Scottish Government to mitigate the high risk of £5m that remains within the plan.

The Public bodies (Joint Working) (Scotland) Act 2014 provides a framework for the effective integration of adult health and social care services. Its policy ambition is to:

“...improve the quality and consistency of services for patients, carers, service users and their families: to provide seamless, joined up quality health and social care services in order to care for people in their own homes or a homely setting where it is safe to do so; and to ensure resources are used effectively and efficiently to deliver services that meet the increasing number of people with longer term and often complex needs, many of whom are older.”

The arrangements for the establishment of the three Health and Social Care Partnerships were set out within the Integration Schemes established between NHS Tayside and the respective Local Authorities aligned to each partnership. The Integration Schemes for each of the three health and social care partnerships were approved by Scottish Ministers in October 2015.

The creation of the Integration Authorities from 1 April, 2016, saw a reconfiguration and transfer of resources through delegation of functions to each of the new Joint Boards together with the transfer of resources in relation to Hosted Services. The previous table indicates the scale of the resource delegated to the Integrated Joint Boards and under their direct delegated control.

The table below provides an assessment of the annual incremental changes in 2017/18 for which the Board requires to budget. This derives a level of over commitment of resources.
Operational Delivery Plan | 2017-2018

| Less Uplift | (10.7) |
| Efficiency Savings Required to Deliver Financial Break Even | 49.8 |
| % of Baseline RRL | 7.0% |

The following is assumed within the plan in terms of saving delivery.

<table>
<thead>
<tr>
<th>2017/18</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recurring</td>
</tr>
<tr>
<td>Non Recurring</td>
</tr>
</tbody>
</table>

Our programme of efficiency continues to focus on our workstream programme (shown below) that adopts a close correlation to the national direction and is informed through the work initiated in 2015 and progressed in 2016/17.

The programme is also informed through the work being progressed nationally through the close collaboration of all Scottish Boards, in conjunction with Scottish Government, driving greater efficiency, and leading to a lower cost base for all.

The Sustainability and Value programme will require the Board to demonstrate:
- implementation of the Effective Prescribing programme
- delivery of a quality and cost assessed improvement plan to respond to Productive Opportunities identified from benchmarked performance
- reduction in medical and nursing agency and locum expenditure, as part of a national drive to reduce spend by at least 25% in-year
- implementation of opportunities identified by the national Shared Services Programme

In addition a focus will be on the practical early steps being taken to ensure the Board is co-operating fully in regional planning and delivery of services during 2017/18. By September, regional planning and delivery aspects will be more fully developed.

A risk assessment of the 2017/18 efficiency programme is set out in the table below.

<table>
<thead>
<tr>
<th>Risk Assessment</th>
<th>High</th>
<th>Medium</th>
<th>Low</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Workforce &amp; Care Assurance</td>
<td>0.7</td>
<td>3.9</td>
<td>4.2</td>
<td>8.8</td>
</tr>
<tr>
<td>Realistic Medicine</td>
<td>0.4</td>
<td>0.5</td>
<td>2.5</td>
<td>3.4</td>
</tr>
<tr>
<td>Better Buying &amp; Procurement</td>
<td></td>
<td></td>
<td>1.5</td>
<td>1.5</td>
</tr>
<tr>
<td>Repatriating Services</td>
<td>1.4</td>
<td></td>
<td></td>
<td>1.4</td>
</tr>
<tr>
<td>Facilities &amp; Estates/Site Services</td>
<td></td>
<td>0.7</td>
<td></td>
<td>0.7</td>
</tr>
<tr>
<td>Service Redesign &amp; Productive Opportunities</td>
<td>1.5</td>
<td>1.3</td>
<td>4.0</td>
<td>6.8</td>
</tr>
<tr>
<td>Regional Working Opportunities</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Property – Asset Proceeds</td>
<td>0.4</td>
<td></td>
<td>2.5</td>
<td>2.9</td>
</tr>
<tr>
<td>IJBs – Hosp &amp; Comm Services</td>
<td>0.5</td>
<td>1.8</td>
<td>3.3</td>
<td>5.6</td>
</tr>
<tr>
<td>IJBs – Prescribing</td>
<td>1.9</td>
<td>0.7</td>
<td>1.6</td>
<td>4.2</td>
</tr>
<tr>
<td>Financial Flexibility</td>
<td>2.0</td>
<td>8.5</td>
<td></td>
<td>10.5</td>
</tr>
<tr>
<td>Total</td>
<td>5.0</td>
<td>12.0</td>
<td>28.8</td>
<td>45.8</td>
</tr>
</tbody>
</table>
**Capital Plan**
The capital funding estimated to be made available in 2017-18 is as follows:

<table>
<thead>
<tr>
<th>Funding Source</th>
<th>£000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Formula capital allocation</td>
<td>9,473</td>
</tr>
<tr>
<td>Project specific</td>
<td>911</td>
</tr>
<tr>
<td>Radiotherapy</td>
<td>270</td>
</tr>
<tr>
<td>Transfer from RRL to CRL</td>
<td>3,500</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td><strong>14,154</strong></td>
</tr>
</tbody>
</table>

For planning purposes, boards have been advised to assume a flat position on formula capital allocations. No further Scottish Government allocations have been anticipated in 2017/18 over and above the indicative formula capital allocation, the ring fenced radiotherapy rolling replacement programme, the ring fenced energy initiatives agreed in conjunction with Health Facilities Scotland, and the agreed slippage from 2016/17 to be returned from Scottish Government in 2017/18. Project specific funding includes charitable sources of funding.

The net book value (NBV) of asset sales is deducted from capital funding in order to supplement the national Capital Resource Limit. Discussions will be advanced with Scottish Government for a continuation of the agreement reached in 2016/17 that the NBV of asset disposals can be transferred to revenue in order to assist the overall NHS Tayside revenue position for the period up to and including 2019/20.

**Capital Forecast**
The 2017/18 capital forecast is shown in the table below and is subject to amendment in the face of changing clinical risks and priorities and the availability of sources of funding.

<table>
<thead>
<tr>
<th>Capital Expenditure Description</th>
<th>£000</th>
</tr>
</thead>
<tbody>
<tr>
<td>Radiotherapy equipment</td>
<td>1,010</td>
</tr>
<tr>
<td>State of The Estate</td>
<td>5,024</td>
</tr>
<tr>
<td>Medical equipment</td>
<td>3,500</td>
</tr>
<tr>
<td><strong>Priority projects including:</strong></td>
<td></td>
</tr>
<tr>
<td>ICT telephony</td>
<td>1,000</td>
</tr>
<tr>
<td>Central Decontamination Unit investment</td>
<td>1,000</td>
</tr>
<tr>
<td>eHealth investment programme</td>
<td>905</td>
</tr>
<tr>
<td>Biomass boiler</td>
<td>234</td>
</tr>
<tr>
<td>All other Capital Expenditure</td>
<td>1,481</td>
</tr>
<tr>
<td><strong>Total Forecast Capital Expenditure 2017/18</strong></td>
<td><strong>14,154</strong></td>
</tr>
</tbody>
</table>

There is a pressing need for preliminary infrastructure works (e.g. power supplies, air handling) on the Board’s ageing facilities necessary to provide resilience and compliance, before major improvement projects can be commenced. This has a particular impact on the Ninewells site and a revised Initial Agreement has been shared with Scottish Government colleagues for comment prior to the formal submission to the Scottish Government CIG Capital Investment Group (CIG) for approval. Accordingly, amounts for infrastructure have been earmarked in the plan, subject to a successful approval process through CIG.

The draft forecast schedules the projects according to clinical priority and ability to deliver within the anticipated available resources, recognising the requirement for appropriate decant facilities. An overview of the Capital Forecast is set out as follows:
### Key programmes of work during 2017/18

| **Statutory Compliance and Backlog Maintenance** | The expectation of Scottish Government is that a proportion of the formula capital allocation should be spent addressing statutory compliance and backlog maintenance as identified through the Estates Asset Management System (EAMS) and Property and Asset Management Strategy (PAMS). An earmark of circa **£2.5 million** has been included in 2017/18 to progress such works. |
| **Medical Equipment** | In 2017/18 the earmark has been set at **£3.5 million**. There is an expectation that £2.0 million of the medical equipment top-slice will be utilised by the Rolling Replacement Programme, which covers radiology, scopes, anaesthetics, renal and ultrasounds. Scottish Government provides capital funding for certain projects of national significance. The replacement CT Scanner and PET CT Scanner for cancer treatment, funded in 2016/17, are expected to become operational in early 2017/18. Additional funding to purchase radiotherapy supporting equipment is expected in 2017/18. |
| **Information Management and Technology (IMT)** | The top-slice for IMT has been increased for 2017/18 to **£1.1 million** (£0.95 million Acute and £0.15 million Primary Care) in 2017/18. There is also a further **£0.905 million** earmarked in 2017/18 for the eHealth Investment Programme to support the implementation of TrakCare. Approval for this project was given in February 2015 by Tayside NHS Board. An earmark of **£1.0 million** has been included in 2017/18 to support the replacement of the current telephony system. |
| **Primary Care Developments** | A top-slice of circa **£0.25 million** per annum is applied to fund Primary Care works. In relation to Bridge of Earn surgery a range of options have been developed which require further detail to be worked up in conjunction with the Capital Projects Team. Options for the provision of Primary Care facilities across the Carse of Gowrie are also being reviewed. |

### Corporate functions

NHS Tayside's corporate functions ensure that corporate, information, clinical and staff governance responsibilities are met in full at all times, creating a secure environment in which health and care services may be delivered.

NHS Tayside corporate functions consist of Public Health/Health Promotion, Finance, eHealth, Human Resources, Corporate Board, Corporate Medical and Corporate Nursing directorates.

All of the corporate functions’ budgets consist almost entirely of staff costs. While cash releasing productive opportunities will emerge in future years through enhanced use of technology and enhanced regional working, savings made in the 2017-18 financial year are dependent on natural staff turnover, allowing changes to be made to workforce profiles.

Each area has indentified efficiency savings which will be made in 2017-18 which amount to a total of **£1.7m**.
11 Property Asset Disposal

The Five-Year Transformation Programme for Property will reduce the property footprint in Tayside, releasing a significant capital receipt and reduce the existing backlog maintenance on these properties. Delivery of this programme will enhance the quality of care for patients and improve staff experience by providing a more effective and efficient way of caring for them in the community or in a building which is fit-for-purpose, with highly-skilled multi-disciplinary and, potentially, multi-agency teams. Service redesign and any subsequent sale of property will be based on clinical evidence or achieving cost-effective use and will have the patient, staff member or member of the public at the heart of every decision.

**2017/18 Asset Disposal Programme**

<table>
<thead>
<tr>
<th>Property Name</th>
<th>Current Position</th>
<th>Expected Completion Date</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Exchequer Properties 2017/18</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Little Cairnie</td>
<td>Demolition complete, preferred bidder status</td>
<td>April 2017</td>
</tr>
<tr>
<td>Aberfeldy</td>
<td>Progressing legal documents for sale of property</td>
<td>April 2017</td>
</tr>
<tr>
<td><strong>Domestic Properties</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Marketing</td>
<td>Marketing April 2018</td>
<td>June 2017</td>
</tr>
<tr>
<td>Liff Fields A and B</td>
<td>Marketing commenced</td>
<td>June 2017</td>
</tr>
<tr>
<td><strong>Strathmartine Hospital (clawback)</strong></td>
<td>Progressing with developer’s professional advisors</td>
<td>June 2017</td>
</tr>
<tr>
<td>Whitehills Lodge</td>
<td>Marketing being progressed</td>
<td>June 2017</td>
</tr>
<tr>
<td>Chapel Bond</td>
<td>Discussions ongoing</td>
<td>March 2018</td>
</tr>
<tr>
<td>Trades Lane</td>
<td>Offer to purchase received from local community group who is still to obtain funding. Parallel marketing of property ongoing.</td>
<td>March 2018</td>
</tr>
<tr>
<td>Maryfield House</td>
<td>Development site status proceeding to consultation stage</td>
<td>March 2018</td>
</tr>
<tr>
<td>Sunnyside overage</td>
<td>Capital receipt on developer’s planning approval</td>
<td>March 2018</td>
</tr>
<tr>
<td>Wedderburn House</td>
<td>Options being considered for marketing of property</td>
<td>March 2018</td>
</tr>
<tr>
<td>4 Dudhope Terrace</td>
<td>At preferred bidder status</td>
<td>April 2017</td>
</tr>
<tr>
<td><strong>Estimated Total Proceeds</strong></td>
<td></td>
<td><strong>£2.94m</strong></td>
</tr>
</tbody>
</table>

The above will result in £600,000 saved in ongoing revenue and £2.4m saved in backlog maintenance. Looking ahead, we will develop a Masterplan, which will inform the development of the Property Asset Management Strategy and Financial Strategies in the future and underpin any future cases for investment, and disinvestment, within the existing estate in NHS Tayside.
Communications and Engagement

An overarching Corporate Communications and Engagement Strategy 2017-2022 is a key pillar to delivering NHS Tayside’s strategic objectives and priorities and will significantly contribute to the Five Year Transformation Programme.

A Communications and Engagement Workplan and Action Plan will be produced each year to reflect the priorities of the five-year programme.

**Communications Strategy 2017/18**

**Internal campaign**

The medium-term programme continues with information-sharing updates and engagement sessions for staff to keep them up-to-date with our programme of transformation, our plans for the future, how our whole organisation efforts to achieve financial stability are going and how they can help and get involved.

Staff can continue to share their ideas and plans to save money in their own departments across the organisation and with patients so everyone can see redesign ideas and suggestions on how to tackle efficiencies and waste are coming from those at the frontline.

The Transformation Programme office has established a team of champions to support the follow-up of ideas and initiatives in a new process for 2017-18 called ‘Bright Ideas’ to work with all staff who provide ideas or thinking about ways to transform NHS Tayside.

**Campaign includes:**

- Local staff awareness and understanding of Value Your NHS (VYN)
- Ongoing engagement sessions with staff across Tayside, in big and small, informal and formal events
- Value Your NHS bulletins to raise understanding of NHS Tayside approach
- New approach to clinical engagement driven by clinically-led programme to drive Realistic Medicine
- Chair and Chief Executive and Director Team lunch sessions with staff

- Coffee breaks with Chair and Chief Executive
- VYN ‘ideas’ Button on Staffnet – share frontline ideas
- VYN Staffnet zone
- VYN Roadshows and suggestion stands in canteens and public areas
- Transformation workstreams have a tailored Communications and Engagement Plan

**Public campaign**

**Overview**

The Value Your NHS brand and campaign will continue to be used widely in all of our stakeholder materials and engagement events. The public-facing campaign has proved successful in raising awareness of the steps they can personally and collectively take to support NHS Tayside by: knowing who to turn to when they are ill; reducing medicines waste; driving down ‘Did Not Attends’; helping us to prevent spread of norovirus; etc, and present a call to action to the public to join with us to take responsibility for their health and their family’s health.

**Campaign includes:**

- Series of media releases with messages relating to transformation workstreams – medicines waste, DNAs, Know Who To Turn To, Using NHS Resources Wisely
- VYN Zone on NHS Tayside website where videos and information for the public (and staff) can be posted
- Social Media campaign on all initiatives, including patients, families and carers, the public and staff telling us why they value NHS Tayside
## Communications and Engagement Delivery Plan 2016/17

<table>
<thead>
<tr>
<th>Actions</th>
<th>Objective</th>
<th>Methods</th>
<th>Frequency/timeline of communications and engagement</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Staff, public and all our stakeholders engaged in second phase of the Value Your NHS campaign</strong></td>
<td>Raise awareness of transformation of services, challenges and redesign key messages, public campaigns, etc</td>
<td>Value Your NHS Staff Bulletin</td>
<td>At least once per month April 17 to Mar 18</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Materials developed in partnership with Staffside</td>
<td>New materials developed - Summer 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Staff engagement events</td>
<td>Quarterly</td>
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<tr>
<td></td>
<td></td>
<td>Public Partner sessions</td>
<td>November 2017</td>
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<tr>
<td></td>
<td></td>
<td>VYN at Public events where appropriate</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Spectra articles</td>
<td>Each issue in 2017-18</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Media releases</td>
<td>Ongoing</td>
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<tr>
<td></td>
<td></td>
<td>Video releases</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Social Media</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td></td>
<td>NHS Tayside website</td>
<td>Autumn 2017</td>
</tr>
<tr>
<td><strong>Promotion of NHS Tayside and Value Your NHS Vision and Aims</strong></td>
<td>Deliver a coherent and consistent message to all stakeholders about NHS Tayside and what it does</td>
<td>Produce key messages and materials for organisational cascade and inclusion in public materials</td>
<td>Summer 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Social Media campaign</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Videos of key themes released online and on social media</td>
<td>Ongoing</td>
</tr>
<tr>
<td><strong>Staff engagement – sessions, suggestion stands, roadshows</strong></td>
<td>Senior leaders and managers more visible and more accessible to all stakeholders</td>
<td>Value Your NHS mobile presentation in staff canteens and public areas to raise awareness and encourage feedback and ideas</td>
<td>2017-18</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Bright Ideas team to identify areas where tests of change can be implemented</td>
<td>2017-18</td>
</tr>
<tr>
<td><strong>Case studies for staff and the public from workstreams</strong></td>
<td>Showcase good work which is improving outcomes for patients and our staff with real life examples</td>
<td>Value Your NHS Bulletin</td>
<td>June 2017 onwards</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Staffnet site</td>
<td>August 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Video podcasts of case studies</td>
<td>November 2017</td>
</tr>
<tr>
<td><strong>Public campaigns around Value Your NHS</strong></td>
<td>Our public know what they can do to support their NHS and a call to action to them to think twice about how they use NHS resources</td>
<td>Media Releases and social media campaigns to support: Reduction in Did Not Attends, Know Who to Turn To, Medicines Waste, Zero Tolerance on staff abuse, Using NHS resources wisely</td>
<td>Ongoing</td>
</tr>
<tr>
<td><strong>Work with Public Involvement Manager to encourage and promote feedback from patients and the public</strong></td>
<td>To inform current and future redesign and transformation and to gauge the strength and impact of our messages</td>
<td>Social media NHS Tayside Website Focus groups</td>
<td>November 2017</td>
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<tr>
<td>Section</td>
<td>Item</td>
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<td>National and Local Context</td>
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<td>Our Five Year Transformation Programme</td>
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<td>Organisational Strategy</td>
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<td>Strategic Themes</td>
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<td>Essential Enablers</td>
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<td>Property</td>
<td>12</td>
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<td>Medicines Management</td>
<td>14</td>
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<td></td>
<td>Workforce and Care Assurance</td>
<td>16</td>
<td></td>
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<tr>
<td></td>
<td>eHealth</td>
<td>19</td>
<td></td>
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<tr>
<td>4</td>
<td>Shaping Our Future</td>
<td>21</td>
<td></td>
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<tr>
<td></td>
<td>Transforming Our Services</td>
<td>22</td>
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<td>Five Year Financial Framework</td>
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<td>Communications and Engagement</td>
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Section 1

Introduction

Welcome to NHS Tayside’s Five Year Transformation Plan.

It sets out the strategic transformation required to deliver a radical programme of service redesign to improve health and wellbeing for the people and communities of Tayside.

This strategic direction was developed in partnership with clinicians and staff, as well as the public and many other stakeholders, and all involved acknowledge the need for change to improve the sustainability of services and enhance the quality of care.

The ambitions in this plan are challenging, but deliverable and will drive the longer-term service change – and support our staff – to ensure we continue to provide the best and safest care and treatment we can for our patients, their families and carers and the public.

We also need to acknowledge that an achievement of health equity must underpin all we do as a health and healthcare provider.

Whilst historically the NHS has been very focused on issues around hospitals, there is recognition and support across the system that the key issue is the move to community services, the prevention agenda, proactive care and the development and scale of self-care for many of the people who currently use services.

The choices we are required to make are complex and will involve change and therefore it is vital that we have public and professional input to the process. Therefore, we are committed to consulting, engaging and empowering our staff and our communities to help us to make the decisions on these important changes.

The people of Tayside deserve high-quality, safe and effective services, but these must be delivered through real transformation to ensure sustainability and affordability. Our Five Year Programme is key to fulfil our collective ambition to redesign health and healthcare services which are fit for the future.
Section 2
Strategic Context

In this section we:
• Explain what we do in Tayside and North-East Fife, what our population challenges are, what we are proud of and where we are going
• Review in brief the national and local context – the environment in which we will pursue our programme of change
• Explain what our Five Year Transformation Programme is

NHS Tayside – What we do

NHS Tayside provides primary, community, secondary and specialist care to around 450,000 people in Tayside and North-East Fife from more than 20 major and community hospitals and many more community health centres, GP practices and health and social care hubs. Ninewells Hospital in Dundee, Perth Royal Infirmary and Stracathro Hospital are teaching hospitals. We employ over 14,000 people and have an annual turnover of nearly £900m.

In 2016-17 our activity included the following:
• 108,758 A&E attendances
• 231,782 new outpatient appointments
• 1,005,672 follow-up appointments
• 16,464 day case procedures
• 85,698 outpatient procedures
• 15,589 elective inpatient stays
• 48,692 non-elective inpatient stays
• 1,101,546 community service contacts
**Our population challenges**

In order to plan services that will deliver our vision it is vital that we understand our population challenges and their health and healthcare needs. This understanding will ensure that our strategic priorities supported by our initiatives, projects and programmes, are focused on where the greatest health gain can be made.

Our population is likely to increase by 14% over the next 25 years as opposed to 8.8% for the rest of Scotland. This means many older people living with complex and multiple conditions. We know that those who are disadvantaged often have poorer health and that is why tackling inequalities is one of our key priorities in Tayside, especially in the early years and with families. We have many successes in this area but we must keep targeting our health improvement programmes towards those most in need.

**What we are proud of**

NHS Tayside has a strong track record in delivering high-quality, safe and effective care for all our patients. We have been pioneers in patient safety over the past decade with a relentless focus on improving quality and safety and reducing harm. We have delivered:

- Implemented NEWS (National Early Warning Score) across all inpatient areas including acute services, community hospitals and mental health services
- The successful implementation of Multidisciplinary Team safety briefings at all handover meetings in the Neonatal unit
- Successfully implemented the central line bundle in paediatrics reducing central line infection rates
- Established reliable processes for medications on admission and discharge across Tayside with a focus upon testing alternative methods of measuring for improvement e.g. case note reviews

We have also been at the forefront of new models of care:

- A new community dementia pathway which supports individuals and families with multi-disciplinary teams in their own home and their own communities
- The establishment of the Enhanced Community Service which involves health professionals, including GPs, pharmacists, allied health professionals, district nurses and others working together as a single team, in partnership with social care and voluntary sector colleagues, to support individual patients in their own home
- Opening of the new Young People's Unit at Dudhope
- Family Nurse Partnership has helped over 830 families

During 2016-17 we have achieved:

- Top performing Board for A&E four-hour waiting times
- 88% for our 12 weeks from referral to outpatient appointment target - fourth in Scotland
- 93.3% of our patients begin cancer treatment within 62 days of referral
- Exceeding national standard with 96.3% of our patients waiting no longer than three weeks for appropriate drug or alcohol treatment
- In the Inpatient Experience Survey 2016, 93% of patients rated care and treatment as excellent or good
National and local context

Scottish Government 2020 Vision\(^1\) – and beyond

By 2020 everyone is able to live longer, healthier lives at home, or in a homely setting. This is the Scottish Government’s strategic vision for achieving sustainable quality in the delivery of health and healthcare services across Scotland, in the face of the significant challenges of Scotland’s public health record, changing demography and the economic environment.

Health and Social Care Integration – Public Bodies (Joint Working) (Scotland) Act 2014

The transfer of services for adults and older people to the new health and social care partnerships took place on 1 April 2016 across Scotland. In Tayside, there are three partnerships in Angus, Dundee and Perth & Kinross. At its heart, health and social care integration is about ensuring that those who use services get the right care and support whatever their needs, at any point in their care journey. It means all services are focused on person-centred planning and delivery, so that people get the right care, in the right place, at the right time.

National Clinical Strategy

The new national Clinical Strategy for the NHS in Scotland\(^2\) was launched in 2016. It sets out the framework for the development of health services across Scotland for the next 15 years. It is designed to give an evidence-based, high-level perspective of why change is needed and what direction that change should take.

---

1. 2020 Vision
2. National Clinical Strategy for Scotland
The Health and Social Care Delivery Plan for Scotland

The Health and Social Care Delivery Plan for Scotland³ was launched in December 2016. The plan sets out a programme to further enhance health and social care services in Scotland and we have a health and social care system that:

- is integrated
- focuses on prevention, anticipation and supported self-management
- will make day-case treatment the norm where hospital treatment is required and cannot be provided in a community setting
- focuses on care being provided to the highest standards of quality and safety, whatever the setting, with the person at the centre of all decisions
- ensures people get back into their home or community environment as soon as appropriate with minimal risk of readmission

While the plan concentrates on health services, it acknowledges that its aspirations will only be delivered through a wider focus on the support provided by a range of services. It is also clear that change must take place at pace and in collaboration with partners across and outside of the public sector, and that partnership working is essential for the planning that will deliver the actions described in it.

Realising Realistic Medicine

Realising Realistic Medicine⁴ is the annual report from the Chief Medical Officer which was published in February 2017. Realistic Medicine puts the person receiving health and care at the centre of decision making and encourages a personalised approach to their care.

Its aims of reducing harm and waste, tackling unwarranted variation in care, managing clinical risk, and innovating to improve, are essential to a well-functioning and sustainable NHS. NHS Tayside is progressing a Realistic Medicine programme led by a senior clinician with the aim of engaging other clinicians in the debate and setting out a roadmap for NHS Tayside.

Building on strong local partnerships

We have built strong partnerships with our local partners over the years and we will develop these even further, as well as build a co-production approach with communities, as we recognise they are critical for us to ensure joint planning for future services.

Our partners include: local authorities and other public sectors; our universities colleagues; the Academic Health Science Partnership; third and voluntary sectors; community planning partners; and patients, public and communities. We have developed an NHS Tayside 2020 Vision which shows the importance of working with all our partners to deliver services in the future.

Health Equity

NHS Tayside is committed to tackling health inequalities as we know that inequalities caused by relative poverty can have a devastating effect on the communities we serve. That effect is the enormous scale of poor mental health and wellbeing, long-term physical ill health and early death in the poorest communities.

We must build targeted community programmes with all our partners to make communities more resilient and support them to take control of their neighbourhoods and the health and healthcare services provided there.

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³ Health and Social Care Delivery Plan for Scotland
⁴ Realising Realistic Medicine
Our Five Year Transformation Programme 2017-2022

The NHS Tayside Transformation Programme was established in December 2015 to address the need to transform services in order to maintain quality of care delivery and performance while returning to sustainable recurring financial balance over the medium term. The projection financial plan identified a need to achieve productivity and efficiency measures of around £210m over the period of the five year programme.

The Transformation Programme was designed to start to address the specific challenges identified from an initial diagnostic analysis of the areas of current overspends and variations and from benchmarking data. The programme was therefore focused around six workstreams and underpinned by clinical strategy and service redesign priorities.

It also sets out the financial plans that underpin the transformation, and our commitment to fully comply with national policy, legislation and the requirements of the Scottish Government.

As a Board we are committed to ensuring that everyone has the best care experience possible. The NHS Tayside Clinical Services Strategy – Reshaping Clinical Services for the Future, sets the direction for the service redesign and transformational change required to reshape clinical services over the next five years and beyond.

The Transformation Programme is designed to support the delivery of changes that will result in the outcomes as follows:

- Improving patient outcomes, quality and safety as indicated in the NHS Tayside 2020 Vision
- Identifying and delivering a sustainable workforce achieving financial balance
- Cost effective service delivery across the whole spectrum of health and care in Tayside

Programme Governance

NHS Tayside Transformation Programme is overseen by the Transformation Programme Board chaired by NHS Tayside’s Board Chairman. This Programme Board meets on a monthly basis. The scope of the Transformation Programme supports the delivery of changes that will result in the outcomes as follows:

1. Sustainable financial balance
2. Improving patient outcomes, quality and safety
3. Cost effective service delivery

Programme Structure

This will be through the oversight of the six Workstreams:

- **Realistic Medicine**
- **Right Patients in Tayside/Repatriation**
- **Workforce and Care Assurance**
- **Better Buying and Procurement**
- **Facilities and Estates**
- **Property**

A Transformation Executive Group, chaired by the Director of Strategic Change, reviews the activities of the Strategic Workstreams on a weekly basis, allowing for decision-making and deployment of resources to address issues or risks without delay.

The Executive Group is supported and receives reports from the Transformation Programme Office that will track progress of the workstreams on a day-to-day basis.
Section 3
Organisational Strategy

In this section we will describe our:

- Vision and Values
- Strategic Themes and Essential Enablers
- NHS Tayside Clinical Services Strategy
- Financial Plan
- Communications and Engagement Approach

Our Vision and Values

We want everyone to have a positive experience of health and healthcare. Person-centred, safe and effective care is our priority for communities across Tayside. Our ambition for everyone is that every day we deliver standards of healthcare that we would want for our own loved ones.

We believe we are judged by how we act and that our reputation is defined by how we deliver against our vision and how we put our core values into practice.

We are committed to implementing the Health Promoting Health Service (Action in Acute Care) as laid out in CMO Letter (15) 2015 where every healthcare contact is a health improvement opportunity.

We developed a Vision and Values for NHS Tayside in partnership with our staff, our families and carers and the public and these promises are at the heart of everything we do.

To bring the values alive at the frontline for all members of staff, there are associated behaviours aligned to each of them.
Strategic Themes

NHS Tayside organisational strategy will be underpinned by four strategic themes which will be essential in delivering the transformational change required. Through the five-year planning process, each of the service groups/directorates are commissioning plans aligned to these strategic themes:

1. **Pursuing quality improvement to be the safest, most effective and person-centred organisation in the NHS in Scotland**

   - For our patients this means receiving healthcare that is centred on their needs, delivers the best possible outcomes that are important to them, in settings that are appropriate for their needs
   - For our staff this means working in an ambitious work environment, within high-performing teams in an organisation that is seen as the employer of choice
   - We will compare ourselves rigorously with best practice in the NHS and pursue every improvement opportunity to give consistent and reliable care

2. **Safely reduce our costs**

   - For our patients this means removing any elements of their care pathways that do not add value to their experience or outcomes
   - For our staff we will ensure we make best use of their skills and ideas as they are best placed to identify duplication, waste and ineffective use of resources

3. **Supporting high performance through productivity and efficiency**

   - For our patients this means being supported by staff who are highly-educated, skilled, caring and compassionate, delivering services which are clean and safe
   - For our staff, this means, through their actions, demonstrate the values of accountability and understand the clear link between their personal practice, their team’s goals and those of the wider organisation
   - As an organisation, part of our improvement focus will be driven through benchmarking our performance and against best in class

4. **Improving care through collaboration and partnership**

   - For our patients this means they will experience healthcare which is integrated through primary, community, mental health, hospital and social care and feel supported to manage their own conditions with a focus on preventing illness and crises and reducing the need for urgent care
   - For our staff and those working in the wider health and social care system being involved in the development in new models of care and ways of working for the benefit of patients, their families and their carers
Essential Enablers

NHS Tayside has identified seven essential enablers that are critical to achieving our vision and delivering on our strategic themes. These will support the operational and director-led workstream efficiency programmes:

- **eHealth**
  NHS Tayside has a highly-developed five year eHealth strategy with a robust IT infrastructure supporting our transformational change.

- **Improvement and Business Change**
  NHS Tayside must have the right skills to drive forward the transformational business change required. Directorates and services will be supported by specialist individuals and teams to make change, drive out inefficiencies and, most importantly, improve outcomes and patient experience.

- **Property**
  A five year property improvement and disposal plan to reduce our ageing estate and allow us to re-align our services within a new footprint across Tayside to allow co-location and effective patient flow, improve patient experience and improve infection prevention and efficiency.

- **Strategic Profiling, National and Local Benchmarking**
  In order to plan services that will deliver our vision it is vital that we understand our population challenges and their health needs. This understanding will ensure that our strategic priorities are focused on where the greatest health gain can be made. Independent benchmarking will identify areas of focus for our service redesign, workforce and financial plans in the context of the five year transformation programme.

- **Shared Services Infrastructure and Procurement**
  NHS Tayside is committed to the Shared Services Agenda and supports the approach adopted that has sought to achieve efficiencies and improve productivity. We support the ‘Once for Scotland’ to realise opportunities in relation to quality, efficiency and savings.

- **Education and Training**
  All of our staff, on every level, have opportunities to further their training and education. We provide training placements for student nurses, doctors, midwives and other healthcare professionals, as well as opportunities for modern apprentices and pre-work placements. The Improvement Academy is a valuable resource which offers a state-of-the-art environment for training and education.

- **Research & Development and Innovation**
  Integral to the delivery of high-quality treatment and care for patients is pioneering research and development and opportunities to innovate across all areas. Expertise is critical and the establishment of the Academic Health Science Partnership in Tayside brings together University of Dundee and NHS Tayside to improve the health of the population through advancement of health research, education of healthcare professionals and improved quality and safety.
In addition to these seven essential enablers that are critical to the achievement of our transformation plans, Property, Medicines Management, Workforce and Care Assurance and eHealth are also key elements which will contribute to the success of our Five Year Programme:

**Property**

NHS Tayside views Property and Asset Management as a contributor to core business resource planning so as to ensure that the physical asset base is aligned with the organisation’s Strategic Service Planning. Asset management is strongly linked to investment planning to ensure that we can deliver our key primary objectives.

**Workstream Objectives**

The Property Sales & Brokerage Plan Strategic Workstream will:

- Identify all assets for sale that ensure repayment of the brokerage to Scottish Government and deliver future revenue savings through the reduction of maintenance back-log and recurring operating costs
- Maximise the use of the existing property portfolio and optimise the use in conjunction with LA partnerships (and other agencies)

**Property and Asset Management Strategy (PAMS)**

NHS Tayside’s five-year property and asset management strategy (PAMS) is based on NHS Tayside’s long-term vision to ensure that planning and investment in our estate is right and aligns with the timescale for our transformational change programme. The PAMS is reviewed every two years to ensure that this alignment is maintained and it has an important role to play in enabling change, ensuring that our plans accommodate the way services will be delivered in the future, taking full account of, improvements in technology, telemedicine and the impact of an ageing population whilst delivering savings, reducing our overall running costs and ensuring that all decisions to invest or disinvest are properly targeted.

Ultimately the plan will ensure NHS Tayside has high quality, fit-for-purpose buildings located in the right place in order to deliver safe, efficient and effective health and healthcare services to our local populations. Our estate is also often one of the factors which create a lasting impression in our patients’ minds – our reputation depends in part on working from good quality physical environments. Finally there is a strong evidence base to support the therapeutic benefits of a good quality environment.

It is expected that during this five-year plan, NHS Tayside will have reduced the property base by 22 sites. This will ensure our existing property portfolio is fit for purpose and significant progress will have been made in providing alternative models of care within our community settings.

The plan will also focus resources on updating the EAMS data for all GP premises across Tayside.

In addition, new workstreams will emerge that will work towards transforming the property portfolio over the coming years to meet the needs of a range of strategies including critical care and trauma centres, shaping surgical and medical services and the multidisciplinary team model of care being implemented by the local Health and Social Care Partnerships.

However, the Board is also cognisant of the difficulties on occasions of either generating interest in assets held for sale, depending on either market conditions, or the constraints of properties on offer. All of this makes for challenging forecasting of either both timing of sales, or indeed the sales proceeds. The best offers often have significant conditions attached to them, all of which potentially delay the progress. Any offer that is subject to planning conditions also factors in the potential for not only delay, but also the risk of not completing. The Board, however, has to maximise the sales disposal proceeds and demonstrate best value.

In recognising this, asset proceeds in 2017/18 are indicated at £2.9 million with the two subsequent years at £2.5m per annum with an operating assumption that over this period that the Board will be able to retain the full asset receipt within the revenue stream.
In the light of the developing Clinical Strategies, it is anticipated that further site rationalisation will be identified. This, in particular, will come to fruition through consideration of the Older People’s Strategy although other non-clinical sites will also be considered. Collaboration with our Local Authority partners to consider opportunities for Smarter Office working will also feature.

NHS Tayside will utilise its Property and Asset Management Strategy (PAMS) to align asset objectives with Corporate Objectives, Strategic Plans and Clinical Strategy Direction to:

- Ensure overall efficient and effective use of assets in the medium and long term
- Provide a platform for structured and rigorous forward thinking
- Provide a basis for corporate and consultative strategy development
- Give an explicit description of the direction of the organisation
- Bring clarity to the way assets are managed within the organisation
- Provide corporate processes for assets
- Provide performance measures and targets for assets
- Ensure robust data management and measurement of estate performance
- Ensure that service need drives forward the asset strategies

A substantial property asset base underpins the delivery of NHS Tayside’s wide range of health and healthcare services. This substantial asset base needs to develop to enable it to better support existing services and to reflect evolving new services. Even modest improvements in performance of these assets have the potential to deliver significant benefits for patients and staff as well as efficiency savings.

The Scottish Government’s strategy for increasing efficiency in the public sector gives further impetus to effectively managing property and asset performance. Managing property and assets more efficiently results in NHS Tayside saving money, which it can invest back into services, while property and assets perform better and more sustainably for the benefit of patients and staff. At a strategic level, the Board of NHS Tayside is regularly faced with significant investment and disinvestment decisions as part of the ongoing modernisation of the asset base to respond to and support the delivery of service reconfiguration across Tayside. The challenge is heightened by funding pressures, which means that the Board must prioritise its investment and disinvestment requirements more rigorously, ensuring affordability and continued development of its Local Delivery Plan to support the transformational change required to deliver the Route Map to the 2020 Vision.
Medicines Management

The Prescribing Management Group (PMG) has been established to develop an evolving five year prescribing strategy, developed in collaboration with clinical teams across Tayside supported by horizon scanning data and local system intelligence. The strategy will address the triumvirate of improving our patients’ experience of care (including quality and satisfaction); improving the health of our populations; and reducing the per capita cost of prescribing. This is a clinically focused programme which considers whole pathways of care and not just the single dimension of prescribing costs.

The PMG functions as a collaborative to allocate, monitor and agree actions to make optimal use of the prescribing budget. They will deliver a whole system approach to developing prescribing action plans, implementation of prescribing projects and monitoring, identification and management of financial risks within prescribing.

The Health and Social Care Partnership Integrated Joint Boards and NHS Tayside prescribing forums have a responsibility to ensure actions are delivered to make certain their local prescribing performance is safe, clinically effective and cost effective and the identified opportunities set by the PMG are delivered.

Within the Health and Social Care Partnerships are local Medicines Management Groups (MMGs), led by the Clinical Directors and supported by locality pharmacists and the Prescribing Support Unit (PSU). These MMGs generate and interrogate information regarding prescribing priority areas, financial targets, explore variation between practices, and examine prescribing processes between primary and secondary care.

Medicines are the most frequent and widely used NHS treatment. Audit Scotland reminded us that during 2011/12 there were 91 million prescriptions issued by around 1,000 GP practices in Scotland, costing £974 million, which increased further in 2014/15 to £1.19 billion. Territorial NHS boards spend around 11% of their annual budgets on GP prescriptions. This expenditure is influenced by a multitude of diverse factors including an ageing population with increased requirements for long term condition management, new advances in therapy, the effects of deprivation on ill health, health behaviours and disease prevalence. Additionally implementation of national guidance on best practice and standards of care e.g. SIGN guidelines and HIS standards have had an overall effect of increasing the prescribing of medicines.

Medicines are therefore a significant and increasing area of expenditure for Boards in NHS Scotland. Added to this are the challenges presented by the current economic climate with tightening financial resources available to deliver current services and respond to the increasing demands for health and healthcare, including medicines.

In line with the NHS Scotland Quality Strategy there is therefore a need to ensure that the most effective medicine is provided to everyone who will benefit and that the treatment delivers best value for the NHS.

NHS Tayside currently budgets £80m annually for Family Health Service (FHS) prescribing and £45m for secondary care prescribing. The gap between NHS Tayside and the Scottish average for FHS spending has been growing over recent years, driven by early adoption of new medicines and indications for conditions such as anticoagulation and chronic and neuropathic pain.

Unused medicines cost us £1.4m per year

Let your doctor know before discharge if you have enough medicine at home

Help us reduce waste #lovenhtayside #valuemynhs

There is national evidence that often there is too much medication prescribed and dispensed and that there may be considerable waste of medicines. The important principles are to ensure that the right patients have the right medicines and at the right time and that they are do not unnecessarily receive medicines or multiple medications that can result in unnecessary harm.

Prescribing expenditure in Primary Care in NHS Tayside has been increasing gradually over the last two years, and the gap from the Scottish average is widening. We aim to improve the quality of prescribing by reducing waste, variation and harm in the use of medicines while achieving financial efficiencies in medicines expenditure. Substantial progress has been made to reduce inappropriate prescribing expenditure within NHS Tayside, through a range of activities including cost minimisation initiatives, improved formulary access and optimised stock management and distribution.
The aim of this work plan is to continue to embed cost effective prescribing within NHS Tayside in order to enable positive patient outcomes through the following three overarching objectives:

**Improved Information Provision and Analysis**
We will engage with healthcare professionals through effective communication and information provision to influence prescribing behaviours and will improve Prescribing Information provided to practices on cost-effective prescribing from the Prescribing Support Unit.

**Building Capacity and Targeting Resources**
We will use available tools and resources to maximise cost effective prescribing opportunities, linking with other initiatives to sustain change and where appropriate building further capacity to improve cost effective prescribing through increased ownership, incentives and collaborative regional/national.

**Integrated Approach**
We will foster an integrated approach to cost effective prescribing across the health and social care systems.

On this basis, efficiency measures have been developed across three aspects:

**Centrally Negotiated, Locally Actioned**
These interventions include implementation and monitoring of rebate schemes, and centrally directed tariff changes. There is always a level of variation around pricing in any given year; we have therefore included in our planning that a number of other cost increases will be offset against price falls compared to previous years.

**Medicines - Managed Interventions**
This includes a range of measures that will help reduce core medicine spend across the five year period of the transformation programme. This will include the review of pathways and the application of a programme budgeting approach to ensure that the most appropriate, cost-effective medication is being adopted in for example respiratory, asthma, pain and mental health. We will also address variation in prescribing across primary care with the deployment of a practice review team under our Quality Outcomes Framework Plus (QOF+) programme, supported by flexible deployment of our locality pharmacy teams. In addition there are areas of work that have been previously identified as opportunities to mitigate increasing spend on medicines where we will deploy strong, clinical and organisational leadership to deliver. These include areas such as Cardiology, Urology and Pain pathway.

**Non Medicines - Managed Interventions**
Non-medicine prescribing accounts for approximately 10% of the overall FHS prescribing cost across Tayside and there remains scope for improvement and cost reduction. Our focus will be on working with General Practices and Integrated Joint Boards (IJBs) to reduce prescribing costs as well as working with the Nursing directorate to work together to improve non medicine prescribing including aspects such as catheters, dressings and oral nutritional supplies.

**Improved Governance Framework**
In light of the introduction of IJBs, and reflecting the NHS Tayside position regarding FHS prescribing costs, the overall Medicine Governance framework has been revised to focus on delivery of the transformation programme within the Realistic medicine workstream.

In addition the prescribing support unit are developing a cluster based report on medicines usage to identify and address areas of high cost, growth and variation across Tayside. The new form of data provision will allow practice clusters to identify areas of prescribing improvements. This supports our direction of travel to provide high quality data and information, to support meaningful improvement dialogue with GP practices.
The role of our workforce is central to successful delivery of NHS Tayside’s Transformation agenda. It is through the people who work within NHS Tayside, their commitment, their effort, and their talent, that our transformation will be delivered. How we deploy our workforce directly influences the ongoing safety, quality and effectiveness of the care and services on which our patients rely.

In a context where staff costs represent our largest revenue spend, NHS Tayside’s approach to workforce deployment must also reflect our duty to ensure the most effective use of public resources. Our local service workforce plans, built to reflect clearly defined clinical strategies, must therefore balance our overriding commitment to maintaining safe and effective services, and help secure the delivery of our Five Year Financial Plan.

The scale of transformational challenge described within NHS Tayside’s Five Year Strategy means financially ‘more of the same’ in relation to our staff cost base is no longer a viable position. Securing an overall reduction in costs will be achieved through the reshaping of the size and grade mix of our workforce, supported by the retraining and redeployment of staff to ensure their alignment with new and transformed models of care.

**Transformational Change Programme**

Change can only be achieved if it is planned, prioritised and managed effectively using robust project, programme and performance management techniques combined with effective communication and with the involvement of the workforce.

We will strive to ensure we have the culture and capacity to deliver this transformation effectively, and the HR & Development function will prioritise supporting that change to ensure that good people, leadership, and change management practices are consistently followed, so that we enable, empower and support our employees to deal with the challenges and changes we face.

The NHS Tayside Board has approved a Five Year Financial Framework. In so doing, this recognises the need for key strategic and tactical workforce change. It is this change agenda that is central to the Workforce and Care Assurance Transformation Workstream, which will itself be key in securing our ongoing financial balance.

The detailed action plans which form the core of this workstream will be reviewed and refreshed annually with the Board to ensure they remain appropriately targeted to support the wider transformation of the Board’s services.

These include building on the work already commissioned by the Board, Chief Executive, Director of HR and others, to benchmarking around our workforce – both in terms of cost, numbers, and around policy best practice – to inform our approach to our workforce agenda across all services.

By taking this system-wide approach to key issues, this will help ensure we minimise any detrimental impact on frontline clinical services, and therefore our patients.

As a central part of transformation, the Workforce and Care Assurance Workstream will target a range of identified, and interrelated, key enablers to support the delivery of the whole system service redesign.

These include:

- Transformational change management through whole-system workforce review to drive movement to ‘best practice’ grade and establishment benchmarks
- Reducing reliance on supplementary staffing through local service redesign and more effective staff deployment
- Ensuring effective and efficient rosters across all staff groups
- Supporting positive attendance and promoting employee well-being
- Reviewing our approach to management and administration support to secure lower costs
Reducing use of agency staffing

We know that services delivered by permanent staffing secures high quality reliable care for patients. By reducing our use of agency and other temporary staffing, we will improve our delivery and reduce our costs.

Effective recruitment and retention is therefore a key feature of our plans, and in the year ahead more structured career planning should become more feasible as our hiring plans deliver and talent management systems mature.

Having successfully implemented a proactive nurse recruitment strategy in 2016/17 particularly targeting new graduates from universities, we secured 211 newly qualified nursing practitioners.

We will continue to actively recruit on an ongoing basis to both our full and part-time positions alongside offering opportunity for all registered nurses, midwives and healthcare support workers to join our Nurse Bank to increase capacity and further reduce any use of agency staff.

Distribution of Service Delivery

The Board of NHS Tayside is actively progressing Clinical Strategy on the following programmes, including:

- Mental Health Optimisation
- Shaping Surgical Services
- Primary Care Strategy
- Maternity Services
- Older People’s Strategy

Three further strategies are in development for cancer, paediatric services and medicine.

These clinical strategies, alongside other local clinical redesign and the Board’s Estates Strategy, will inform the reconfiguration of the workforce. A variation to the locations for delivery of services will impact on the staffing projections required to deliver safe models of care. Redesign will require to be delivered within the financial envelope available.

NHS Tayside has an existing robust system for redeployment in accordance with our Organisational Change Policy. Numbers of staff requiring redeployment have been traditionally low, reflecting the effectiveness of managers in redeploying staff within their own services, thus minimising the numbers declared as displaced through organisational change.

Ensuring Effective Governance

The work of the NHS Tayside Transformation Board plays a key role in oversight of the workforce elements of our wider change agenda. Alongside this the work plan of Staff Governance Committee - one of the key committees of our Board - has been refreshed to ensure a full and ongoing focus both on the delivery of our strategic plans, and ensuring the delivery of the national and Board commitments to our workforce on delivery of the national Staff Governance Standard.

Key to our delivery agenda, is our ‘People Matter’ Five Year Strategic Framework. This framework describes all that we will do to attract, retain, support, develop and recognise the efforts of those who deliver our service, and how we will make a difference to the day-to-day experience of workforce. This document, and through its monitoring by the Staff Governance Committee, also makes clear how we will deliver NHSScotland’s commitments under its ’2020 Workforce Vision - Everyone Matters’.
Securing Engagement

Key to achieving any change is effective staff engagement. A continuous programme of corporate led, orally delivered positive engagement forms a central tenant of our approach to ensuring front line staff understand and are themselves engaged around need for recurring change and become active advocates in our transformation agenda.

This commitment to engagement is critical to ensure every member of our workforce - and each of our key clinical and professional leaders - understands that delivering financial change is a core aspect of their role to help us deliver the safety, quality, and improvement agendas.

There is strong empirical evidence that positive patient experience is built on positive staff engagement. That engagement is supported by effective systems that ensure individuals get high-quality feedback and meaningful appraisals that recognise good performance, that addresses directly behaviours at odds with the values of the organisation, and that ensures the positive engagement of staff partners in all we do.

Promoting Staff Partnership

Central to our approach is an ethos of local empowerment to solve problems, identify improvements and exercise initiative to improve staff experience.

In 2016/17, we began a programme in partnership with our trade unions and professional organisations to build and embed Local service-level Partnership Fora, devolving ownership in partnership of our key service clinical strategies, financial plans and workforce plans; by doing this we help ensure our staff are influential in shaping the services in which they work.

This approach is already beginning to bear early fruit, with recent challenges in our Mental Health services addressed together by line managers, clinical leaders and trade union partners to ensure that for both staff and service users rapid and urgent change was delivered without impact on the care or experience of those affected.
eHealth Strategy

NHS Tayside Board approved a five year eHealth Strategy early in 2016 which will see the replacement of a number of key systems over the coming years to deliver modern business focused systems supporting efficiencies and improvements in patient care.

Replacement of these systems will equally compliment national ambitions for regionalisation of IT services and better information sharing across Health and Social Care Partnerships.

The aim of the eHealth five-year strategy is to ensure that the health and wellbeing of all Tayside residents will be supported by a single, integrated electronic record of care over their lifetime.

Healthcare practitioners in Tayside will have seamless and appropriate access to personal health information providing safe, high quality patient centric care.

The strategy attempts to encapsulate considerations needed for a change in strategic direction to one which places a far greater emphasis on the utilisation of key nationally procured solutions.

This is needed to meet the rapidly changing information technology requirements of the organisation and the first stage of this would see the immediate replacement of two critical clinical services through the introduction of nationally procured commercial product sets which would then become cornerstone products for clinical information delivery in NHS Tayside.
Our present patient administration system and our multidisciplinary system will be replaced with nationally procured product sets; Trakcare provided by Intersystems for patient administration and EMIS Web for Community and Mental Health functionality.

Both of these products sets will significantly enhance our abilities to progress forward with an Electronic Patient Record (EPR) which will then be further supported through the introduction of (Strata) a system supporting change across Health and Social Services.

The initial implementation of Trakcare will include a new maternity system and an emergency department which will facilitate a far better flow of patient information across all entry points in our healthcare system.

These platforms will also allow easier adoption of future critical functionality and particularly through Trakcare we will have a clear route to gaining a validated Hospital Electronic Prescribing and Medicines Administration (HEPMA) system.

Clinicians will continue to view all clinical data centrally through the locally developed clinical portal as this strategic change will actually enhance the capabilities for delivering further information to the portal in the longer term.

The clinical portal will be further enhanced to accommodate these new platforms allowing multiple current information technology solutions to be consolidated into a much smaller number providing less complex management needs, better information flow and better patient care.

The strategy also includes improvements in infrastructure and hardware to support access to information through a variety of devices and to include mobile working.

IT technology improvements will be supplemented with a modern Unified Communications telephony infrastructure enabling a far more agile workforce that is no longer tied into working from traditional fixed locations.

There will also be an increased use of internet based services and mobile technologies to give this greater flexibility but this will require us to modernise our information technology infrastructure to ensure we have a secure and reliable platform that supports this much more efficient way of working.

Following approval in principle of the full business case for the national implementation of HEPMA, NHS Tayside has secured clinical leadership and engagement to progress this key enabler.

We believe that HEPMA is a critical component of our eHealth clinical strategy, and will complement our current implementation of an electronic patient record. We take the view that HEPMA should be considered as part of an eHealth clinical strategy and not as a single component, strategy or endpoint.

Full consideration must be given to the wider clinical possibilities that could be realised across the whole healthcare system, not just within secondary care.
Section 4
Shaping Our Future

Shaping Our Future – Realising Realistic Medicine

In January 2016 the Chief Medical Officer (CMO) for Scotland, Catherine Calderwood, published her annual report entitled Realistic Medicine. She described this as a letter to individual doctors asking them to consider a number of questions as we work in challenging times. The specific questions raised were:

- How can we further reduce the burden and harm that patients experience from over-investigation and overtreatment?
- How can we reduce unwarranted variation in clinical practice to achieve optimal outcomes for patients?
- How can we ensure value for public money and prevent waste?
- How can people (as patients) and professionals combine their expertise to share clinical decisions that focus on outcomes that matter to individuals?
- How can we work to improve further the patient-doctor relationship?
- How can we better identify and manage clinical risk?
- How can all doctors release their creativity and become innovators improving outcomes for people they provide?

These were questions for individual doctors to help them reflect on their practice. It has stimulated great interest within the medical community but also other clinicians and non-clinicians. Many see it as an opportunity for the health service to fundamentally reassess its approach to delivering care.

NHS Tayside Response to the CMO Challenge

During 2016 NHS Tayside commissioned work to understand local clinical and managerial perspectives. This service wide consultation on Realistic Medicine has revealed unanimous support for the principle aims of shared decision making, managing risk, waste, harm, variation, innovation and personalised care.

Building on these responses NHS Tayside is adopting an approach based on ‘best in class’ systems internationally that adopt the principles contained with CMO report.

There are challenges in delivering these aims but it is important that these opinions are listened to and acted on. Significant change will be required to meet the challenges faced by NHS Tayside and this will be achieved by engaging those who deliver care.

There is a desire to help as evidenced by the number of people who were willing to spend a considerable length of time during the consultation. This is the first step to build on the many of the ideas might be seen as medium to long term aspirations and these will be developed with the support of the transformation programme Realistic Medicine Workstream.

The summary report from the consultation will be presented to the board during 2017 with view to implementation through the Transformation Programme thereafter as part of the Five Year Transformation Plan.
Transforming Our Services

From early 2015, NHS Tayside has been developing a clinical services strategic framework with a number of service specific clinical strategies including mental health, surgery, older people, children, maternity, cancer and primary care. In addition during 2017 medical specialties will be commissioned through the unscheduled care board.

These are all at various stages of consultation and completion. Each of these strategies will then be brought together into a single document describe a clinical vision for NHS Tayside for the next 10 years. This document will support the Health and Social Care Partnerships’ plans that will shape the service in each of the localities of Tayside.

Each of the clinical service strategies adheres to a core set of principles agreed by NHS Tayside and has been developed around the clinical community’s understanding of what is best practice. The overarching advice will support the vast majority of care delivered for Tayside patients to be provided locally in Tayside.

However, when patients have care requirements that cannot be safely and effectively provided locally, then arrangements will be made to ensure the care is delivered as part of a network with other Scottish health boards in regional or national arrangements.

NHS Tayside will facilitate as local a delivery of services as possible in line with its 2020 vision and will support regional and national service when these provide additional benefit.

Regional and National

Regional and national services tend to benefit patients who have rarer conditions or when highly specialist care is required. In some circumstances there can be a relationship between the minimum number of patients using a service and the quality of care provided. In these situations, the clinical outcome for patients is improved by ensuring the clinicians delivering the care see this minimum number by being clustered in highly specialist centres as part of a multidisciplinary team. All aspects of patient care can then be delivered safely and effectively by ensuring the greater experience of the clinical team with access to specialised facilities and equipment.

Guiding principles for providing services in regional and national arrangements

NHS Tayside decision-making will take account of core principles to guide the provision of regional and national rather than local clinical service. In the situation that the greater concentration of care in a specialist area results in improved outcomes, and where the relationship between higher quality and better outcomes with minimum patient numbers is clear, NHS Tayside will work with regional and national partners to develop service networks over a wider area. These regional and national networks would centre on the requirements of patients and would plan all aspects of the patient journey. Many parts of the patient journey would still be delivered locally, but the more specialist aspects, such as surgery, would be delivered as part of our regional or national networks.

Key issues to consider for regional and national service planning

The issues that Tayside would consider when deciding whether there is a clear benefit to patients and that services should be provided as part of a regional or national network include the following:

1. Where patient outcomes are shown to be improved when a larger population base than Tayside is required to provide minimum numbers and maintain professional skills and provide safe, high quality care
2. Where the sustainability and cost efficiency of maintaining the infrastructure is such that safe contemporary care can be more optimally provided as part of a regional or national network
3. Where the service delivered for patients would be improved with enhanced access to a multidisciplinary specialist team concentrated in one area, thereby improving patient experience

NHS Tayside regional planning partnerships

NHS Tayside is also committed to working as part of regional planning networks to provide its regional and national services as a provider and as a partner. The North of Scotland Boards that form the North of Scotland Planning Group include NHS Tayside, NHS Grampian, NHS Highland, NHS Shetland, NHS Orkney and NHS Western Isles. NHS Tayside has close working arrangements with NHS Fife and is a partner in the South East and Tayside regional network that includes NHS Lothian and NHS Borders. Tayside staff will work with clinical and management colleagues in these
regional partnership arrangements to agree the best pathways of care for both the Board and the regions’ population. In addition, NHS Tayside has links with all other Scottish boards as part of national networks when this is required for more specialist services, and for very small numbers of patients would offer care in England or internationally where necessary.

**Location of regional and national service provision**

NHS Tayside would anticipate providing some of these regional and national services within its own board area. The advantages of Tayside hosting a regional and national service include building local multidisciplinary expertise that would promote research activity, academic links and teaching opportunity. The critical mass of services to support integrated care provision would be considered in the decision making.

Patients from Tayside may access other board areas for their specialist care as part of agreed regional and national arrangements. This would ensure that Tayside residents could access safe and sustainable services when these cannot be provided locally.

There are a number of approaches and strategies which are critical to transforming our services over the coming years:

**Health Equity**

In 2010 NHS Tayside Health Board supported the implementation of a Health Equity Strategy (Communities in Control).

The Health Equity Strategy has been mapped against the nine strands of the health and wellbeing outcomes to indentify gaps and determine future direction. NHS Scotland’s ‘A Fairer Healthier Scotland, Our Strategy (2012-2017)’ outlines an approach that identifies the fundamental causes of health inequalities as being an unequal distribution of income, power and wealth leading to poverty and marginalisation of individuals and groups.

Following the ‘Leadership in Action’ session within Public Health the directorate is currently mapping the six strands of the Transformation Programme and will use the diagram to aid an assessment of where a public health approach can support service improvement and identify health equity improvement opportunities.

Each of the partners in health and social care are now fully engaged in addressing the implementation of the health equity strategy. A wide range of initiatives for tackling health inequalities are now clearly evident throughout the IJB strategic and commissioning plans and are being reported regularly to each of their Boards.

A Health Equity Governance Board, chaired by NHS Tayside’s Chief Executive, has been established. This multi-agency board has agreed a mechanism for reporting actions and initiatives being undertaken aimed at addressing health inequalities to ensure shared learning.

Discussions are being held with NHS Tayside’s transformation programme lead officer regarding how the public health staff can input into and support the outcomes of the transformation programme to ensure the principles of health equity are applied to initiatives.
Prevention

A set of national prevention priorities for public health will be established for 2017 onwards as outlined in the Health and Social Care Delivery Plan. Local Delivery Plan (LDP) Standards now replace the system of HEAT targets and Standards. The majority of new LDP Standards being former HEAT targets.

As reported in, and monitored though, NHS Tayside’s Local Delivery Plan 2016/17 it is anticipated our prevention priorities will continue into 2017/18. Public Health has a number of agreed priorities NHST’s Directorate leads on and delivers in partnership with IJB’s, Local Authorities, third sector providers and voluntary groups to promote health, well being and delivery of the health equity agenda. These include:

- Smoking: Prevention and Cessation Support
- Substance Misuse: Alcohol Brief Interventions (ABIs)
- Prevention of Obesity And Promoting Healthy Eating
- Maternal and Infant Nutrition (MIN)
- Child Healthy Weight (CHW)
- Adult Weight Management (AWM)
- NHS Tayside Workforce (Obesogenic Environment)
- Physical Activity: Active Travel
- Learning Disabilities

In addition to the above the Directorate of Public Health prioritises prevention initiatives within the following specialty areas:

- BBV and Sexual Health
- Early Years and Young People
- Healthy Working Lives/Workplace
- Mental Wellbeing
- Screening
- Vulnerable Groups
- Oral Health
- Health Promoting Health Service – Action in Acute Settings

The Directorate of Public Health Performance Review Framework was tabled and agreed at the Clinical and Care Governance Committee in November 2016. This framework illustrates and monitors progress against identified outcomes and is scrutinised through quarterly reporting to the Directorate Clinical Governance Committee and Audit Committee. Progress and outcomes of nationally funded initiatives are also regularly reported to the Scottish Government.

Primary Care

GPs will work increasingly as part of an extended multidisciplinary team of health and social care professionals, and increasingly the patient and their carers within a locality framework. NHS Tayside will support the formation and development of these localities. Localities formed. Examples of MDT working - Brechin, NUKA practices in Forfar, roll out of Enhanced Community Services, Enhanced Pharmacy Support. In addition advanced practice roles in nursing and AHP will provide right care in right place at right time.

Support will be given to ensure that all practices in Tayside are engaged with the integration agenda and have an active part in shaping it. This will be in accordance with the best available evidence and meet mutually agreed outcomes. They will help shape new and innovative models of care, supported by a new contractual framework which will have an emphasis on person-centred care, safety and quality. Locality plans are developing and locality clusters formed with cluster leads identified.

Local communities will be given support to contribute to the better management of their own care recognising and addressing inequity and being equal partners in co-producing services that meet their needs. They should “know who to turn to” and be offered alternatives to the traditional GP model.
Shaping Surgical Services

Shaping Surgical Services is a strand of NHS Tayside's Clinical Strategy to redesign General Surgery Services through undertaking a comprehensive whole system review across NHS Tayside. The aim of the programme is to ensure the provision of a sustainable high quality, person centred, safe, effective and affordable surgical service. In the redesign of the general surgery pathway four interlinked drivers have been considered: quality (including safety), workforce, access and cost. The challenge has been to arrive at a patient focused service configuration that optimises all these elements, as far as this is possible given the complex trade-offs that exist between them and the need to balance resources across unscheduled and elective care in order to achieve the highest quality of care. Quality considerations include timely access to highly trained professionals in all disciplines, compliance with clinical guidelines, access to diagnostic and interventional technologies, access to other support services and strong clinical governance. For some conditions, the time it takes to access these services will also be an indicator of quality. Shaping Surgical Services is a clinically led programme of redesign to enable NHS Tayside to meet the changing needs of the population and deliver sustainable services to ensure the right care is delivered at the right time in the right place at the best possible cost for the benefit of our population.

The aim of Shaping Surgical Services Strategy is to:
- Maximise the patient experience for both elective and unscheduled surgical pathways
- Improve effectiveness and service quality to meet changes in population demographics and the care needs of people
- Improve efficiencies in the throughput of services so that patients receive treatment at the right time with the right resources and that care is safe
- Meet the statutory requirements regarding workforce compliance and the changing workforce demographic
- Meet the statutory requirements regarding waiting time treatment guarantee (TTG) for elective general surgery and cancer care
- Provide economies in the provision of the existing service to deliver affordable care that is sustainable

For clarity elective surgery is surgery that is planned by being scheduled/booked in advance whereas unscheduled surgery sometimes referred to as emergency surgery is where patients are referred by their GP or hospital consultant or through self presentation at A&E services or through 999 response services. For the purpose of SSS Emergency surgery will be referred to as unscheduled and planned surgery will be referred to as elective.

Children and Young People

NHS Tayside formally established a Children & Young People’s Board as a vehicle to co-ordinate and govern service re-design and transformation within health and healthcare. The Board will oversee:
- The implementation of the Getting It Right for Every Child (GIRFEC) programmes and Children and Young People (Scotland) Act 2014, including children services plans, lead professional roles, named person provisions etc.
- Transformation of the Health Visiting, School Nursing, Looked after Children Nursing and Early Years Workers workforce to be fit for purpose and continued development of the Family Nurse Partnership
- The review and revision of acute paediatric patient pathways across Tayside
- The development and implementation of Children’s Services Plans and improvement plans in response to recent Integrated Children and Young Peoples Service Inspections, including evidence-based commissioning based on the Dartington Social Research Programme

Scotland is launching the Active and Independent Living Improvement Programme, a three-year Allied Health Professions led national improvement programme in April 2017. One of the key priority workstreams for the programme is the localisation and implementation of Ready to Act, a transformational plan for Children and Young people, their parents, carers and families requiring support from allied health professionals. It connects to the current policy and legislative context for C&YP in Scotland and supports AHPs in their duties in relation to the Children and Young People (Scotland) Act 2014 and was formally launched in January 2016. The plan was developed following consultation in Board areas with the public, the workforce, and partners across health, social care, education and third sector. It builds on excellent practice happening across Scotland and in Tayside. The plan describes the changing model of service and subsequent workforce planning for children and young people’s (C&YP) AHP services required to deliver on five key ambitions for AHP services for C&YP based on the outcomes they, their parents, carers, families and stakeholders told us mattered in their lives.
Mental Health & Learning Disabilities

NHS Tayside's Mental Health Strategy (2015) highlighted the need to shift the balance of care from hospital-based care to services that provide care and treatment in the community as near to home as possible. Previous work including the Adult Mental Health Services Review of 2003-2004 allowed for investment in community aspects of mental health, however, did agree that inpatient beds would continue to be provided from three locations within Tayside.

NHS Tayside, when benchmarked against other Scottish Health Boards, continues to invest more resources and full time equivalent staffing in Mental Health Inpatient Services although is amongst the lowest investing Health Board in community services. As a result of this, NHS Tayside commissioned a review of the existing models of care to create proposals for redesigning Mental Health & Learning Disability Services in keeping with the future needs of the population to shift the balance of care in line with strategic intentions of Health & Social Care Integration across Angus, Dundee and Perth & Kinross. This includes a formal review of our inpatient provision.

The Mental Health Service Redesign Transformation Programme is aligned to NHS Tayside's Transformation Programme which will also look at reviewing the Board's large property portfolio and estates. There are a number of significant drivers to this change including Realistic Medicine, Chief Medical Officer's Annual Report (2014-2015), The National Clinical Strategy for Scotland – Scottish Government (February, 2016) and the Integration Joint Board Strategic Plans of Angus IJB, Dundee IJB and Perth & Kinross IJB (2016).

Tayside's population is estimated to increase overall in the next 25 years and this population change will also drive the way that future Mental Health and Learning Disability Services are provided to the population. We will plan for this shift in balance of care and will see the majority of service provision taking place within local communities within the service users’ own home and with far greater interdependency with community third sector organisations and a wide range of care providers as well as the families and carers themselves. This is the key theme of emerging work with the three Integration Joint Boards and their focus on community Mental Health and Learning Disability Services to support the Mental Health Service Redesign Transformation Programme.

The Keys to Life – Improving Quality of Life for People with Learning Disabilities (2013) and the Scottish Strategy for Autism (2011) are key drivers in the area of Learning Disabilities. People with Learning Disabilities (LD) have a significant life long condition that begins before adulthood and affects their overall development. There are more men and boys than girls or women with learning disability and the overall rates for Tayside are 9.2 per 1,000 or roughly 1130 adults. The focus once again in learning disability has been towards shifting the balance of care from hospital-based treatment to community provision alongside third sector organisations and the full range of care providers and this remains a key element of the Mental Health Redesign Transformation Programme and the strategic intentions of the three Health and Social Care Partnership Boards.

Care for Older People

This strategy was developed in 2015 by the Older People Clinical Board which has a Tayside wide multi-disciplinary membership and it describes how our clinical services will deliver healthcare to older people and people with dementia across the three Health and Social Care Partnerships (HSCPs) in Tayside for the next five years.

The intended transformation is aligned to the Scottish Government’s “Achieving Sustainable Quality in Scotland’s Healthcare: A 2020 Vision” and to “A National Clinical Strategy for Scotland” (2016). At its centre is the commitment to deliver safe, equitable and effective, person-centred care by an integrated service that is designed around the needs of the local population and delivered as close to home as possible while ensuring that older people, their families and carers, are empowered partners in their own healthcare.

We recognise that this strategy is essential to build on our current strengths and to develop opportunities to address our challenges in delivering an affordable, effective and equitable service for older people and those with dementia. In order to achieve this, we will require the commitment of a confident professional workforce who feel supported and valued, thus perpetuating the conditions that deliver excellence in the care of older people.

The desire for transformation is based on our fundamental belief that older people are of great value in society. Our intention is that services will be based on the individual needs and priorities of older people and people with dementia and delivered in such a way to ensure continuity and coordination of care by a knowledgeable, skilled and compassionate multidisciplinary and multiagency workforce.

The main aim of this clinical strategy is that services will be developed in a multidisciplinary/multiagency framework...
within the three HSCPs organisational and strategic commissioning functions. Such services will provide timely access for older people and people with dementia with appropriate, smooth and evidence-based pathways of care across Tayside. For this we will focus on:

**Enhanced Community Service**

The Implementation of an Enhanced Community Service for frail older people across Tayside will include:

- Multidisciplinary team working in the community around Primary Care
- Specialist Medicine for the Elderly and Old Age Psychiatry teams into GP practices aligned to the defined HSCPs localities
- Proactive identification of frailty
- Co-ordination of care by a named individual
- Effective continuity of care across the whole pathway in particular between hospital and community

**Multidisciplinary and multiagency model**

This work will address the need to balance and maximise generalist and advanced practice skills with those of specialist services for the benefit of older people’s care.

**National Dementia Strategy**

The Implementation of the National Dementia Strategy will be delivered across the three HSCPOs and will specifically concentrate on diagnosis and post-diagnostic support, developing community mental health teams, to improve access to specialist services and developing robust liaison services into NHS and the private sector to improve knowledge and care delivery for patients with dementia.

**NHS Tayside Clinical Guidelines**

The implementation of diagnosis and management and prevention of delirium in adults and older people throughout in-patient services with 4AT adopted as the screening tool of choice. Raising awareness of delirium and its management will develop in community care settings and care homes to increase recognition, appropriate treatment and prevent unnecessary and potentially distressing hospital admission.

**Intermediate Care Services**

Provision of adequately equipped and staffed rehabilitation/ intermediate care services: This will prevent dependence, unnecessary hospital admission or readmission, and premature entry to long-term care.

**Telehealth**

Enable and encourage staff to think innovatively and explore the benefits of telehealth opportunities to ensure equitable access.

**Functional Mental Illness**

Development and implementation of standards of care for the assessment and treatment of older people with functional mental illness will be implemented as well as any national recommendations regarding psychiatry services for older people.

**Acute Frailty Model**

Streamlining the pathway for older people and implementation of “hospital front-door frailty assessment” will impact on capacity and flow within our inpatient services by reducing the need for unnecessary movement of older people for non-clinical reasons which has been shown to increase length of stay. A reduction in hospital stay is also contingent on effective multi-disciplinary and multiagency arrangements to expedite discharge and access to appropriate resources in community to continue the patients’ recovery pathway.

**Anticipatory Care Plans**

Development of anticipatory care plans by key clinicians staff involved in person’s life in partnership with service users is essential to effective care pathways for older people including end of life and Palliative Care.
Reshaping Care for Older People

To embrace the Reshaping Care for Older People: A Programme for Change 2011-2021 (Scottish Government 2011) vision that “older people are valued as an asset, their voices are heard and they are supported to enjoy full and positive lives in their own home or in a homely setting”. We will therefore design our service to meet this ethos while recognising that the level of need and support required by each person is not static and a range of interventions are needed that span health and social service delivery.

Specialist Older People Health Teams

Further joint working and integration between specialist older people health teams, in particular Medicine for the Elderly and Psychiatry of Old Age to provide an improved pathway of care for older people in Tayside.

Maternity

The Maternity Strategy will focus on the configuration of maternity services across Tayside and will use an evidence base that is extensive and growing. It is the same evidence that will support discussion within the national maternity review. The strategy is predicated on the principles contained within the Clinical Services Strategy paper brought to the Board in June 2015.

The Maternity Strategy identifies the need to changes in antenatal, intrapartum and postnatal care across Tayside with greater emphasis upon home birth for low risk pregnancies. It identifies the need to acknowledge the impact of obesity and women conceiving later in life on the obstetric services. It highlights the role of antenatal care in developing a better understanding of the potential risks to both mother and baby as well as a focus on Improving Maternal and Infant Nutrition.
Five Year Financial Framework

NHS Tayside receives resources nationally to provide health services to its catchment population of the residents of Tayside. The principle revenue resource is determined through the National Resource Allocation Formula (NRAC) with Tayside’s current target share calculated at 7.85% of all Territorial Boards. The resources received are within 1% of this target share following an allocation of NRAC parity funding.

Uplifts for the five year period to 2021/22 have been planned for based on a GDP uplift of 1.5% for 2017/18, followed by a planned uplift of 2.1%, 1.8%, 1.9% and 2.0% respectively for each of the following four financial years to 2021/22. This is based on planning guidance received from SGHSCD. The Baseline Revenue Resource anticipated by NHS Tayside over the five years of the plan are set out in the table below:

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</thead>
<tbody>
<tr>
<td>Baseline Uplift</td>
<td>10.5</td>
<td>15.1</td>
<td>13.3</td>
<td>14.2</td>
<td>15.3</td>
</tr>
<tr>
<td>Transfer to Social Care</td>
<td>(7.79)</td>
<td>(7.8)</td>
<td>(7.8)</td>
<td>(7.8)</td>
<td>(7.8)</td>
</tr>
<tr>
<td>Balance of Uplift</td>
<td>2.71</td>
<td>7.3</td>
<td>5.5</td>
<td>6.4</td>
<td>7.5</td>
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</table>

A range of earmark allocations are anticipated each year to provide the total resource envelope that NHS Tayside requires to operate within. The total anticipated resources available are set out in the table below:

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<tbody>
<tr>
<td>Forecast resources available</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hospital &amp; Community Health Services – Baseline Allocation</td>
<td>721.1</td>
<td>736.2</td>
<td>749.5</td>
<td>763.7</td>
<td>779.0</td>
</tr>
<tr>
<td>Transfer to Health and Social Care Partnerships/LAs</td>
<td>-7.8</td>
<td>-15.6</td>
<td>-23.4</td>
<td>-31.2</td>
<td>-39.0</td>
</tr>
<tr>
<td>Net Baseline Allocation</td>
<td>713.3</td>
<td>720.6</td>
<td>726.1</td>
<td>732.5</td>
<td>740.0</td>
</tr>
<tr>
<td>Hospital &amp; Community Health Services – Outcome Framework Allocations</td>
<td>11.3</td>
<td>11.3</td>
<td>11.3</td>
<td>11.3</td>
<td>11.3</td>
</tr>
<tr>
<td>Hospital &amp; Community Health Services – Other Anticipated Allocations</td>
<td>25.6</td>
<td>25.6</td>
<td>25.6</td>
<td>25.6</td>
<td>25.6</td>
</tr>
<tr>
<td>Investment in Reform</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
</tr>
<tr>
<td>Other Investment</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
<td>TBC</td>
</tr>
<tr>
<td>External Contributions</td>
<td>-4.9</td>
<td>-4.9</td>
<td>-5.0</td>
<td>-5.1</td>
<td>-5.2</td>
</tr>
<tr>
<td>Primary Medical Services</td>
<td>60.0</td>
<td>61.3</td>
<td>62.4</td>
<td>63.6</td>
<td>64.8</td>
</tr>
<tr>
<td>Depreciation</td>
<td>-18.1</td>
<td>-17.1</td>
<td>-16.5</td>
<td>-17.0</td>
<td>-18.1</td>
</tr>
<tr>
<td>Sub Total – Core Revenue Resource Limit</td>
<td>787.2</td>
<td>796.8</td>
<td>803.9</td>
<td>810.9</td>
<td>818.4</td>
</tr>
<tr>
<td>Non Core Revenue Resource Limit</td>
<td>31.6</td>
<td>31.8</td>
<td>38.0</td>
<td>47.6</td>
<td>33.3</td>
</tr>
<tr>
<td>Primary Care Services (Non-discretionary)</td>
<td>42.4</td>
<td>43.2</td>
<td>44.0</td>
<td>44.9</td>
<td>45.8</td>
</tr>
<tr>
<td>Total Resources</td>
<td>861.2</td>
<td>871.8</td>
<td>885.9</td>
<td>903.4</td>
<td>897.5</td>
</tr>
</tbody>
</table>

Recognising anticipated changes in relation to pay awards and other pay related issues, medicines growth, and also general price increases over the five years of the plan the table below sets out the total commitments set against the total resources available to identify the level of the efficiency challenge the Board faces in delivering a balanced budget in each year of the plan.
The following is assumed within the plan in terms of Savings Delivery Assumptions:

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<tbody>
<tr>
<td>Recurring</td>
<td>50%</td>
<td>55%</td>
<td>60%</td>
<td>60%</td>
<td>60%</td>
</tr>
<tr>
<td>Non recurring</td>
<td>50%</td>
<td>45%</td>
<td>40%</td>
<td>40%</td>
<td>40%</td>
</tr>
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</table>

In addition the following is assumed in relation to brokerage repayment:

<table>
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<tr>
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</thead>
<tbody>
<tr>
<td>Brought Forward</td>
<td>33.2</td>
<td>37.2</td>
<td>35.6</td>
<td>28.7</td>
<td>16.9</td>
</tr>
<tr>
<td>Further brokerage</td>
<td>4.0</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Repayment</td>
<td></td>
<td>(1.6)</td>
<td>(6.9)</td>
<td>(11.8)</td>
<td>(14.3)</td>
</tr>
<tr>
<td>Carried Forward</td>
<td>37.2</td>
<td>35.6</td>
<td>28.7</td>
<td>16.9</td>
<td>2.6</td>
</tr>
</tbody>
</table>

The Efficiency Savings challenge to the organisation is recognised as being significant in terms of cash releasing savings. Over the five years of the plan, approximately £210.0 million of efficiencies are identified as being required. This equates to 5.8% of the Board’s RRL. If recurring savings were met in full year each year, then the savings profile would reduce to £144.0 million. This reflects that £67.0 million of savings over the five year period are assessed as being delivered on a non recurring basis.

This savings target incorporates over the five year plan close to 1.3% of the Board's Revenue Limit to be returned to SGHSCD to repay the outstanding brokerage. Year 1 of the plan indicates the highest level of savings, but is consistent with the reported savings for 2016/17. In delivering on this agenda a focus on delivering a stepped change in mindset and focus is required that will see the organisation transform. The Health and Social Care Partnerships will be integral to the development of models of care within the primary care sector that will see the balance of care shifting towards more community based care.

The wider communication strategy of Value Your NHS has seen a dialogue open up with the wider community of both patients and the public. It is essential that this strategy is open and engaging. This will also involve all staff groups within the health and care environments.

The Sustainability and Value programme will require the Board to demonstrate:

- implementation of the Effective Prescribing programme;
- deliver a quality and cost assessed improvement plan to respond to Productive Opportunities identified from benchmarked performance;
- reduce medical and nursing agency and locum expenditure, as part of a national drive to reduce spend by at least 25% in-year, and
- implementation of opportunities identified by the national Shared Services Programme.

The local workstreams programme will continue to drive opportunities for efficiency and will be reported through the Transformation Programme Board.
With respect to Capital Resources the table below indicates the estimated Capital Funding over the five years of the plan.

<table>
<thead>
<tr>
<th>Funding Source</th>
<th>2017/18 £000s</th>
<th>2018/19 £000s</th>
<th>2019/20 £000s</th>
<th>2020/21 £000s</th>
<th>2021/22 £000s</th>
</tr>
</thead>
<tbody>
<tr>
<td>Formula capital allocation</td>
<td>9,473</td>
<td>9,473</td>
<td>9,473</td>
<td>9,473</td>
<td>9,473</td>
</tr>
<tr>
<td>Project specific</td>
<td>911</td>
<td>13,802</td>
<td>33,115</td>
<td>30,014</td>
<td>4,205</td>
</tr>
<tr>
<td>Radiotherapy</td>
<td>270</td>
<td>766</td>
<td>2,614</td>
<td>625</td>
<td>3,160</td>
</tr>
<tr>
<td>Transfer from RRL to CRL</td>
<td>3,500</td>
<td>2,000</td>
<td>2,000</td>
<td>2,000</td>
<td>2,000</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td><strong>14,154</strong></td>
<td><strong>26,041</strong></td>
<td><strong>47,202</strong></td>
<td><strong>42,112</strong></td>
<td><strong>18,838</strong></td>
</tr>
</tbody>
</table>

For planning purposes, Boards have been advised to assume a flat position on formula capital allocations. No further SGHSCD allocations have been anticipated in 2017/18 over and above the indicative formula capital allocation, the ringfenced Radiotherapy rolling replacement programme, the ringfenced energy initiatives agreed in conjunction with Health Facilities Scotland, and the agreed slippage from 2016/17 to be returned from SGHSCD in 2017/18.

The projects indicated for national support over the five years of the plan include investment in the Ninewells Infrastructure, Critical Care Unit and the Neonatal Intensive Care facility.
Communications and Engagement

The NHS Tayside Corporate Communications and Engagement Strategy – Value Your NHS is a key pillar to delivering NHS Tayside’s strategic objectives and priorities and will significantly contribute to our Five-Year Transformation Programme 2017-21. It recognises the value that good communications and engagement can add by enabling an organisation to achieve its objectives, deliver high-quality services and to continuously improve its performance.

Communications and engagement in NHS Tayside has at its core two-way communications and prioritises the value of listening to and learning from our staff, our patients and their families and our communities.

We are committed to delivering safe, high-quality services for all of our patients and their families. The effectiveness of how we deliver our vision here in NHS Tayside is determined to a major extent by the quality of our communications and engagement.

Communications and Engagement Strategic Aims

**Aim 1**
We will establish fit-for-purpose communications and engagement resources which are targeted to enable the delivery of NHS Tayside’s corporate objectives and strategic aims, and the delivery of the Five-Year Transformation Programme.

**Aim 2**
We will increase the value we gain from communications and engagement by making intelligent use of the information we gather when we listen to and learn from the views, knowledge, experience and ideas of all our stakeholders and partners.

**Aim 3**
We will be renowned for excellent, meaningful communications and engagement by embedding it at every level of NHS Tayside so everyone feels equipped to communicate and engage well with stakeholders they encounter in their day-to-day work.

NHS Tayside staff have tens of thousands of contacts with people and organisations every day and every one of them is a reflection of our approach to communications and engagement. Making sure that all our stakeholders – every patient, relative, carer, staff member, independent contractor, partner organisation, member of the public or journalist – experiences high-quality communications is not down to one particular team or department.

Everyone in NHS Tayside is responsible for the way we communicate and engage. This strategy will only succeed if each member of staff understands that they have a role to play and feels equipped to communicate and engage well. In doing so, they will be able to show how the views of our stakeholders have informed how together we can co-produce our services for the future.

**Key Strategic Outcomes – Where Do We Want to Get To?**

1. A reputation as an organisation which is clinically-led and staff-led with a focus on delivering safe, effective and sustainable care, improved patient outcomes and innovative models of care
2. Engaged and loyal staff who have a strong relationship with NHS Tayside and who have ownership of NHS resources
3. High staff morale with a can-do culture
4. Providing opportunities for all our stakeholders to be engaged in our services and redesign programmes, and involving staff and the public as the joint architects of evidence-based clinical redesign
LETTER FROM THE SCOTTISH GOVERNMENT, DATED 23 MARCH 2017

The 2015-16 Audit of NHS Tayside: Financial Sustainability

Further to your letter of 16 February, please see attached at Appendix A the further information that I agreed to provide following the evidence session on 9 February.

I met with the Chair and Chief Executive of NHS Tayside on 15 March. As I indicated at the evidence session, I was considering allowing for further brokerage to be provided to NHS Tayside in 2016-17 and this was discussed at the meeting. Largely as a result of pressures in relation GP prescribing spend, NHS Tayside will require further brokerage of £1.5 million, in addition to the £11.7m already agreed, to avoid the prospect that NHS Tayside would otherwise require to take cost saving action which would impact delivery of patient care. This will take the total brokerage to £13.2 million in 2016-17 and £33.2m of accumulated brokerage.

As I discussed at the evidence session in February, I asked the Deputy Chief Medical Officer, Gregor Smith, to undertake a review of the prescribing savings set by the Board. His review concluded that the level of savings set was realistic, albeit one that needs to be taken forward at pace and with dedicated resource if it is to be achieved.

I discussed with the Chair and Chief Executive the £49.8 million of savings that are required to deliver a breakeven outturn in 2017-18. The Board has indicated that further brokerage of c.£4 million may be required and I have asked for further work to be undertaken to understand the risk associated with this savings plan. I will meet the Chief Executive and Chair on Monday 27 March to review this further iteration of the plan.

Taking all of these factors into consideration, I have also concluded that independent assurance is now required on the ability of the Transformation Programme to deliver the scale of change that is assumed in the five year plan and the financial plan that underpins that change. I will be happy to provide further detail if that would be helpful and I recognise that the Committee would want to be updated on how such a review progresses, which I will ensure is provided.

Yours sincerely

Paul Gray
Appendix A: Further Information on NHS Tayside

**Savings**

As part of the financial planning for 2016-17, NHS Tayside identified that £58.4 million of savings would be required to deliver a balanced outturn. The Board is anticipating that £45.2 million of savings will be achieved – leaving an outstanding shortfall of £13.2 million, for which brokerage will be required. This is £1.5 million more than the £11.7 million reported to the Committee and primarily reflects a delay in achieving prescribing savings.

The Board has submitted a draft financial plan for 2017-18, which identifies £49.8 million savings required in order to achieve financial balance in year. The detail of that plan will be the subject of a further evidence session with NHS Tayside on 30 March.

**Brokerage**

Assuming brokerage of £13.2 million will be provided to NHS Tayside in 2016-17, this would take its cumulative outstanding brokerage at the end of the financial year to £33.2 million. There are two other Boards that will have outstanding brokerage to repay at 31 March 2017:

- NHS 24 – £19.6 million
- NHS Ayrshire and Arran - £4.5 million.

**Asset Sales and Security and Maintenance Costs**

Since December 2016, two further properties have been sold by the Board – Murray Royal (£550k) and the Longcroft clinic (£55k). Four further properties are under offer and may also sell before March 2017, although it likely that the property at Dudhope Terrace (receipt of £253,000) will slip into 2017-18. In total, sale proceeds in 2016-17 are expected to be in excess of £2 million.

At Appendix B there is a list of the assets held for sale, the function of each building, and the receipt expected from the disposal.

The total annual running cost of these surplus assets is £176,000.

**National Performance Management Committee**

The role of the National Performance Management Committee (NPMC) has been to provide assurance to the Scottish Government that the appraisal process for Executive and Senior Managers (ESMs) had been applied in a consistent and effective manner. Its role has also been to provide guidance and support to Boards in their application of the performance appraisal process for ESM staff. In 2016, the NPMC was made up of:

Prof Bill Bound – Independent Chair
Ian Kinniburgh – Chair, NHS Shetland
Alex Linkston – Chair, Forth Valley
David Garbutt – Chair, Scottish Ambulance Service
Neena Mahal – Chair, NHS Lanarkshire

Mulberry Unit of Stracathro Hospital

From 1 February, inpatient mental health services were transferred out of the Mulberry Ward at Stracathro Hospital as part of contingency arrangements put in place to ensure patient
safety. This was necessary as a result of staffing vacancies which saw 18.6 WTE junior doctors available from 1 February against the requirement of 31WTE to maintain safe rotas across three sites. This remains an interim measure while NHS Tayside works in partnership with its Health and Social Care Partnerships to identify a longer term sustainable model for the provision of inpatient services for General Adult Psychiatry and Learning Disabilities, ensuring that sustainable mental health services, based upon patient safety and improving quality of care, is in place across Tayside.

Work is currently being taken forward and the development of local community–based services required to support and complement a reconfigured inpatient service prior to the launch, later this year, of a formal three month public consultation on the longer term sustainable model for Mental Health services. In the interim, contingency arrangements will remain in place with Inpatient Services provided from Carseview in Dundee and the Murray Royal Hospital in Perth. The out of hours Crisis Response service also continues to be consolidated on the Carseview site.

Prescribing Costs

The higher prescribing costs in Tayside are partly due to higher levels of prescribing of brand drugs rather than generics. The rate of generic prescribing for Scotland as a whole was 83.6% in 2015-16 and the comparative rate of generic prescribing for NHS Tayside was 80.9%. Although improving generic prescribing rates could release efficiencies, following the review by the Deputy Chief Medical Officer, the Scottish Government is working closely with NHS Tayside to agree a plan to tackle wider unwarranted variations in prescribing. Important areas of focus are the management of chronic pain, increasing polypharmacy reviews and ensuring formulary compliance.

Planned Annual Leave

In terms of staff being able to take planned annual leave, the circular CEL 31(2011) provides clear direction on annual leave for NHSScotland employees:

“There is an expectation on every member of staff that they will fully utilise their entitlement to annual leave during the holiday year in which it accumulates. The improvements in the amount of annual leave available under Agenda for Change – and in the factors to be included when calculating that entitlement – are in line with the overall intentions of making the NHS an exemplary employer. Annual leave ensures that every member of staff has adequate time away from work for rest and respite. All requests for annual leave should therefore be dealt with in accordance with the principles of partnership working in NHS Scotland. There should be mutual agreement between the member of staff and their manager. Requests for specific dates should normally be accepted and agreed and should only be refused if there are justifiable service/staffing reasons for doing so. Staff will be expected to be flexible in such circumstances. Staff will be entitled to take annual leave in the periods that will most benefit them in line with the above principles, subject to the approval of their line manager.”

NHS Tayside has assured the Scottish Government that the Board follows these guidelines. The NHS Tayside Chief Executive and Director of HR met and held detailed discussions in January and March of this year with each of the trade unions who attended the Committee in December, including the RCN, to ensure they could raise directly any concerns they may have held. I understand that no evidence of staff’s inability to take annual leave was presented on these occasions.
Following the evidence session however, the Chief Executive of NHS Tayside has written to all line managers across the Board highlighting that it was her full expectation that, in line with the regulations, annual leave requests should be granted unless in agreed exceptional circumstances.

Agency Function

To be clear, there has never been a proposal to create a for-profit agency within NHSScotland. Staff banks function as, in effect, internal agencies, in that they supply staff at times of shortage or peak demand. There remains a role for independent agencies to supply staff in certain situations, however it is important that this is controlled given the significant costs associated with sourcing staff this way.

As part of an overall improvement process, the Scottish Government is working with NHS National Services Scotland (NSS) on the Managed Staffing Network Project which will introduce improved governance in all areas of temporary staffing (bank and agency) and develop best practice guidance.

In support of this, the Project team are establishing Integrated Regional and National Staff Banks to allow NHS Boards access to a high quality, flexible, workforce of appropriately qualified, experienced and competent staff when required, who work on NHS contracts and provide better value for money than some alternative methods of supplying staff.

The way in which Boards roster staff is important and the Scottish Government will produce specifications for rostering technology which will allow NHS Boards to make rostering and placement of staff more efficient. This will allow managers greater ownership and control of rosters and the ability to proactively identify and resolve issues which previously would have required the use of short term agency staff.

In addition, there is also continued use of the a ‘framework contract’, which is in effect a preferred supplier, through which NHS Boards are able to access agency staff at agreed capped rates.
Appendix B: NHS Tayside Property Disposal Strategy

<table>
<thead>
<tr>
<th>Property</th>
<th>Function of Building</th>
<th>Total Receipt</th>
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</thead>
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<tr>
<td><strong>2016-17</strong></td>
<td></td>
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<tr>
<td>Dundonnachie House</td>
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</tr>
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</tr>
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<td>Douglas Clinic</td>
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</tr>
<tr>
<td>Longcroft Clinic</td>
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</tr>
<tr>
<td>4 Dudhope Terrace</td>
<td>Vacant</td>
<td>£253,000</td>
</tr>
<tr>
<td>Orleans Day Hospital</td>
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<td>£75,000</td>
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<tr>
<td>PK</td>
<td>Tenanted property</td>
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<tr>
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<tr>
<td>Little Cairnie</td>
<td>Vacant</td>
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</tr>
<tr>
<td>PB</td>
<td>Tenanted property - vacant</td>
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<td>Wedderburn House</td>
<td>Administrative staff base/OHSAS service</td>
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<td><strong>Total</strong></td>
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</tr>
<tr>
<td><strong>Total</strong></td>
<td></td>
<td>£500,000</td>
</tr>
</tbody>
</table>

In addition to the sites officially declared surplus and reported in the table above, NHS Tayside are planning to sell additional sites with expected receipts of £6.65 million. In total, the expected receipts from all property disposals is £12.76 million.

The sale of these additional sites is conditional on appropriate compliance with NHS Chief Executive Letter CEL 4 (2010), which sets out the relevant legislative and policy frameworks for involving the public in the delivery of services and provides guidance to assist NHS Boards with their engagement with patients, the public, and stakeholders.
Supplementary prescribing information to support the Committee’s inquiry on the 2015/16 audit of NHS Tayside

Following the evidence session on 9 February, you asked if I could provide further information to help the committee understand prescribing costs and how NHS Tayside compares with other NHS boards. Spending on drugs is a significant pressure for all NHS boards as I highlighted in my NHS in Scotland 2016 report in October last year. Spending on drugs in hospitals is increasing at a higher rate than drugs prescribed in the community, although both are rising. NHS spending on drugs has increased in recent years owing to:

- more drugs being dispensed
- rising costs of many existing drugs
- new drugs becoming available.

My report on NHS Tayside said that prescription costs for NHS Tayside were the third highest in Scotland. This was an overall measure based on the average cost per item dispensed and is influenced by an individual board’s policy for dispensing. The length of a prescription in different boards can vary greatly, from prescriptions issued to patients for several months' worth of drugs to prescriptions for a 28-day course, which causes significant fluctuations in reported figures.

I attach a high-level summary of prescribing costs by NHS board. This further breakdown of prescribing data provides more detail on NHS Tayside’s spending on drugs in hospital and the community in comparison to other boards. It shows that NHS Tayside had the highest spending on drugs in hospitals in 2015/16 as a percentage of all spending. It also had a higher than average increase in spending on drugs in hospitals over the last year. In relation to spending on drugs in the community and spending on all drugs, NHS Tayside was lower than the Scottish average as a percentage of all spending. Based on spending per head of population, NHS Tayside had the third highest spending on all drugs after NHS Greater Glasgow and Clyde and NHS Dumfries and Galloway. Care should be taken with this figure as it is not weighted for gender, age, rates of conditions, deprivation, etc.

Examples of analysis that NHS boards can carry out, comparing year-on-year or with other boards, to understand their rising costs includes:

- looking at how practices/hospitals/wards are prescribing against board-level lists of preferred medicines for prescribers (known as formularies)
- looking at the use of particular groups of drugs in hospitals/the community, e.g. statins
- analysing the use of the main drugs used in terms of volume and cost in hospitals and the community, e.g. omeprazole (the most commonly dispensed drug in the community)
- analysing the use of drugs for specific conditions, e.g. diabetes or respiratory conditions
- monitoring the use of high-value drugs.

Further analysis that could be conducted specifically in relation to GP prescribing includes:

- analysis of average spending on drugs prescribed by GPs by head of population (adjusted for age, gender and the rate of conditions in the community)
  - this was presented in our Prescribing in general practice in Scotland report in 2013 by NHS board
- comparing prescribing costs / levels of prescribing across GP practices using GP practice-level information from the Information Services Division's (ISD) website.
In the 2013 Prescribing in general practice in Scotland report, we highlighted some examples of where NHS Tayside had improved prescribing practice:

- NHS Tayside reviewed prescribing to improve GPs’ compliance with the local formulary. This resulted in changes to prescribing that delivered savings of over £1 million from a total budget of £76 million (Exhibit 7 - Examples of successful initiatives by NHS boards).
- The Scottish Government developed a patient medication review process based on the work of the Polypharmacy Action Group in NHS Highland and work carried out by NHS Tayside. Reviewing patient medication in this way resulted in better patient care, an overall reduction in the number of drugs being prescribed and, usually, a net cost saving.

I hope the committee finds this information useful.

Yours sincerely

CAROLINE GARDNER
AUDITOR GENERAL FOR SCOTLAND
In 2015/16, NHS Tayside’s prescribing costs on drugs in hospital was £466.7 million, 6.4 per cent of total spending in hospitals and £440.0 million per head of population. This was both the highest percentage and cost per head of population in Scotland and compares with a Scottish average of 5.5 per cent and £418 respectively.

For the last five years NHS Tayside has been in the top three Boards in terms of highest percentage of total hospital spending on drugs. In NHS Tayside there was a £65.8 million increase in spend on drugs in hospitals (in cash terms) between 2014/15 and 2015/16. This was a rise of 15.8 per cent in cash terms compared to 6.4 per cent rise nationally. This highest rise nationally was at NHS Forth Valley (6.7 per cent).

NHS Tayside’s spending on drugs in hospitals increased by £65.1 per cent (£31.2 million in cash terms) between 2011/12 and 2015/16, greater than the national average increase of 15.8 per cent (the highest rise nationally was at NHS Forth Valley - 6.7 per cent).

NHS Tayside’s prescribing costs on drugs in the community was £278.7 million, £28.9 per cent of total spending in the community, lower than the national average of 28.6 per cent (largest percentage at NHS Forth Valley - 32.5 per cent) and £311 per head of population.

Between 2014/15 and 2015/16 in NHS Tayside, there was a £8.2 million increase in spend on drugs in the community, a 4.5 per cent increase in cash terms, lower than the national average increase of 6.9 per cent (highest percentage at NHS D&G, 13.6 per cent).

NHS Tayside’s spending on drugs in the community increased by £13.5 per cent (£16.7 million in cash terms) between 2011/12 and 2015/16, less than the national average increase of 15.8 per cent (the highest rise nationally was at NHS Fife - 26.0 per cent).

Source: ISD Scottish Health Service Costs

### COMMUNITY PRESCRIBING

In 2015/16, NHS Tayside’s prescribing costs on drugs in the community was £278.7 million, £28.9 per cent of total spending in the community, lower than the national average of 28.6 per cent (largest percentage at NHS Forth Valley - 32.5 per cent) and £311 per head of population.

Between 2014/15 and 2015/16 in NHS Tayside, there was a £8.2 million increase in spend on drugs in the community, a 4.5 per cent increase in cash terms, lower than the national average increase of 6.9 per cent (highest percentage at NHS D&G, 13.6 per cent).

NHS Tayside’s spending on drugs in the community increased by £13.5 per cent (£16.7 million in cash terms) between 2011/12 and 2015/16, less than the national average increase of 15.8 per cent (the highest rise nationally was at NHS Fife - 26.0 per cent).

Source: ISD Scottish Health Service Costs

### TOTAL PRESCRIBING COSTS

In 2015/16, NHS Tayside’s total prescribing costs on drugs was £685.4 million, 0.5 per cent of total spending, slightly lower than the national average of 0.5 per cent.

Spending by NHS Tayside on all drugs per head of population was £134.3. This was above the national average of £131.5 and the third highest in Scotland behind NHS Greater Glasgow and Clyde and NHS Fife.

Between 2014/15 and 2015/16 in NHS Tayside, there was a £134.3 million increase in spend on all drugs, 4.8 per cent increase in cash terms, lower than the national average increase of 7.2 per cent.

NHS Tayside’s prescribing costs on all drugs increased by £134.3 per cent (£23.1 million in cash terms) between 2011/12 and 2015/16, greater than the national average increase of 16.5 per cent (the highest rise nationally was at NHS Forth Valley - 13.6 per cent).

Source: ISD Scottish Health Service Costs, National Records of Scotland
FIGURES FROM PREVIOUS COST BOOK (R600 - Pharmacy - drugs expenditure by Board)

<table>
<thead>
<tr>
<th>Board</th>
<th>Hospital £000</th>
<th>Community £000</th>
<th>Total £000</th>
<th>Hospital %</th>
<th>Community %</th>
<th>Total %</th>
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<tbody>
<tr>
<td>NHS Fife</td>
<td>18,155</td>
<td>322,800</td>
<td>341,955</td>
<td>5.6%</td>
<td>12.3%</td>
<td>17.9%</td>
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<td>NHS Greater Glasgow &amp; Clyde</td>
<td>121,850</td>
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<td>NHS Lothian</td>
<td>73,222</td>
<td>934,143</td>
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<tr>
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<td>19.1%</td>
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<td>NHS Central Scotland</td>
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<td>36.6%</td>
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<tr>
<td>NHS Clyde</td>
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<td>879,030</td>
<td>6.3%</td>
<td>19.1%</td>
<td>25.4%</td>
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<td>5.6%</td>
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<td>879,030</td>
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</table>

Note: All data is in inflation-adjusted 2015/16 £. Further detailed information is available on the ISD Scotland website.
### R060. PHARMACY - DRUGS EXPENDITURE, NHS BOARD SUMMARY BY SERVICE

This is an ISD Scotland National Statistics release

April 2015 - March 2016 9th December 2016

**Number of Boards: 16**

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<th>Board</th>
<th>Drug Expenditure</th>
<th>Community Expenditure</th>
<th>Family Health Expenditure</th>
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Note: Within the publication on the 22nd November 2016, the Family Health Sector figures for Tayside had not been updated for 2015/16 and were therefore £5.254m below their anticipated value. All figures and reports in relation to this were subsequently revised on 9th December 2016.

**NHS Board areas**

<table>
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<th>Mid-year population 2015</th>
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<tr>
<td>Ayrshire &amp; Arran</td>
</tr>
<tr>
<td>Borders</td>
</tr>
<tr>
<td>Dumfries &amp; Galloway</td>
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26th November 2013
29 March 2017

Dear Gary

The 2015-16 Audit of NHS Tayside: Financial Sustainability

You asked for further information about the independent assurance which I referred to in my letter of 23 March.

Independent assurance is part of our approach to NHS Board performance management, and was provided to NHS Lanarkshire and NHS Grampian in recent years, to support the delivery of transformational change. The support is tailored to the specific needs of the Board in question, and I have decided that support to NHS Tayside should cover assurance on financial planning, and delivery of transformational change.

As indicated in my letter of 23 March, I had a further planned meeting with NHS Tayside on 27 March. At that meeting, we discussed the Assurance Advisory Group that would be put in place, to provide challenge, advice and assurance on the Board's 5 year Transformation Programme. The team will be chaired by Professor Sir Lewis Ritchie, supported by Professor Stephen Logan, Chair of NHS Grampian and Paul Hawkins, Chief Executive of NHS Fife. Further support will be made available as required from across NHSScotland and wider external expertise will be drawn in where appropriate.

The Group will work with the Board to provide an assurance report and action plan to me within 3 months, with regular updates during that period. I am happy to provide further information if the Committee would find that helpful.

Yours sincerely

Paul Gray